

# U.S. Citizenship and Immigration Services

## I-918 PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

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## 6 Eligibility Requirements

#### 6.1 Qualifying Criminal Activity

#### 6.1.1 General

There are 26 crime categories listed in 101(a)(15)(U)(iii) of the INA that constitute qualifying criminal activity. Petitioners must demonstrate that they are a victim of one of these crimes.

To meet the requirements for qualifying criminal activity, the certified crime must be:

- 1. One of the statutorily enumerated crimes;
- 2. The attempt, conspiracy or solicitation to commit one of those crimes; or
- 3. Criminal activity *substantially similar* to those statutorily enumerated crimes.

#### 6.1.2 Statutorily Enumerated Criminal Activity

Qualifying criminal activity consists of one or more of the following, or any similar activity, in violation of Federal, State, or local criminal law:

Abduction	Incest (victim is a minor)	Rape
Abusive Sexual Contact	Involuntary Servitude	Sexual Assault
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of Justice	Trafficking *
Felonious Assault	Peonage	Unlawful Criminal
		Restraint
Female Genital	Perjury	Witness Tampering
Mutilation		
Fraud in Foreign Labor	Prostitution	Stalking
Contracting		
Hostage		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

#### 6.1.3 Similar Activity

For the purposes of adjudication, "*similar activity*" refers to criminal offenses in which the nature and the elements of the offense(s) are substantially similar to the statutorily enumerated list of criminal activities.

The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

#### Example:

In the course of investigating the crime of embezzlement, federal law enforcement discovers that the subject of the investigation also batters his alien wife. The battery could be a qualifying crime if the law enforcement official certifies the battery, whether or not the law enforcement agency chooses to forward those findings for additional investigation.

#### 6.1.4 Evidence of "similar activity"

When the criminal activity is not directly on point with the statutorily listed activity, the petitioner is encouraged to submit evidence demonstrating how the activity is substantially similar to one of the enumerated crimes.

#### Example:

Police certify they are investigating a robbery. In the course of the robbery, the alien victim was beaten with a baseball bat. The only crime on the certification is robbery. However, the attack during the robbery may be considered substantially similar to felonious assault due to the nature and ferocity of the beating. Refer to the essential elements of the specific codified section of law for the crime that was certified to assist in this determination.

#### Evidence of 'similar activity' may include, but is not limited to:

- 1. A copy of the criminal statute showing the essential elements of the crime.
- 2. Factual information about the crime (from police reports, investigations, court transcripts, affidavits, etc.) demonstrating the similarity to the crimes enumerated in 101(a)(15)(U)(iii) of the INA.

#### 6.2 Victim Definition

#### 6.2.1 General

The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.

There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:

- murder and manslaughter,
- victims of violent crimes who are incapacitated or incompetent, and
- victims of witness tampering, obstruction of justice, and perjury.

#### 6.2.2 Direct Victim

Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity.

Any I-918 may be considered under the definition of direct victim.

#### 6.2.3 Bystanders Who Suffer Unusually Direct injuries

In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. See 72 FR 53014.

#### **Example:**

A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

#### 6.2.4 Indirect Victim

- The definition of victim extends beyond those directly acted upon to include those indirectly harmed by the criminal activity, such as cases involving murder and manslaughter.
- This allows for the identification of someone as a victim when the direct victim is not available or not sufficiently able to participate in an investigation or prosecution.
- Broadening the definition of victim also allows for consideration of the crimes not against a person, such as witness tampering, obstruction of justice and perjury.
- If a petitioner does not meet the definition of indirect victim, the petition must be considered in direct victim context (i.e. demonstrating direct and proximate harm based on the qualifying criminal activity).

#### **Example:**

A 36-year-old woman is murdered. Her mother files the I-918 as the victim. The petitioner does not meet the restrictions for the "indirect victim" category as the deceased is over the age of 21; however, the petition may be considered in the direct victim context.

Important: to determine eligibility, look to the age of the victim at the time the crime occurred.

#### 6.2.5 Victim of Murder / Manslaughter

A petitioner may be considered an indirect victim of *murder* or *manslaughter*, if he/she is one of the following in relation to the deceased:

- 1. Spouse of the deceased
- 2. Child under age 21 of the deceased
- 3. (*If the deceased was under the age of 21 years*) the parents of the deceased and unmarried siblings under the age of 18 of the deceased.

#### 6.2.6 Victim of Witness Tampering, Obstruction of Justice or Perjury

A petitioner may be considered a victim of *witness tampering*, *obstruction of justice* or *perjury*, if:

1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;

#### AND

- 2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:
  - a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; or
  - b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system

#### 6.2.7 Victim is Incapacitated / Incompetent

The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.

An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:

- 1. Spouse
- 2. Child under age 21
- 3. (If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.

#### 6.2.8 Culpability

An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

#### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

#### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

#### 6.2.9 Substantial Physical or Mental Abuse

The "substantial" standard in this eligibility requirement addresses both the severity of the injury suffered by the victim and the severity of the abuse inflicted by the perpetrator.

# The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

#### 6.2.10 Pre-existing Conditions

Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.

#### 6.2.11 Series of Acts

Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.

#### 6.2.12 Required Evidence

Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:

A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.

A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner.

**NOTE:** The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.

#### 6.2.13 Additional Evidence of Abuse

Additional evidence to demonstrate the abuse suffered may include, but is not limited to:

- Reports and affidavits from police, judges and other court officials
- Reports from medical personnel
- Affidavits from clergy or school officials
- Reports from social workers or other social agencies
- Protection orders
- Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.

#### 6.3 Possesses Information

#### 6.3.1 General

The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.

A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.

Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.

#### 6.3.2 Evidence

Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.

Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.

#### 6.3.3 Victim Under 16 years of age

When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of the petitioner:

- 1. Parent,
- 2. Guardian; or
- 3. Next friend.

For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.

#### 6.3.4 Age Exception

For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.

#### 6.3.5 Incapacitated or Incompetent Victim

If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:

- 1. Parent
- 2. Guardian
- 3. Next friend

For visa adjudication purposes, the parent, guardian, or next friend must provide:

- Evidence that he/she possesses information,
- Evidence of his or her qualifying relationship to the petitioner, and
- Evidence of the petitioner's incapacity or incompetence of the petitioner.

#### 6.3.6 Evidence of Incapacitation or Incompetence

Evidence of the incapacitation or incompetence may include:

- Medical reports regarding the incapacitation
- Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner
- Court declaration of incompetence

#### 6.3.7 Evidence Parent/ Guardian/Next Friend Possesses Info

Evidence the parent/guardian/next friend possesses information may include:

- Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- Police reports
- Court documents

#### 6.3.8 Evidence of Relationship to Petitioner

Evidence of the relationship to the petitioner may include:

- Birth certificate of the petitioner
- Court documents demonstrating recognition of the individual as "next friend"
- Court documents demonstrating recognition of the individual as the guardian

#### 6.4 Helpfulness to Law Enforcement Authorities

#### 6.4.1 General

The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.

#### 6.4.2 Helpfulness

Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.

In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an *ongoing responsibility* to provide assistance when there is an ongoing need.

If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.

In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.

#### 6.4.3 Evidence of Helpfulness

Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials.

Special considerations exist regarding helpfulness for petitioners:

- under age 16 at the time of the crime,
- who are incapacitated or
- who are incompetent.

Special considerations also exist for the certification for those individuals previously accorded interim relief.

#### 6.4.4 Helpfulness in question

USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.

#### 6.4.5 Certifying Official Responsible for Veracity of Certifications

The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.

#### 6.4.6 Ongoing Helpfulness

The statute governing the helpfulness requirement (8 USC 1101(a)(15)(U)(i)(III)) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.

This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.

If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.

The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.

#### 6.4.7 Disagreement between law enforcement agencies:

The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

#### Example:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in *Procedure for Contacting Law Enforcement* to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

#### 6.4.8 Law Enforcement Withdraws Certification

If the original certifying agency withdraws or disavows its certification, the alien can no longer be considered to meet the helpfulness requirement.

If the withdrawal is received after the petition is approved, the petition and all derivative petitions may be revoked.

#### 6.4.9 Other Instances

Whenever you can articulate concerns regarding the helpfulness of a petitioner, you may seek authorization from a supervisor to contact the certifying agency or any other related law enforcement agency. You do not need to seek authorization to request additional evidence from the petitioner.

Incidents beyond the alien's control may affect the course of an investigation or prosecution. The alien's eligibility shall not be adversely affected for circumstances of that nature.

#### Example:

The alien submits a certification from a police officer for the crime of battery. The perpetrator is killed in a car accident prior to the charge going to trial. USCIS receives a letter from the prosecutor stating the case is no longer open due to the death of the defendant so that the alien can no longer be considered helpful. The alien victim is not at fault in the failure to prosecute in this case. The alien may still rely on the initial certification to demonstrate he/she met the helpfulness criteria.

#### 6.4.10 Procedure for Contacting Law Enforcement

If you have reason to believe the petitioner's helpfulness to, or continuing cooperation with the investigation or prosecution should be questioned, you may contact the certifying official for further information.

Stage	Description	
1	The officer forwards all requests to contact the certifying agency	
	to the ISO 3 assigned to the U program.	
2	The ISO 3 reviews the filing and determines whether the law	
	enforcement agency should be contacted.	
3	If contact is warranted, the ISO 3 forwards the file and relevant	
	questions to the Center Fraud Detection Operations Unit (CFDO).	
4	CFDO will initiate and conduct all contact with the certifying	
	agency or other related law enforcement officials and provide	
	results of the contact.	

The results of the contact and any documentation it generates will also be placed in the record.

#### 6.5 Criminal activity violated U.S. law or occurs in the United States

#### 6.5.1 General

In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.

#### 6.5.2 Criminal activity occurred in the United States

USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.

#### 6.5.3 Criminal activity violated the laws of the United States

USCIS interprets the phrase "violated the laws of the United States" to mean criminal activity that occurred outside the United States that is in violation of U.S. law.

This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section 101(a)(15)(U)(iii) of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.

#### Example:

Per 18 U.S.C. 2423(c), the United States has the jurisdiction to investigate and prosecute cases involving U.S. citizens or nationals who engage in illicit sexual conduct outside the United States, such as sexually abusing a minor.

Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.

#### 6.5.4 Evidence

Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following:

- 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.



# U.S. Citizenship and Immigration Services

## I-918 PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

May 7, 2014

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# 6 Eligibility Requirements

# 6.1 Qualifying Criminal Activity

#### 6.1.1 General

There are 26 crime categories listed in 101(a)(15)(U)(iii) of the INA that constitute qualifying criminal activity. Petitioners must demonstrate that they are a victim of one of these crimes.

To meet the requirements for qualifying criminal activity, the certified crime must be:

- 1. One of the statutorily enumerated crimes;
- 2. The attempt, conspiracy or solicitation to commit one of those crimes; or
- 3. Criminal activity *substantially similar* to those statutorily enumerated crimes.

#### 6.1.2 Statutorily Enumerated Criminal Activity

Qualifying criminal activity consists of one or more of the following, or any similar activity, in violation of Federal, State, or local criminal law:

Abduction	Incest (victim is a	Rape
	minor)	
Abusive Sexual Contact	Involuntary Servitude	Sexual Assault
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of Justice	Trafficking *
Felonious Assault	Peonage	Unlawful Criminal
		Restraint
Female Genital	Perjury	Witness Tampering
Mutilation		
Hostage	Prostitution	Stalking
Fraud in Foreign Labor		
Contracting		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

# 6.1.3 Similar Activity

For the purposes of adjudication, "*similar activity*" refers to criminal offenses in which the nature and the elements of the offense(s) are substantially similar to the statutorily enumerated list of criminal activities.

The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

# Example:

In the course of investigating the crime of embezzlement, federal law enforcement discovers that the subject of the investigation also batters his alien wife. The battery could be a qualifying crime if the law enforcement official certifies the battery, whether or not the law enforcement agency chooses to forward those findings for additional investigation.

# 6.1.4 Evidence of "similar activity"

When the criminal activity is not directly on point with the statutorily listed activity, the petitioner is encouraged to submit evidence demonstrating how the activity is substantially similar to one of the enumerated crimes.

# Example:

Police certify they are investigating a robbery. In the course of the robbery, the alien victim was beaten with a baseball bat. The only crime on the certification is robbery. However, the attack during the robbery may be considered substantially similar to felonious assault due to the nature and ferocity of the beating. Refer to the essential elements of the specific codified section of law for the crime that was certified to assist in this determination.

# Evidence of 'similar activity' may include, but is not limited to:

- 1. A copy of the criminal statute showing the essential elements of the crime.
- 2. Factual information about the crime (from police reports, investigations, court transcripts, affidavits, etc.) demonstrating the similarity to the crimes enumerated in 101(a)(15)(U)(iii) of the INA.

# 6.2 Victim Definition

# 6.2.1 General

The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.

There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:

- murder and manslaughter,
- victims of violent crimes who are incapacitated or incompetent, and
- victims of witness tampering, obstruction of justice, and perjury.

# 6.2.2 Direct Victim

Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity.

Any I-918 may be considered under the definition of direct victim.

# 6.2.3 Bystanders Who Suffer Unusually Direct injuries

In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. <u>See 72 FR 53014.</u>

# Example:

A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

#### 6.2.4 Indirect Victim

- The definition of victim extends beyond those directly acted upon to include those indirectly harmed by the criminal activity, such as cases involving murder and manslaughter.
- This allows for the identification of someone as a victim when the direct victim is not available or not sufficiently able to participate in an investigation or prosecution.
- Broadening the definition of victim also allows for consideration of the crimes not against a person, such as witness tampering, obstruction of justice and perjury.
- If a petitioner does not meet the definition of indirect victim, the petition must be considered in direct victim context (i.e. demonstrating direct and proximate harm based on the qualifying criminal activity).

#### Example:

A 36-year-old woman is murdered. Her mother files the I-918 as the victim. The petitioner does not meet the restrictions for the "indirect victim" category as the deceased is over the age of 21; however, the petition may be considered in the direct victim context.

Important: to determine eligibility, look to the age of the victim at the time the crime occurred.

#### 6.2.5 Victim of Murder / Manslaughter

A petitioner may be considered an indirect victim of *murder* or *manslaughter*, if he/she is one of the following in relation to the deceased:

- 1. Spouse of the deceased
- 2. Child under age 21 of the deceased
- 3. (*If the deceased was under the age of 21 years*) the parents of the deceased and unmarried siblings under the age of 18 of the deceased.

# 6.2.6 Victim of Witness Tampering, Obstruction of Justice or Perjury

A petitioner may be considered a victim of *witness tampering*, *obstruction of justice* or *perjury*, if:

1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;

# <u>AND</u>

- 2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:
  - a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; or
  - b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system

#### 6.2.7 Victim is Incapacitated / Incompetent

The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.

An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:

- 1. Spouse
- 2. Child under age 21
- 3. (If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.

# 6.2.8 Culpability

An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

#### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

#### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

#### 6.2.9 Substantial Physical or Mental Abuse

The "substantial" standard in this eligibility requirement addresses both the severity of the injury suffered by the victim and the severity of the abuse inflicted by the perpetrator.

# The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

#### 6.2.10 Pre-existing Conditions

Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.

#### 6.2.11 Series of Acts

Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.

#### 6.2.12 Required Evidence

Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:

A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.

A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner.

**NOTE:** The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.

# 6.2.13 Additional Evidence of Abuse

Additional evidence to demonstrate the abuse suffered may include, but is not limited to:

- Reports and affidavits from police, judges and other court officials
- Reports from medical personnel
- Affidavits from clergy or school officials
- Reports from social workers or other social agencies
- Protection orders
- Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.

# 6.3 Possesses Information

#### 6.3.1 General

The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.

A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.

Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.

# 6.3.2 Evidence

Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.

Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.

# 6.3.3 Victim Under 16 years of age

When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of the petitioner:

- 1. Parent,
- 2. Guardian; or
- 3. Next friend.

For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.

# 6.3.4 Age Exception

For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.

# 6.3.5 Incapacitated or Incompetent Victim

If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:

- 1. Parent
- 2. Guardian
- 3. Next friend

For visa adjudication purposes, the parent, guardian, or next friend must provide:

- Evidence that he/she possesses information,
- Evidence of his or her qualifying relationship to the petitioner, and
- Evidence of the petitioner's incapacity or incompetence of the petitioner.

# 6.3.6 Evidence of Incapacitation or Incompetence

Evidence of the incapacitation or incompetence may include:

- Medical reports regarding the incapacitation
- Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner
- Court declaration of incompetence

# 6.3.7 Evidence Parent/ Guardian/Next Friend Possesses Info

Evidence the parent/guardian/next friend possesses information may include:

- Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- Police reports
- Court documents

# 6.3.8 Evidence of Relationship to Petitioner

Evidence of the relationship to the petitioner may include:

- Birth certificate of the petitioner
- Court documents demonstrating recognition of the individual as "next friend"
- Court documents demonstrating recognition of the individual as the guardian

# 6.4 Helpfulness to Law Enforcement Authorities

# 6.4.1 General

The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.

# 6.4.2 Helpfulness

Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.

In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an *ongoing responsibility* to provide assistance when there is an ongoing need.

If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.

In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.

# 6.4.3 Evidence of Helpfulness

Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials.

Special considerations exist regarding helpfulness for petitioners:

- under age 16 at the time of the crime,
- who are incapacitated or
- who are incompetent.

Special considerations also exist for the certification for those individuals previously accorded interim relief.

# 6.4.4 Helpfulness in question

USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.

#### 6.4.5 Certifying Official Responsible for Veracity of Certifications

The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.

#### 6.4.6 Ongoing Helpfulness

The statute governing the helpfulness requirement (8 USC 1101(a)(15)(U)(i)(III)) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.

This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.

If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.

The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.

# 6.4.7 Disagreement between law enforcement agencies:

The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

# Example:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in *Procedure for Contacting Law Enforcement* to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

# 6.4.8 Law Enforcement Withdraws Certification

If the original certifying agency withdraws or disavows its certification, the alien can no longer be considered to meet the helpfulness requirement.

If the withdrawal is received after the petition is approved, the petition and all derivative petitions may be revoked.

#### 6.4.9 Other Instances

Whenever you can articulate concerns regarding the helpfulness of a petitioner, you may seek authorization from a supervisor to contact the certifying agency or any other related law enforcement agency. You do not need to seek authorization to request additional evidence from the petitioner.

Incidents beyond the alien's control may affect the course of an investigation or prosecution. The alien's eligibility shall not be adversely affected for circumstances of that nature.

# Example:

The alien submits a certification from a police officer for the crime of battery. The perpetrator is killed in a car accident prior to the charge going to trial. USCIS receives a letter from the prosecutor stating the case is no longer open due to the death of the defendant so that the alien can no longer be considered helpful. The alien victim is not at fault in the failure to prosecute in this case. The alien may still rely on the initial certification to demonstrate he/she met the helpfulness criteria.

# 6.4.10 Procedure for Contacting Law Enforcement

If you have reason to believe the petitioner's helpfulness to, or continuing cooperation with the investigation or prosecution should be questioned, you may contact the certifying official for further information.

Stage	Description
1	The officer forwards all requests to contact the certifying agency
	to the ISO 3 assigned to the U program.
2	The ISO 3 reviews the filing and determines whether the law
	enforcement agency should be contacted.
3	If contact is warranted, the ISO 3 forwards the file and relevant
	questions to the Center Fraud Detection Operations Unit (CFDO).
4	CFDO will initiate and conduct all contact with the certifying
	agency or other related law enforcement officials and provide
	results of the contact.

The results of the contact and any documentation it generates will also be placed in the record.

# 6.5 Criminal activity violated U.S. law or occurs in the United States

# 6.5.1 General

In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.

# 6.5.2 Criminal activity occurred in the United States

USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.

# 6.5.3 Criminal activity violated the laws of the United States

USCIS interprets the phrase "violated the laws of the United States" to mean criminal activity that occurred outside the United States that is in violation of U.S. law.

This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section 101(a)(15)(U)(iii) of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.

#### Example:

Per 18 U.S.C. 2423(c), the United States has the jurisdiction to investigate and prosecute cases involving U.S. citizens or nationals who engage in illicit sexual conduct outside the United States, such as sexually abusing a minor.

Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.

#### 6.5.4 Evidence

Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following:

- 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.



# U.S. Citizenship and Immigration Services

# I-918 PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

August 4, 2014

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# 6 Eligibility Requirements

# 6.1 Qualifying Criminal Activity

#### 6.1.1 General

There are 26 crime categories listed in 101(a)(15)(U)(iii) of the INA that constitute qualifying criminal activity. Petitioners must demonstrate that they are a victim of one of these crimes.

To meet the requirements for qualifying criminal activity, the certified crime must be:

- 1. One of the statutorily enumerated crimes;
- 2. The attempt, conspiracy or solicitation to commit one of those crimes; or
- 3. Criminal activity *substantially similar* to those statutorily enumerated crimes.

#### 6.1.2 Statutorily Enumerated Criminal Activity

Qualifying criminal activity consists of one or more of the following, or any similar activity, in violation of Federal, State, or local criminal law:

Abduction	Incest (victim is a	Rape
	minor)	
Abusive Sexual Contact	Involuntary Servitude	Sexual Assault
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of Justice	Trafficking *
Felonious Assault	Peonage	Unlawful Criminal
		Restraint
Female Genital	Perjury	Witness Tampering
Mutilation		
Fraud in Foreign Labor	Prostitution	Stalking
Contracting		
Hostage		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

#### 6.1.3 Similar Activity

For the purposes of adjudication, "*similar activity*" refers to criminal offenses in which the nature and the elements of the offense(s) are substantially similar to the statutorily enumerated list of criminal activities.

The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

# Example:

In the course of investigating the crime of embezzlement, federal law enforcement discovers that the subject of the investigation also batters his alien wife. The battery could be a qualifying crime if the law enforcement official certifies the battery, whether or not the law enforcement agency chooses to forward those findings for additional investigation.

# 6.1.4 Evidence of "similar activity"

When the criminal activity is not directly on point with the statutorily listed activity, the petitioner is encouraged to submit evidence demonstrating how the activity is substantially similar to one of the enumerated crimes.

# Example:

Police certify they are investigating a robbery. In the course of the robbery, the alien victim was beaten with a baseball bat. The only crime on the certification is robbery. However, the attack during the robbery may be considered substantially similar to felonious assault due to the nature and ferocity of the beating. Refer to the essential elements of the specific codified section of law for the crime that was certified to assist in this determination.

#### Evidence of 'similar activity' may include, but is not limited to:

- 1. A copy of the criminal statute showing the essential elements of the crime.
- 2. Factual information about the crime (from police reports, investigations, court transcripts, affidavits, etc.) demonstrating the similarity to the crimes enumerated in 101(a)(15)(U)(iii) of the INA.

# 6.2 Victim Definition

#### 6.2.1 General

1

The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.

There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:

- murder and manslaughter,
- victims of violent crimes who are incapacitated or incompetent, and
- victims of witness tampering, obstruction of justice, and perjury.

# 6.2.2 Direct Victim

Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity.

Any I-918 may be considered under the definition of direct victim.

# 6.2.3 Bystanders Who Suffer Unusually Direct injuries

In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. See 72 FR 53014.

# Example:

A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

#### 6.2.4 Indirect Victim

- The definition of victim extends beyond those directly acted upon to include those indirectly harmed by the criminal activity, such as cases involving murder and manslaughter.
- This allows for the identification of someone as a victim when the direct victim is not available or not sufficiently able to participate in an investigation or prosecution.
- Broadening the definition of victim also allows for consideration of the crimes not against a person, such as witness tampering, obstruction of justice and perjury.
- If a petitioner does not meet the definition of indirect victim, the petition must be considered in direct victim context (i.e. demonstrating direct and proximate harm based on the qualifying criminal activity).

#### Example:

A 36-year-old woman is murdered. Her mother files the I-918 as the victim. The petitioner does not meet the restrictions for the "indirect victim" category as the deceased is over the age of 21; however, the petition may be considered in the direct victim context.

Important: to determine eligibility, look to the age of the victim at the time the crime occurred.

#### 6.2.5 Victim of Murder / Manslaughter

A petitioner may be considered an indirect victim of *murder* or *manslaughter*, if he/she is one of the following in relation to the deceased:

- 1. Spouse of the deceased
- 2. Child under age 21 of the deceased
- 3. (*If the deceased was under the age of 21 years*) the parents of the deceased and unmarried siblings under the age of 18 of the deceased.

#### 6.2.6 Victim of Witness Tampering, Obstruction of Justice or Perjury

A petitioner may be considered a victim of *witness tampering*, *obstruction of justice* or *perjury*, if:

1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;

# AND

- 2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:
  - a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; or
  - b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system

#### 6.2.7 Victim is Incapacitated / Incompetent

The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.

An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:

- 1. Spouse
- 2. Child under age 21
- 3. (If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.

### 6.2.8 Culpability

An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

### 6.2.9 Substantial Physical or Mental Abuse

The "substantial" standard in this eligibility requirement addresses both the severity of the injury suffered by the victim and the severity of the abuse inflicted by the perpetrator.

# The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

### 6.2.10 Pre-existing Conditions

Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.

### 6.2.11 Series of Acts

Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.

### 6.2.12 Required Evidence

Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:

A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.

A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner.

**NOTE:** The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.

### 6.2.13 Additional Evidence of Abuse

Additional evidence to demonstrate the abuse suffered may include, but is not limited to:

- Reports and affidavits from police, judges and other court officials
- Reports from medical personnel
- Affidavits from clergy or school officials
- Reports from social workers or other social agencies
- Protection orders
- Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.

### 6.3 Possesses Information

### 6.3.1 General

The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.

A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.

Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.

### 6.3.2 Evidence

Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.

Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.

### 6.3.3 Victim Under 16 years of age

When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of the petitioner:

- 1. Parent,
- 2. Guardian; or
- 3. Next friend.

For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.

### 6.3.4 Age Exception

For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.

### 6.3.5 Incapacitated or Incompetent Victim

If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:

- 1. Parent
- 2. Guardian
- 3. Next friend

For visa adjudication purposes, the parent, guardian, or next friend must provide:

- Evidence that he/she possesses information,
- Evidence of his or her qualifying relationship to the petitioner, and
- Evidence of the petitioner's incapacity or incompetence of the petitioner.

### 6.3.6 Evidence of Incapacitation or Incompetence

Evidence of the incapacitation or incompetence may include:

- Medical reports regarding the incapacitation
- Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner
- Court declaration of incompetence

### 6.3.7 Evidence Parent/ Guardian/Next Friend Possesses Info

Evidence the parent/guardian/next friend possesses information may include:

- Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- Police reports
- Court documents

### 6.3.8 Evidence of Relationship to Petitioner

Evidence of the relationship to the petitioner may include:

- Birth certificate of the petitioner
- Court documents demonstrating recognition of the individual as "next friend"
- Court documents demonstrating recognition of the individual as the guardian

### 6.4 Helpfulness to Law Enforcement Authorities

### 6.4.1 General

The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.

### 6.4.2 Helpfulness

Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.

In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an *ongoing responsibility* to provide assistance when there is an ongoing need.

If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.

In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.

### 6.4.3 Evidence of Helpfulness

Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials.

Special considerations exist regarding helpfulness for petitioners:

- under age 16 at the time of the crime,
- who are incapacitated or
- who are incompetent.

Special considerations also exist for the certification for those individuals previously accorded interim relief.

### 6.4.4 Helpfulness in question

USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.

### 6.4.5 Certifying Official Responsible for Veracity of Certifications

The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.

### 6.4.6 Ongoing Helpfulness

The statute governing the helpfulness requirement (8 USC 1101(a)(15)(U)(i)(III)) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.

This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.

If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.

The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.

### 6.4.7 Disagreement between law enforcement agencies:

The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

### Example:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in *Procedure for Contacting Law Enforcement* to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

### 6.4.8 Law Enforcement Withdraws Certification

If the original certifying agency withdraws or disavows its certification, the alien can no longer be considered to meet the helpfulness requirement.

If the withdrawal is received after the petition is approved, the petition and all derivative petitions may be revoked.

### 6.4.9 Other Instances

Whenever you can articulate concerns regarding the helpfulness of a petitioner, you may seek authorization from a supervisor to contact the certifying agency or any other related law enforcement agency. You do not need to seek authorization to request additional evidence from the petitioner.

Incidents beyond the alien's control may affect the course of an investigation or prosecution. The alien's eligibility shall not be adversely affected for circumstances of that nature.

### Example:

The alien submits a certification from a police officer for the crime of battery. The perpetrator is killed in a car accident prior to the charge going to trial. USCIS receives a letter from the prosecutor stating the case is no longer open due to the death of the defendant so that the alien can no longer be considered helpful. The alien victim is not at fault in the failure to prosecute in this case. The alien may still rely on the initial certification to demonstrate he/she met the helpfulness criteria.

### 6.4.10 Procedure for Contacting Law Enforcement

If you have reason to believe the petitioner's helpfulness to, or continuing cooperation with the investigation or prosecution should be questioned, you may contact the certifying official for further information.

Stage	Description
1	The officer forwards all requests to contact the certifying agency
	to the ISO 3 assigned to the U program.
2	The ISO 3 reviews the filing and determines whether the law
	enforcement agency should be contacted.
3	If contact is warranted, the ISO 3 forwards the file and relevant
	questions to the Center Fraud Detection Operations Unit (CFDO).
4	CFDO will initiate and conduct all contact with the certifying
	agency or other related law enforcement officials and provide
	results of the contact.

The results of the contact and any documentation it generates will also be placed in the record.

### 6.5 Criminal activity violated U.S. law or occurs in the United States

### 6.5.1 General

In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.

### 6.5.2 Criminal activity occurred in the United States

USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.

### 6.5.3 Criminal activity violated the laws of the United States

USCIS interprets the phrase "violated the laws of the United States" to mean criminal activity that occurred outside the United States that is in violation of U.S. law.

This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section 101(a)(15)(U)(iii) of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.

### Example:

Per 18 U.S.C. 2423(c), the United States has the jurisdiction to investigate and prosecute cases involving U.S. citizens or nationals who engage in illicit sexual conduct outside the United States, such as sexually abusing a minor.

Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.

### 6.5.4 Evidence

Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following:

- 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.

# **Vermont Service Center**

# **Standard Operating Procedure (SOP)**

# I-918, PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

January 16, 2014

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### **Qualifying Criminal Activity**

General There are 26 crime categories listed in 101(a)(15)(U)(iii) of the INA that constitute qualifying criminal activity. Petitioners must demonstrate that they are a victim of one of these crimes.
 To meet the requirements for qualifying criminal activity, the certified crime must be:

 One of the statutorily enumerated crimes;
 The attempt, conspiracy or solicitation to commit one of those crimes; or
 Criminal activity substantially similar to those statutorily enumerated

3. Criminal activity *substantially similar* to those statutorily enumerated crimes.

Statutorily Enumerated Criminal Activity Qualifying criminal activity consists of one or more of the following, or any similar activity, in violation of Federal, State, or local criminal law:

Abduction	Incest (victim is a minor)	Rape
Abusive Sexual	Involuntary	Sexual Assault
Contact	Servitude	
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of	Trafficking *
	Justice	
Felonious Assault	Peonage	Unlawful Criminal
		Restraint
Female Genital	Perjury	Witness Tampering
Mutilation		
Hostage	Prostitution	Stalking
Fraud in Foreign Labor		
Contracting		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

Similar activity	For the purposes of adjudication, "similar activity" refers to criminal offenses
	in which the nature and the elements of the offense(s) are substantially similar
	to the statutorily enumerated list of criminal activities.

The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

### Example:

In the course of investigating the crime of embezzlement, federal law enforcement discovers that the subject of the investigation also batters his alien wife. The battery could be a qualifying crime if the law enforcement official certifies the battery, whether or not the law enforcement agency chooses to forward those findings for additional investigation.

#### Evidence of "similar activity"

When the criminal activity is not directly on point with the statutorily listed activity, the petitioner is encouraged to submit evidence demonstrating how the activity is substantially similar to one of the enumerated crimes.

### Example:

Police certify they are investigating a robbery. In the course of the robbery, the alien victim was beaten with a baseball bat. The only crime on the certification is robbery. However, the attack during the robbery may be considered substantially similar to felonious assault due to the nature and ferocity of the beating. Refer to the essential elements of the specific codified section of law for the crime that was certified to assist in this determination.

### Evidence of 'similar activity' may include, but is not limited to:

- 1. A copy of the criminal statute showing the essential elements of the crime.
- 2. Factual information about the crime (from police reports, investigations, court transcripts, affidavits, etc.) demonstrating the similarity to the crimes enumerated in 101(a)(15)(U)(iii) of the INA.

### **Victim Definitions**

General	The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.
	<ul> <li>There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:</li> <li>murder and manslaughter,</li> <li>victims of violent crimes who are incapacitated or incompetent, and</li> <li>victims of witness tampering, obstruction of justice, and perjury.</li> </ul>
Direct Victim	Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity.
	Any I-918 may be considered under the definition of direct victim.
Bystanders Who Suffer Unusually Direct injuries	In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. <u>See 72 FR</u> 53014.
	Example:
	A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

Indirect Victim	<ul> <li>The definition of victim extends beyond those directly acted upon to include those indirectly harmed by the criminal activity, such as cases involving murder and manslaughter.</li> <li>This allows for the identification of someone as a victim when the direct victim is not available or not sufficiently able to participate in an investigation or prosecution.</li> <li>Broadening the definition of victim also allows for consideration of the crimes not against a person, such as witness tampering, obstruction of justice and perjury.</li> <li>If a petitioner does not meet the definition of indirect victim, the petition must be considered in direct victim context (i.e. demonstrating direct and proximate harm based on the qualifying criminal activity).</li> </ul>
	Example:
	A 36-year-old woman is murdered. Her mother files the I-918 as the victim. The petitioner does not meet the restrictions for the "indirect victim" category as the deceased is over the age of 21; however, the petition may be considered in the direct victim context.
	Important: to determine eligibility, look to the age of the victim at the time the crime occurred.
Victim of Murder / Manslaughter	A petitioner may be considered an indirect victim of <i>murder</i> or <i>manslaughter</i> , if he/she is one of the following in relation to the deceased:
-	<ol> <li>Spouse of the deceased</li> <li>Child under age 21 of the deceased</li> <li>(<i>If the deceased was under the age of 21 years</i>) the parents of the deceased and unmarried siblings under the age of 18 of the deceased.</li> </ol>

Victim of Witness Tampering,	A petitioner may be considered a victim of <i>witness tampering</i> , <i>obstruction of justice</i> or <i>perjury</i> , if:
Obstruction of Justice or Perjury	1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;
	AND
	2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:
	a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; <b>or</b>
	b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system
Victim is Incapacitated / Incompetent	The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.
	An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:
	<ol> <li>Spouse</li> <li>Child under age 21</li> <li>(If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.</li> </ol>

# **Culpability** An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

Substantial	The "substantial" standard in this eligibility requirement addresses both the
	severity of the injury suffered by the victim and the severity of the abuse
Mental Abuse	inflicted by the perpetrator.

# The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

Pre-existing Conditions	Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.
Series of Acts	Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.
Required Evidence	Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:
	1. A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.
	2. A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner
	<b>NOTE:</b> The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.
Additional Evidence of Abuse	Additional evidence to demonstrate the abuse suffered may include, but is not limited to:
	<ul> <li>Reports and affidavits from police, judges and other court officials</li> <li>Reports from medical personnel</li> <li>Affidavits from clergy or school officials</li> <li>Reports from social workers or other social agencies</li> <li>Protection orders</li> <li>Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.</li> </ul>

### **Possesses Information**

General	The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.
	A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.
	Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.
Evidence	Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:
	<ol> <li>Form I-918 Supplement B, "U Nonimmigrant Status Certification"</li> <li>Police reports</li> <li>Affidavits from police or judges</li> <li>Documents from other court officials or law enforcement officials</li> </ol>
	The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.
	Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.

# Possesses Information, Continued

Victim Under 16 years of age	When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of
	<ol> <li>Parent,</li> <li>Guardian; or</li> <li>Next friend.</li> </ol>
	For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.
Age Exception	For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.
Incapacitated or Incompetent Victim	If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:
	<ol> <li>Parent</li> <li>Guardian</li> <li>Next friend</li> </ol>
	<ul> <li>For visa adjudication purposes, the parent, guardian, or next friend must provide:</li> <li>Evidence that he/she possesses information,</li> <li>Evidence of his or her qualifying relationship to the petitioner, and</li> <li>Evidence of the petitioner's incapacity or incompetence of the petitioner.</li> </ul>
Evidence of Incapacitation or Incompetence	<ul> <li>Evidence of the <u>incapacitation or incompetence</u> may include:</li> <li>Medical reports regarding the incapacitation</li> <li>Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner</li> <li>Court declaration of incompetence</li> </ul>
	Continued on next page

# Possesses Information, Continued

Evidence Parent/ Guardian/Next Friend Possesses Info	<ul> <li>Evidence the parent/guardian/next friend possesses information may include:</li> <li>Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"</li> <li>Police reports</li> <li>Court documents</li> </ul>
Evidence of Relationship to Petitioner	<ul> <li>Evidence of the relationship to the petitioner may include:</li> <li>Birth certificate of the petitioner</li> <li>Court documents demonstrating recognition of the individual as "next friend"</li> <li>Court documents demonstrating recognition of the individual as the guardian</li> </ul>

# Helpfulness to Law Enforcement Authorities

General	The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.
Helpfulness	Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.
	In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an <i>ongoing responsibility</i> to provide assistance when there is an ongoing need.
	If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.
	In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.
Evidence of Helpfulness	Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:
	<ol> <li>Form I-918 Supplement B, "U Nonimmigrant Status Certification"</li> <li>Police reports</li> <li>Affidavits from police or judges</li> <li>Documents from other court officials or law enforcement officials.</li> </ol>
	<ul> <li>Special considerations exist regarding helpfulness for petitioners:</li> <li>under age 16 at the time of the crime,</li> <li>who are incapacitated or</li> <li>who are incompetent.</li> </ul>
	Special considerations also exist for the certification for those individuals previously accorded interim relief.

# Helpfulness to Law Enforcement Authorities, Continued

Helpfulness in question	USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.
Certifying Official Responsible for Veracity of Certifications	The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.
Ongoing Helpfulness	The statute governing the helpfulness requirement (8 USC $1101(a)(15)(U)(i)(III)$ ) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.
	This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.
	If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.
	The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.

### Helpfulness to Law Enforcement Authorities, Continued

Disagreement between law enforcement agencies: The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

### Scenario:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in <u>Procedure for</u> <u>Contacting Law Enforcement</u> to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

LawIf the original certifying agency withdraws or disavows its certification, the<br/>alien can no longer be considered to meet the helpfulness requirement.WithdrawsIf the withdrawal is received after the petition is approved, the petition and all<br/>derivative petitions may be revoked.

### Helpfulness to Law Enforcement Authorities, Continued

Other instances:	petitioner certifying	er you can articulate concerns regarding the helpfulness of a c, you may seek authorization from a supervisor to contact the g agency or any other related law enforcement agency. You do not eek authorization to request additional evidence from the petitioner.
	or prosec	beyond the alien's control may affect the course of an investigation ution. The alien's eligibility shall not be adversely affected for ances of that nature.
	The perpe USCIS red due to the helpful. The alien	: submits a certification from a police officer for the crime of battery. etrator is killed in a car accident prior to the charge going to trial. eceives a letter from the prosecutor stating the case is no longer open e death of the defendant so that the alien can no longer be considered The alien victim is not at fault in the failure to prosecute in this case. may still rely on the initial certification to demonstrate he/she met ulness criteria.
Procedure for Contacting Law Enforcement	cooperati	ve reason to believe the petitioner's helpfulness to, or continuing on with the investigation or prosecution should be questioned, you act the certifying official for further information.
	Stage	Description
	1	The officer forwards all requests to contact the certifying agency to the ISO 3 assigned to the U program.
	2	The ISO 3 reviews the filing and determines whether the law enforcement agency should be contacted.
	3	If contact is warranted, the ISO 3 forwards the file and relevant questions to the Center Fraud Detection Operations Unit (CFDO).
	4	CFDO will initiate and conduct all contact with the certifying agency or other related law enforcement officials and provide

The results of the contact and any documentation it generates will also be placed in the record.

results of the contact.

# Criminal activity violated U.S. law or occurred in the United States

General	In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.
Criminal activity occurred in the United States	USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.
Criminal activity violated the laws of the United States	USCIS interprets the phrase "violated the laws of the United States" to mean criminal activity that occurred outside the United States that is in violation of U.S. law.
	This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section $101(a)(15)(U)(iii)$ of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.
	<i>Example:</i> Per 18 U.S.C. 2423(c), the United States has the jurisdiction to investigate and prosecute cases involving U.S. citizens or nationals who engage in illicit sexual conduct outside the United States, such as sexually abusing a minor.
	Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.
	Continued on next page

# Criminal activity violated U.S. law or occurred in the United States, Continued

# **Evidence** Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following:

- 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.



# U.S. Citizenship and Immigration Services

# I-918 PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

May 20, 2014

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# 6 Eligibility Requirements

# 6.1 Qualifying Criminal Activity

#### 6.1.1 General

There are 26 crime categories listed in 101(a)(15)(U)(iii) of the INA that constitute qualifying criminal activity. Petitioners must demonstrate that they are a victim of one of these crimes.

To meet the requirements for qualifying criminal activity, the certified crime must be:

- 1. One of the statutorily enumerated crimes;
- 2. The attempt, conspiracy or solicitation to commit one of those crimes; or
- 3. Criminal activity *substantially similar* to those statutorily enumerated crimes.

#### 6.1.2 Statutorily Enumerated Criminal Activity

Qualifying criminal activity consists of one or more of the following, or any similar activity, in violation of Federal, State, or local criminal law:

Abduction	Incest (victim is a	Rape
	minor)	
Abusive Sexual Contact	Involuntary Servitude	Sexual Assault
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of Justice	Trafficking *
Felonious Assault	Peonage	Unlawful Criminal
		Restraint
Female Genital	Perjury	Witness Tampering
Mutilation		
Hostage	Prostitution	Stalking
Fraud in Foreign Labor		
Contracting		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

#### 6.1.3 Similar Activity

For the purposes of adjudication, "*similar activity*" refers to criminal offenses in which the nature and the elements of the offense(s) are substantially similar to the statutorily enumerated list of criminal activities.

The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

#### Example:

In the course of investigating the crime of embezzlement, federal law enforcement discovers that the subject of the investigation also batters his alien wife. The battery could be a qualifying crime if the law enforcement official certifies the battery, whether or not the law enforcement agency chooses to forward those findings for additional investigation.

# 6.1.4 Evidence of "similar activity"

When the criminal activity is not directly on point with the statutorily listed activity, the petitioner is encouraged to submit evidence demonstrating how the activity is substantially similar to one of the enumerated crimes.

#### Example:

Police certify they are investigating a robbery. In the course of the robbery, the alien victim was beaten with a baseball bat. The only crime on the certification is robbery. However, the attack during the robbery may be considered substantially similar to felonious assault due to the nature and ferocity of the beating. Refer to the essential elements of the specific codified section of law for the crime that was certified to assist in this determination.

#### Evidence of 'similar activity' may include, but is not limited to:

- 1. A copy of the criminal statute showing the essential elements of the crime.
- 2. Factual information about the crime (from police reports, investigations, court transcripts, affidavits, etc.) demonstrating the similarity to the crimes enumerated in 101(a)(15)(U)(iii) of the INA.

# 6.2 Victim Definition

#### 6.2.1 General

The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.

There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:

- murder and manslaughter,
- victims of violent crimes who are incapacitated or incompetent, and
- victims of witness tampering, obstruction of justice, and perjury.

#### 6.2.2 Direct Victim

Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity.

Any I-918 may be considered under the definition of direct victim.

#### 6.2.3 Bystanders Who Suffer Unusually Direct injuries

In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. See 72 FR 53014.

# Example:

A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

#### 6.2.4 Indirect Victim

- The definition of victim extends beyond those directly acted upon to include those indirectly harmed by the criminal activity, such as cases involving murder and manslaughter.
- This allows for the identification of someone as a victim when the direct victim is not available or not sufficiently able to participate in an investigation or prosecution.
- Broadening the definition of victim also allows for consideration of the crimes not against a person, such as witness tampering, obstruction of justice and perjury.
- If a petitioner does not meet the definition of indirect victim, the petition must be considered in direct victim context (i.e. demonstrating direct and proximate harm based on the qualifying criminal activity).

#### Example:

A 36-year-old woman is murdered. Her mother files the I-918 as the victim. The petitioner does not meet the restrictions for the "indirect victim" category as the deceased is over the age of 21; however, the petition may be considered in the direct victim context.

Important: to determine eligibility, look to the age of the victim at the time the crime occurred.

#### 6.2.5 Victim of Murder / Manslaughter

A petitioner may be considered an indirect victim of *murder* or *manslaughter*, if he/she is one of the following in relation to the deceased:

- 1. Spouse of the deceased
- 2. Child under age 21 of the deceased
- 3. (*If the deceased was under the age of 21 years*) the parents of the deceased and unmarried siblings under the age of 18 of the deceased.

#### 6.2.6 Victim of Witness Tampering, Obstruction of Justice or Perjury

A petitioner may be considered a victim of *witness tampering*, *obstruction of justice* or *perjury*, if:

1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;

# <u>AND</u>

- 2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:
  - a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; or
  - b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system

#### 6.2.7 Victim is Incapacitated / Incompetent

The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.

An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:

- 1. Spouse
- 2. Child under age 21
- 3. (If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.

#### 6.2.8 Culpability

An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

#### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

#### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

#### 6.2.9 Substantial Physical or Mental Abuse

The "substantial" standard in this eligibility requirement addresses both the severity of the injury suffered by the victim and the severity of the abuse inflicted by the perpetrator.

# The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

#### 6.2.10 Pre-existing Conditions

Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.

#### 6.2.11 Series of Acts

Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.

#### 6.2.12 Required Evidence

Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:

A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.

A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner.

**NOTE:** The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.

#### 6.2.13 Additional Evidence of Abuse

Additional evidence to demonstrate the abuse suffered may include, but is not limited to:

- Reports and affidavits from police, judges and other court officials
- Reports from medical personnel
- Affidavits from clergy or school officials
- Reports from social workers or other social agencies
- Protection orders
- Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.

#### 6.3 Possesses Information

#### 6.3.1 General

The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.

A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.

Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.

#### 6.3.2 Evidence

Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.

Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.

## 6.3.3 Victim Under 16 years of age

When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of the petitioner:

- 1. Parent,
- 2. Guardian; or
- 3. Next friend.

For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.

# 6.3.4 Age Exception

For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.

#### 6.3.5 Incapacitated or Incompetent Victim

If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:

- 1. Parent
- 2. Guardian
- 3. Next friend

For visa adjudication purposes, the parent, guardian, or next friend must provide:

- Evidence that he/she possesses information,
- Evidence of his or her qualifying relationship to the petitioner, and
- Evidence of the petitioner's incapacity or incompetence of the petitioner.

#### 6.3.6 Evidence of Incapacitation or Incompetence

Evidence of the incapacitation or incompetence may include:

- Medical reports regarding the incapacitation
- Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner
- Court declaration of incompetence

#### 6.3.7 Evidence Parent/ Guardian/Next Friend Possesses Info

Evidence the parent/guardian/next friend possesses information may include:

- Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- Police reports
- Court documents

#### 6.3.8 Evidence of Relationship to Petitioner

Evidence of the relationship to the petitioner may include:

- Birth certificate of the petitioner
- Court documents demonstrating recognition of the individual as "next friend"
- Court documents demonstrating recognition of the individual as the guardian

# 6.4 Helpfulness to Law Enforcement Authorities

#### 6.4.1 General

The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.

#### 6.4.2 Helpfulness

Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.

In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an *ongoing responsibility* to provide assistance when there is an ongoing need.

If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.

In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.

#### 6.4.3 Evidence of Helpfulness

Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials.

Special considerations exist regarding helpfulness for petitioners:

- under age 16 at the time of the crime,
- who are incapacitated or
- who are incompetent.

Special considerations also exist for the certification for those individuals previously accorded interim relief.

#### 6.4.4 Helpfulness in question

USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.

#### 6.4.5 Certifying Official Responsible for Veracity of Certifications

The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.

#### 6.4.6 Ongoing Helpfulness

The statute governing the helpfulness requirement (8 USC 1101(a)(15)(U)(i)(III)) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.

This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.

If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.

The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.

#### 6.4.7 Disagreement between law enforcement agencies:

The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

#### Example:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in *Procedure for Contacting Law Enforcement* to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

# 6.4.8 Law Enforcement Withdraws Certification

If the original certifying agency withdraws or disavows its certification, the alien can no longer be considered to meet the helpfulness requirement.

If the withdrawal is received after the petition is approved, the petition and all derivative petitions may be revoked.

#### 6.4.9 Other Instances

Whenever you can articulate concerns regarding the helpfulness of a petitioner, you may seek authorization from a supervisor to contact the certifying agency or any other related law enforcement agency. You do not need to seek authorization to request additional evidence from the petitioner.

Incidents beyond the alien's control may affect the course of an investigation or prosecution. The alien's eligibility shall not be adversely affected for circumstances of that nature.

#### Example:

The alien submits a certification from a police officer for the crime of battery. The perpetrator is killed in a car accident prior to the charge going to trial. USCIS receives a letter from the prosecutor stating the case is no longer open due to the death of the defendant so that the alien can no longer be considered helpful. The alien victim is not at fault in the failure to prosecute in this case. The alien may still rely on the initial certification to demonstrate he/she met the helpfulness criteria.

#### 6.4.10 Procedure for Contacting Law Enforcement

If you have reason to believe the petitioner's helpfulness to, or continuing cooperation with the investigation or prosecution should be questioned, you may contact the certifying official for further information.

Stage	Description
1	The officer forwards all requests to contact the certifying agency
	to the ISO 3 assigned to the U program.
2	The ISO 3 reviews the filing and determines whether the law
	enforcement agency should be contacted.
3	If contact is warranted, the ISO 3 forwards the file and relevant
	questions to the Center Fraud Detection Operations Unit (CFDO).
4	CFDO will initiate and conduct all contact with the certifying
	agency or other related law enforcement officials and provide
	results of the contact.

The results of the contact and any documentation it generates will also be placed in the record.

# 6.5 Criminal activity violated U.S. law or occurs in the United States

#### 6.5.1 General

In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.

#### 6.5.2 Criminal activity occurred in the United States

USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.

#### 6.5.3 Criminal activity violated the laws of the United States

USCIS interprets the phrase "violated the laws of the United States" to mean criminal activity that occurred outside the United States that is in violation of U.S. law.

This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section 101(a)(15)(U)(iii) of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.

#### Example:

Per 18 U.S.C. 2423(c), the United States has the jurisdiction to investigate and prosecute cases involving U.S. citizens or nationals who engage in illicit sexual conduct outside the United States, such as sexually abusing a minor.

Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.

#### 6.5.4 Evidence

Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following:

- 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.



# U.S. Citizenship and Immigration Services

# I-918 PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

August 27, 2014

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# 6 Eligibility Requirements

# 6.1 Qualifying Criminal Activity

#### 6.1.1 General

There are 26 crime categories listed in 101(a)(15)(U)(iii) of the INA that constitute qualifying criminal activity. Petitioners must demonstrate that they are a victim of one of these crimes.

To meet the requirements for qualifying criminal activity, the certified crime must be:

- 1. One of the statutorily enumerated crimes;
- 2. The attempt, conspiracy or solicitation to commit one of those crimes; or
- 3. Criminal activity *substantially similar* to those statutorily enumerated crimes.

#### 6.1.2 Statutorily Enumerated Criminal Activity

Qualifying criminal activity consists of one or more of the following, or any similar activity, in violation of Federal, State, or local criminal law:

Abduction	Incest (victim is a	Rape
	minor)	
Abusive Sexual Contact	Involuntary Servitude	Sexual Assault
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of Justice	Trafficking *
Felonious Assault	Peonage	Unlawful Criminal
		Restraint
Female Genital	Perjury	Witness Tampering
Mutilation		
Fraud in Foreign Labor	Prostitution	Stalking
Contracting		
Hostage		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

#### 6.1.3 Similar Activity

For the purposes of adjudication, "*similar activity*" refers to criminal offenses in which the nature and the elements of the offense(s) are substantially similar to the statutorily enumerated list of criminal activities.

The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

#### Example:

In the course of investigating the crime of embezzlement, federal law enforcement discovers that the subject of the investigation also batters his alien wife. The battery could be a qualifying crime if the law enforcement official certifies the battery, whether or not the law enforcement agency chooses to forward those findings for additional investigation.

#### 6.1.4 Evidence of "similar activity"

When the criminal activity is not directly on point with the statutorily listed activity, the petitioner is encouraged to submit evidence demonstrating how the activity is substantially similar to one of the enumerated crimes.

#### Example:

Police certify they are investigating a robbery. In the course of the robbery, the alien victim was beaten with a baseball bat. The only crime on the certification is robbery. However, the attack during the robbery may be considered substantially similar to felonious assault due to the nature and ferocity of the beating. Refer to the essential elements of the specific codified section of law for the crime that was certified to assist in this determination.

#### Evidence of 'similar activity' may include, but is not limited to:

- 1. A copy of the criminal statute showing the essential elements of the crime.
- 2. Factual information about the crime (from police reports, investigations, court transcripts, affidavits, etc.) demonstrating the similarity to the crimes enumerated in 101(a)(15)(U)(iii) of the INA.

# 6.2 Victim Definition

#### 6.2.1 General

1

The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.

There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:

- murder and manslaughter,
- victims of violent crimes who are incapacitated or incompetent, and
- victims of witness tampering, obstruction of justice, and perjury.

#### 6.2.2 Direct Victim

Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity.

Any I-918 may be considered under the definition of direct victim.

#### 6.2.3 Bystanders Who Suffer Unusually Direct injuries

In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. See 72 FR 53014.

#### Example:

A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

#### 6.2.4 Indirect Victim

- The definition of victim extends beyond those directly acted upon to include those indirectly harmed by the criminal activity, such as cases involving murder and manslaughter.
- This allows for the identification of someone as a victim when the direct victim is not available or not sufficiently able to participate in an investigation or prosecution.
- Broadening the definition of victim also allows for consideration of the crimes not against a person, such as witness tampering, obstruction of justice and perjury.
- If a petitioner does not meet the definition of indirect victim, the petition must be considered in direct victim context (i.e. demonstrating direct and proximate harm based on the qualifying criminal activity).

#### Example:

A 36-year-old woman is murdered. Her mother files the I-918 as the victim. The petitioner does not meet the restrictions for the "indirect victim" category as the deceased is over the age of 21; however, the petition may be considered in the direct victim context.

Important: to determine eligibility, look to the age of the victim at the time the crime occurred.

#### 6.2.5 Victim of Murder / Manslaughter

A petitioner may be considered an indirect victim of *murder* or *manslaughter*, if he/she is one of the following in relation to the deceased:

- 1. Spouse of the deceased
- 2. Child under age 21 of the deceased
- 3. (*If the deceased was under the age of 21 years*) the parents of the deceased and unmarried siblings under the age of 18 of the deceased.

#### 6.2.6 Victim of Witness Tampering, Obstruction of Justice or Perjury

A petitioner may be considered a victim of *witness tampering*, *obstruction of justice* or *perjury*, if:

1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;

### AND

- 2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:
  - a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; or
  - b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system

#### 6.2.7 Victim is Incapacitated / Incompetent

The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.

An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:

- 1. Spouse
- 2. Child under age 21
- 3. (If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.

#### 6.2.8 Culpability

An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

#### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

#### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

#### 6.2.9 Substantial Physical or Mental Abuse

The "substantial" standard in this eligibility requirement addresses both the severity of the injury suffered by the victim and the severity of the abuse inflicted by the perpetrator.

# The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

#### 6.2.10 Pre-existing Conditions

Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.

#### 6.2.11 Series of Acts

Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.

#### 6.2.12 Required Evidence

Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:

A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.

A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner.

**NOTE:** The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.

#### 6.2.13 Additional Evidence of Abuse

Additional evidence to demonstrate the abuse suffered may include, but is not limited to:

- Reports and affidavits from police, judges and other court officials
- Reports from medical personnel
- Affidavits from clergy or school officials
- Reports from social workers or other social agencies
- Protection orders
- Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.

#### 6.3 Possesses Information

#### 6.3.1 General

The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.

A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.

Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.

#### 6.3.2 Evidence

Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.

Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.

#### 6.3.3 Victim Under 16 years of age

When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of the petitioner:

- 1. Parent,
- 2. Guardian; or
- 3. Next friend.

For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.

#### 6.3.4 Age Exception

For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.

#### 6.3.5 Incapacitated or Incompetent Victim

If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:

- 1. Parent
- 2. Guardian
- 3. Next friend

For visa adjudication purposes, the parent, guardian, or next friend must provide:

- Evidence that he/she possesses information,
- Evidence of his or her qualifying relationship to the petitioner, and
- Evidence of the petitioner's incapacity or incompetence of the petitioner.

#### 6.3.6 Evidence of Incapacitation or Incompetence

Evidence of the incapacitation or incompetence may include:

- Medical reports regarding the incapacitation
- Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner
- Court declaration of incompetence

#### 6.3.7 Evidence Parent/ Guardian/Next Friend Possesses Info

Evidence the parent/guardian/next friend possesses information may include:

- Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- Police reports
- Court documents

#### 6.3.8 Evidence of Relationship to Petitioner

Evidence of the relationship to the petitioner may include:

- Birth certificate of the petitioner
- Court documents demonstrating recognition of the individual as "next friend"
- Court documents demonstrating recognition of the individual as the guardian

# 6.4 Helpfulness to Law Enforcement Authorities

#### 6.4.1 General

The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.

#### 6.4.2 Helpfulness

Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.

In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an *ongoing responsibility* to provide assistance when there is an ongoing need.

If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.

In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.

#### 6.4.3 Evidence of Helpfulness

Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials.

Special considerations exist regarding helpfulness for petitioners:

- under age 16 at the time of the crime,
- who are incapacitated or
- who are incompetent.

Special considerations also exist for the certification for those individuals previously accorded interim relief.

#### 6.4.4 Helpfulness in question

USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.

#### 6.4.5 Certifying Official Responsible for Veracity of Certifications

The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.

#### 6.4.6 Ongoing Helpfulness

The statute governing the helpfulness requirement (8 USC 1101(a)(15)(U)(i)(III)) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.

This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.

If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.

The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.

#### 6.4.7 Disagreement between law enforcement agencies:

The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

#### Example:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in *Procedure for Contacting Law Enforcement* to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

#### 6.4.8 Law Enforcement Withdraws Certification

If the original certifying agency withdraws or disavows its certification, the alien can no longer be considered to meet the helpfulness requirement.

If the withdrawal is received after the petition is approved, the petition and all derivative petitions may be revoked.

#### 6.4.9 Other Instances

Whenever you can articulate concerns regarding the helpfulness of a petitioner, you may seek authorization from a supervisor to contact the certifying agency or any other related law enforcement agency. You do not need to seek authorization to request additional evidence from the petitioner.

Incidents beyond the alien's control may affect the course of an investigation or prosecution. The alien's eligibility shall not be adversely affected for circumstances of that nature.

#### Example:

The alien submits a certification from a police officer for the crime of battery. The perpetrator is killed in a car accident prior to the charge going to trial. USCIS receives a letter from the prosecutor stating the case is no longer open due to the death of the defendant so that the alien can no longer be considered helpful. The alien victim is not at fault in the failure to prosecute in this case. The alien may still rely on the initial certification to demonstrate he/she met the helpfulness criteria.

#### 6.4.10 Procedure for Contacting Law Enforcement

If you have reason to believe the petitioner's helpfulness to, or continuing cooperation with the investigation or prosecution should be questioned, you may contact the certifying official for further information.

Stage	Description	
1	The officer forwards all requests to contact the certifying agency	
	to the ISO 3 assigned to the U program.	
2	The ISO 3 reviews the filing and determines whether the law	
	enforcement agency should be contacted.	
3	If contact is warranted, the ISO 3 forwards the file and relevant	
	questions to the Center Fraud Detection Operations Unit (CFDO).	
4	CFDO will initiate and conduct all contact with the certifying	
	agency or other related law enforcement officials and provide	
	results of the contact.	

The results of the contact and any documentation it generates will also be placed in the record.

#### 6.5 Criminal activity violated U.S. law or occurs in the United States

#### 6.5.1 General

In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.

#### 6.5.2 Criminal activity occurred in the United States

USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.

#### 6.5.3 Criminal activity violated the laws of the United States

USCIS interprets the phrase "violated the laws of the United States" to mean criminal activity that occurred outside the United States that is in violation of U.S. law.

This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section 101(a)(15)(U)(iii) of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.

#### Example:

Per 18 U.S.C. 2423(c), the United States has the jurisdiction to investigate and prosecute cases involving U.S. citizens or nationals who engage in illicit sexual conduct outside the United States, such as sexually abusing a minor.

Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.

## 6.5.4 Evidence

Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following:

- 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.



# U.S. Citizenship and Immigration Services

# I-918 PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

April 29, 2014

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# 6 Eligibility Requirements

# 6.1 Qualifying Criminal Activity

#### 6.1.1 General

There are 26 crime categories listed in 101(a)(15)(U)(iii) of the INA that constitute qualifying criminal activity. Petitioners must demonstrate that they are a victim of one of these crimes.

To meet the requirements for qualifying criminal activity, the certified crime must be:

- 1. One of the statutorily enumerated crimes;
- 2. The attempt, conspiracy or solicitation to commit one of those crimes; or
- 3. Criminal activity *substantially similar* to those statutorily enumerated crimes.

#### 6.1.2 Statutorily Enumerated Criminal Activity

Qualifying criminal activity consists of one or more of the following, or any similar activity, in violation of Federal, State, or local criminal law:

Abduction	Incest (victim is a	Rape
	minor)	
Abusive Sexual Contact	Involuntary Servitude	Sexual Assault
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of Justice	Trafficking *
Felonious Assault	Peonage	Unlawful Criminal
		Restraint
Female Genital	Perjury	Witness Tampering
Mutilation		
Hostage	Prostitution	Stalking
Fraud in Foreign Labor		
Contracting		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

#### 6.1.3 Similar Activity

For the purposes of adjudication, "*similar activity*" refers to criminal offenses in which the nature and the elements of the offense(s) are substantially similar to the statutorily enumerated list of criminal activities.

The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

#### Example:

In the course of investigating the crime of embezzlement, federal law enforcement discovers that the subject of the investigation also batters his alien wife. The battery could be a qualifying crime if the law enforcement official certifies the battery, whether or not the law enforcement agency chooses to forward those findings for additional investigation.

# 6.1.4 Evidence of "similar activity"

When the criminal activity is not directly on point with the statutorily listed activity, the petitioner is encouraged to submit evidence demonstrating how the activity is substantially similar to one of the enumerated crimes.

#### Example:

Police certify they are investigating a robbery. In the course of the robbery, the alien victim was beaten with a baseball bat. The only crime on the certification is robbery. However, the attack during the robbery may be considered substantially similar to felonious assault due to the nature and ferocity of the beating. Refer to the essential elements of the specific codified section of law for the crime that was certified to assist in this determination.

#### Evidence of 'similar activity' may include, but is not limited to:

- 1. A copy of the criminal statute showing the essential elements of the crime.
- 2. Factual information about the crime (from police reports, investigations, court transcripts, affidavits, etc.) demonstrating the similarity to the crimes enumerated in 101(a)(15)(U)(iii) of the INA.

# 6.2 Victim Definition

#### 6.2.1 General

The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.

There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:

- murder and manslaughter,
- victims of violent crimes who are incapacitated or incompetent, and
- victims of witness tampering, obstruction of justice, and perjury.

#### 6.2.2 Direct Victim

Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity.

Any I-918 may be considered under the definition of direct victim.

#### 6.2.3 Bystanders Who Suffer Unusually Direct injuries

In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. See 72 FR 53014.

# Example:

A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

#### 6.2.4 Indirect Victim

- The definition of victim extends beyond those directly acted upon to include those indirectly harmed by the criminal activity, such as cases involving murder and manslaughter.
- This allows for the identification of someone as a victim when the direct victim is not available or not sufficiently able to participate in an investigation or prosecution.
- Broadening the definition of victim also allows for consideration of the crimes not against a person, such as witness tampering, obstruction of justice and perjury.
- If a petitioner does not meet the definition of indirect victim, the petition must be considered in direct victim context (i.e. demonstrating direct and proximate harm based on the qualifying criminal activity).

#### Example:

A 36-year-old woman is murdered. Her mother files the I-918 as the victim. The petitioner does not meet the restrictions for the "indirect victim" category as the deceased is over the age of 21; however, the petition may be considered in the direct victim context.

Important: to determine eligibility, look to the age of the victim at the time the crime occurred.

#### 6.2.5 Victim of Murder / Manslaughter

A petitioner may be considered an indirect victim of *murder* or *manslaughter*, if he/she is one of the following in relation to the deceased:

- 1. Spouse of the deceased
- 2. Child under age 21 of the deceased
- 3. (*If the deceased was under the age of 21 years*) the parents of the deceased and unmarried siblings under the age of 18 of the deceased.

#### 6.2.6 Victim of Witness Tampering, Obstruction of Justice or Perjury

A petitioner may be considered a victim of *witness tampering*, *obstruction of justice* or *perjury*, if:

1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;

# <u>AND</u>

- 2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:
  - a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; or
  - b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system

#### 6.2.7 Victim is Incapacitated / Incompetent

The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.

An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:

- 1. Spouse
- 2. Child under age 21
- 3. (If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.

#### 6.2.8 Culpability

An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

#### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

#### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

#### 6.2.9 Substantial Physical or Mental Abuse

The "substantial" standard in this eligibility requirement addresses both the severity of the injury suffered by the victim and the severity of the abuse inflicted by the perpetrator.

# The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

#### 6.2.10 Pre-existing Conditions

Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.

#### 6.2.11 Series of Acts

Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.

#### 6.2.12 Required Evidence

Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:

A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.

A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner.

**NOTE:** The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.

#### 6.2.13 Additional Evidence of Abuse

Additional evidence to demonstrate the abuse suffered may include, but is not limited to:

- Reports and affidavits from police, judges and other court officials
- Reports from medical personnel
- Affidavits from clergy or school officials
- Reports from social workers or other social agencies
- Protection orders
- Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.

#### 6.3 Possesses Information

#### 6.3.1 General

The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.

A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.

Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.

### 6.3.2 Evidence

Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.

Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.

# 6.3.3 Victim Under 16 years of age

When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of the petitioner:

- 1. Parent,
- 2. Guardian; or
- 3. Next friend.

For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.

# 6.3.4 Age Exception

For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.

#### 6.3.5 Incapacitated or Incompetent Victim

If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:

- 1. Parent
- 2. Guardian
- 3. Next friend

For visa adjudication purposes, the parent, guardian, or next friend must provide:

- Evidence that he/she possesses information,
- Evidence of his or her qualifying relationship to the petitioner, and
- Evidence of the petitioner's incapacity or incompetence of the petitioner.

#### 6.3.6 Evidence of Incapacitation or Incompetence

Evidence of the incapacitation or incompetence may include:

- Medical reports regarding the incapacitation
- Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner
- Court declaration of incompetence

#### 6.3.7 Evidence Parent/ Guardian/Next Friend Possesses Info

Evidence the parent/guardian/next friend possesses information may include:

- Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- Police reports
- Court documents

# 6.3.8 Evidence of Relationship to Petitioner

Evidence of the relationship to the petitioner may include:

- Birth certificate of the petitioner
- Court documents demonstrating recognition of the individual as "next friend"
- Court documents demonstrating recognition of the individual as the guardian

# 6.4 Helpfulness to Law Enforcement Authorities

# 6.4.1 General

The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.

# 6.4.2 Helpfulness

Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.

In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an *ongoing responsibility* to provide assistance when there is an ongoing need.

If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.

In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.

# 6.4.3 Evidence of Helpfulness

Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials.

Special considerations exist regarding helpfulness for petitioners:

- under age 16 at the time of the crime,
- who are incapacitated or
- who are incompetent.

Special considerations also exist for the certification for those individuals previously accorded interim relief.

# 6.4.4 Helpfulness in question

USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.

#### 6.4.5 Certifying Official Responsible for Veracity of Certifications

The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.

#### 6.4.6 Ongoing Helpfulness

The statute governing the helpfulness requirement (8 USC 1101(a)(15)(U)(i)(III)) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.

This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.

If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.

The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.

# 6.4.7 Disagreement between law enforcement agencies:

The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

# Example:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in *Procedure for Contacting Law Enforcement* to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

# 6.4.8 Law Enforcement Withdraws Certification

If the original certifying agency withdraws or disavows its certification, the alien can no longer be considered to meet the helpfulness requirement.

If the withdrawal is received after the petition is approved, the petition and all derivative petitions may be revoked.

#### 6.4.9 Other Instances

Whenever you can articulate concerns regarding the helpfulness of a petitioner, you may seek authorization from a supervisor to contact the certifying agency or any other related law enforcement agency. You do not need to seek authorization to request additional evidence from the petitioner.

Incidents beyond the alien's control may affect the course of an investigation or prosecution. The alien's eligibility shall not be adversely affected for circumstances of that nature.

# Example:

The alien submits a certification from a police officer for the crime of battery. The perpetrator is killed in a car accident prior to the charge going to trial. USCIS receives a letter from the prosecutor stating the case is no longer open due to the death of the defendant so that the alien can no longer be considered helpful. The alien victim is not at fault in the failure to prosecute in this case. The alien may still rely on the initial certification to demonstrate he/she met the helpfulness criteria.

# 6.4.10 Procedure for Contacting Law Enforcement

If you have reason to believe the petitioner's helpfulness to, or continuing cooperation with the investigation or prosecution should be questioned, you may contact the certifying official for further information.

Stage	Description
1	The officer forwards all requests to contact the certifying agency
	to the ISO 3 assigned to the U program.
2	The ISO 3 reviews the filing and determines whether the law
	enforcement agency should be contacted.
3	If contact is warranted, the ISO 3 forwards the file and relevant
	questions to the Center Fraud Detection Operations Unit (CFDO).
4	CFDO will initiate and conduct all contact with the certifying
	agency or other related law enforcement officials and provide
	results of the contact.

The results of the contact and any documentation it generates will also be placed in the record.

# 6.5 Criminal activity violated U.S. law or occurs in the United States

# 6.5.1 General

In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.

# 6.5.2 Criminal activity occurred in the United States

USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.

# 6.5.3 Criminal activity violated the laws of the United States

USCIS interprets the phrase "violated the laws of the United States" to mean criminal activity that occurred outside the United States that is in violation of U.S. law.

This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section 101(a)(15)(U)(iii) of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.

#### Example:

Per 18 U.S.C. 2423(c), the United States has the jurisdiction to investigate and prosecute cases involving U.S. citizens or nationals who engage in illicit sexual conduct outside the United States, such as sexually abusing a minor.

Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.

#### 6.5.4 Evidence

Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following:

- 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.



# U.S. Citizenship and Immigration Services

# I-918 PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

June 6, 2014

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# 6 Eligibility Requirements

# 6.1 Qualifying Criminal Activity

#### 6.1.1 General

There are 26 crime categories listed in 101(a)(15)(U)(iii) of the INA that constitute qualifying criminal activity. Petitioners must demonstrate that they are a victim of one of these crimes.

To meet the requirements for qualifying criminal activity, the certified crime must be:

- 1. One of the statutorily enumerated crimes;
- 2. The attempt, conspiracy or solicitation to commit one of those crimes; or
- 3. Criminal activity *substantially similar* to those statutorily enumerated crimes.

#### 6.1.2 Statutorily Enumerated Criminal Activity

Qualifying criminal activity consists of one or more of the following, or any similar activity, in violation of Federal, State, or local criminal law:

Abduction	Incest (victim is a	Rape
	minor)	
Abusive Sexual Contact	Involuntary Servitude	Sexual Assault
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of Justice	Trafficking *
Felonious Assault	Peonage	Unlawful Criminal
		Restraint
Female Genital	Perjury	Witness Tampering
Mutilation		
Hostage	Prostitution	Stalking
Fraud in Foreign Labor		
Contracting		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

# 6.1.3 Similar Activity

For the purposes of adjudication, "*similar activity*" refers to criminal offenses in which the nature and the elements of the offense(s) are substantially similar to the statutorily enumerated list of criminal activities.

The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

# Example:

In the course of investigating the crime of embezzlement, federal law enforcement discovers that the subject of the investigation also batters his alien wife. The battery could be a qualifying crime if the law enforcement official certifies the battery, whether or not the law enforcement agency chooses to forward those findings for additional investigation.

# 6.1.4 Evidence of "similar activity"

When the criminal activity is not directly on point with the statutorily listed activity, the petitioner is encouraged to submit evidence demonstrating how the activity is substantially similar to one of the enumerated crimes.

# Example:

Police certify they are investigating a robbery. In the course of the robbery, the alien victim was beaten with a baseball bat. The only crime on the certification is robbery. However, the attack during the robbery may be considered substantially similar to felonious assault due to the nature and ferocity of the beating. Refer to the essential elements of the specific codified section of law for the crime that was certified to assist in this determination.

# Evidence of 'similar activity' may include, but is not limited to:

- 1. A copy of the criminal statute showing the essential elements of the crime.
- 2. Factual information about the crime (from police reports, investigations, court transcripts, affidavits, etc.) demonstrating the similarity to the crimes enumerated in 101(a)(15)(U)(iii) of the INA.

# 6.2 Victim Definition

# 6.2.1 General

The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.

There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:

- murder and manslaughter,
- victims of violent crimes who are incapacitated or incompetent, and
- victims of witness tampering, obstruction of justice, and perjury.

# 6.2.2 Direct Victim

Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity.

Any I-918 may be considered under the definition of direct victim.

# 6.2.3 Bystanders Who Suffer Unusually Direct injuries

In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. See 72 FR 53014.

# Example:

A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

#### 6.2.4 Indirect Victim

- The definition of victim extends beyond those directly acted upon to include those indirectly harmed by the criminal activity, such as cases involving murder and manslaughter.
- This allows for the identification of someone as a victim when the direct victim is not available or not sufficiently able to participate in an investigation or prosecution.
- Broadening the definition of victim also allows for consideration of the crimes not against a person, such as witness tampering, obstruction of justice and perjury.
- If a petitioner does not meet the definition of indirect victim, the petition must be considered in direct victim context (i.e. demonstrating direct and proximate harm based on the qualifying criminal activity).

#### Example:

A 36-year-old woman is murdered. Her mother files the I-918 as the victim. The petitioner does not meet the restrictions for the "indirect victim" category as the deceased is over the age of 21; however, the petition may be considered in the direct victim context.

Important: to determine eligibility, look to the age of the victim at the time the crime occurred.

#### 6.2.5 Victim of Murder / Manslaughter

A petitioner may be considered an indirect victim of *murder* or *manslaughter*, if he/she is one of the following in relation to the deceased:

- 1. Spouse of the deceased
- 2. Child under age 21 of the deceased
- 3. (*If the deceased was under the age of 21 years*) the parents of the deceased and unmarried siblings under the age of 18 of the deceased.

# 6.2.6 Victim of Witness Tampering, Obstruction of Justice or Perjury

A petitioner may be considered a victim of *witness tampering*, *obstruction of justice* or *perjury*, if:

1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;

# <u>AND</u>

- 2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:
  - a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; or
  - b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system

#### 6.2.7 Victim is Incapacitated / Incompetent

The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.

An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:

- 1. Spouse
- 2. Child under age 21
- 3. (If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.

#### 6.2.8 Culpability

An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

#### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

#### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

#### 6.2.9 Substantial Physical or Mental Abuse

The "substantial" standard in this eligibility requirement addresses both the severity of the injury suffered by the victim and the severity of the abuse inflicted by the perpetrator.

# The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

#### 6.2.10 Pre-existing Conditions

Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.

#### 6.2.11 Series of Acts

Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.

#### 6.2.12 Required Evidence

Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:

A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.

A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner.

**NOTE:** The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.

# 6.2.13 Additional Evidence of Abuse

Additional evidence to demonstrate the abuse suffered may include, but is not limited to:

- Reports and affidavits from police, judges and other court officials
- Reports from medical personnel
- Affidavits from clergy or school officials
- Reports from social workers or other social agencies
- Protection orders
- Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.

# 6.3 Possesses Information

#### 6.3.1 General

The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.

A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.

Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.

# 6.3.2 Evidence

Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.

Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.

# 6.3.3 Victim Under 16 years of age

When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of the petitioner:

- 1. Parent,
- 2. Guardian; or
- 3. Next friend.

For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.

# 6.3.4 Age Exception

For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.

# 6.3.5 Incapacitated or Incompetent Victim

If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:

- 1. Parent
- 2. Guardian
- 3. Next friend

For visa adjudication purposes, the parent, guardian, or next friend must provide:

- Evidence that he/she possesses information,
- Evidence of his or her qualifying relationship to the petitioner, and
- Evidence of the petitioner's incapacity or incompetence of the petitioner.

# 6.3.6 Evidence of Incapacitation or Incompetence

Evidence of the incapacitation or incompetence may include:

- Medical reports regarding the incapacitation
- Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner
- Court declaration of incompetence

# 6.3.7 Evidence Parent/ Guardian/Next Friend Possesses Info

Evidence the parent/guardian/next friend possesses information may include:

- Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- Police reports
- Court documents

# 6.3.8 Evidence of Relationship to Petitioner

Evidence of the relationship to the petitioner may include:

- Birth certificate of the petitioner
- Court documents demonstrating recognition of the individual as "next friend"
- Court documents demonstrating recognition of the individual as the guardian

# 6.4 Helpfulness to Law Enforcement Authorities

# 6.4.1 General

The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.

# 6.4.2 Helpfulness

Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.

In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an *ongoing responsibility* to provide assistance when there is an ongoing need.

If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.

In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.

# 6.4.3 Evidence of Helpfulness

Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials.

Special considerations exist regarding helpfulness for petitioners:

- under age 16 at the time of the crime,
- who are incapacitated or
- who are incompetent.

Special considerations also exist for the certification for those individuals previously accorded interim relief.

# 6.4.4 Helpfulness in question

USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.

#### 6.4.5 Certifying Official Responsible for Veracity of Certifications

The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.

#### 6.4.6 Ongoing Helpfulness

The statute governing the helpfulness requirement (8 USC 1101(a)(15)(U)(i)(III)) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.

This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.

If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.

The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.

# 6.4.7 Disagreement between law enforcement agencies:

The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

# Example:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in *Procedure for Contacting Law Enforcement* to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

# 6.4.8 Law Enforcement Withdraws Certification

If the original certifying agency withdraws or disavows its certification, the alien can no longer be considered to meet the helpfulness requirement.

If the withdrawal is received after the petition is approved, the petition and all derivative petitions may be revoked.

#### 6.4.9 Other Instances

Whenever you can articulate concerns regarding the helpfulness of a petitioner, you may seek authorization from a supervisor to contact the certifying agency or any other related law enforcement agency. You do not need to seek authorization to request additional evidence from the petitioner.

Incidents beyond the alien's control may affect the course of an investigation or prosecution. The alien's eligibility shall not be adversely affected for circumstances of that nature.

# Example:

The alien submits a certification from a police officer for the crime of battery. The perpetrator is killed in a car accident prior to the charge going to trial. USCIS receives a letter from the prosecutor stating the case is no longer open due to the death of the defendant so that the alien can no longer be considered helpful. The alien victim is not at fault in the failure to prosecute in this case. The alien may still rely on the initial certification to demonstrate he/she met the helpfulness criteria.

# 6.4.10 Procedure for Contacting Law Enforcement

If you have reason to believe the petitioner's helpfulness to, or continuing cooperation with the investigation or prosecution should be questioned, you may contact the certifying official for further information.

Stage	Description
1	The officer forwards all requests to contact the certifying agency
	to the ISO 3 assigned to the U program.
2	The ISO 3 reviews the filing and determines whether the law
	enforcement agency should be contacted.
3	If contact is warranted, the ISO 3 forwards the file and relevant
	questions to the Center Fraud Detection Operations Unit (CFDO).
4	CFDO will initiate and conduct all contact with the certifying
	agency or other related law enforcement officials and provide
	results of the contact.

The results of the contact and any documentation it generates will also be placed in the record.

# 6.5 Criminal activity violated U.S. law or occurs in the United States

# 6.5.1 General

In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.

# 6.5.2 Criminal activity occurred in the United States

USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.

# 6.5.3 Criminal activity violated the laws of the United States

USCIS interprets the phrase "violated the laws of the United States" to mean criminal activity that occurred outside the United States that is in violation of U.S. law.

This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section 101(a)(15)(U)(iii) of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.

#### Example:

Per 18 U.S.C. 2423(c), the United States has the jurisdiction to investigate and prosecute cases involving U.S. citizens or nationals who engage in illicit sexual conduct outside the United States, such as sexually abusing a minor.

Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.

#### 6.5.4 Evidence

Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following:

- 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.

# 6 Eligibility Requirements

# 6.1 Qualifying Criminal Activity

#### 6.1.1 General

There are 26 crime categories listed in 101(a)(15)(U)(iii) of the INA that constitute qualifying criminal activity. Petitioners must demonstrate that they are a victim of one of these crimes.

To meet the requirements for qualifying criminal activity, the certified crime must be:

- 1. One of the statutorily enumerated crimes;
- 2. The attempt, conspiracy or solicitation to commit one of those crimes; or
- 3. Criminal activity *substantially similar* to those statutorily enumerated crimes.

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#### 6.1.2 Statutorily Enumerated Criminal Activity

Qualifying criminal activity consists of one or more of the following, or any similar activity, in violation of Federal, State, or local criminal law:

Abduction	Incest (victim is a minor)	Rape
Abusive Sexual Contact	Involuntary Servitude	Sexual Assault
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of Justice	Trafficking *
Felonious Assault	Peonage	Unlawful Criminal
		Restraint
Female Genital	Perjury	Witness Tampering
Mutilation		
Fraud in Foreign Labor	Prostitution	Stalking
Contracting		
Hostage		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

#### 6.1.3 Similar Activity

For the purposes of adjudication, "*similar activity*" refers to criminal offenses in which the nature and the elements of the offense(s) are substantially similar to the statutorily enumerated list of criminal activities.

The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

#### Example:

In the course of investigating the crime of embezzlement, federal law enforcement discovers that the subject of the investigation also batters his alien wife. The battery could be a qualifying crime if the law enforcement official certifies the battery, whether or not the law enforcement agency chooses to forward those findings for additional investigation.

#### 6.1.4 Evidence of "similar activity"

When the criminal activity is not directly on point with the statutorily listed activity, the petitioner is encouraged to submit evidence demonstrating how the activity is substantially similar to one of the enumerated crimes.

#### Example:

Police certify they are investigating a robbery. In the course of the robbery, the alien victim was beaten with a baseball bat. The only crime on the certification is robbery. However, the attack during the robbery may be considered substantially similar to felonious assault due to the nature and ferocity of the beating. Refer to the essential elements of the specific codified section of law for the crime that was certified to assist in this determination.

#### Evidence of 'similar activity' may include, but is not limited to:

- 1. A copy of the criminal statute showing the essential elements of the crime.
- 2. Factual information about the crime (from police reports, investigations, court transcripts, affidavits, etc.) demonstrating the similarity to the crimes enumerated in 101(a)(15)(U)(iii) of the INA.

#### 6.2 Victim Definition

#### 6.2.1 General

The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.

There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:

- murder and manslaughter,
- victims of violent crimes who are incapacitated or incompetent, and
- victims of witness tampering, obstruction of justice, and perjury.

#### 6.2.2 Direct Victim

Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity.

Any I-918 may be considered under the definition of direct victim.

#### 6.2.3 Bystanders Who Suffer Unusually Direct injuries

In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. See 72 FR 53014.

#### Example:

A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

#### 6.2.4 Indirect Victim

- The definition of victim extends beyond those directly acted upon to include those indirectly harmed by the criminal activity, such as cases involving murder and manslaughter.
- This allows for the identification of someone as a victim when the direct victim is not available or not sufficiently able to participate in an investigation or prosecution.
- Broadening the definition of victim also allows for consideration of the crimes not against a person, such as witness tampering, obstruction of justice and perjury.
- If a petitioner does not meet the definition of indirect victim, the petition must be considered in direct victim context (i.e. demonstrating direct and proximate harm based on the qualifying criminal activity).

#### **Example:**

A 36-year-old woman is murdered. Her mother files the I-918 as the victim. The petitioner does not meet the restrictions for the "indirect victim" category as the deceased is over the age of 21; however, the petition may be considered in the direct victim context.

Important: to determine eligibility, look to the age of the victim at the time the crime occurred.

#### 6.2.5 Victim of Murder / Manslaughter

A petitioner may be considered an indirect victim of *murder* or *manslaughter*, if he/she is one of the following in relation to the deceased:

- 1. Spouse of the deceased
- 2. Child under age 21 of the deceased
- 3. (*If the deceased was under the age of 21 years*) the parents of the deceased and unmarried siblings under the age of 18 of the deceased.

#### 6.2.6 Victim of Witness Tampering, Obstruction of Justice or Perjury

A petitioner may be considered a victim of *witness tampering*, *obstruction of justice* or *perjury*, if:

1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;

#### <u>AND</u>

- 2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:
  - a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; or
  - b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system

#### 6.2.7 Victim is Incapacitated / Incompetent

The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.

An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:

- 1. Spouse
- 2. Child under age 21
- 3. (If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.

#### 6.2.8 Culpability

An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

#### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

#### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

#### 6.2.9 Substantial Physical or Mental Abuse

The "substantial" standard in this eligibility requirement addresses both the severity of the injury suffered by the victim and the severity of the abuse inflicted by the perpetrator.

# The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

#### 6.2.10 Pre-existing Conditions

Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.

#### 6.2.11 Series of Acts

Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.

#### 6.2.12 Required Evidence

Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:

A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.

A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner.

**NOTE:** The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.

#### 6.2.13 Additional Evidence of Abuse

Additional evidence to demonstrate the abuse suffered may include, but is not limited to:

- Reports and affidavits from police, judges and other court officials
- Reports from medical personnel
- Affidavits from clergy or school officials
- Reports from social workers or other social agencies
- Protection orders
- Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.

#### 6.3 Possesses Information

#### 6.3.1 General

The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.

A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.

Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.

#### 6.3.2 Evidence

Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.

Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.

#### 6.3.3 Victim Under 16 years of age

When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of the petitioner:

- 1. Parent,
- 2. Guardian; or
- 3. Next friend.

For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.

#### 6.3.4 Age Exception

For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.

#### 6.3.5 Incapacitated or Incompetent Victim

If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:

- 1. Parent
- 2. Guardian
- 3. Next friend

For visa adjudication purposes, the parent, guardian, or next friend must provide:

- Evidence that he/she possesses information,
- Evidence of his or her qualifying relationship to the petitioner, and
- Evidence of the petitioner's incapacity or incompetence of the petitioner.

#### 6.3.6 Evidence of Incapacitation or Incompetence

Evidence of the incapacitation or incompetence may include:

- Medical reports regarding the incapacitation
- Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner
- Court declaration of incompetence

#### 6.3.7 Evidence Parent/ Guardian/Next Friend Possesses Info

Evidence the parent/guardian/next friend possesses information may include:

- Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- Police reports
- Court documents

#### I-918, PETITION FOR U NONIMMIGRANT STATUS

#### 6.3.8 Evidence of Relationship to Petitioner

Evidence of the relationship to the petitioner may include:

- Birth certificate of the petitioner
- Court documents demonstrating recognition of the individual as "next friend"
- Court documents demonstrating recognition of the individual as the guardian

#### 6.4 Helpfulness to Law Enforcement Authorities

#### 6.4.1 General

The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.

#### 6.4.2 Helpfulness

Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.

In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an *ongoing responsibility* to provide assistance when there is an ongoing need.

If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.

In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.

#### 6.4.3 Evidence of Helpfulness

Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials.

Special considerations exist regarding helpfulness for petitioners:

- under age 16 at the time of the crime,
- who are incapacitated or
- who are incompetent.

Special considerations also exist for the certification for those individuals previously accorded interim relief.

#### 6.4.4 Helpfulness in question

USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.

#### 6.4.5 Certifying Official Responsible for Veracity of Certifications

The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.

#### 6.4.6 Ongoing Helpfulness

The statute governing the helpfulness requirement (8 USC 1101(a)(15)(U)(i)(III)) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.

This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.

If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.

The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.

#### 6.4.7 Disagreement between law enforcement agencies:

The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

#### Example:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in *Procedure for Contacting Law Enforcement* to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

#### 6.4.8 Law Enforcement Withdraws Certification

If the original certifying agency withdraws or disavows its certification, the alien can no longer be considered to meet the helpfulness requirement.

If the withdrawal is received after the petition is approved, the petition and all derivative petitions may be revoked.

#### 6.4.9 Other Instances

Whenever you can articulate concerns regarding the helpfulness of a petitioner, you may seek authorization from a supervisor to contact the certifying agency or any other related law enforcement agency. You do not need to seek authorization to request additional evidence from the petitioner.

Incidents beyond the alien's control may affect the course of an investigation or prosecution. The alien's eligibility shall not be adversely affected for circumstances of that nature.

#### Example:

The alien submits a certification from a police officer for the crime of battery. The perpetrator is killed in a car accident prior to the charge going to trial. USCIS receives a letter from the prosecutor stating the case is no longer open due to the death of the defendant so that the alien can no longer be considered helpful. The alien victim is not at fault in the failure to prosecute in this case. The alien may still rely on the initial certification to demonstrate he/she met the helpfulness criteria.

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If you have reason to believe the petitioner's helpfulness to, or continuing cooperation with the investigation or prosecution should be questioned, you may contact the certifying official for further information.

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	questions to the Center Fraud Detection Operations Unit (CFDO).
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	results of the contact.

The results of the contact and any documentation it generates will also be placed in the record.

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In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.

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USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.

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This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section 101(a)(15)(U)(iii) of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.

#### Example:

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Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.

#### 6.5.4 Evidence

Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following:

- 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.

## 7 Qualifying Family Members

#### 7.1 Overview

#### 7.1.1 General

Certain qualifying family members of the petitioner/principal (U-1) may accompany or follow to join the alien victim and obtain U nonimmigrant status, regardless of whether the family member(s) is in the United States or overseas.

A separate "Petitioner for Qualifying Family Member of U-1 Recipient" (Form I-918, Supplement A) must be submitted for each family member.

Evidence to prove the relationship is needed. Documentary requirements for civil registration and timeliness of registration for relationship documents apply. See the *I-130 SOP* for specifics.

#### 7.1.2 Locating Qualifying Family Member Petitions

The officer adjudicating an I-918 is responsible for checking for associated I-918, Supplement A filings. Conduct the check for a qualifying family member petition (Form I-918, Supplement A) by viewing the I-918A screen in HAVEN.

If an I-918, Supplement A is filed and still pending but is not riding with the I-918, the officer adjudicating the I-918 must obtain each pending I-918, Supplement A associated with the principal's filing. Once an I-918, Supplement A is obtained, that officer will adjudicate it to completion. In general, I-918, Supplement A cannot be adjudicated to finality prior to the principal's I-918 receiving a final decision.

#### 7.1.3 Form Annotations

Write the EAC# of the I-918 principal in the remarks block on the I-918A. This will assist clerical in updating HAVEN as the only way to identify an I-918A filing is through opening the record for the principal.

# **Vermont Service Center**

# **Standard Operating Procedure (SOP)**

# I-918, PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

April 14, 2014

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## **Qualifying Criminal Activity**

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Abduction	Incest (victim is a	Rape
	minor)	
Abusive Sexual	Involuntary	Sexual Assault
Contact	Servitude	
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of	Trafficking *
	Justice	
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Female Genital	Perjury	Witness Tampering
Mutilation		
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Fraud in Foreign Labor		
Contracting		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

Similar activity	For the purposes of adjudication, "similar activity" refers to criminal offenses
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The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

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## **Victim Definitions**

General	The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.
	<ul> <li>There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:</li> <li>murder and manslaughter,</li> <li>victims of violent crimes who are incapacitated or incompetent, and</li> <li>victims of witness tampering, obstruction of justice, and perjury.</li> </ul>
Direct Victim	Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity.
	Any I-918 may be considered under the definition of direct victim.
Bystanders Who Suffer Unusually Direct injuries	In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. See 72 FR 53014.
	Example:
	A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

Indirect Victim	<ul> <li>The definition of victim extends beyond those directly acted upon to include those indirectly harmed by the criminal activity, such as cases involving murder and manslaughter.</li> <li>This allows for the identification of someone as a victim when the direct victim is not available or not sufficiently able to participate in an investigation or prosecution.</li> <li>Broadening the definition of victim also allows for consideration of the crimes not against a person, such as witness tampering, obstruction of justice and perjury.</li> <li>If a petitioner does not meet the definition of indirect victim, the petition must be considered in direct victim context (i.e. demonstrating direct and proximate harm based on the qualifying criminal activity).</li> </ul>
	A 36-year-old woman is murdered. Her mother files the I-918 as the victim. The petitioner does not meet the restrictions for the "indirect victim" category as the deceased is over the age of 21; however, the petition may be considered in the direct victim context.
	Important: to determine eligibility, look to the age of the victim at the time the crime occurred.
Victim of Murder / Manslaughter	<ul> <li>A petitioner may be considered an indirect victim of <i>murder</i> or <i>manslaughter</i>, if he/she is one of the following in relation to the deceased:</li> <li>1. Spouse of the deceased</li> <li>2. Child under age 21 of the deceased</li> <li>3. (<i>If the deceased was under the age of 21 years</i>) the parents of the deceased and unmarried siblings under the age of 18 of the deceased.</li> </ul>

Victim of Witness Tampering,	A petitioner may be considered a victim of <i>witness tampering</i> , <i>obstruction of justice</i> or <i>perjury</i> , if:
Obstruction of Justice or Perjury	1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;
	AND
	2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:
	a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; <b>or</b>
	b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system
Victim is Incapacitated / Incompetent	The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.
	An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:
	<ol> <li>Spouse</li> <li>Child under age 21</li> <li>(If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.</li> </ol>

# **Culpability** An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

#### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

#### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

SubstantialThe "substantial" standard in this eligibility requirement addresses both the severity of the injury suffered by the victim and the severity of the abuse inflicted by the perpetrator.	he
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# The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.
Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.
Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:
A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.
A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner.
<b>NOTE:</b> The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.
Additional evidence to demonstrate the abuse suffered may include, but is not limited to:
• Reports and affidavits from police, judges and other court officials
Reports from medical personnel     Affidavita from alargy or school afficials
<ul> <li>Affidavits from clergy or school officials</li> <li>Reports from social workers or other social agencies</li> </ul>
Protection orders
• Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.

## **Possesses Information**

General	The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.		
	A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.		
	Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.		
Evidence	Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:		
	<ol> <li>Form I-918 Supplement B, "U Nonimmigrant Status Certification"</li> <li>Police reports</li> <li>Affidavits from police or judges</li> <li>Documents from other court officials or law enforcement officials</li> </ol>		
	The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.		
	Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.		

## Possesses Information, Continued

Victim Under 16 years of age	When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of the petitioner:			
	<ol> <li>Parent,</li> <li>Guardian; or</li> <li>Next friend.</li> </ol>			
	For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.			
Age Exception	For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.			
Incapacitated or Incompetent Victim	If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:			
	<ol> <li>Parent</li> <li>Guardian</li> <li>Next friend</li> </ol>			
	<ul> <li>For visa adjudication purposes, the parent, guardian, or next friend must provide:</li> <li>Evidence that he/she possesses information,</li> <li>Evidence of his or her qualifying relationship to the petitioner, and</li> <li>Evidence of the petitioner's incapacity or incompetence of the petitioner.</li> </ul>			
Evidence of Incapacitation or Incompetence	<ul> <li>Evidence of the <u>incapacitation or incompetence</u> may include:</li> <li>Medical reports regarding the incapacitation</li> <li>Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner</li> <li>Court declaration of incompetence</li> </ul>			
	Continued on next page			

## Possesses Information, Continued

Evidence Parent/ Guardian/Next Friend Possesses Info	<ul> <li>Evidence the parent/guardian/next friend possesses information may include:</li> <li>Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"</li> <li>Police reports</li> <li>Court documents</li> </ul>
Evidence of Relationship to Petitioner	<ul> <li>Evidence of the relationship to the petitioner may include:</li> <li>Birth certificate of the petitioner</li> <li>Court documents demonstrating recognition of the individual as "next friend"</li> <li>Court documents demonstrating recognition of the individual as the guardian</li> </ul>

## Helpfulness to Law Enforcement Authorities

General	The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.		
Helpfulness	Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.		
	In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an <i>ongoing responsibility</i> to provide assistance when there is an ongoing need.		
	If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.		
	In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.		
Evidence of Helpfulness	Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:		
	<ol> <li>Form I-918 Supplement B, "U Nonimmigrant Status Certification"</li> <li>Police reports</li> <li>Affidavits from police or judges</li> <li>Documents from other court officials or law enforcement officials.</li> </ol>		
	<ul> <li>Special considerations exist regarding helpfulness for petitioners:</li> <li>under age 16 at the time of the crime,</li> <li>who are incapacitated or</li> <li>who are incompetent.</li> </ul>		
	Special considerations also exist for the certification for those individuals previously accorded interim relief.		

## Helpfulness to Law Enforcement Authorities, Continued

Helpfulness in question	USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.	
Certifying Official Responsible for Veracity of Certifications	The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.	
Ongoing Helpfulness	The statute governing the helpfulness requirement (8 USC $1101(a)(15)(U)(i)(III)$ ) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.	
	This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.	
	If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.	
	The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.	

## Helpfulness to Law Enforcement Authorities, Continued

Disagreement between law enforcement agencies: The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

#### Scenario:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in <u>Procedure for</u> <u>Contacting Law Enforcement</u> to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

LawIf the original certifying agency withdraws or disavows its certification, the<br/>alien can no longer be considered to meet the helpfulness requirement.WithdrawsIf the withdrawal is received after the petition is approved, the petition and all<br/>derivative petitions may be revoked.

## Helpfulness to Law Enforcement Authorities, Continued

Other instances:	Whenever you can articulate concerns regarding the helpfulness of a petitioner, you may seek authorization from a supervisor to contact the certifying agency or any other related law enforcement agency. You do not need to seek authorization to request additional evidence from the petitioner. Incidents beyond the alien's control may affect the course of an investigation or prosecution. The alien's eligibility shall not be adversely affected for circumstances of that nature. <i>Example:</i> The alien submits a certification from a police officer for the crime of battery. The perpetrator is killed in a car accident prior to the charge going to trial. USCIS receives a letter from the prosecutor stating the case is no longer open due to the death of the defendant so that the alien can no longer be considered helpful. The alien victim is not at fault in the failure to prosecute in this case. The alien may still rely on the initial certification to demonstrate he/she met the helpfulness criteria.			
Procedure for Contacting Law Enforcement	If you have reason to believe the petitioner's helpfulness to, or continuing cooperation with the investigation or prosecution should be questioned, you may contact the certifying official for further information.			
	Stage	Description		
	1	The officer forwards all requests to contact the certifying		
		agency to the ISO 3 assigned to the U program.		
	2	The ISO 3 reviews the filing and determines whether the law		
		enforcement agency should be contacted.		
	3	If contact is warranted, the ISO 3 forwards the file and relevant		
		questions to the Center Fraud Detection Operations Unit (CFDO).		
	4			

4 CFDO will initiate and conduct all contact with the certifying agency or other related law enforcement officials and provide results of the contact.

The results of the contact and any documentation it generates will also be placed in the record.

## Criminal activity violated U.S. law or occurred in the United States

General	In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.
Criminal activity occurred in the United States	USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.
Criminal activity violated the laws of the United States	USCIS interprets the phrase "violated the laws of the United States" to mean criminal activity that occurred outside the United States that is in violation of U.S. law.
	This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section $101(a)(15)(U)(iii)$ of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.
	<i>Example:</i> Per 18 U.S.C. 2423(c), the United States has the jurisdiction to investigate and prosecute cases involving U.S. citizens or nationals who engage in illicit sexual conduct outside the United States, such as sexually abusing a minor.
	Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.
	Continued on next name

Continued on next page

## Criminal activity violated U.S. law or occurred in the United States, Continued

# Evidence Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following: 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred 2. Police reports 3. Affidavits from police or judges 4. Documents from other court officials or law enforcement officials If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.



# U.S. Citizenship and Immigration Services

## I-918 PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

July 11, 2014

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#### 6 Eligibility Requirements

#### 6.1 Qualifying Criminal Activity

#### 6.1.1 General

There are 26 crime categories listed in 101(a)(15)(U)(iii) of the INA that constitute qualifying criminal activity. Petitioners must demonstrate that they are a victim of one of these crimes.

To meet the requirements for qualifying criminal activity, the certified crime must be:

- 1. One of the statutorily enumerated crimes;
- 2. The attempt, conspiracy or solicitation to commit one of those crimes; or
- 3. Criminal activity *substantially similar* to those statutorily enumerated crimes.

#### 6.1.2 Statutorily Enumerated Criminal Activity

Qualifying criminal activity consists of one or more of the following, or any similar activity, in violation of Federal, State, or local criminal law:

Abduction	Incest (victim is a minor)	Rape
Abusive Sexual Contact	Involuntary Servitude	Sexual Assault
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of Justice	Trafficking *
Felonious Assault	Peonage	Unlawful Criminal
		Restraint
Female Genital	Perjury	Witness Tampering
Mutilation		
Fraud in Foreign Labor	Prostitution	Stalking
Contracting		
Hostage		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

#### 6.1.3 Similar Activity

For the purposes of adjudication, "*similar activity*" refers to criminal offenses in which the nature and the elements of the offense(s) are substantially similar to the statutorily enumerated list of criminal activities.

The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

#### Example:

In the course of investigating the crime of embezzlement, federal law enforcement discovers that the subject of the investigation also batters his alien wife. The battery could be a qualifying crime if the law enforcement official certifies the battery, whether or not the law enforcement agency chooses to forward those findings for additional investigation.

#### 6.1.4 Evidence of "similar activity"

When the criminal activity is not directly on point with the statutorily listed activity, the petitioner is encouraged to submit evidence demonstrating how the activity is substantially similar to one of the enumerated crimes.

#### Example:

Police certify they are investigating a robbery. In the course of the robbery, the alien victim was beaten with a baseball bat. The only crime on the certification is robbery. However, the attack during the robbery may be considered substantially similar to felonious assault due to the nature and ferocity of the beating. Refer to the essential elements of the specific codified section of law for the crime that was certified to assist in this determination.

#### Evidence of 'similar activity' may include, but is not limited to:

- 1. A copy of the criminal statute showing the essential elements of the crime.
- 2. Factual information about the crime (from police reports, investigations, court transcripts, affidavits, etc.) demonstrating the similarity to the crimes enumerated in 101(a)(15)(U)(iii) of the INA.

#### 6.2 Victim Definition

#### 6.2.1 General

The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.

There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:

- murder and manslaughter,
- victims of violent crimes who are incapacitated or incompetent, and
- victims of witness tampering, obstruction of justice, and perjury.

#### 6.2.2 Direct Victim

Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity.

Any I-918 may be considered under the definition of direct victim.

#### 6.2.3 Bystanders Who Suffer Unusually Direct injuries

In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. See 72 FR 53014.

#### **Example:**

A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

#### 6.2.4 Indirect Victim

- The definition of victim extends beyond those directly acted upon to include those indirectly harmed by the criminal activity, such as cases involving murder and manslaughter.
- This allows for the identification of someone as a victim when the direct victim is not available or not sufficiently able to participate in an investigation or prosecution.
- Broadening the definition of victim also allows for consideration of the crimes not against a person, such as witness tampering, obstruction of justice and perjury.
- If a petitioner does not meet the definition of indirect victim, the petition must be considered in direct victim context (i.e. demonstrating direct and proximate harm based on the qualifying criminal activity).

#### **Example:**

A 36-year-old woman is murdered. Her mother files the I-918 as the victim. The petitioner does not meet the restrictions for the "indirect victim" category as the deceased is over the age of 21; however, the petition may be considered in the direct victim context.

Important: to determine eligibility, look to the age of the victim at the time the crime occurred.

#### 6.2.5 Victim of Murder / Manslaughter

A petitioner may be considered an indirect victim of *murder* or *manslaughter*, if he/she is one of the following in relation to the deceased:

- 1. Spouse of the deceased
- 2. Child under age 21 of the deceased
- 3. (*If the deceased was under the age of 21 years*) the parents of the deceased and unmarried siblings under the age of 18 of the deceased.

#### 6.2.6 Victim of Witness Tampering, Obstruction of Justice or Perjury

A petitioner may be considered a victim of *witness tampering*, *obstruction of justice* or *perjury*, if:

1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;

#### AND

- 2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:
  - a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; or
  - b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system

#### 6.2.7 Victim is Incapacitated / Incompetent

The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.

An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:

- 1. Spouse
- 2. Child under age 21
- 3. (If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.

#### 6.2.8 Culpability

An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

#### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

#### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

#### 6.2.9 Substantial Physical or Mental Abuse

The "substantial" standard in this eligibility requirement addresses both the severity of the injury suffered by the victim and the severity of the abuse inflicted by the perpetrator.

## The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

#### 6.2.10 Pre-existing Conditions

Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.

#### 6.2.11 Series of Acts

Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.

#### 6.2.12 Required Evidence

Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:

A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.

A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner.

**NOTE:** The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.

#### 6.2.13 Additional Evidence of Abuse

Additional evidence to demonstrate the abuse suffered may include, but is not limited to:

- Reports and affidavits from police, judges and other court officials
- Reports from medical personnel
- Affidavits from clergy or school officials
- Reports from social workers or other social agencies
- Protection orders
- Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.

#### 6.3 Possesses Information

#### 6.3.1 General

The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.

A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.

Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.

#### 6.3.2 Evidence

Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.

Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.

#### 6.3.3 Victim Under 16 years of age

When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of the petitioner:

- 1. Parent,
- 2. Guardian; or
- 3. Next friend.

For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.

#### 6.3.4 Age Exception

For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.

#### 6.3.5 Incapacitated or Incompetent Victim

If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:

- 1. Parent
- 2. Guardian
- 3. Next friend

For visa adjudication purposes, the parent, guardian, or next friend must provide:

- Evidence that he/she possesses information,
- Evidence of his or her qualifying relationship to the petitioner, and
- Evidence of the petitioner's incapacity or incompetence of the petitioner.

#### 6.3.6 Evidence of Incapacitation or Incompetence

Evidence of the incapacitation or incompetence may include:

- Medical reports regarding the incapacitation
- Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner
- Court declaration of incompetence

#### 6.3.7 Evidence Parent/ Guardian/Next Friend Possesses Info

Evidence the parent/guardian/next friend possesses information may include:

- Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- Police reports
- Court documents

#### 6.3.8 Evidence of Relationship to Petitioner

Evidence of the relationship to the petitioner may include:

- Birth certificate of the petitioner
- Court documents demonstrating recognition of the individual as "next friend"
- Court documents demonstrating recognition of the individual as the guardian

#### 6.4 Helpfulness to Law Enforcement Authorities

#### 6.4.1 General

The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.

#### 6.4.2 Helpfulness

Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.

In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an *ongoing responsibility* to provide assistance when there is an ongoing need.

If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.

In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.

#### 6.4.3 Evidence of Helpfulness

Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials.

Special considerations exist regarding helpfulness for petitioners:

- under age 16 at the time of the crime,
- who are incapacitated or
- who are incompetent.

Special considerations also exist for the certification for those individuals previously accorded interim relief.

#### 6.4.4 Helpfulness in question

USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.

#### 6.4.5 Certifying Official Responsible for Veracity of Certifications

The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.

#### 6.4.6 Ongoing Helpfulness

The statute governing the helpfulness requirement (8 USC 1101(a)(15)(U)(i)(III)) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.

This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.

If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.

The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.

#### 6.4.7 Disagreement between law enforcement agencies:

The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

#### Example:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in *Procedure for Contacting Law Enforcement* to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

#### 6.4.8 Law Enforcement Withdraws Certification

If the original certifying agency withdraws or disavows its certification, the alien can no longer be considered to meet the helpfulness requirement.

If the withdrawal is received after the petition is approved, the petition and all derivative petitions may be revoked.

#### 6.4.9 Other Instances

Whenever you can articulate concerns regarding the helpfulness of a petitioner, you may seek authorization from a supervisor to contact the certifying agency or any other related law enforcement agency. You do not need to seek authorization to request additional evidence from the petitioner.

Incidents beyond the alien's control may affect the course of an investigation or prosecution. The alien's eligibility shall not be adversely affected for circumstances of that nature.

#### Example:

The alien submits a certification from a police officer for the crime of battery. The perpetrator is killed in a car accident prior to the charge going to trial. USCIS receives a letter from the prosecutor stating the case is no longer open due to the death of the defendant so that the alien can no longer be considered helpful. The alien victim is not at fault in the failure to prosecute in this case. The alien may still rely on the initial certification to demonstrate he/she met the helpfulness criteria.

#### 6.4.10 Procedure for Contacting Law Enforcement

If you have reason to believe the petitioner's helpfulness to, or continuing cooperation with the investigation or prosecution should be questioned, you may contact the certifying official for further information.

Stage	Description	
1	The officer forwards all requests to contact the certifying agency	
	to the ISO 3 assigned to the U program.	
2	The ISO 3 reviews the filing and determines whether the law	
	enforcement agency should be contacted.	
3	If contact is warranted, the ISO 3 forwards the file and relevant	
	questions to the Center Fraud Detection Operations Unit (CFDO).	
4	CFDO will initiate and conduct all contact with the certifying	
	agency or other related law enforcement officials and provide	
	results of the contact.	

The results of the contact and any documentation it generates will also be placed in the record.

#### 6.5 Criminal activity violated U.S. law or occurs in the United States

#### 6.5.1 General

In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.

#### 6.5.2 Criminal activity occurred in the United States

USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.

#### 6.5.3 Criminal activity violated the laws of the United States

USCIS interprets the phrase "violated the laws of the United States" to mean criminal activity that occurred outside the United States that is in violation of U.S. law.

This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section 101(a)(15)(U)(iii) of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.

#### Example:

Per 18 U.S.C. 2423(c), the United States has the jurisdiction to investigate and prosecute cases involving U.S. citizens or nationals who engage in illicit sexual conduct outside the United States, such as sexually abusing a minor.

Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.

#### 6.5.4 Evidence

Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following:

- 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.



# U.S. Citizenship and Immigration Services

### I-918 PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

November 25, 2014

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# 6.5.4 Evidence

Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following:

- 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.

# 7 Qualifying Family Members

#### 7.1 Overview

#### 7.1.1 General

Certain qualifying family members of the petitioner/principal (U-1) may accompany or follow to join the alien victim and obtain U nonimmigrant status, regardless of whether the family member(s) is in the United States or overseas.

A separate "Petitioner for Qualifying Family Member of U-1 Recipient" (Form I-918, Supplement A) must be submitted for each family member.

Evidence to prove the relationship is needed. Documentary requirements for civil registration and timeliness of registration for relationship documents apply. See the *I-130 SOP* for specifics.

#### 7.1.2 Locating Qualifying Family Member Petitions

The officer adjudicating an I-918 is responsible for checking for associated I-918, Supplement A filings. Conduct the check for a qualifying family member petition (Form I-918, Supplement A) by viewing the I-918A screen in HAVEN.

If an I-918, Supplement A is filed and still pending but is not riding with the I-918, the officer adjudicating the I-918 must obtain each pending I-918, Supplement A associated with the principal's filing. Once an I-918, Supplement A is obtained, that officer will adjudicate it to completion. In general, I-918, Supplement A cannot be adjudicated to finality prior to the principal's I-918 receiving a final decision.

#### 7.1.3 Form Annotations

Write the EAC# of the I-918 principal in the remarks block on the I-918A. This will assist clerical in updating HAVEN as the only way to identify an I-918A filing is through opening the record for the principal.

# 7.2 Eligibility

#### 7.2.1 Determining Qualifying Family Members

Qualifying family members are determined by the age of the principal on the date the principal filed Form I-918.

If the principal	Then the qualifying family members can be
is	
UNDER the age of	U-2 – principal's spouse
21 at the time of	U-3 – principal's children (unmarried and under age 21*)
filing,	U-4 – principal's parents
	U-5 – principal's unmarried siblings (under age 18*)
Age 21 or OLDER	U-2 – principal's spouse
at the time of filing,	U-3 - principal's children (unmarried and under age 21*)

**\*NOTE**: Age of the qualifying family member is calculated based on the age of the qualifying family member at the time the principal filed the I-918.

#### 7.2.2 Existence of the relationship

The relationship between the principal and the family member must exist at the time Form I-918 was filed.

The relationship must also continue to exist at the time Form I-918, Supplement A, is adjudicated <u>and</u> at the time the qualifying family member is admitted to the United States in U nonimmigrant status.

If the principal proves he or she became the parent of a child <u>after</u> Form I-918 was filed, the child will be eligible to accompany or follow to join.

#### 7.2.3 Initial Evidence

Each Form I-918 Supplement A must be accompanied by the following:

- 1. Evidence of principal's filing:
- a) If the principal's Form I-918 is pending, a copy of the Principal's Form I-918 filing must accompany the derivative petition; or
- b) If the principal has already been granted U-1 nonimmigrant status, he or she may submit a copy of the I-94 showing his/her admission in U-1 status.

2. Evidence of the qualifying family member's relationship with the principal

3. (*If the beneficiary is inadmissible*) Application for Advance Permission to Enter as a Nonimmigrant (Form I-192) with fee or fee waiver request.

#### 7.2.4 Prohibition for Certain Family Members

Do NOT grant U-2, U-3, U-4 or U-5 nonimmigrant status to a qualifying family member who committed the qualifying criminal activity in a family violence or trafficking context which established the principal alien's eligibility for U nonimmigrant status.

#### Example:

A woman applies for U nonimmigrant status as victim of domestic violence. Her spouse, who perpetrated the certified crime of domestic violence, is excluded from consideration as a U-2 as he is culpable for the qualifying criminal activity.

**IMPORTANT:** In cases where the perpetrator of the certified crime is a family member that could derive from the principal, carefully review the I-918B and add the perpetrator's name and DOB in the comment block of HAVEN. Adding the name of the perpetrator to HAVEN will help to identify any QFM's that are culpable and ensure we do not grant a benefit to the person who created the victim. Remember, this information is subject to FOIA. Please list the name and DOB of the perpetrator only.

#### 7.2.5 Principal has Adjusted to LPR status

If the principal (U-1) has adjusted to that of an LPR while the I-918A remained pending, the I-918A must be denied.

# 7.2.6 Age-out Restrictions

Regulation and policy accords protections from aging-out of eligibility for certain qualifying family members (QFM):

If	Then	Pursuant to
Interim relief was granted to	QFM remains eligible for	AFM Chapter 39
the QFM as a child of the	consideration as a U-3	Section (f)(4)(iv)
principal and that QFM was	even if the QFM will be	
under 21 at the time of	over 21 at the time the I-	
interim relief filing,	918A is approved.	
A sibling was under the age	QFM remains eligible for	<u>8 CFR</u>
of 18 at the time the I-918A	U-5 consideration as long	<u>214.14(f)(4(ii)</u>
was filed and the principal	as the QFM remains	
was under the age of 21 at	unmarried.	
the time the I-918 was filed		
but the principal is no longer		
21 at the time of final		
adjudication,		
The principal becomes the	The child can be	<u>8 CFR</u>
parent to a child after the I-	considered as a QFM (U-	<u>214.14(f)(4)(i)</u>
918 is filed,	3) despite the relationship	
	not existing at the time	
	the I-918 was filed.	

Continued on next page

#### Age-out Restrictions (continued)

If	Then	Pursuant to
The principal was under 21	The parent or unmarried	AFM Chapter 39
at the time the I-918 was	sibling remains eligible	Section (f)(4)(iii)
filed and filed for a parent or	for U-4 (parent) or U-5	
a sibling (who was	(sibling) consideration	
unmarried and under 18) and	despite the principal no	
the principal is no longer	longer being under 21	
under 21 at the time the I-	and the sibling no longer	
918 is approved or	being under 18 (but still	
adjudicated,	must be unmarried).	
The principal was over 21	The QFM U-3 was under	Violence Against
and filed for a U-3	21 at the time the petition	Women Act of
(derivative child) who was	was filed. The QFM	2013
under 21 at the time of filing	remains eligible.	
but who is over 21 at the		
time of adjudication or final		
decision,		
The filing for a U-3 arrives	The U3 is no longer	Discuss with
on the QFM's 21 <sup>st</sup> birthday,	under 21 so most likely	SISO or ISO3
	will not qualify but may	
	still be eligible. Check to	
	see when the petition	
	arrived at the VSC to be	
	sure the receive date is	
	correct.	

## 7.3 Evidence of Qualifying Relationship

#### 7.3.1 Spouse of U-1

The following evidence is needed to establish a qualifying relationship of a **spouse** of a U-1 petitioner (principal):

- 1. Marriage Certificate
- 2. Termination of all previous marriages of the U-1 (principal)
- 3. Termination of all previous marriages of the U-2 (derivative)

#### 7.3.2 Biological or Adopted Child of U-1

The following evidence is needed to establish a qualifying relationship of a **biological or adopted child** of a U-1 petitioner (principal):

- 1. Birth certificate of the child showing the parents' names
- 2. Legal adoption decree of the child.

#### 7.3.3 Step Child of U-1

The following evidence is needed to establish a qualifying relationship of a **step child** of a U-1 petitioner (principal):

- 1. Birth certificate of the child showing the parents' names
- 2. Marriage certificate for the U-1 principal and child's biological parent (prior to the child turning age 18)
- 3. Termination of the U-1's previous marriage(s)
- 4. Termination of the biological parent's previous marriage(s)

#### 7.3.4 Parent of U-1

The following evidence is needed to establish a qualifying relationship of a **parent** of a U-1 petitioner (principal):

Documentation cited above for appropriate category of "child" relationship whether it is biological, step or adopted.

**NOTE**: To qualify as a parent of the U-1, the principal must be under 21 at the time the U-1 filed his or her form I-918.

#### 7.3.5 Sibling of U-1

The following evidence is needed to establish a qualifying relationship of a **sibling** of a U-1 (principal):

- 1. Birth certificate of U-1 showing parents' names
- 2. Birth certificate of sibling showing parents' names
- 3. Marriage documentation and marriage termination documentation needed for a step relationship (if applicable)
- 4. Adoption documentation (if applicable)

**NOTE**: To qualify as a sibling of a U-1, the principal must be under 21 at the time the U-1 filed Form I-918 and the sibling must be under the age of 18

# 8 Special Considerations 8.1 Filing From Outside the United States 8.1.1 General Aliens outside the United States are allowed to file for U Nonimmigrant Status. Eligibility requirements for U Nonimmigrant Status for those filing from outside the United States are the same as for those filing from within the United States. 8.1.2 Filing The required forms and evidence are sent to the Vermont Service Center for adjudication. 8.1.3 Evidence Petitioners filing from outside the United States must meet the same eligibility requirements for principal's and qualifying family members as those filing from within the United States.

Evidentiary requirements and standards are the same.

#### 8.1.4 Photo Requirements

Photos are not required for:

- Approvals that will be processed at the Kentucky Consular Center (KCC).
- A Form I-918 or Form I-918, Supplement A with no deficiencies or discrepancies in the record that would require an RFE or NOID at the time of initial adjudication.

Photos should be requested for a Form I-918 or Form I-918, Supplement A with deficiencies or discrepancies in the record that would require an RFE or NOID. Include the request for photos in the RFE or NOID seeking other additional evidence.

NOTE: Do not deny any petitions solely because photos were not submitted.

#### 8.1.5 Worksheet Annotations

Do not route the file to FCU for updating. There is no update to the COA for overseas filings. Aliens who are processing overseas for their visas are not placed in U nonimmigrant status until they are inspected at a port of entry and permitted to enter as a U nonimmigrant.

### 8.2 Interim Relief Considerations

#### 8.2.1 General

There is no deadline for submission of U nonimmigrant status petitions for those who previously filed for interim relief.

Petitioners and accompanying or following to join family members who were granted interim relief were initially encouraged to file Form I-918 by April 14, 2008 (within 180 days of the effective date of the rule). Guidance issued in 2009 delayed that date until February 1, 2010. Interim relief was terminated for all recipients that did not file the Form I-918 or have a Form I-918, Supplement A, filed on their behalf prior to February 1, 2010.

#### 8.2.2 Interim Relief Continuation

The U rule became effective on of October 17, 2007.

Aliens who received deferred action issued by the Interim Relief program who have filed Form I-918 but whose form has not yet been adjudicated, may have that deferred action extended until USCIS completes the adjudication of the I-918. Extensions are granted upon written request of the alien or by the filing of an I-765 seeking work authorization under 8 CFR 274a.12(c)(14).

#### 8.2.3 Initial evidence requirements

Individuals who received an interim relief approval are not required to submit initial evidence when filing Form I-918.

#### 8.2.4 Law enforcement certifications

Generally, USCIS will consider the certification submitted for interim relief to meet requirements for interim relief purposes in lieu of Form I-918, Supplement B. However, aliens who received interim relief are not precluded from submitting Form I-918, Supplement B if they choose.

USCIS will be lenient regarding the signing official (whether or not it is the head of the agency or someone in a supervisory role specifically designated by the head of the agency) if the document meets all other requirements for a certification.

#### 8.2.5 Approvals

Petitioners whose I-918 is approved and who were granted interim relief will be accorded U nonimmigrant status as of the date that the U interim relief was initially approved.

# **9** Classification and Duration of Status

# 9.1 Classification and Validity Dates

#### 9.1.1 General

The U-visa accords aliens nonimmigrant status. As such, upon approval of Form I-918 (and Form I-192, as necessary) they will be provided an Arrival-Departure Record (Form I-94) showing their classification and the validity period of their nonimmigrant status.

After three years in U nonimmigrant status, the alien may apply for adjustment to that of a lawful permanent resident by filing the Application to Register Permanent Residence or Adjust Status (Form I-485).

### 9.1.2 Nonimmigrant classifications

Refer to the chart below for the appropriate classification:

If the alien is the	Then the classification is
Principal,	U-1
Spouse of the principal,	U-2
Child (unmarried and under 21) of the principal	U-3
Parent of the principal	U-4
Siblings (under 18 and unmarried) of the principal	U-5

#### 9.1.3 Validity Dates

The initial approval of U-1 nonimmigrant status shall be for a period of four years minus one day from the date of approval of Form I-918.

Extensions of this nonimmigrant status are possible in certain circumstances when the initial validity period was less than four years. U nonimmigrant status may be approved for a period not to exceed four years in the aggregate.

Generally, a derivative family member granted U-2 through U-5 nonimmigrant status will be approved for an initial period that does not exceed the expiration date of the initial period granted to the principal.

**NOTE**: U3 Derivatives will be granted the full four year validity period even if it is longer than the principal petitioner's validity period. See memo dated Dec 2012.

#### 9.1.4 Interim Relief

Petitioners granted U interim relief will be accorded U nonimmigrant status as of the date that a request for U interim relief was initially approved.

# **10 Biometrics**

#### 10.1 Overview

#### 10.1.1 General

All aliens between the ages of 14 and 79 seeking U nonimmigrant status must submit to biometrics capture. The biometrics are fee exempt.

#### 10.1.2 Process

Fingerprinting will be conducted pursuant to 8 CFR 103.2(e).

USCIS will notify the applicant of the time and location to appear for fingerprinting after the petitioner files Form I-918.

Do not approve an I-918 or I-918, Supplement A, until the FBI fingerprint response is received.

If an I-918 or I-918, Supplement A, is otherwise deniable, you may deny the case without first obtaining a valid fingerprint response. If you determine that criminality issues exist, you may request biometrics capture (or a refresh of an expired fingerprint response) if that information will assist in properly adjudicating the petition or application.

#### 10.1.3 Form FD-258

Form FD-258, Applicant Card, will only be accepted if prepared by a:

- USCIS office,
- Registered state or local law enforcement agency designated by a cooperative agreement with USCIS to provide fingerprinting services (designative law enforcement agency),
- U.S. consular office at U.S. embassies and consulates, or
- U.S. military installation.

#### **10.2 Filing Location**

#### **10.2.1 Needing Biometrics (in the United States)**

Fingerprints are needed for all U nonimmigrant status seekers age 14 and older. If an alien in the United States was under 14 at the time he/she filed the I-918 or had the I-918A filed on his or her behalf, but is 14 or older at the time the form is adjudicated, you must obtain fingerprint results prior to final adjudication.

You must request fingerprints via NASS in Centerserve.

#### 10.2.2 Needing Biometrics (outside the United States)

Aliens outside the United States must provide fingerprints using the overseas process. If an alien outside the United States was under 14 at the time he or she filed the I-918 or had the I-918A filed on his/her behalf, but is 14 or older at the time the form is adjudicated, an overseas fingerprint notice must be issued. No fee solicitation is needed as USCIS does not take fees for prints obtained overseas.

Route the file to Data Entry using the <u>Div 6 MRD Fingerprint Scheduling</u> worksheet. Indicate "Overseas fingerprint scheduling" on the worksheet. In the alternative, you may issue an RFE for the fingerprints and provide the alien with FD-258 cards and the instruction sheet for obtaining fingerprints at an overseas location. Only a consulate or military installation can take fingerprints overseas.

#### 10.2.3 NASS Requests for I-918

The fingerprint request program has been added in Centerserve. You must use the Short Form NASS Request in Centerserve for all principal filings and the Detailed NASS Request in Centerserve for all derivatives. The information must be populated by the officer. Guidance for requesting appointments and populating the information is provided below.

Principal I918	Receipt Number 1 (Req.)	Receipt Number 2	Appointment Type (Req.)	Priority Code (Req.)	Scheduling Zip Code (Req.) Do not use the Safe Address
Age In	1918	N/A	3-Fingerprints and Biometrics	1	Petitioner's The ASC
No prints on file	1918	N/A	3-Fingerprint and Biometrics	1	Petitioner's The ASC
Expired fingerprint	I918	N/A	1-Fingerprint only	0	Petitioner's The ASC
Identity Issue	I918	N/A	3-Fingerprint and Biometric	1	Petitioner's The ASC
Two applicants assigned to one A-number	1918	N/A	3-Fingerprint and Biometric	1	Petitioner's The ASC
One unclassifiable print and auto re-schedule did not happen	1918	N/A	1 or 3 as needed	Report to Analyst	

\*For any filings outside of the United States you must use the Div 6 MRD FP Scheduling Worksheet

# 10.2.4 Derivative Filings

For all Derivative Filings, use the Detailed NASS Request. Guidance for requesting appointment sand populating the information is provided below.

I918A	Age In	No Prints on File	Expired Prints	Identity Issues	Two applicants assigned to One A#	One unclassifiable print and auto re- schedule did not happen
A Number	Of the	Of the	Of the	Of the	Of the	Of the I918A
	I918A	I918A or	I918A or	1918A or	I918A or	or I914A
		I914A	I914A	I914A	I914A	
Receipt #	VTU #	VTU #	VTU #	VTU #	VTU #	VTU #
Form Type	I918A	I918A or	I918A or	1918A or	I918A or	I918A or
		I914A	I914A	I914A	I914A	I914A
DOB	Of the	Of the	Of the	Of the	Of the	Of the I918A
	I918A	1918A or	1918A or	1918A or	I918A or	or I914A
		I914A	I914A	I914A	I914A	
First and last	Of the	Of the	Of the	Of the	Of the	Of the I918A
name	I918A	1918A or	I918A or	1918A or	I918A or	or I914A
		I914A	I914A	I914A	I914A	
Complete	Of the	Of the	Of the	Of the	Of the	Of the I918A
Safe Address	I918A	I918A or	1918A or	1918A or	I918A or	or I914A
include C/O		I914A	I914A	I914A	I914A	
Appointment Type	t 1-Fingerprint Only					
Priority Code	1	1	1	1	1	Report to Analyst

#### 10.2.5 Annotating Worksheet

You must fill out the Div 6 MRD Fingerprint Scheduling worksheet completely.

- Check "Return to Officer"
- Enter your NFTS code and cube number.

**IMPORTANT**: You must ensure the worksheet is completed for aliens needing biometrics, whether they are inside or outside of the United States.

### 10.3 Failure to appear or provide fingerprints

#### **10.3.1** Failure to Appear for Biometric Capture (in the United States)

Generally, aliens in the United States must appear for the capturing of biometrics at an Application Support Center (ASC).

The regulations state that the initial failure to appear shall be excused if the notice for the biometric capture appointment was not mailed to the alien's current address and such address had been provided to USCIS unless USCIS determines that the alien received reasonable notice of the appointment.

VSC policy is that you will send the filing for rescheduling if the first appointment does not result in biometrics being captured for any reason.

Failure to appear for biometric capture after the second scheduling at an ASC in the United States will result in an abandonment denial of the petition. Refer to the table below when processing a case following a scheduled ASC appointment:

If the alien	Then
appears for the	Continue adjudicating the file.
second scheduled	
ASC appointment,	
fails to appear for the	• Wait 90 days after that appointment;
second scheduled	• Check the NASS website and the FD-258 screen in
ASC appointment,	National CLAIMS.
	• Deny the case for abandonment if the system checks do
	not establish that the biometrics have been captured.

**NOTE**: The burden of proof is on the alien to establish that he or she failed to receive reasonable notice of an appointment. The alien must notify USCIS of any change of address (per 8 CFR 265.1) prior to the date on which the notice for biometric capture was mailed to the alien.

#### **10.3.2** Failure to Provide Fingerprints (outside the United States)

Failure to return FD-258 cards after making a second request for the fingerprints will result in an abandonment denial of the petition.

#### 10.3.3 Excusing Failure to Appear

Failure to appear for biometric capture may be excused at the discretion of USCIS if:

- 1. The alien promptly contacts USCIS; and
- 2. The alien demonstrates that the failure to appear was the result of exceptional circumstances.

You must receive permission from the SISO to grant more extensions to submit fingerprints after a second ASC appointment is scheduled or after a second overseas request is made.

# 10.4 Fingerprint Results

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# **10.4.1 Unclassifiable Fingerprints**

Refer to the chart below when a file contains unclassifiable fingerprints:

If the	Then		
First FD-258 card Scanned and Print Response is unclassifiable (Overseas	Send second FD-258 for dead scanning.		
prints),			
Second FD-258 card Scanned and Print Response is still unclassifiable (Overseas prints),	Send RFE for local clearances.		
First fingerprint response is "R"(ASC prints),	Check the NASS website for a new appointment.		
	If there is	Then	
	A new appointment date,	Stop the adjudication until the fingerprint date.	
	No new	Request an appointment	
	appointment date,	through via NASS in Centerserve.	
Second fingerprint response is "R" (ASC prints),	Send RFE for local clearances.		
Exceptional circumstances impede attending ASC appointment or getting overseas prints taken,	See your SISO or an ISO(3).		

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# 10.4.2 Check CLAIMS for FP Response

A fingerprint response is valid if it is within 15 months of the "Date Processed by the FBI".

Follow the steps below to check for a fingerprint response:

Step	Action	
1	Access CLAIMS mainframe in National Systems.	
2	Select Option 15 for FD-258 Fingerprint Tracking Inquiry	
3	and press [Enter]. Place an "X" at the first Option: FBI Fingerprint Tracking System and press [Enter].	
	If the alien has been fingerprinted	Then the next screen will display
	once and only in relation to the I-918,	The FBI response record for the I- 918 (appears as Form X-999).
	more than once,	<ul> <li>a listing of each record by form type (i.e. I-485, I-751),</li> <li>tab to the record for the X-999 or any valid FD-258 response generated by any form type,</li> <li>press [Enter] to display the FBI response record.</li> </ul>
4	Verify that the FBI response record relates to the alien named on the I-918/I-918A.	

# 10.4.3 Fingerprint Response

Print a copy of the FBI response record and place it on the non-record side of the file. Refer to the table below after checking CLAIMS for a fingerprint response.

If a valid FBI response	And the "Date	Then
record is	Processed by the FBI" is	
"N" Non- Ident,	less than 15 months old,	Proceed with adjudication.
	more than 15 months old,	Check SNAP for a new appointment; if none, go to the map entitled <u>"Fingerprint Refresh</u> <u>Procedure</u> ".
<b>"I" Ident</b> (does not contain RAP sheet),	less than 15 months old,	<ul> <li>Print the RAP sheet from BBSS.</li> <li>Refer to "Reviewing IDENT Response" section later in this SOP.</li> </ul>
"I" Ident (file contains RAP sheet),	less than 15 months old,	Refer to "Reviewing IDENT Response" section later in this SOP.
"I" Ident,	more than 15 months,	<ul> <li>Go to the map entitled <u>"Fingerprint Refresh Procedure".</u> An updated RAP sheet can usually be viewed in BBSS within 72 hours of the refresh request.</li> <li>When RAP sheet has been obtained, refer to "Reviewing IDENT Response.</li> </ul>

Continued on next page

# Fingerprint Response (continued)

If a valid FBI response record is Only 1 "R" (Unclassifiable),	And the "Date Processed by the FBI" is more than 6 months old,	Then Check SNAP for a new appointment; if none, prepare an MRD worksheet for "rejected" print and route to MRD for scheduling
	less than 6 months old,	<ul> <li>MRD for scheduling.</li> <li>Return the file to the FP shelf. The ASC should automatically reschedule.</li> <li>If still no new response after 6 months, proceed as above.</li> </ul>
Only 1 "Unclassifiable" and an "N" or "I" valid response within 15 months generated by any form type,	N/A	See applicable process for "N" or "I" above.
More than 1 "R" (Unclassifiable),	N/A	<ul> <li>Prepare an RFE seeking police clearances.</li> <li>When a response is received, review evidence for criminal convictions. If no convictions, proceed with adjudication.</li> </ul>

#### 10.4.4 FD-258 in File but No Results in System

If the file contains an FD-258 for the alien that was generated based on the I-918/I-918A filing, but there are no results in national systems, verify whether the prints have been dead scanned. If there is no barcode on the FD-258, the card has not been scanned. Determine if there is sufficient data on the card for scanning.

The following fields must be completed on behalf of the alien being printed in order to have the card scanned (see below):

- 1. Alien's name
- 2. Signature of the alien
- 3. Residence of the alien
- 4. Signature of official taking the prints and date
- 5. Embassy/consulate or military installation where prints were taken
- 6. Reason for fingerprints (may write in I-918 if space left blank)
- 7. Country of Citizenship of the alien
- 8. Alien's A#
- 9. Date of birth of the alien
- 10. Place of birth of the alien

If the fields are all completed, send the file to the dead scan shelf in FCU.

#### 10.4.5 No Record Found

Refer to the table below when there is no record found:

If	Then
A message appears at the	Search for a record using the Name and DOB
bottom of the screen stating	function. This step is important as the FD-
that no records were found	258 response is posted to CIS by A-number. If
relating to the A-number,	the response is posted with an incorrect A-
	number, the response will not appear when
	using the A-number search.
Still unable to locate a record,	Check the NASS website to verify the alien
	was scheduled for processing. See NASS
	UAT USER GUIDE for instructions.
Child was under the age of 14	Schedule fingerprints via NASS in
at the time of the biometric	Centerserve.
appointment, but has since	
attained the age of 14 at time	
of adjudication,	

#### 10.4.6 Reviewing IDENT Response

An individual will have an IDENT response after being fingerprinted if they have an FBI rap sheet. The rap sheet contains immigration violations as well as criminal arrests, charges, and convictions.

An IDENT response may impact the eligibility requirements. Review the information carefully and determine if there is any impact on the eligibility requirements (including inadmissibility issues).

Step	Action		
1			
	If the rap sheet shows	Then determine if the	
	Immigration violations,	Violations make the alien inadmissible and require a waiver.	
	Criminal convictions,	Convictions make the alien inadmissible.	
2	Review the evidence of record as it relates to the convictions identified on the rap sheet.		
	If you           Cannot determine the	Then	
	disposition of the arrests	Prepare an RFE using call-up requesting information	
	or charges,	regarding the charges.	
	<ul> <li>Can determine that the:</li> <li>criminal convictions do not make the individual inadmissible, or</li> <li>charges were dismissed, or</li> <li>arrests and/or charges did not result in convictions,</li> </ul>	<ul> <li>Write "Rap Sheet Reviewed" and your Officer ID code in the Remarks section on the front of the petition.</li> <li>Proceed with adjudication.</li> </ul>	

# **10.5 Fingerprint Refresh Procedure**

#### 10.5.1 When To Use

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• See the <u>NASS Requests for I-918</u> chart to request an updated RAP sheet (Ident fingerprint response in FD-258 Tracking), or

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• a refresh or resubmission of an expired Non-Ident fingerprint response in FD-258 Tracking

#### NOTES:

- A refreshed fingerprint result may be requested to support the same benefit for which the fingerprints were initially submitted.
- A resubmission may be requested when the fingerprints are at least 12 months old <u>and</u> are likely to expire prior to a decision being entered on the case.

# **11 Validity Dates**

### 11.1 General

Validity dates for U Nonimmigrant status periods depend on:

- Whether the alien received Interim Relief.
- Whether the alien was previously granted U derivative status See the scenarios below for specifics.

# 11.2 U-1 with Interim Relief

Time spent in U Nonimmigrant Interim Relief counts as time spent in U nonimmigrant status. An approved I-918 for an alien who was previously approved under the interim relief provisions shall be accorded U nonimmigrant status starting on the date that interim relief was first approved.

Instances where the alien has more than three years in interim relief at the time the I-918 is approved will have his/her U nonimmigrant status begin on the date that interim relief was initially approved until one year following the date the I-918 is approved.

**NOTE:** The I-94 dates will not match the EAD dates. EADs cannot be back dated to reflect the initial Interim Relief approval date. EADs are dated from day of I-918 approval forward to the end of the U nonimmigrant status period.

#### 11.3 U-1 Scenarios

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Examples of U-1	scenarios are	listed below:
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Scenario	Validity Period/Example
More than 3 years since	Beginning date for the U Nonimmigrant status
Interim Relief at the time I-	is the date on which U Interim Relief was first
918 is approved:	granted. Ending date for U Nonimmigrant
	status will be one year (minus one day) from the
Interim Relief initially	date of approval.
approved 10/17/2003;	
I-918 approved on	I-918/ HAVEN dates:
5/4/2009,	10/17/2003 to 5/3/2010
	GUI dates:
	5/4/2009 to 5/3/2010
Less than 3 years since	Beginning date for U Nonimmigrant status is
Interim Relief at the time I-	the date on which U Interim Relief was first
918 is approved:	granted. Ending date for U Nonimmigrant
	status is 4 years after that date (minus one day)
Interim Relief initially	to give the alien at least 4 years in U
approved 6/8/2007; I-918	Nonimmigrant status.
approved on 4/12/2009,	
	I-918/ HAVEN dates:
	6/8/2007 to 6/7/2011
	GUI dates:
	4/12/2009 to 6/7/2011

### 11.4 U-1 Without Interim Relief

Principals who never received Interim Relief are granted U Nonimmigrant status for four years starting on the date that the I-918 is approved.

*Example*: I-918 approved 8/17/08:

**I-918 / HAVEN validity dates:** 8/17/2008 to 8/16/2012 **GUI/ EAD validity dates:** 8/17/2008 to 08/16/2012

# 11.5 U-1 with Previous Derivative Status

Principals who were previously granted U derivative status until their 21<sup>st</sup> birthday, but did not benefit from the full four years of U nonimmigrant status required to file for an adjustment of status may later file their own I-918 seeking principal U1 status.

The validity period granted depends on whether the subsequent I-918 is based on the same crime for which they were granted U derivative status, or whether the subsequent I-918 is based on a different crime than that for which they were granted U derivative status.

Refer to the chart below to determine the correct validity period for a U principal applicant who was previously afforded U derivative status.

If the crime is	Then grant U1 nonimmigant status from the date of
The same crime as the one for which he or she was	<b>Original approval</b> of the U derivative status to the end of the four year period.
granted U derivative status,	the end of the four year period.
	Example: if the principal was previously
	granted U3 status from $10/1/10$ to $3/1/11$ , the
	new U1 status will be 10/1/10 to 9/30/14.
A different crime than that	Adjudication of the I-918 to the end of the
for which he or she was	four year period.
granted U derivative status,	
	Example: We are approving the petition on
	10/17/12. The new U1 status will be 10/17/12
	to 10/16/16.

# 11.6 U-2 through U-5, Principal and Derivative Had Interim Relief

Generally, a derivative family member granted U-2 through U-5 nonimmigrant status will be approved for an initial period that does not exceed the expiration date of the initial period granted to the principal. However, U-3s may be extended past the principal's ending validity. See memo dated Dec 2012. If the qualifying family member and the principal were both granted Interim Relief, the time previously accorded to the qualifying family member in Interim Relief may be counted toward time in U nonimmigrant status.

In some instances, the derivative will receive less time in U Nonimmigrant status as the principal. In order to obtain sufficient time to file for adjustment, derivatives in this scenario would need to file the I-539 and follow the extension of status procedures.

**NOTE**: The qualifying family member's starting date cannot pre-date the date on which the principal's U Nonimmigrant status began.

# 11.7 U-2, U-4 and U-5 Scenarios with Interim Relief

### Example #1 (Principal's and derivative interim relief dates are the same. I-918 and I-918A approved on same day)

Principal's and derivative's Interim Relief approved 9/7/05. The I-918 and I-918A are approved 10/31/07:

- Principal's I-918 / HAVEN validity dates: 9/7/05 to 9/6/09
- Principal's EAD/GUI validity dates: 10/31/07 to 9/6/09
- Derivative's I-918A / HAVEN validity dates: 9/7/05 to 9/6/09

Derivative has no EAD/GUI update unless he/she has separately filed an I-765 as (a)(20). If one is filed, the validity dates would be 10/31/07 to 9/6/09.

#### Example #2: (Principal's and derivative's interim relief dates are different. I-918 and I-918A approved on different dates):

Principal's Interim Relief approved 4/22/04. Principal's I-918 approved 2/12/09:

- Principal's I-918 / HAVEN validity dates: 4/22/04 to 2/11/2010
- Principal's EAD/GUI validity dates: 2/12/2009 to 2/11/2010

Derivative approved for Interim Relief 4/22/04. Derivative's I-918A approved 3/22/09: Derivative's I-918A / HAVEN validity dates: 4/22/04 to 2/11/2010

Derivative has no EAD/GUI update unless he/she has separately filed an I-765 as (a)(20). If one is filed, the validity dates are date of I-765 approval to 2/11/2010.

### 11.8 U-3 Neither Principal nor Derivative had Interim Relief

The U-3 must be under 21 at the time his or her petition is accepted. U-3 derivatives will be granted the full four year validity period even if the end date goes beyond the principal petitioner's validity period.

# 11.9 U-2, U-4, and U-5 Neither Principal nor Derivative had Interim Relief

If neither the principal nor the derivative ever had interim relief, the validity dates for both will begin from the date of the form's approval. The derivative's ending date will always be the same as the principal's—even if the principal was approved prior to the derivative. This will result in some derivative's not receiving an initial validity period of four years. Those who will require an extension of time to acquire sufficient time in U status to meet the adjustment of status requirements will need to follow the procedures for requesting an extension of status.

# 11.10 U-2 through U-5 Scenarios Without Interim Relief

*Example #1 (Principal and derivative approved for U status on the same date)* Principal's I-918 approved 8/17/08. Derivative's I-918A approved 8/17/08:

- Principal's I-918 / HAVEN validity dates: 8/17/2008 to 8/16/2012
- Principal's GUI/ EAD validity dates: 8/17/2008 to 08/16/2012
- Derivative's I-918A / HAVEN validity dates: 8/17/2008 to 8/16/2012
- Derivative has no EAD/GUI update unless he or she has separately filed an I-765 as (a)(20). If one is filed, the validity dates would be: date of I-765 approval to 8/16/2012

#### *Example #2 (Principal approved for U status before the derivative)* Principal's I-918 approved 2/12/09:

- Principal's I-918 / HAVEN validity dates: 2/12/2009 to 2/11/2013
- Principal's EAD/GUI validity dates: 2/12/2009 to 2/11/2013

Derivative's I-918A approved 3/22/09:

• Derivative's I-918A / HAVEN validity dates: 3/22/09 to 2/11/2013.

Derivative has no EAD/GUI update unless he/she has separately filed an I-765 as (a)(20). If one is filed, the validity dates would be: date of I-765 approval to 2/11/20/13

U3 Derivatives ONLY will be granted the full four year validity period even if it is longer than the principal's validity period.

# 11.11 U-2 through U-5: Principal's time expired but U-1 has I-485 pending

The U-1's pending I-485 automatically extends his or her U nonimmigrant status until there is a final decision on the I-485. For this reason, the U-2, U-4, and U-5 will be granted one year of validity from the date the I-918A is approved. U3s will be granted four years of validity from the date the I918A is approved.

# 11.12 U-2 through U-5: Principal's time expired U-1 has not filed the I-485

The I-918A will be denied as the principal no longer holds U-1 status.

### 11.13 U-2 through U-5 Interim Relief for the Principal Only

If a derivative was not granted interim relief but the principal was granted interim relief, he or she cannot benefit from the principal's time in interim relief. The principal's time in U status will begin on the date that interim relief was first approved. The derivative's U status will begin on the date his or her I-918A is approved. In some instances, the derivative may receive as little as one day of validity if his/her I-918A is approved a significant time after the principal's I-918.

*Example:* Principal's Interim Relief approved 4/22/04. Principal's I-918 approved 2/12/09:

- Principal's I-918 / HAVEN validity dates: 4/22/04 to 2/11/2010
- Principal's EAD/GUI validity dates: 2/12/2009 to 2/11/2010

Derivative had no time in interim relief. Derivative's I-918A approved 3/22/09:
Derivative's I-918A / HAVEN validity dates: 3/22/09 to 2/11/2010

**NOTE**: If a derivative's I-918A is not approvable until a date after the expiration date of the principal's validity period, discuss the I-918A with the ISO(3) point of contact for the U program.

#### 11.14 U-2 Through U-5 Interim Relief for Derivative Only or Derivative's Interim Relief Predates the Principal's

This scenario is currently under policy discussion. Bring cases falling into this scenario to the ISO(3) point of contact for the U program.

# 11.15 U-1 through U-5 Interim Relief terminated for failure to file I-918/I-918A timely

Interim relief recipients were required to file (or have a petition filed on his/her behalf) for U nonimmigrant status no later than February 1, 2010. All interim relief recipients who did not have a petition for U status filed (or filed on his/her behalf) had their interim relief terminated.

The validity dates will be treated as if there was no termination of interim relief if:

- the alien's interim relief was terminated due to failure to file timely,
- the alien subsequently filed the I-918 (or had an I-918A filed on his or her behalf), and
- the petition is ultimately approved.

Refer to the appropriate scenario for an alien with interim relief when making the determination for the assignment of validity dates.

# **12 Decisions**

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# 12.1 Overview

#### 12.1.1 General

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Written decisions will be issued after a de novo review of the petition and evidence.

# 12.1.2 A File Requests

In general, you cannot adjudicate an I-918 to completion (i.e., approve or deny) if it has not been consolidated into the relating A-file. If you are in possession of a T file containing an I-918, you must request the relating A file.

Follow the steps below to request the A file for T files in your possession.

Step	Action			
1	Check the 9504 screen in CIS to determine the location of the A file.			
2	Email ISA Dianne McL	aughlin, with a CC to your SISO. Include:		
	• A number			
	• Name of petitioner/ap	pplicant		
	• Form type			
	• Location of the A file.			
3				
	If the A file is	Then		
	Received within 30	Proceed with your final adjudication.		
	days			
	Not received within	• Dianne will email you and your SISO,		
	30 days	advising that we were unable to obtain the		
		A file.		
	Your SISO will send you and Dianne an			
	email telling you whether you may work			
		the case in a T file, or if Dianne should		
	make a 2nd request for the A file.			
4	Refer to your SISO's in	struction to proceed with your final adjudication,		

# 12.2 Approvals

#### 12.2.1 Approval for U-1 (petitioner in the U.S.)

U-1 nonimmigrant status will be concurrently granted with the approval of the petition, subject to the annual limitations for visa allocation.

The following documents will be issued to the petitioner upon approval:

- 1. Notice of approval (Form I-797).
- 2. Arrival-Departure Record (Form I-94) valid until the end of the U Nonimmigrant status.
- 3. List of nongovernmental organizations to which the petitioner can refer regarding his or her options while in the United States and available resources.

#### 12.2.2 Approval for U-1 (petitioner outside the U.S.)

A notice of approval (Form I-797) will be issued to the petitioner.

A notice of approval will be forwarded to the U.S. Embassy or Consulate having jurisdiction over the area where the alien is located or (for a visa exempt alien) to the appropriate port of entry.

#### 12.2.3 Approval of U-2 through U-5 (qualifying family member in the U.S.)

When Form I-918, Supplement A, is approved, the qualifying family member will be concurrently granted U-2, U-3, U-4 or U-5 nonimmigrant status.

The following documents will be issued to the principal (U-1) regarding the approval of the U-2, U-3, U-4 or U-5:

- 1. Notice of approval of the qualifying family member's U nonimmigrant status (Form I-797)
- 2. Arrival-Departure Record (Form I-94)

# 12.2.4 Approval of U-2 through U-5 (qualifying family member outside the U.S.)

A notice of approval (Form I-797) will be issued to the petitioner.

The approved Form I-918, Supplement A, will be forwarded to the U.S. Embassy or Consulate having jurisdiction over the area where the qualifying family member is located or (for a visa exempt alien) to the appropriate port of entry.

# 12.2.5 Multiple Filings

Aliens seeking U nonimmigrant status may also seek any other immigration benefit or status for which they are eligible. Therefore, nothing limits a qualified petitioner from applying for U nonimmigrant status as well as other immigration benefits. Nothing limits qualifying family members from applying for other benefits or having other petitions or applications filed on their behalf. However, USCIS will only grant one nonimmigrant or immigrant status at a time.

Once the I-918 or the I-918A is approved, any subsequent I-918 or I-918A for that alien that is pending with the VSC will be denied. If the initial approval is revoked, the alien is again eligible to seek U nonimmigrant status.

If you are placing the I-918 or I-918A on the Wait List, refer to the <u>Wait List</u> <u>Process with Subsequent I-918 or I-918A</u> section of this SOP.

# 12.3 Denials

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#### 12.3.1 Denial (principals)

Written notification of the reasons for denial will be issued to the petitioner.

The decision will cite the specific reasons for denial and notify the petitioner of his/her appeal rights.

#### 12.3.2 Denial (qualifying family members)

Written notification of the reasons for denial will be issued to the principal.

The decision will cite the specific reasons for denial and notify the principal of his/her appeal rights.

#### 12.3.3 NTA issuance

If USCIS revokes or denies the Form I-918 for an alien who was in proceedings that were terminated pursuant to 8 CFR 214.14(c)(1)(i), a new Notice To Appear (NTA) may be filed by DHS (see INA section 239).

SISO sign off is required prior to forwarding any file for issuance of an NTA based on the denial of the Form I-918 or the Form I-918, Supplement A.

# 13 Section 384

# **13.1 Disclosure of Information**

#### 13.1.1 General

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The use or disclosure (other than to a sworn officer or employee of the Department, or a bureau or agency of the Department, for legitimate department, bureau, or agency purposes) of any information relating to the beneficiary of a pending or approved petition for U nonimmigrant status is prohibited unless the disclosure falls within specified exceptions.

#### 13.1.2 Exceptions for Disclosure of Information

Exceptions for disclosure of information are as follows:

- 1. By the Secretary of Homeland Security, at his discretion, in the same manner and circumstances as census information may be disclosed by the Secretary of Commerce under 13 U.S.C. 8;
- 2. By the Secretary of Homeland Security, at his discretion, to law enforcement officials to be used solely for a legitimate law enforcement purpose;
- 3. In conjunction with a judicial review of a determination in a manner that protects the confidentiality of such information;
- 4. After adult petitioners for U nonimmigrant status or U nonimmigrant status holders have provided written consent to waive the restrictions prohibiting the release of information;
- 5. To Federal, State, and local public and private agencies providing benefits, to be used solely to make determinations of eligibility for benefits pursuant to 8 U.S.C. 1641(c);
- 6. After a petition for U nonimmigrant status denied in a final decision;
- 7. To the chairmen and ranking members of the Committee on Judiciary of the Senate, or the Committee on Judiciary of the House of Representatives, for the exercise of congressional oversight authority, provided the disclosure relates to information about a closed case and is made in a manner that protects the confidentiality of the information and omits personally identifying information (including locational information about individuals);
- 8. With prior consent from the principal petitioner or derivative family members, to nonprofit, nongovernmental victims' service providers for the sole purpose of assisting the victim in obtaining services from programs with expertise working with immigrant victims; or
- 9. To federal prosecutors to comply with constitutional obligations to provide statements by witnesses and certain other documents to defendants in pending federal criminal proceedings.

# **13.1.3 Confidentiality Provisions**

Agencies receiving information under this section, whether governmental or nongovernmental, are bound by the confidentiality provisions and other restrictions set out in 8 U.S.C. 1367.

# **13.1.4 Disciplinary Action for Violation**

Appropriate disciplinary action must be taken and a monetary penalty of up to \$5,000 may be imposed on anyone who willfully uses, publishes, or permits information to be disclosed in violation of nondisclosure provisions.

# **13.2 Use of Evidence in the File**

#### 13.2.1 General

You are not permitted to use information provided by the alleged perpetrator of the certified criminal activity in making an adverse determination on the petition for U nonimmigrant status. All U related filings are protected by the provisions of section 384 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (IIRIRA). See 8 USC 1367(a)(1).

#### 13.2.2 Prohibition for Usage of Certain Adverse Information

Officials of the Department of Homeland Security are prohibited from making adverse determinations of admissibility or deportability based on information obtained solely from the perpetrator of substantial physical or mental abuse and the criminal activity.

This prohibition includes all letters, statements or any other documentation provided by the alleged perpetrator (or his/her representative).

You may consider any independent, third-party evidence provided regarding the U petitioner or qualifying family members.

### 13.2.3 Source Determination

You must determine how USCIS came into possession of the evidence in the file.

If there is indication that the evidence was sent to USCIS by the alleged perpetrator but is not in the form of a squeal letter, you must determine:

- if the evidence was generated by a credible and reliable source.
- whether the evidence would lead to an adverse decision for the petitioner or qualifying family member.

You will refer the case to your supervisor for consultation regarding usage of the evidence if you determine that the information:

- is from a credible, reliable source;
- is relevant to the adjudication; and
- would result in an adverse decision for the self-petitioner.

In order to use the information in making an adverse determination, you must either verify the information through available systems and file review or receive its own independent copy of the adverse information using USCIS resources. This should be done to ensure that the information was not altered while in the possession of the alleged abuser.

# 13.2.4 Information from Public Sources

If the file contains information from a public source, such as a court or other law enforcement entity, the information may be used in the adjudication. Such evidence includes but is not limited to the following:

- protection orders against the petitioner;
- police reports made involving the petitioner;
- court transcripts and findings regarding the petitioner or petitioner's claims.

If you determine that the evidence is complete and unaltered, the evidence may be used. Be certain that the source behind the creation of the documentation is not the alleged perpetrator of the certified criminal activity.

*Example 1*: A protection order obtained by the alleged abuser against the selfpetitioner. This evidence is prohibited from usage in making an adverse determination as it is based on the claims of the alleged perpetrator of the certified criminal activity.

*Example 2*: Documentation in the record includes transcripts of the criminal proceedings upon which the I-918 is based. In the transcript, the petitioner recants his testimony and states the crime never occurred.

You must determine whether the transcript is accurate and whether the recanting contradicts other assertions in the record submitted in support of the I-918.

*Example 3*: Results of a criminal trial for the certified criminal activity show the alleged perpetrator was acquitted of the charge(s).

This, by itself, does not constitute adverse information. A conviction is not an eligibility requirement for U nonimmigrant status.

#### 13.2.5 Information Generated from Non-Public Sources

If the file contains evidence issued by a non-public source (example: medical records), you must first determine who provided the information for the file.

If it was sent by the alleged abuser or member of the alleged abuser's family (as cited above), you are prohibited from using the information to make an adverse determination on the I-918 or I-918, Supplement A.

If adverse information is received that is neither from a public source nor from the alleged perpetrator, then you must determine the credibility and relevance of the evidence. If you find that the evidence would have a negative impact on the adjudication, you must discuss the evidence with supervision prior to issuing any notices to the petitioner based on that evidence.

*Example*: Insurance billing statement for the petitioner (on the alleged abusive spouse's policy) indicating the petitioner was treated for injuries in a car accident on the date the petitioner reported to police she was assaulted by her spouse.

#### 13.2.6 Acknowledging Information in the File

If the file contains information that, if used, would result in an adverse determination but the use of that information is prohibited by section 384, you must place an acknowledgement of the information in the file.

Generate the <u>Adverse Information Memo</u> and briefly state what specific information was reviewed and why usage of the information was prohibited by section 384 (ex: information provided by the alleged perpetrator). Place the memo on the non-record side of the file.

#### 13.2.7 Discovery of an apparent violation

If you discover an apparent violation of section 384 (either disclosure of information or use of prohibited information), you must bring the violation to the attention of your SISO and the ACD who oversees the unit.

- 1. Notify VSC management via email detailing the specific filing and all relevant information about the violation.
- 2. Place a copy of the notification email on the non-record side of the file.
- 3. Hold the file pending instructions from the ACD or a SISO.

# **14 Employment Authorization**

#### 14.1 Overview

#### 14.1.1 General

All U Nonimmigrants are eligible for an employment authorization document (EAD). Validity dates for EADs begin the date that the I-918 is approved for principals or (in the case of derivatives, who separately file the I-765) on the date that the I-765 is approved. Validity for work authorization ends on the last date of U nonimmigrant status.

# 14.2 U-1

#### 14.2.1 U-1 Employment (alien in the U.S.)

1. Aliens granted status as a U-1 are eligible for employment pursuant to 8 CFR 247a.12(a)(19).

- 2. Employment authorization is incident to the approval of the U-1 nonimmigrant status. The alien is <u>not</u> required to file an Application for Employment Authorization (Form I-765) for the initial card.
- 3. Filing procedures for Form I-918, Petition for U Nonimmigrant Status, direct the alien to submit three current photos as described in 8 CFR 333.1
- 4. Employment authorization will expire upon the expiration of the underlying U-1 nonimmigrant status.
- 5. Alien must be in the United States to obtain the employment authorization document.

# 14.2.2 U-1 Employment (alien outside the U.S.)

An EAD will be automatically produced for a U-1 nonimmigrant when the case is approved and the alien is outside the United States. Update the address to the VSC's prior to approving in GUI. Once the card has been returned, have it destroyed and change the address on the case back to the attorney's address on the G-28. An EAD can be produced once the alien is admitted to the United States in U nonimmigrant status.

To receive the EAD, the U-1 need only submit a request for the EAD to the VSC. No forms or fees are required to produce this EAD.

# **Required evidence:**

- 1. A request for the EAD; and
- 2. A copy of the I-94 showing admission as U-1

# 14.3 U-2 through U-5

14.3.1 U-2 through U-5 Employment (alien in the U.S.)

Aliens granted status as a qualifying family member of a U nonimmigrant may apply for employment authorization by filing, with appropriate fee or with application for fee waiver, on Application for Employment Authorization (Form I-765), pursuant to 8 CFR 247a.12(a)(20).

Form I-765 may be filed concurrently with the alien's application for U-2, U-3, U-4, or U-5 nonimmigrant status or it may be filed later.

Employment authorization will be valid from the date of the I-765 approval until the expiration of the alien's U nonimmigrant status.

# 14.3.2 U-2 through U-5 Employment (alien outside the U.S.)

After admission to the United States as a U nonimmigrant, the alien should submit an Application for Employment Authorization (Form I-765) to the VSC.

Employment authorization will be valid from the date of the I-765 approval until the expiration of the alien's U nonimmigrant status.

# **Evidence required in support of the I-765 is:**

- 1. A copy of the approval for U nonimmigrant classification;
- 2. A copy of his/her Arrival-Departure Record (Form I-94); and
- 3. Proper photos and signature.

# 14.4 Denial and Updating Errors

#### 14.4.1 Denial

A denial of U Nonimmigrant status will result in the denial of any accompanying I-765 predicated on the approval of the I-918, Supplement A.

# 14.4.2 GUI CLAIMS Updating Errors

If an I-918 or derivative's I-765 is updated incorrectly in GUI CLAIMS, refer to the instructions in the "<u>Case Updated by Error in CLAIMS</u>" SOP on the LAN

# **15 Wait List Process**

15.1 Overview

#### 15.1.1 General

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If more than 10,000 approvable I-918s are filed in a fiscal year, all cases determined to be approvable after reaching the cap will be placed under the Wait List Process.

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# 15.1.2 Process for approvable I-918s and accompanying I-918As after the cap is reached

After 10,000 U-1 approvals have been issued in a fiscal year, do not update any Form I-918, I-918A, or I-192 approvals in HAVEN or GUI until the new fiscal year begins (October 1).

Follow the steps below to process approvable I-918s, I-918As and accompanying I-192s after the cap is reached.

Step	Action		
1	Complete TECS checks and ensure any hits are resolved before		
	placing the U Visa petition on the wait list.		
2	If the file contains an I-192, verify that FBI NDOB check is valid at		
	the time the U Visa petition is placed on the Wait List.		
3	Verify that fingerprints are valid at the time the U Visa petition is		
	placed on the Wait List.		
4	Update I-192 in GUI as "pre-adjudicated, under review."		
5	Open the I-918 in HAVEN. For each identified inadmissibility,		
	check the inadmissibility blocks under		
	"Inadmissibility/Waiver/Status." Do not check the block under		
	"Waiver Grounds" until final adjudication.		
6	Annotate all inadmissibility grounds to be waived on the Form I-		
	192 Instructions page in blue or black ink.		

**NOTE**: You must-ensure that name, DOB, images, safe address, etc. are correct in all systems, including GUI. Ensure that the name and date of birth matches in CIS, GUI, and for I-918As, in HAVEN. You must correct errors. Submit CIS correction requests for name discrepancies. However, do not update approvals in HAVEN or GUI until the new fiscal year begins.

You must ensure that all steps above are complete and valid at the time the I-918, I-918A, and I-192 are placed on the Wait List.

# 15.1.3 Wait List Process with Second or Subsequent I-918 or I-918A

At the time of placing an I-918 or I-918 on the Wait List, if there is a second or subsequent I-918 or I-918A in the filing, follow the steps below.

Step	Action	
1	Place the initial (oldest filing) I-918 or I-918A on waitlist and	
	update the case appropriately in HAVEN and GUI.	
2	Complete appropriate waitlist letter in CG and send out letter.	
3	Do not update the second or subsequently filed I-918 or I-918A in HAVEN or GUI. Do not complete a Wait List letter in CG for the subsequently filed I-918 or I-918A.	

# 15.1.4 I-918, I-918A, and I-192 Wait List Decision

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Refer to the table below to determine the appropriate I-918, I-918A, and I-192 Wait List action.

If the	Then	
I-918 does not meet the	• Issue an RFE or NOID.	
eligibility requirements,	• Adjudicate up to the point of approval using the normal I- 918/I-918A procedure.	
	<ul> <li>Use the <b>PINK</b> I-918 Routing Worksheet when issuing the RFE.</li> <li>Keep all family members together.</li> </ul>	
I-918A meets all eligibility	Approve using normal I-918A procedure.	
requirements and principal was approved prior to the cap (Prior to Wait List),	<ul> <li>Approve using normal I-765 (A20) using the normal I-765 (A20) procedure.</li> </ul>	
I-918/I-918As and/or I- 192s do not meet the	• Issue a denial using the normal I-918, I-918A, and I-192 procedures.	
eligibility requirements after the issuance of an RFE or NOID,	• Use the <b>PINK</b> I-918 Routing Worksheet when issuing the denial.	
I-918/I-918A is placed under the Wait List Process and is accompanied by an I-192 that will be denied as unnecessary,	• Follow the Wait List Process. Update GUI with "Pre- Adjudicated – Under Review" for I-192.	
I-918 meets all eligibility requirements but the	• Adjudicate the I-918 up to the point of approval using the normal I-918 procedure.	
family group contains I- 918A(s) requiring RFE	• If the applicant has more than one A-file, band them together, but do not consolidate until after final approval.	
or ITD,	• Update the I-918 as pre-adjudicated in GUI and the proper WAITLIST NOTICE in HAVEN.	
	• Issue the appropriate WAITLIST NOTICE in HAVEN.	
	• Place the <b>WHITE</b> I-918 Routing Worksheet inside the waitlisted I-918 file.	
	• Issue an RFE or NOID on the I-918A.	
	• Use the <b>PINK</b> I-918 Routing Worksheet when issuing the RFE.	
	• Send the group to the RFE shelf, keeping all the family	
	members together.	

# 15.1.5 Updating Petition / Application

Refer to the chart below for the Wait List Process for I-918/I-918As and I-192 cases:

When you	Then
have I-918/I-918As placed under	• Prepare and send the appropriate Wait List Notice in CG. The notice is located in the "Informational Section."
the Wait List Process to be	<ul> <li>Place the file copy notice on the top of the I-918/I-918A (Record Side).</li> <li>(Do not place the file copy on top of the 384 cover sheet.)</li> </ul>
approved,	• Update HAVEN & GUI. <i>Refer to table below for appropriate update depending on scenario.</i>
	• If the applicant has more than one A-file, band them together, but do not consolidate until after final approval.
	Complete WHITE I-918 Routing Worksheet (Revision Date 11-24- 2013). Refer to <u>Routing and Annotations Section</u> .
File with more than one I-918, all meeting	• Prepare and send the appropriate Wait List Notice in CG for only the earlist filed I-918. The notice is located in the "Informational Section." Do not issue a notice for subsequently filed I-918s.
eligibility requirements	• Place the file copy notice on the top of the relevant I-918 (Record Side). ( <b>Do not</b> place the file copy on top of the 384 cover sheet.)
for the Wait List,	• Update HAVEN & GUI for only the earliest I-918. Leave subsequently filed I-918s in pending status in HAVEN & GUI. <i>Refer to table below for appropriate update depending on scenario.</i>
	<ul> <li>Complete WHITE I-918 Routing Worksheet (Revision Date 11-24- 2013). Refer to <u>Routing and Annotations Section</u>.</li> </ul>
File with I-918 and I-918A,	• Prepare and send the appropriate Wait List Notice in CG for each family member's I-918 and I-918A.
	<ul> <li>Place the file copy notice on the top of the relevant I-918 and I-918A (Record Side). (Do not place the file copy on top of the 384 cover sheet.)</li> <li>Update HAVEN &amp; GUI for the I-918 and I-918A for each family member's file. <i>Refer to table below for appropriate update depending on scenario</i>.</li> </ul>
	Complete WHITE I-918 Routing Worksheet (Revision Date 11-24- 2013). Refer to <u>Routing and Annotations Section</u> .
	• Keep all family members together. Place the earliest receipted I-918 on top.
Accompanying I-192 to be approved,	<ul> <li>Annotate all inadmissibility grounds being waived.</li> <li>Update GUI. <i>Refer to table below for appropriate updates</i>.</li> </ul>
I-192 to be denied as unnecessary,	• Update GUI. <i>Refer to table below for appropriate updates</i> .

# 15.1.6 Updating Petition / Application

Refer to the chart below for a summary of appropriate Wait List letter, HAVEN and GUI Updates.

Scenario	Letter	HAVEN	HAVEN	GUI Update
		Update #1	Update #2	
I-918 <b>in</b>	WL918DAS	"WAITLIST	"WAITLIST	"Pre
the US		NOTICE	NOTICE	Adjudicated
		ORDERED	SENT"	Under
		WITH DAS"		Review"
I-918A in	WL918ADAS	"WAITLIST	"WAITLIST	
the US		NOTICE	NOTICE	
		ORDERED	SENT"	
		WITH DAS"		
I-918	WL918NO	"WAITLIST	"WAITLIST	"Pre
outside		NOTICE	NOTICE	Adjudicated
the US		ORDERED"	SENT"	Under
				Review"
I-918A	WL918ANO	"WAITLIST	"WAITLIST	
outside		NOTICE	NOTICE	
the US		ORDERED"	SENT"	
I-192	N/A	N/A	N/A	"Pre
				Adjudicated
				Under
				Review"

# **15.2 Routing and Annotations**

#### 15.2.1 Worksheet

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Follow the steps below to complete the **WHITE** I-918-Routing Worksheet. You must use the I-918 Routing Worksheet dated 11-25-2013.

**NOTE:** Do not adjudicate or annotate I-765 (A19/A20) files riding with an I-918/I-918A until October 1.

Step	Action		
1	Write the I-918 and I-192 receipt numbers on the upper left of the		
	Routing Worksheet or u	se stickers identifying the receipt numbers.	
2	Record your NFTS code	e on the line designated ISO #.	
3	Record the date on the d	lesignated line.	
4	Complete all sections of	The Wait List section:	
	Part	Description	
	Date Received Indicate the receipt stamp date on the I- 918 or I-918A.		
	FD258 Date     Indicate the date the FBI fingerprint check was last run.		
	FD258 Results: IDENT/NON IDENT	Indicate the results of the last FBI fingerprint check.	
	FBI NAME DOB	Indicate the processing date of the last FBI name check.	
5	If the applicant has been granted deferred action status and CIS indicates "384," not "DAS," route the file to <b>D6 VAWA Sort</b> , and mark the box "Update CIS COA as: " with "DAS"		

# 15.2.2 Routing for all Files Placed Under the Wait List

Follow the steps below to route files that were placed under the Wait List. FCU shelving has been identified and labeled as "U Visa Wait List Process." (Keep family members together.)

Action	
Refer to Step 5, above, and complete the I-918 Wait List	
Routing Sheet. Charge out files in NFTS and place those files	
in the clerical sort boxes marked "COA Update, No Clerical	
Action" at the VAWA/humanitarian file staging area.	
Charge out files in NFTS and place those files in the waitlist	
boxes marked at the VAWA/humanitarian file staging area.	
Refer to Step 5, above, and complete the I-918 Wait List	
Routing Sheet. Charge out files in NFTS and place in the	
identified clerical sort boxes in the file staging area.	
Charge out files in NFTS and place those files in the assigned	
boxes in the FCU room.	

# **15.3 Unlawful Presence and Revocations**

#### 15.3.1 Unlawful presence accrual

Time on the Wait List while granted deferred action or parole will not result in the accrual of unlawful presence under INA 212(a)(9)(B).

A petitioner may be removed from the Post U Visa CAP Process and deferred action or parole terminated at the discretion of USCIS.

#### 15.3.2 Effect of Revocation on numerical limit

Revocation of an individual's U-1 status will have no effect on the numerical limit.

# 15.4 Case Updated as Wait List in Error

#### 15.4.1 Overview

This section provides detailed steps for removing petitions from Wait List as evidence in the record may indicate the petitioner or derivative may be ineligible for U nonimmigrant status.

#### 15.4.2 ISA Process

Once a case is identified as being Wait Listed in Error, the ISAs will complete the following steps in the correction process.

Steps	Action	
Retrieve	Pull identified file(s) from the Wait List hold area and deliver to	
Files	the appropriate SISO.	
Return	After officers complete action on a wait-listed case, The ISA(s) will	
Files to	update the excel spreadsheet prior to returning the files to the I-918	
Wait List	Wait List shelves.	
Shelving		

#### 15.4.3 SISO Responsibilities

When a SISO receives a file identified as waitlisted in error, he or she will review the file to determine if corrective action is needed. If corrective action is needed, he or she will deliver the file to the appropriate officer.

# 15.4.4 Officer Responsibilities

If you receive a case identified as wait-listed in error, follow the steps below to correct the error:

Step	Action			
1	Determine if an RFE or ITD is needed on the I-918, I-918A and/or			
	I-192.			
2	If an RFE or ITD is needed, update Haven/GUI with "Previous			
	Action Canceled". This will alert others reviewing the electronic			
	case history	that the case was removed from the Wait List.		
3	Update GU	I/Haven with RFE or ITD notice ordered, etc.		
4	Issue RFE or ITD with one of the introductory paragraphs below:			
	If the	If the Then use the introductory paragraph		
	case was			
	wait-			
	listed			
	With	On <b>DATE</b> , you were notified that your Petition for		
	DAS,	U Nonimmigrant Status (Form I-918) or Petition		
		for Qualifying Family Member of U-1Recipient (I-		
		918 Supplement A) was placed on Wait List. You		
		were also notified that you have been placed in		
		deferred action. This notice is to advise you that		
		the petition has been removed from the Wait List		
		as evidence in the record indicates you or your		
		family member may be ineligible for U		
		nonimmigrant status. A discussion follows.		
	With no	On <b>DATE</b> , you were notified that your Petition for		
	DAS,	U Nonimmigrant Status (Form I-918) or Petition		
		for Qualifying Family Member of U-1Recipient (I-		
		918 Supplement A) was placed on a Wait List.		
		This notice is to advise you that the petition has		
		been removed from the Wait List as evidence in		
		the record indicates you or your family member		
		may be ineligible for U nonimmigrant status. A		
		discussion follows.		
5		918waitlistrequest email account letting the ISA(s)		
		n RFE/ITD was issued and ask that the Excel		
	spreadsheet used to track these cases be updated.			

Continued on next page

# I-918, PETITION FOR U NONIMMIGRANT STATUS

# Officer Responsibilities (continued)

Step	Action		
6	Follow the steps below once you receive the response to the RFE or ITD:		
	If the outcome of the RFE/ITD results in	Then	
	A denial,	<ul> <li>Issue denial and include a statement in the denial that DAS is terminated as of the date of the denial e.g., "Any deferred action previously granted to you / your family member in connection with this petition is hereby terminated as of the date of this notice. Any employment authorization that may have been granted to you in connection with the deferred action grant is also terminated as of the date of this notice."</li> <li>After appeal time has passed, advise contractor to update COA field in CIS appropriately, e.g., UU.</li> <li>Email the I-918waitlistrequest email account letting the ISA(s) know that the case was denied and ask that the Excel spreadsheet used to track these cases be updated.</li> </ul>	
	Wait listing the case again,	<ul> <li>Issue appropriate Wait List letter in CG,</li> <li>Update GUI/Haven, and</li> <li>Send case to I-918 Wait List. NFTS to AC0019 and drop off in the crates outside EX280.</li> </ul>	

# **16 Revocations**

# 16.1 Overview

#### 16.1.1 General

Approvals of U nonimmigrant status can be revoked. The alien shall immediately inform USCIS of any changes in the terms and conditions of the alien's circumstances that may affect eligibility 8 CFR 214.14(o).

All Intents to Revoke and Revocations must be completed on the LAN and not in Correspondence Generator.

Revocation may occur at any time after the approval of the U nonimmigrant status—even after the status of validity has expired. There are two types of revocation: Automatic and by notice.

#### **16.1.2 Automatic Revocation**

#### Automatic Revocation 8 CFR 214.14(h)(1)

Principal with an approved U nonimmigrant petition who applied from outside the United States notifies USCIS that he or she will not use the approved petition to enter the United States

**NOTE**: Automatic revocations <u>cannot</u> be appealed.

#### 16.1.3 Revocation on Notice

A petition for U nonimmigrant status also may be revoked following a **notice of intent to revoke** based on one or more of the following reasons:

#### **Revocation on notice 8 CFR 214.14(h)(2)**

- (A) The certifying official withdraws the U nonimmigrant status certification referred to in 8 CFR 214.14(c)(2)(i) or disavows the contents in writing;
- (B) The approval of the petition was in error;
- (C) There was fraud in the petition;
- (D) (*In the case of U-2 through U-5*), the relationship to the principal has terminated; or
- (E) (*In the case of U-2 through U-5*), the principal's U-1 nonimmigrant status is revoked.

**NOTE:** Revocations on notice may be appealed.

#### **16.1.4 Notice of Intent**

The notice of intent to revoke must be in writing and contain a detailed statement of the grounds for revocation. The U nonimmigrant will be granted 30 days to present rebuttal evidence.

Consider all relevant evidence presented in deciding whether to revoke the petition. Determination of what is relevant evidence and the weight to be given that evidence is within the sole discretion of USCIS.

#### 16.1.5 Notification of revocation

USCIS will provide the alien with a written notice of revocation explaining the specific reasons for revocation.

# 16.2 Effects of Revocation

#### 16.2.1 Effect of revocation on principal

• Revocation of a principal's I-918 approval will result in the termination of the principal's U-1 status.

- If a petition for U-2, U-3, U-4, U-5 is still pending at the time the principal's U-1 status is revoked, deny the U-2, U-3, U-4, or U-5's petition.
- Revocation of an approved I-918 also revokes any waiver of inadmissibility granted in conjunction with the petition.

#### 16.2.2 Effect of revocation on derivative

- The revocation of the principal's Form I-918 approval will result in the denial of any pending Forms I-918, Supplement A, for qualifying family member of that principal.
- Revocation of the qualifying family member's Form I-918, Supplement A, will result in the termination of status for that qualifying family member.
- Revocation of an approved I-918 also revokes any waiver of inadmissibility granted in conjunction with the petition.

#### 16.2.3 Appeal rights

A revocation on notice may be appealed to the Administrative Appeals Office in accordance with 8 CFR 103.3(a)(1)(iii).

Automatic revocations cannot be appealed.

#### 16.2.4 Notice to Appear (NTA)

If USCIS revokes or denies Form I-918 for an alien who was in proceedings that were terminated pursuant to 8 CFR 214.14(c)(1)(i), a new Notice To Appear (NTA) may be filed by DHS (see INA section 239).

Contact the local NTA unit for processing and policies regarding the issuance of NTAs for this and other scenarios involving revocations of Form I-918.

# **17 Appeals and Motions**

# 17.1 Overview

# 17.1.1 Appeal Rights

- Denied Petitions for U Nonimmigrant Status can be appealed to the Administrative Appeals Office (AAO).
- Appeals can be made pursuant to the provisions of 8 CFR 103.3.
- The denial upon which an appeal is filed will not become final until the appeal is adjudicated.
- Revocation on notice, those grounds cited in 8 CFR 214.14(h)(2), may be appealed pursuant to 8 CFR 103.3.
- Automatic revocations (8 CFR 214.112(h)(1)) cannot be appealed.
- Denials and revocations of waivers of inadmissibility cannot be appealed.

# 17.1.2 Motion Rights

Denied applications for U Nonimmigrant Status are subject to the provisions for:

- a motion to reopen under the provisions of 8 CFR 103.3.
- a motion to reconsider 8 CFR 103.5.

# 17.2 Motions to Reopen Denial for No. Supplement B

# 17.2.1 I-918 Denials Based on No. Form I-918, Supplement B

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Refer to the table below to determine the appropriate action when adjudicating motions to reopen a denial based on no form I-918, Supplement B. The following are the three scenarios with recommended actions:

Scenario	Motion details	Action
Form I-918 denied for	Motion filed with only	Grant motion to reopen
No Supplement B – all	Supplement B. No	and re-deny the Form I-
deficiencies addressed	additional evidence to	918 for all remaining
	address other deficiencies	deficiencies as case is still
	as noted in the denial	not approvable.
Form I-918 denied for	Motion filed with	Grant motion and reopen
No Supplement B – all	Supplement B	to correct service error of
deficiencies NOT		not citing all deficiencies.
addressed		RFE to address all
		remaining deficiencies.
Form I-918 denied for	Motion filed with only	Dismiss since the
No Supplement B – no	Supplement B	Supplement B is
remaining deficiencies		considered initial
in the file		evidence and should not
		be accepted after the
		denial.

# **18 Immigration Proceedings**

# **18.1 Effect of Immigration Proceedings**

#### 18.1.1 General

USCIS may institute removal proceedings for petitioners and derivatives for U Nonimmigrant Status.

Aliens in removal proceedings may petition for U nonimmigrant status.

#### 18.1.2 Open proceedings at the time of filing

Aliens in removal proceedings under section 240 of the Act, 8 U.S.C. 1229a, or in exclusion or deportation proceedings initiated under the former sections 236 or 242 of the Act (as in effect prior to April 1, 1997) and who would like to petition for U nonimmigrant status must file Form I-918 directly with USCIS.

ICE counsel may agree to file, as a matter of discretion, at the request of the alien petitioner, a joint motion to terminate proceedings without prejudice with the immigration judge or the Board of Immigration Appeals (whichever is appropriate) while the I-918 is being adjudicated.

#### 18.1.3 Final orders of removal, deportation or exclusion

- Aliens with a final order of removal, deportation or exclusion are not precluded from filing for U nonimmigrant status directly with USCIS.
- Filing for U nonimmigrant status has **no effect** on ICE's authority to execute the final order. Aliens may file Form I-246, "Stay of Removal" with ICE for a stay of removal pursuant to 8 CFR 241.6(a) and 8 CFR 1241.6(a).
- If the alien is in detention pending the execution of the final order, the time during which the stay is in effect will extend the period of detention necessary to bring about the alien's removal.

# 18.1.4 Effect of approvals on proceedings

Upon approval of Form I-918, orders of exclusion, deportation or removal issued by the Secretary for that alien will be deemed canceled as an operation of law as of the date of USCIS's approval of Form I-918.

Those subject to an order of exclusion, deportation, or removal issued by an immigration judge or the Board may seek cancellation of such order by filing, with the immigration judge or the Board, a motion to reopen and terminate proceedings. ICE counsel may agree, as a matter of discretion, to join in such a motion to overcome any applicable time and numerical limitations of 8 CFR 1003.2 and 1003.23

# **19 Trafficking Referrals**

# 19.1 General

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USCIS will make referrals to ICE/Office of Investigations for all cases that involve, appear to involve or claim to involve human trafficking.

### **19.2 Qualifying cases**

Refer all cases where:

- the certified crime involves the crime of human trafficking or
- human trafficking indicators are identified in the record.

#### 19.3 Process

Follow the steps below as soon as the claims to human trafficking are identified.

Step	Action
1	Send a referral email to ICE at the following address:
	Trafficking.Icehuman@dhs.gov
2	Use call-up 0688 for the ICE Trafficking Referral Letter to make the referral.
3	Place a copy of the referral email to ICE on the non-record side of the file.
4	Continue adjudication on the I-918 after the referral is made.

**NOTE**: The alien will not be notified that the referral has been made.

# **20 Processing**

# 20.1 General Processing

#### 20.1.1 General

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Perform TECS checks on all aliens seeking a benefit under the U nonimmigrant visa program.

Place files in the proper order and annotate worksheets appropriately prior to sending the file to clerical or outside the unit.

#### 20.2 Record of Processing

#### 20.2.1 Form I-918 Record of Proceeding (ROP)

The general order that will be used for basic file setup purposes is as follows:

#### Form I-918:

- 384 Warning Sheet
- I-918 Safe Address Sheet
- G-28 (if applicable)
- I-918
- I-918 Supplement B
- Supporting evidence
- RFE/NOID (if applicable)
- Evidence submitted in response to RFE/NOID (including additional I-918 Supplement B submission)
- I-192 Safe Address Sheet
- G-28 (if applicable)
- I-192 (if applicable)
- Supporting evidence
- RFE/NOID (if applicable)
- Evidence submitted in response to RFE/NOID
- I-193 (if applicable)

#### 20.2.2 Form I-918A

#### Form I-918, Supplement A:

- 384 Warning Sheet
- Safe Address Sheet
- G-28 (if applicable)
- I-918, Supplement A
- Evidence of relationship to I-918 petitioner
- RFE/NOID (if applicable)
- Evidence submitted in response to RFE/NOID
- I-192 Safe Address Sheet
- G-28 (if applicable)
- I-192 (if applicable)
- Supporting evidence
- RFE/NOID (if applicable)
- Evidence submitted in response to RFE/NOID
- I-193 (if applicable)

#### 20.3 Duplicate Copies and Systems

#### 20.3.1 Second Copy of Petition/ Application in file

Refer to the table below to determine how to process the second copy of the petition that is in the file.

If the I-918/I-918A (and accompanying I-192 or I-	Then
<b>193 is</b> Approved and there is a 2 <sup>nd</sup>	• Sign and annotate the 2 <sup>nd</sup> copy in the
copy of the petition/application in the file,	<ul> <li>Sign and annotate the 2<sup></sup> copy in the same manner as the original petition.</li> <li>Place the 2<sup>nd</sup> copy of the approved</li> </ul>
	petition on the non-record side of the file after all updating is complete.
Denied and there is a $2^{nd}$ copy	• Write "Support Only" in the action block.
of the petition/application in the file,	• Do not stamp or annotate the petition
the me,	further.

The clerical unit is responsible for sending the approved copy to the KCC.

**NOTE:** If there is not a second copy of the petition/application in the file, the clerical unit will make copies of the approved petition/application to send to the KCC.

#### 20.3.2 Systems HAVEN

Refer to the table below to determine which system to use to adjudicate the various forms.

System
HAVEN
GUI
GUI
GUI
Adjudicate a Case

# **21 Adjudication**

#### 21.1 Updating

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#### 21.1.1 Updating in GUI and HAVEN

HAVEN information is pulled from GUI. Follow the steps below to update a file in GUI and HAVEN.

Step	Action				
1	Open the case in GUI.				
2	Verify that all information is correct in GUI.				
3	Make all needed corrections in GUI. Do not update GUI.				
4	Open the case in HAVEN.				
5	Update the case in HAVEN.				
6	Update the case in GUI.				

**IMPORTANT:** You must update the case in HAVEN prior to updating in GUI.

#### **21.2 Generating the Approval Notice**

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#### 21.2.1 Verify Approval Info. for I-918 Principal Petitioner

You will generate the approval notice at the time of final adjudication. You must ensure that information in the notice is correct.

Refer to the tables below to determine the information that you must verify is correct prior to updating an approval for an I-918 principal petitioner.

If the update is an approval for an I-918 principal petitioner who is	Then ensure the following information is correct in both HAVEN and GUI prior to updating
In the United States,	<ul> <li>Name</li> <li>DOB</li> <li>Country of Citizenship</li> <li>Classification</li> <li>Validity Dates</li> <li>A-number</li> <li>Safe Address</li> <li>I-94 Number (entered in HAVEN, only)</li> </ul>
Outside of the United States,	<ul> <li>Name</li> <li>DOB</li> <li>Classification</li> <li>Validity Dates</li> <li>A-number</li> <li>Safe Address</li> </ul>

#### 21.2.2 Verify Approval Info. for I-918A Qualifying Family Member

You will generate the approval notice at the time of final adjudication. You are responsible to ensure that information in the notice is correct.

You must verify that the information in the table below is correct prior to updating an approval for an I-918A Qualifying Family Member in HAVEN.

If the update is an approval for an applicant who is an I-918A Qualifying Family Member (QFM) who is	Then ensure the following information is correct in HAVEN
In the United States,	<ul> <li>Principal's Name*</li> <li>Principal's A-number*</li> <li>QFM's Name</li> <li>QFM's A-number</li> <li>QFM's Country of Citizenship</li> <li>QFM's Classification</li> <li>QFM's Validity Dates</li> <li>QFM's I-94 Number (entered in HAVEN, only)</li> <li>Principal's Safe Address (as it appears in the QFM's filing)</li> </ul>
	*Updates/changes to this information must be made in GUI.
Outside of the United States,	<ul> <li>Principal's Name*</li> <li>Principal's A-number*</li> <li>QFM's Name</li> <li>QFM's A-number</li> <li>QFM's Classification</li> <li>QFM's Validity Dates</li> <li>Principal's Safe Address (as it appears in the QFM's filing)</li> <li>*Updates/changes to this information must be made in GUI</li> </ul>

#### 21.3 Updating in HAVEN

#### 21.3.1 Entering HAVEN

•

Select the Box labeled "I Agree" to login to HAVEN.

Welcome to HAVEN						
WARNING!						
are accessing a U.S. Government information system, which includes (1) this computer, (2) this computer network, (3) all computers connected to this network, (4) all devices and storage media attached to this network or to a computer on this orde. Unsufnotized or impiopier use of this system may result in disciplinary action, and civil or criminal pendiles. By using information system, you understand and consent to the following: at have no reasonable expectation of privacy regarding any communications transmitted through the data stored on this information system. At any time, the government way monitor, intercept, search and/or seize data transiting or stored on this medion system. y communications transmitted through data stored on this information system. At any time, the government way monitor, intercept, search and/or seize data transiting or stored on use there information system. See the Department Computer and Computer and Computer Systems.						
Agreémént regureő for login						
Thave read, understand, and agree to abide by the above terms and conditions regarding the une of this system.						
[] Agree.]						
H4VER, Visialan DC1 1.1.0 0 Bald 2						
United Stater Clasenship and Immigration Services • Office of Information Technology • Standard Tools & Services Branch Standard Lightvesjört Operational Programming Environment (SLOPE) Lacal Application Bevelopment (LAD)						
FOR OFFICIAL USE ONLY						
•						

#### 21.3.2 Searching for a Record in HAVEN

Follow the steps below to search for a record in HAVEN:

Step	Action
1	Click the Search Tab.
2	Type the criteria (b).
3	Click the Search button (c).
4	If you want to clear out all the search criteria, click Reset Criteria (d).

#### 21.3.3 HAVEN Search Screen

This is a screenshot of the HAVEN Search Screen.

1914	1918	1929	Search	}₹	Reports	Admin
HAVEN Appl	ication Search				a Your Profile devusert (devusert) Correct Role - 4 dm hatrator Email albeeradatide recollesors and	Click Search
	APPLICATIONS combination of the case crit ded criteria are returned.	eria below to locale case(s	). Only results		Ð	
A Humber Contains			Contains		Type any or all search criteria	
Search	s First Name Cont	ains Middle Name		ck Se	arch)	

**IMPORTANT:** This is an exact search – the more data you enter, the less likely you are to get all match.

A numbers must have leading "0".

21.3.4 Sample HAVEN Search Results

#### 21.3.5 Retrieving a Case in HAVEN

Follow the steps below to retrieve a case in HAVEN.

**NOTE:** The case first must have been created in GUI.

Step			Actio	n			
1	Begin entering an I-918 receipt number by clicking the I-918 tab.						
	U.S. Ci and Im Service		HAVEN	Click <b>1918</b>			
	1914	1918		1929	Search		
	Welcome to	o the HAVEI	V system, ne	wuser9!			
2	On the <i>Retrie</i> • Wand-in the • Click Retrie • End withou	e I-918 applic eve Case butt	cation form's on, or	Receipt Numbo ing <u>Cancel</u> .	er.		
	1914 Retrieve data f	1918 pr 1918	1929	Search	Reports		
		Number for the 1919 Case	),_	Wand-in-or-type Receipt:Number			
	Retroive Guas	b)	Click Cancel )	Click Retreive Case			

#### 21.3.6 Result Screenshot from Retrieving a Case in HAVEN

A message appears below the I918 Form heading,

"This case exists in the HAVEN database." A 918 can only be viewed in HAVEN if it exists in CLAIMS.

The Cap Counter tracks the current number of approved cases for the fiscal year-to-date.

**IMPORTANT:** Prior to proceeding, you must ensure that the CAP has not been reached and that a visa is available.

Updates are entered through GUI. HAVEN will display the information that it retrieves from GUI. The information on the screen that is grey is from GUI. You must update this information in GUI, not in HAVEN.

General Information	
Personal Info	
Last Name (Family Name) First Name (Given Name) Mic	ddle Name
Date of Birth Marital Status Gender A	A-Number SSN
Country of Birth Cour	ntry of Citizenship

**IMPORTANT:** HAVEN can only capture cases that already exist in GUI; this information will be grayed out.

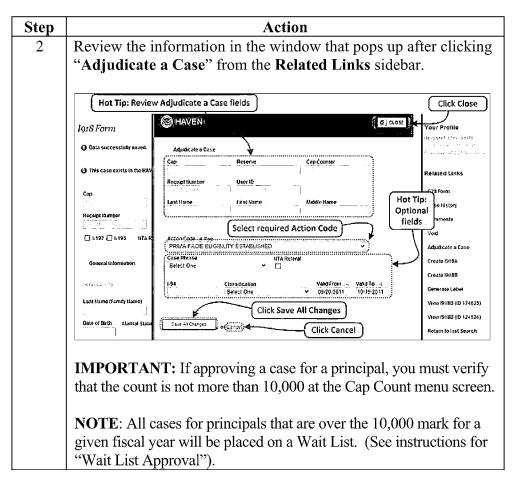
#### 21.3.7 Updating a Decision in HAVEN

You must update all adjudicative decisions on the I-918 (principal) in both GUI and HAVEN. Update qualifying family members' I-918As only in HAVEN. Update any accompanying I-765 for a qualifying family member in GUI following normal EAD updating requirements.

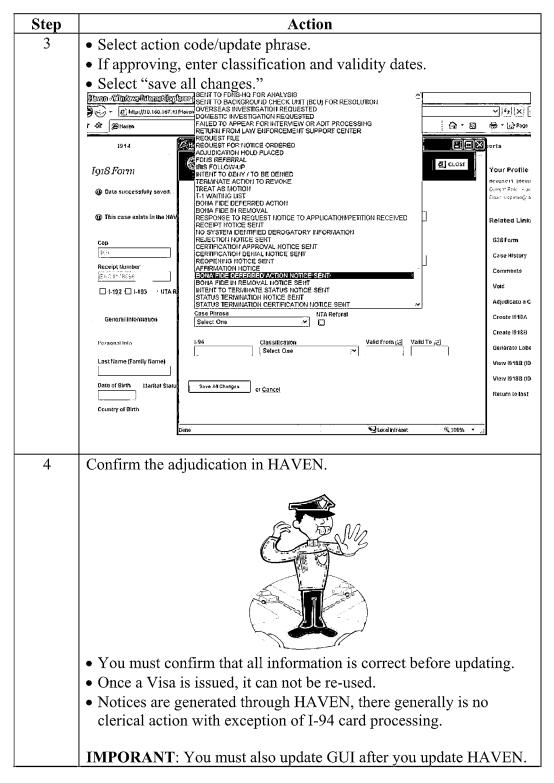
Follow the steps below to update a decision in HAVEN:

Step			A	ction				
1	Click "Adjudicate a Case"							
	U.S. Citizenshi and Immigratio Services	2 HAVEN		Home - Helpf - Loosett & Rationa				
	1914	1918	1958	Search	Reports	Admin		
	1914 Form This case extens in the H Case 500 Receipt Rumber FAC 1024480 L192 C 1193 C NT	Reserve [50	Cep Counter	 icate a C				
	Persent Info Persent Info Last Hame (Family Home) (ABARQU) Date of Birth Marital St (94/17/19) [Marred	[AH	A-Number	kilo Mame MOI	Conntonto Void Adjudacate n Case Create 1914A Create 1914B Generate Labet Return to bast Search			





#### Updating a Decision in HAVEN (continued)



Step	Action		
5	If you are approving the case, and the petitioner and/or derivative is in the United States, enter the number from the I-94 card into HAVEN.		
	1914       Image: Second	Your Profile Arwanet University Corr 1920 - Artabate Corr 1920 - Artabate Gall Jorn Caese History Comments Vide Anguidants & Case Create Hitta Create Hitta Cre	
	Lest Hame (Fandy Harne) Due of Burth that Share Country of Harne) Image of Burth that Share Country of Harney Image of Burth that Share Image of Burth	view (ji 188 (ii 124920) View (ji 188 (ii 124920) Return folget Starrett fittioners and/o: f approval.	

Updating a Decision in HAVEN (continued)

#### Updating a Decision in HAVEN (continued)

Step	Action		
6	Verify that all information is correct, then select "ok"		
	<ul> <li>The Print Preview button is available to preview an approval notice prior to saving the changes.</li> <li>The class and I-94 number are currently missing on the approval preview screen.</li> <li>This issue will be corrected on the next release of HAVEN.</li> <li>You must verify all other data on the approval notice prior to saving.</li> </ul>		
	Ig18 Form     I close       Ig10 Data successfully saved.     Adjudicate a Case	Your Profile exvisert (devisert) Caronale Administration (nal additionale advisers)	
	Cap         Reserve         Cap Counter           This case exists in the HAV         100         100         100           Receipt tumber         User ID         100         100	Related Links	
	Cop     Additive track       Image: State of the	G28 Form Case History Comments Vold Adjudicate a Case Creato 1918A	
	Perfond tarto     154     Clessafication     Valid from .3     Valid from .3       Lest Hame (Femily Hame)	Create (9188) Generate Label View (9168 (10 124625) View (9188 (10 124626)	

#### 21.4 Processing an Approval

21.4.1 Processing an Approval

Follow the steps below to process an approval.

Step	Action
1	Verify that all information is correct and both HAVEN and GUI have been properly updated, including I-94 number. Verify that applicant's name and date of birth in GUI, CIS, and HAVEN match. Submit CIS correction requests if necessary. (See the instructions below for GUI updating).
2	Separate duplicate KCC copy from the record and stamp and make appropriate notations – leave this loose in the file.
3	Attach the I-94 Card(s) to the non-record side of the file.
4	Route the file to clerical for completion of the I-94 and subsequent routing of I-94 to KCC.

#### 21.4.2 HAVEN Updating Errors

Refer to the table below to determine what steps to take if you update a case in HAVEN in error.

\_\_\_\_\_

If you realize the case was updated in error	Then
On the same day,	<ul> <li>Immediately notify a Division 6 SISO or ISO3.</li> <li>The SISO or ISO3 will pull the approval notice from the print queue.</li> <li>Once the approval has been pulled, update the case as "approval ordered in error."</li> </ul>
After the date of approval and the case is approvable,	Issue an intent to revoke.
After the date of approval and the case is approvable but was granted the wrong class of admission, validity date, or I-94 number,	Notify a Division 6 SISO or ISO3 for instruction on issuing an amended notice.

#### 21.5 GUI Updating

#### 21.5.1 General

Form I-918 is also updated in GUI as the EAC# corresponds to a "dummy" I-765 that was entered for the purpose of generating an Employment Authorization Document if the case is ultimately approved.

Follow the normal directions for updating an I-765 in GUI. RFEs, Intents, Approvals and Denials will be updated in this system—mirroring the actions taken in HAVEN.

**NOTE:** Form I-918A does not have a "dummy" I-765 entered in GUI. If an I-765 is filed along with the Form I-918A, it will be adjudicated on its own.

**For example**: An I-918A that requires an RFE will not generate any update in GUI for a concurrently filed I-765. Should the I-765 require an RFE of its own (example: no signature), it will be adjudicated independently from the I-918A.

#### 21.5.2 Overseas Safe Address

GUI does not allow for overseas addresses. If the safe address listed on the I-765 (either dummy principal I918 or for A19/A20 filings) is an overseas address, it is keyed in by data entry as the 75 Lower Welden Street address. If the safe address is an overseas address:

- Place a manual hold on the case.
- Send the file to clerical with the appropriate instructions for a clerical release of the approval, denial or the RFE

#### 21.5.3 Approval (U-1 In the US)

Follow the steps below to update the card approval in GUI.

Action	
Enter the EAC# into the GUI search field.	
Verify the information on the screen is correct.	
Enter "Adjudicate a Case" or press [F10].	
Choose Approve Case.	
• Choose Approve—order notice.	
• Choose "Card Sent to Applicant" from drop down menu.	
Enter validity dates assigned to the I-918.	
Select "Save".	
Select "Okay".	
Exit from screens.	

#### 21.5.4 Approval (U-1 Outside of the US)

Follow the steps below to update the card approval in GUI.

Step	Action
1	Enter EAC# into GUI search field.
2	Change the address to:
	75 Lower Welden Street
	St. Albans, VT 05479
3	Enter "Adjudicate a Case" or press [F10].
4	Choose Approve Case.
	• Choose Approve—order notice.
	• Choose "Card Sent to Applicant" from drop down menu.
5	Enter validity dates assigned to the I-918.
6	Select "Save".
7	Select "Okay".
8	Exit from screens.

**NOTE:** PONDS may contact you when the card is returned. The card can be destroyed. The record can be reopened and a new card issued when the U-1 provides evidence of his/her lawful entry as a U nonimmigrant.

#### 21.5.5 RFE

Step	Action
1	Enter EAC# into GUI search field.
2	Verify information on screen is correct.
3	Enter "Adjudicate a Case" or press [F10].
4	<ul> <li>Choose Case Review.</li> <li>Choose Place in Suspense.</li> <li>Choose Order Request for Evidence (either initial and</li> </ul>
	additional or just additional).
5	Select "Save".
6	Select "Okay".
7	Exit from screens.

Follow the steps below to update the RFE in GUI.

#### 21.5.6 Denial

Follow the steps below to update a denial in GUI.

Enter EAC# into GUI search field.
Verify information on screen is correct.
Enter "Adjudicate a Case" or press [F10].
• Choose "Deny the Case".
Choose "Order Denial Notice".
Select "Okay".
Remove Supervisory Hold.
Exit record.

#### 21.5.7 GUI Updating Errors

If an I-918 is erroneously updated as an approval, or the data entered for the update is incorrect, refer to the "Case Approved by Error – Stop Card Production" section of the Case Updated by Error in CLAIMS SOP.

For all other errors, follow the instructions in the <u>Case Updated by Error in</u> <u>CLAIMS SOP.</u>

# 22 Glossary of Terms

#### 22.1 BIWPA

Acronym for Battered Immigrant Women Protection Act of 2000 of the Victims of Trafficking and Violence Protection Act of 2000, div. B, Violence Against Women Act of 2000, tit. V, Pub. L. No. 106-386, 114 Stat. 1464, (2000), <u>amended by</u> Violence Against Women and Department of Justice Reauthorization Act of 2005, tit. VIII, Pub. L. 109-162, 119 Stat. 2960 (2006), <u>amended by</u> Violence Against Women and Department of Justice Reauthorization Act—Technical Corrections, Pub. L. 109-271, 120 Stat. 750 (2006).

#### 22.2 Certifying Agency

A Federal, State or local law enforcement agency, prosecutor, judge, or other authority, that has responsibility for the investigation or prosecution of a qualifying crime or criminal activity. This includes agencies that have criminal investigative jurisdiction in their respective areas of expertise, including, but not limited to, child protective services, the Equal Employment Opportunity Commission, and the Department of Labor.

#### 22.3 Certifying Official

The head of the certifying agency, or any person(s) in a supervisory role who has been specifically designated by the head of the certifying agency to issue U nonimmigrant status certifications on behalf of the agency; or a Federal, State, or local judge.

#### 22.4 Indian Country

Indian Country includes:

- All land within the limits of any Indian reservation under the jurisdiction of the U.S. Government, notwithstanding the issuance of any patent, and including rights-of-way running through the reservation;
- All dependent Indian communities within the borders of the United States whether within the original or subsequently acquired territory thereof; and whether within or without the limits of a state; and
- All Indian allotments, the Indian titles to which have not been extinguished, including rights-of-way running through such allotments.

#### 22.5 Investigation or prosecution

The detection or investigation of a qualifying crime or criminal activity, as well as to the prosecution, conviction, or sentencing of the perpetrator of the qualifying crime or criminal activity.

#### 22.6 Military Installation

Any facility, base, camp, post, encampment, station, yard, center, port, aircraft, vehicle, or vessel under the jurisdiction of the Department of Defense, including any leased facility, or any other location under military control.

#### 22.7 Next friend

A person who appears in a lawsuit to act for the benefit of the alien under the age of 16 or incapacitated or incompetent, who has suffered substantial physical or mental abuse as the result of being a victim of qualifying criminal activity. The next friend is not a party to the legal proceeding and is not appointed as a guardian.

#### 22.8 Physical or mental abuse

Injury or harm to the victim's physical person, or harm to or impairment of the emotional or psychological soundness of the victim.

#### 22.9 Qualifying crime or qualifying criminal activity

Includes one or more of the following or any similar activities in violation of Federal, State or local criminal law of the United States: rape; torture; trafficking; incest; domestic violence; sexual assault; abusive sexual contact; prostitution; sexual exploitation; female genital mutilation; being held hostage; peonage; involuntary servitude; slave trade; kidnapping; abduction; unlawful criminal restraint; false imprisonment; blackmail, extortion; manslaughter; murder, felonious assault; witness tampering; obstruction of justice; perjury; or attempt, conspiracy, or solicitation to commit any of the above mentioned crimes.

#### 22.10 Similar activity

Refers to criminal offenses in which the nature and the elements of the offenses are substantially similar to the statutorily enumerated list of criminal activities in INA 101(a)(15)(U)(iii).

#### 22.11 Qualifying family member

In the case of an alien victim 21 years of age or older who is eligible for U nonimmigrant status as described in section 101(a)(15)(U) of the Act, the spouse or child(ren). In the case of an alien victim under the age of 21 who is eligible for U nonimmigrant status as described in section 101(a)(15)(U) of the Act, qualifying family member means the spouse, child(ren), parents, or unmarried siblings under the age of 18 of such alien.

#### 22.12 Territories and Possessions of the United States

American Samoa, Bajo Nuevo (the Petrel Islands), Baker Island, Howland Island, Jarvis Island, Johnston Atoll, Kingman Reef, Midway Atoll, Navassa Island, Northern Mariana Islands, Palmyra Atoll, Serranilla Bank, and Wake Atoll.

#### 22.13 United States

Except as otherwise specifically noted within the INA or regulations, when used in a geographical sense, means the continental United States, Alaska, Hawaii, Puerto Rico, Guam and the Virgin Islands of the United States. (*see INA 101(a)(38)*).

#### 22.14 U nonimmigrant status certification

Form I-918, Supplement B, "U Nonimmigrant Status Certification," which confirms that the petitioner has been helpful, is being helpful, or is likely to be helpful in the investigation or prosecution of the qualifying criminal activity of which he or she is a victim.

#### 22.15 U interim relief

Interim benefits that were provided by USCIS to petitioners for U nonimmigrant status, who requested such benefits and who were deemed prima facie eligible for U nonimmigrant status prior to the publication of the implementing regulations.

22.16 Victim of qualifying criminal activity

An alien who has suffered direct and proximate harm as a result of the commission of qualifying criminal activity.

# 23 Appendix 1: Routing Worksheets for Withdrawals

Withdrawal L-918/L-918A PINE Worksheet I-918 ROUTING WORKSHEET			
BARCODE/FILE NUMBER Place I-918/I-918A Barcode Here	130 #: DATE:		
CLERICAL ACTIC	<u>N</u>		
RFE			
<ul> <li>□ Addrional Evidence (87 Days)</li> <li>□ See Amached Documeni</li> <li>□ Saved on LAM under: EAC# 2,#</li> </ul>	<ul> <li>Initial/Additional Evidence (67 Days)</li> <li>No Action Needed by Clerical</li> </ul>		
APPROVAL			
In U.S. U-1 MGO Las Derivative NGO Las U-2 U-3 U-4 U-5	Outside U.S. U-1 Derivative U-2 U-3 U-4 U-5		
□] 1-192 Release			
DENIAL/ORDER			
3       1-918 Order #:       G1       Saved on LAN CG under:       €NC#       A#         1-192 Order #:        Saved on LAN under:       ENC#       A#			
WAIT LIST			
Butte Received: REI M	ame DOB:		
REFESS Date: REFES	S Results: IDENT / NOMDENT		
FILE ROUTING			
<ul> <li>□ Data Intry Scanning PhotosSignature Forgerprint</li> <li>○ D6 VAWA Sort ○ Update CIS COA as: (If dented, COA update after the appeal period.)</li> </ul>	AAO: (ReperierCourse: Report)     Sign-off:		
<ul> <li>DCU/ RMU</li> <li>VAWA - Expedites T/O - Shelving</li> <li>L-918 RHB Hold Shelf88 days87 days</li> <li>Consolidate:</li> <li> Nicq</li> <li>Denial/Appeal hold shelf 60 days</li> </ul>	<ul> <li>□ Return to ISO#</li> <li>At Cube #</li> <li>□ NTA Referral:</li></ul>		
Lenin Appen actions every	) 🛛 records		

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# 24 Appendix 2: Routing Worksheet for Intents to Deny

Intent to Deny I-918/I-918A I-918 ROUTING WORKSHEET			
BARCODE/FILE NUMBER	Place I-918/I-918A Baronde Here	1SO #: DATE:	
		L ACTION	
	]	RFE	
<ul> <li>Additional Butdence (</li> <li>See Attached Docume</li> <li>Saved on LAN under:</li> </ul>		<ul> <li>InStal/AddStonal Rvid</li> <li>No Action Needed by (</li> </ul>	
	APP	ROVAL	
<u>In U.S.</u> U-1 NGO Les Derivative NGO Les U-2 U-3 U	4 U-S	Outside U.S. U-1   Derivative U-2 U-3 U- Nolone	4 U-S
		L/ORDER	
1-918 Order #:     Indicate Order Number     Saved on LAN under:     EAC#     %#       1-192 Order #:     Indicate Order Number     Saved on LAN under:     EAC#     %#			
Date Received: FEI Name DOB: FD258 Date: FD258 Results: IDENT /NONIDENT			 п
	RILE R	OUTING	
D6 VAWA Sort Update CIS C ()Fdented, CS BCU/ RMU VAWA - Espec L-918 RB Hol Consolidate:	naiur: Fingerpri OA as: DA update after the appea lites T/O – Shelving d Shelf <u>X</u> 33 days into l holdshelf €0 days	(1) ⊠ 3130 Denial Sign-off: d period.) (4) ⊠ Return to 130# At Cube # _87 daya □ NTA Referral: (8) □ Q:her:	
		D RECORDS	

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# 25 Appendix 3: Routing Worksheet for Intents to Revoke

Intent to Revoke I-918/I-918A	• FINE Worksheet		
I-918 ROUTING WORKSHEET			
BARCODE/FILE NUMBER Barcode Here	ISO #: DATE:		
<u>aeric</u>	AL ACTION		
	RFE		
<ul> <li>☐ AddRional Evidence (87 Days)</li> <li>☐ See Attached Document:</li> <li>☐ Saved on LAN under: BAC# A#</li> </ul>	<ul> <li>InHal/AddRional Intérner (&amp; Days)</li> <li>No Action Meeded by Clerical</li> </ul>		
APP	ROVAL		
La U.S. U.1 NGO Lee Derivative NGO Lee U.2 U.3 U.4 U.5	<u>Quidée U.S.</u> U-1 Derivative U-2 U-8 U-6 U-S		
I-192			
DENIAL/ORDER			
(2)	wed on LAN under: EAC# A#		
WA	ITLIST		
Base Received:	FEI Marrie DOB:		
RD153 Date: RD153 Results: IDEMT / MOMIDENT			
FOLE I	ROUTING		
<ul> <li>Data Entry Scanning</li> <li>Photos Signature Fingerpri</li> <li>D6 VAWA Sort</li> <li>Update CIS COA as:</li> <li>(If denied, COA update after the apper</li> </ul>	① ⊠ 5130 Denial Sign-off:		
(3) ⊠ BCU/ BMU □] VAWA Expedites T/O - Shelving ⊠ L-918 RBB Hold Shelf <u>X.</u> 33 days	D NTA Referral:(Luperim Rys-all)		
Dental/Appeal holdshelf 60 days Rev. November 25, 2013 Print on pink paper for normal.	Other:      FROORDS		

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26 Appendix 4: Routing Revocations/Denials	
Parametican on Theoriel I 218/I 2184	

Revocation or Denial I-918/I-918A			FINE Worksheet
I-918 RO	UTING V	VORKSHEET	
	-91B/I-91BA	130 #:	
BARCODE/FILE NUMBER Barcod		DATE:	
	CLERICAL ACT	ION	1
	RFE		
<ul> <li>Addrional Bridence (87 Days)</li> <li>See Arrached Document</li> </ul>		🔲 Inzal/Addzional Bridero	e (87 Daya)
□] see Avidened Lociment □] Saved on LAN under: HAC#	â#	🔲 No Action Needed by Cle	rical
	APPROVAL		
Ln U.S. U.1 NGO Laz Derivative NGO Laz U-1 U-3 U-4 U-5		Outside U.S. U-1 Derivative U-2 U-3 U-4	IJ_S
	🔲 1-192 Release		
	DEMIAL/ORD	ER	
2 I-918 Order #: Indicate Order Nu I-192 Order #: Indicate Order Nu	mber Saved on L	Abi under: EC# A#	
	WAITLIST		
Dane Received:	RE	I Marme DOB:	
BD158 Dave:	RC	258 Results: IDEMI / MOMDEMI	
	FILEROUTIN	iG-	
Data Intry Scanning Photos Signature		ААО (Паритбас/Сиссий Пода-иб)	
(d) ⊠ DS VAWA Sont B ⊠ Update CIS COA as: ()Fdented, COA update s	ater Previous OA or "UU" Here ther the appeal period.)	🛈 🛛 330 Denial Sign-off: )	
BCU/ FMU     VAWA - Expedities T/O -     U / VAWA - Expedities T/O -     U / I-918 RBB Hold Shelf     Consolidate:    intointo	88 daya87 daya	Return to ISO#     At Cube #     MTA Referral:      (Equation:	
3 🛛 Benül/Appeal holdsheb	60 daya	[] Other:	
	(	5) 🛛 records	

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# 27 I-918 SOP Revisions

# 27.1 Changes prior to current revision date

Revision #	Date	Subject	Pages
1	5/8/08	FBI name check process for I-912 added	38-40
2	5/29/08	Filing deadline for Interim Relief recipients suspended.	33
3	5/29/08	• Process for notifying ICE for trafficking referrals refined	53
		• Note regarding supervisory consultation on waivers for violent criminal acts, terrorism, foreign policy concerns or national security issues added.	36
		• Form I-192 to be used to waive passport requirements (INA 212(a)(7)(B)) for U status seekers who are in the US.	36
		• Added necessity to annotate on the form what grounds are being waived with Form I-192	37
4	6/4/08	Procedure for contacting law enforcement agencies refined	27
5	7/3/08	IBIS clarification for I-918A	10
6	8/18/08	Revised and reformatted (info mapped) entire document.	Throughout
7	1/22/09	• Fee waiver on I-192 added	Throughout
		Clarification of passport/BCC requirement	12
		• Extension of status provisions	Throughout
		• Process for FD-258s that are not scanned	43
		• GUI updating steps added	79
		• Waiver criteria added	49
		Missing RAP Sheet procedure	44
8	2/6/09	• Added to initial evidence required - photos for consular processing	36
		• Principal's EAC# to be entered into the Remarks block on I-918A	38

Revision #	Date	Subject	Pages
9	04/10/09	• ICE referral process and Record of Contact refined.	67
		• Process for correcting GUI errors added.	80
10	05/01/09	• Added a new block titled "Fingerprint Response".	43-45
		• Updated ICE email address.	69
11	06/12/09	• Added third paragraph to "General" table regarding relationship documents.	39
		• Added new block titled "Age Out Restrictions".	41
		• Added new block titled "Worksheet Annotations".	44
		• Added new block titled "Needing Biometrics (in the US)".	47
		<ul> <li>Added new block titled "Needing Biometrics (outside the US)".</li> </ul>	48
		<ul> <li>Added new block titled "Multiple I-192 Waivers Filed".</li> </ul>	59
		• Added new block titled "Form I-193 Waiver Filed".	60
		<ul> <li>Modified text in "General" block regarding validity dates.</li> </ul>	64
		<ul> <li>Added section titled "Validity Dates".</li> <li>Included more information in the "General" block</li> </ul>	64-67 71
		under Employment Authorization section.	/1
		• Employment Authorization validity dates clarified and "GUI Claims Updating Errors" lock added.	73
		• Validity date information removed from updating blocks titled "Approval of I-918 in HAVEN" and "Approval of I-918A in HAVEN".	88
12	7/22/09	• Moved "Glossary of Terms" to back of document.	84-86
		• Corrected formatting issues.	Throughout
13	09/18/09	• Added another row at the end of the "If/Then" table in the <b>Age-out Restrictions</b> block.	34
		<ul> <li>Added second paragraph to the Waiver Approval and Validity Dates block.</li> </ul>	48
		<ul> <li>Corrected validity date in the example from 3/29/09 to 3/22/09.</li> </ul>	58

## Changes prior to current revision date (continued)

Revision #	Date	Subject	Pages
14	12/04/09	Modified I-193 process.	50
15	12/18/09	• FBI name check validation added	52
		• Section 384: Adverse Information expanded	62-66
16	2/19/10	• A/T-file processing guidance added	13
		• Denial for lack of I-918, Supplement B	17
		Victim definitions clarified	20-23
		• Officer required to locate derivative filings	35
		• Overseas photo requirements modified	41
		• Fingerprint issues clarified (missing prints and	45-47
		unclassifiable prints)	(7)
		• Decisions on multiple filings for the same alien	67
17		• Notification process for 384 violations added	71
		• ROP changed (I-918 and I-192 ROPs separated)	81
18		Passport/BCC validity clarification	15
19	05/05/10	Update the FBI Name and DOB check process	58-60
20	05/28/10	• A new scenario to assist when assigning validity dates	67
		was added	
21	7/9/10	• Waiting List Process replaces Visa Cap/Waiting List section	76-80
		• Trafficking referrals email address updated	85
22	10/19/2010	• Exception circumstances option added to U-1 extension possibilities	12
		• Interim relief termination options added	15
		• Blank I-918B may result in denial	17
		• Age-out restrictions for table updated for U-3	38
		• Denial requirement for pending I-918A when principal adjusts	39
		Interim relief termination date added	43
		• U-3 validity periods for age out cases added	66
		<ul> <li>SISO sign off requirement for NTA</li> </ul>	70
23	12/2/2010	KCC routing reference removed.	41
		Validity scenario added for Qualifying Family MembersU- 1 when the U-1 has a pending I-485 or is expired	66
24	01/31/2011	Fee reference for biometrics removed	44
<i>2</i> T	01/01/2011	<ul> <li>Replaced duplicate RAP sheet process with BBSS process</li> </ul>	49

## Changes prior to current revision date (continued)

<b>Revision</b> #	Date	Subject	Pages
25	4/26/11	• Clarified what constitutes "No I-918B filed"	17
		• Fingerprint age requirements clarified	44
26 6/1	6/18/11	• Added requirement to use the most up-to-date routing worksheet	10
		• Requesting an I-693 for health related grounds. *For guidance on requests for Form I-693s, refer to the Form I-192 SOP.	55
		• Added Form I-693 Validity Chart. *For guidance on requests for Form I-693s, refer to the Form I-192 SOP.	56
		• Added instructions for I-918A deferred action review.	70-72
		• Added instruction for sending a second copy of an approved petition/application for KCC Processing.	92
		• Added instructions for updating in GUI and HAVEN.	94 -106
		• Added instructions for correcting an updating error in HAVEN.	106
		• Added instructions for updating approvals in GUI	107
		Added instruction to issue I-192 denials through Correspondence Generator.	110
		• Removed references related to ACCESS database update.	Throughout
27	5/24/12	Added section entitled "Withdrawal of U Non Immigrant Status Certification Form I-918B	17
		Corrected information regarding how to calculate the age of the child for U3 Qualifying Family Members	36
		Deleted instructions for requesting fingerprint fees for principals and derivatives who reach the age of 14 while their Form I-918 or Form I-918A is pending.	44
		Updated instructions for requesting updated IDENT fingerprint results	49
		Deleted the block entitled "Requesting Duplicate or Updated RAP Sheets for IDENT cases.	51
		Updated the I-192 Name Check Process to indicate that FBI Name Check results for the I-192 are valid indefinitely	59
		Added table to identify recommended action when adjudicating a motion to reopen a denial based upon no Form I-918, Supplement B.	87
		Added call-up information when making Trafficking referrals to ICE	90

## Changes prior to current revision date (continued)

Date	Subject	Pages
	Added information regarding GUI updates when the	106
10/22/2012	, , , , , , , , , , , , , , , , , , ,	10
10/22/2012		11
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		65 and 67
	* *	108
		111
		~~~
		115
		Throughout
1/9/13		57
1, 7, 10		
	*	
	<u>^</u>	
		64
	1 0 0	
		Throughout
	-	77
		108
	· · ·	
	10/22/2012	Safe Address is a foreign address10/22/2012Renamed block labeled "Credible Evidence Standard"Added statutory and regulatory authorityRenamed block labeled "Waiver Authority"Blocks relating to U-1, U-2, U-3, U-4, U-5 EligibilityRequirements – added "and" to penultimate item in bothlists.Corrected instructions for accessing the Div 6 MRD FPScheduling worksheet to reflect correct name and folderlocation. The worksheet is titled "VAWA Biometrics &FP Scheduling" but labeled "Div 6 MRD FP Scheduling"in the Div 6 ADJ Worksheets folderAdded instructions to request refreshed fingerprintresponses for expired Non-ident and Ident responsesRenamed block labeled "Unusually Direct Victim"to "Bystanders Who Suffer Unusually Direct injuries"Added information regarding the U1 validity period for UDerivatives who subsequently file their own I-918 seekingprincipal status"Overseas Safe Address" – placed in separate blockCorrected Approval instructions to indicate "Send toClerical" field should indicate "N" for I-192 approvalsAdded Previous Revisions at the end of the documentCreated hyperlinks to worksheets and referenced citations

## Changes prior to current revision date (continued)

Revision #	Date	Subject	Pages
30	5/1/13	Added requirement that LPRs are not eligible for U	7,8
		related nonimmigrant status.	
		Added note – U3 Derivatives will get full four year	40
		validity period.	
		Explained examples of Health Related Grounds	54
		Added block for "Subsequent I-192 Filed	58
		In the "U-3 Reaching 21 before Validity Expires"	68
		block, removed reference to the same ending date as	
		principal and change the ending date to just a full four	
		years. Also corrected HAVEN validity date for a	
		derivative approved on 3/22/09.	
		Revised second block title to "U-2, U-4 and U-5 -	72
		Neither Principal nor Derivative had Interim Relief."	
		Added requirement that all Intents to Revoke and	93
		Revocations must be completed on the LAN and not in	
		Correspondence Generator	

## Changes prior to current revision date (continued)

Revision #	Date	Subject	Pages
		Updated references of ACCESS to reflect HAVEN	Entire
			Document
31	6/24/13	Updated blocks relating to derivatives to indicate that	8,9
		they will receive a full four year validity period, even if	
		that exceeds the validity period of the principal.	
		Added requirement that IBIS ROIQ be included for	10
		KCC processing	
		Added instruction that guardian or next friend may	11
		write the personal statement on behalf of principals	
		who are incapacitated or under the age of 16.	
		Updated table regarding statutory criminal activity	16
		Updated block entitled "Substantial Mental or Physical	22
		Abuse" to include information regarding preexisting	
		conditions and a series of acts.	
		Updated block entitled "Prohibition for Certain Family	35
		Members" to indicate that the officer must enter	
		culpable family members into HAVEN when	
		adjudicating domestic violence related cases.	
		Updated sections relating to age-out provisions.	36, 58, 60
		Removed chapters entitled "Inadmissibility Waivers",	
		"I-192 FBI Name Checks", and "I-918 Age Out	
		Deferred Action Review"	
		Updated hyperlinks	Entire
			Document
.32	8/6/13	Removed U-3 from Duration of Status section	8
		Added requirement that the petitioner submit initial	11
		evidence of passport that was valid at the time of filing.	
		Changed system that I-192's are processed in from	89
		CLAIMS to GUI.	
		Changed 4 to four.	8,55,57
		Updated information for calculating the age of the	33
		qualifying family member.	
		Added block entitled "Á file Requests"	62
		Updated SOP for formatting, spelling, and branding	Entire
			Document

## Changes prior to current revision date (continued)

Revision #	Date	Subject		P	ages
33	8/13/13	Renamed Chapter entitled "Wait List" That chapter now named "Post U Visa CAP Process". Updated	is	74	
34	8/27/13	<ul><li>maps to include current processing.</li><li>Removed references to requesting a finger print fee</li></ul>		A	2 42
34	0/2//15	Updated block entitled "Needing Biometrics (in the	ometrics (in the 43		
		United States) to reflect that fingerprint scheduling should be requested by using the Div 6 MRD Fingerprint Scheduling worksheet.			
		Replaced references to "IBIS" with "TECS"		Thro	oughout
35	10/8//13	Deleted requirement that the petitioner must submit three passport style photographs of a derivative who is outside of the United States.	34		791
		Removed custody and residency requirement related to adopted children. Combined information relating to biological and adopted children into one block.	3'	7	803
36	11/4/13	Added map instructing the officer to completely fill out the Div 6 MRD Fingerprint Scheduling worksheet.	4.	3	874
		Corrected hyperlink	4	3	874
		Added clarification that the officer should look to the age at the victim at the time the qualifying crime occurred when determining who qualifies as an indirect victim.	19	9	947
		Updated TECS map to include instructions for officers to send a copy of the Resolution Memo when sending copies to the KCC.	10	0	945

## Changes prior to current revision date (continued)

Revision #	Date	Subject	Pages	KM#
37	11/14/13	Added instructions for sending names of updated certifying officials to ISO3s for ECN updating	14	990
		Added instruction that the officer is not required to	15,42	
		obtain a valid fingerprint response prior to issuing		
		a denial.		
		Corrected hyperlink	10	960
38	12/2/13	Updated map entitled "U-1 Initial Evidence" to	11	1032
		reflect that petitioners may submit evidence of a		
		valid Border Crossing Card (BCC), in addition to a		
		passport.		
		Corrected validity dates for derivatives when the	59	1093
		U-1 has a pending I-485.		
		Updated Wait List Process	74-81	1084
		Deleted maps entitled "Case Actions" and	76	
		"Validity Dates".		
39	1/16/14	Updated map entitled, "FD-258 in File but No	50	1169
		Results in System" to include dead scan		
		instructions.		
		Updated Wait-list process Table	76-77	1209
40	4/14/14	Updated Qualifying Law Enforcement Official	16	1561
		overview.		
		Updated routing for Wait-Listed cases with site	77	1489
		specific instructions.		
		Updated processing instructions for Wait-Listed	79	1489
		cases by site.		
		Created section with instructions for I-918 Wait	81-83	1513
		List process for cases that were Wait-Listed in		
		Error.	114	1455
		Added Routing Worksheet examples for Routing	114-	1457
4.1	A 10 A 11 A	I-918 Withdrawals, ITDs, ITRs and Revocations.	117	
41	4/24/14	Changed section title to I-918, I-918A, and I-192	76	
		Wait List Decision.		_
		Edited Wait List Process Table with scenarios,	77	1578
		appropriate letter, and appropriate HAVEN and		&
		GUI Updates.	70	1593
		Removed routing instructions from Updating	78	
		Petition/Application section. Moved to Routing		
42	4/20/14	and Annotations.	A 11	
42	4/29/14	Conversion to new SOP formatting.	All	

## Changes prior to current revision date (continued)

Revision #	Date	Subject	Pages	KM#
43	5/7/14	Edited accompanying forms such as I-193, change	20.3.2	1634
		the primary adjudicating system from GUI to		
		Adjudicate a Case.		
44	5/20/14	Added reference to I-192 SOP for health related	<u>27</u>	1673
		grounds of inadmissibility.		
		Added reference to I-192 SOP related to	<u>3.2 &amp;</u>	
		inadmissibility grounds.	<u>3.3</u>	
		Fixed broken hyperlinks.	All	
45	6/6/14	Updated routing worksheet for I918/I918A ITDs to	129	1687
		include an extra step.		1007
		Updated routing worksheet for revocations as it is	131	
		usable for Revocations and Denials.		
46	7/11/14	Added statement about who can collect fingerprints	58	1853
		overseas.		
		Added notes related to placing applicants on the	77, 91	1788
		Wait List when there are subsequent filings.		
		Added reminder and instructions to correct	90, 124	1852
		Name/DOB discrepancies for Wait List cases.		
		Added steps for I918/I918As that need RFE/NOID	92	1799
		issuance to the Wait List processing table.		
		Added instructions to band more than one A-file	93	1852
		together for Wait List cases.		
		Added processing instructions for Wait List cases.	93	1852
		Updated all routing sheets.	132-135	1852
47	7/29/14	Added note to Form I-918 ROP.	108	1938
		Removed PII from HAVEN Screen Shots.	All	
48	8/4/14	Added clarification to Supplement B requirement	19, 22	1949
		for certifying official signature within six months	,	
		minus one day.		
49	8/27/14	Added note that family members who are the	47	2007
		perpetrator of the crime should have their name		
		added in HAVEN.		

## Changes prior to current revision date (continued)

# **Vermont Service Center**

# **Standard Operating Procedure (SOP)**

# I-918, PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

April 14, 2014

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#### General

General	
Purpose	This SOP sets forth the procedures for the adjudication and processing of Form I-918, Petition for U Nonimmigrant Status, within the Vermont Service Center (VSC).
Disclaimer	This SOP is not intended to be, and should not be taken as, an authoritative statement of the rules of decision for Form I-918, Petition for U Nonimmigrant Status. This SOP is only a guide for the consistent processing of Form I-918. USCIS bases the actual decision in a particular case on the record for that case, the Immigration and Nationality Act (INA), regulations, precedent administrative and judicial decisions, and general statements of USCIS policy. Thus, nothing in this SOP creates any substantive or procedural right or benefit that is legally enforceable by any party against the United States or its agencies or officers or any other person.
Applicability/ Scope	This SOP is applicable to all VSC SISOs, officers and clerical personnel performing adjudicative or clerical functions or review of those functions. Personnel performing other duties pertaining to Form I-918 will be similarly bound by those provisions of this SOP that apply to their specific task or duties.
Conflict Resolution	Any provision of the INA or 8 CFR that conflicts with this SOP will take precedence over the SOP. If you identify a conflict, report the matter immediately to your supervisor or to any SISO.
	If any conflict is noted between this SOP and policy or guidance documents issued by HQSCOPS, report the matter through the supervisory chain for resolution.
	This SOP supersedes all prior Vermont Service Center guidance documents, policy memoranda, training packets, or other materials pertaining to clerical operations and processing; these documents should be discarded.
	Continued on next page

#### General, Continued

#### **Revisions** The *revisions* section should include the following information:

Numbered revisions to this SOP will be issued as required; no other document will be considered a valid modification.

#### **Electronic Copies**

Electronic copies of the SOP will be modified to reflect changes as they are issued. A summary of all revisions will be included in the electronic SOP.

#### **Proposed Changes**

Submit proposed changes with appropriate supporting documents through first-line supervisors.

#### **Current Revisions**

Current revisions will be posted in the beginning of the document and all new changes will be highlighted in yellow. **\*NOTE**: The KM# column indicates the Knowledge Management change request number associated with the change.

Revision #	Date	Subject	Pages	KM#
40	4/14/14	Updated Qualifying Law Enforcement Official overview.	16	1561
		<u>Updated routing for Wait-Listed cases with site</u> <u>specific instructions.</u>	77	1489
		Updated processing instructions for Wait-Listed cases by site.	79	1489
		Created section with instructions for I-918 Wait List process for cases that were Wait-Listed in Error.	81-83	1513
		Added Routing Worksheet examples for Routing I- 918 Withdrawals, ITDs, ITRs and Revocations.	114-117	1457

# **General Adjudication Information**

De Novo Review	USCIS will conduct a <i>de novo</i> review of the petition and supporting evidence during all stages of the adjudication process.
	USCIS is permitted to investigate any aspect of the petition.
Burden of Proof	The burden of proof is on the petitioner at all times during the initial adjudication of a Petition for U nonimmigrant Status (Form I-918 and Form I-918, Supplement A).
	The petitioner is required to fully establish all elements of eligibility for the desired benefit.
Credible Evidence Standard	The petitioner may submit any credible evidence relating to his or her Form I- 918 for consideration by USCIS. USCIS will determine, in its sole discretion, the evidentiary value of previously or concurrently submitted evidence.
	USCIS may use any previously submitted evidence for this or any other immigration benefit or relief in evaluating eligibility.
	USCIS is not bound by previous factual determinations.
Routing Worksheets	You are required to use the most current worksheet each time you take an adjudicative or routing action on an I-918 or I-918A filing.

#### **Overview**

	If you are referencing the	Then the appropriate statutory and regulatory authority is	
	U Nonimmigrant Status Program	<u>INA Section 101(a)(15)(U)</u>	
	Implementing regulation	<u>8 CFR 214.14</u>	
	Filing fees for U nonimmigrant petitions	<u>8 CFR 103.7</u>	
	Waiver of inadmissibility	<u>8 CFR 212.17</u>	
	Regulation requiring certain U	<u>8 CFR 274a.13(a)</u>	
	nonimmigrants to file an application		
	when seeking employment		
	authorization		
	Regulation allowing U	<u>8 CFR 274a.12(a)</u>	
	nonimmigrant status recipients to		
	accept employment		
	Interim Rule	<u>72 FR 53014</u>	
J-1 Eligibility Requirements	Basic Eligibility Requirements for U-1	(Principal):	
•	1. Petitioner must be a victim of one of the enumerated crimes found in		
		migration and Nationality Act (IN	
	2. Petitioner must have suffered substresult of being a victim of one of the	antial physical or mental abuse as a	

- 3. Crime(s) must have violated the laws of the United States or occurred in the United States.
- 4. Petitioner has been/is being/likely to be helpful to the investigation and/or prosecution of the crime for which he/she was a victim, and
- 5. Petitioner is admissible to the United States

NOTE: Must be a non-immigrant. LPR's are not eligible to be granted U status.

#### Overview, Continued

U-2, U-3, U-4, U-5 Eligibility	Basic Eligibility Requirements for U-2, U-3, U-4, U-5 (Derivative):
Requirements	<ol> <li>Alien must be a qualifying family member of a U-1 (Principal) with an approved Petition for U Nonimmigrant Status (Form I-918). and</li> <li>Alien must be admissible to the United States.</li> </ol>
	NOTE: Must be a non-immigrant. LPR's are not eligible to be granted U status.
Visa Cap/ Wait List	<ul> <li>A limit of 10,000 U-1s (principals) can be approved in any fiscal year.</li> <li>All those who apply but whose petition cannot be approved solely because there are no visa numbers remaining will be placed on a Wait List.</li> <li>Those on the Wait List may be eligible for deferred action, parole and stays of removal for the U-1 petitioners and eligible family members</li> </ul>
Duration of Status	<ul> <li>Generally, U nonimmigrant status may be approved for a period not to exceed four years in the aggregate.</li> <li>Exceptions are made for cases with more than three years in interim relief. These cases will be granted one year of validity in addition to the time already accrued in interim relief. This will allow the alien time to file for adjustment while still in valid U nonimmigrant status.</li> <li>A qualifying family member granted U-2, U-4 and U-5 status will be approved for an initial period that does not exceed the expiration date of the initial period approved for the principal alien. Extensions are possible in limited circumstances.</li> <li>A qualifying family member granted U-3 status will be approved for an initial period of four years even if this validity exceeds the expiration date of the initial period approved for the principal alien. Extensions are possible in limited circumstances.</li> </ul>
Extension of U-1 Status	Extensions of U-1 nonimmigrant status beyond the four-year period are available upon attestation by the certifying official that the alien's presence in the United States continues to be necessary to assist in the investigation or prosecution of qualifying criminal activity or if the U-1 can demonstrate he/she qualifies for an extraordinary exception circumstance
	Continued on next page

#### Overview, Continued

**Extension of** When a U nonimmigrant's initial approved period of stay on Form I-94 is less status (U2 than four years, he or she may file the Application to Extend/Change through U-5) Nonimmigrant Status (Form I-539) to request an extension of U nonimmigrant status for an aggregate period not to exceed four years. This most commonly occurs when a principal (U-1) has time in interim relief that counts toward time in U status but the approved derivatives (U-2 through U-5) do not have time in interim relief, or when the derivative's filing is not approved at the same time as the principal's. As required by 8 CFR 214.14(g)(1), the initial validity period given to U-2, U-4, and U-5 derivatives cannot exceed the expiration date given to the principal; the initial validity period given to U-3 derivatives may exceed the expiration date given to the principal. In some instances, the derivative may need to file Form I-539 to seek an extension of status to ensure that the qualifying family member is able to attain at least three years in U nonimmigrant status for the purposes of adjusting under 245(m) of the Act. Additionally, qualifying family members may be approved beyond the date of the U-1 nonimmigrant's status when the qualifying family member is unable to enter the United States timely due to delays in consular processing. Form I-539 needs to be filed in this instance as well. The U-visa team is responsible for the adjudicating I-539s filed for the purpose of extending U nonimmigrant status.

#### Overview, Continued

Aliens outside the United States	Petitioners for U nonimmigrant status do not need to be physically present in the United States to file Form I-918, Petition for U Nonimmigrant Status. Qualifying family members do not need to be physically present in the United States to have the I-918A approved.
Jurisdiction	<ul> <li>Petitions for U nonimmigrant status will be filed with the Vermont Service Center (VSC).</li> <li>VSC has sole jurisdiction for the adjudication of this form type.</li> </ul>
TECS	You must conduct a TECS check on the name of the principal and all aliases discovered in the course of the adjudication of the I-918.
	You must conduct a TECS check on the name of the qualifying family member and all aliases discovered in the course of the adjudication of the I- 918, Supplement A. When adjudicating an I-918, Supplement A, you must also conduct a TECS check on the principal. A copy of the TECS check used in the final decision of the principal's I-918 may be used if it is still within time limits. If there is a hit, copies of the Resolution Memo, ROIT, and TECS manifest print out must be included with the KCC copy.
	Age restrictions cited in the <u>TECS SOP</u> apply. Refer to that document for more specifics on the TECS check process.
A-file Requirement	Form I-918 and I-918, Supplement A, are adjudicated in A-files. If the petition(s) are in T-files, follow the <u>ISO File Maintenance Procedures SOP</u> instructions before issuing a final decision.

# **Filing Requirements**

#### **Initial Evidence**

U-1 Initial Evidence	Failure to provide this initial evidence may result in a request for additional evidence, a notice of intent to deny or a denial being issued on the petition.
	Initial Evidence Required for U-1 Nonimmigrant Status (Form I-918):
	<ol> <li>Form I-918 Supplement B, "U Nonimmigrant Status Certification" signed by a certifying official within six months immediately preceding the filing of Form I-918.</li> <li>Any additional evidence to establish that:</li> </ol>
	<ul> <li>The petitioner is a victim of qualifying criminal activity;</li> </ul>
	<ul> <li>The petitioner has suffered substantial physical or mental abuse as a result of being a victim of qualifying criminal activity;</li> </ul>
	<ul> <li>The petitioner possesses information about the qualifying criminal activity;</li> </ul>
	<ul> <li>The petitioner has been, is being or is likely to be helpful to law enforcement concerning the qualifying criminal activity;</li> </ul>
	• The criminal activity is qualifying and occurred in the United States, including Indian country and military installations, or the territories and possessions of the United States, or violated a U.S. federal law that provides for extraterritorial jurisdiction to prosecute the offense in a U.S. Federal Court.
	3. A statement signed by the petitioner describing the facts of the victimization. If the petitioner is incapacitated or under 16 years of age, the parent or next friend can write this statement.
	4. Application for Advance Permission to Enter as a Nonimmigrant (Form I-192) with fee or fee waiver request ( <i>If the petitioner is inadmissible</i> )
	5. Passport/BCC valid at the time the Form I-918 was filed.
	<b>NOTE:</b> Petitioners filing from outside the United States do not need to provide evidence of a valid passport/BCC.

# Initial Evidence, Continued

U-2, U-3, U-4, U-5 Initial Evidence	Failure to provide this initial evidence may result in a request for additional evidence, a notice of intent to deny or a denial being issued on the petition.
	Initial Evidence Required for U-1 Nonimmigrant Status (Form I-918 Supplement A):
	<ol> <li>Evidence demonstrating the relationship of a qualifying family member,</li> <li>Passport or border crossing card valid at the time the I-918A is filed;</li> </ol>
	<ol> <li>and</li> <li>(<i>If inadmissible</i>) Application for Advance Permission to Enter as a Nonimmigrant (Form I-192) with fee or fee waiver request.</li> </ol>
	<b>NOTE:</b> Derivatives who are outside the United States do not need to provide evidence of a valid passport.
Interim Relief	A petitioner who previously received interim relief is not required to submit initial evidence with the Form I-918 if he or she wishes to rely on the law enforcement certification and the other evidence that was submitted with the request for interim relief.
	<ul> <li>Interim relief is considered terminated if:</li> <li>The alien did not file his or her Form I-918 or have an I-918, Supplement A, filed on his or her behalf prior to February 1, 2010.</li> <li>His or her Form I-918 or Form I-918, Supplement A, is denied.</li> </ul>
Passport or Border Crossing Card	U nonimmigrant status seekers are required to present a passport or border crossing card valid at the time of filing or a passport or border crossing card that was valid for some period of time while the petition for U nonimmigrant status was pending.
	Those without a passport or border crossing card valid at the time of filing for U nonimmigrant status may seek a waiver by filing the Application for Advance Permission to Enter as a Nonimmigrant Pursuant to Section 212(d)(3) of the Immigration and Nationality Act (Form I-192).
	<ul> <li>The authority to waive the documentary requirement resides with the USCIS office having jurisdiction over the adjudication of Form I-918.</li> <li>The waiver may be revoked at any time after approval.</li> <li>There is no appeal from the revocation or denial of such a waiver.</li> </ul>

#### Law Enforcement Certifications

A certification from a qualified certifying official must accompany all Petitions for U Nonimmigrant Status (Form I-918) at the time of filing. In most cases, this certification takes the form of Supplement B of Form I-918. Exceptions exist for cases that were approved for Interim Relief purposes. Deny any Form I-918 filed on or after November 1, 2009 that did not previously receive an approval under the Interim Relief program.
A properly executed certification on Form I-918, Supplement B, is required for an alien seeking U nonimmigrant status. The burden is on the petitioner to provide the law enforcement certification.
The certifying agency conducting an investigation or prosecution of the qualifying criminal activity must prepare the Form I-918, Supplement B. It must be signed by the certifying official with an <b>original</b> signature <b>within the six months immediately preceding</b> the submission of Form I-918.
Special consideration will be given to those petitioners who received an Interim Relief approval.
The law enforcement certification will be given significant weight but will not be considered conclusive evidence that the petitioner has met the eligibility requirements.
Petitioners may be requested to submit additional supporting evidence to establish their claims

# Law Enforcement Certifications, Continued

Certification Requirements	All law enforcement certifications must contain the following details:
	1. Name of the qualifying law enforcement agency
	2. Signature of a qualifying law enforcement official (specifically the head of the agency or someone in a supervisory role specifically designated by the head of the agency to issue U nonimmigrant certifications. (See exceptions for Interim Relief on page 33)
	3. Statement that the subject of the certification is the victim of a qualifying crime
	4. Statement that the subject of the certification possesses information necessary to the investigation/prosecution
	5. Statement that the subject of the certification has been, is being, or is likely to be helpful to the investigation/prosecution of the criminal activity.
	Continued on next page

Qualifying LawAll law enforcement certifications must contain the signature of a qualifying<br/>law enforcement official. When the certifying official named on page one of<br/>the Certification is not the head of the agency, officers should determine<br/>whether the certifying officer holds a supervisory role within the agency.

If there is affirmative evidence in the file suggesting that the certifying official has not been designated by the head of the agency or is not properly affiliated with the certifying agency, the officer should speak with a supervisor before referring the file to CFDO for signature confirmation.

Officers should not ask for evidence that a certifying official is qualified without first discussing the RFE with a supervisor. The list of Certifying Officials on the Humanitarian Division VSC ECN website is a reference tool. Officers should not issue an RFE only because the certifying official is not on the list.

Refer to the table below to determine the appropriate adjudicative action based on the COL.

If the signature on law enforcement certification	Then
Matches the name on the COL	Proceed with adjudication
Does not match the name on the COL	<ul> <li>RFE for evidence that the person who signed the law enforcement certification is authorized by the head of the agency to issue law enforcement certifications.</li> <li>If, in response to that RFE, you receive the name of a recently designated certifying official, send that information to an ISO3 with a request to update the COL.</li> </ul>

# Law Enforcement Certifications, Continued

Withdrawal of U Nonimmigrant Status Certification (Form I-918, Supplement BThe law enforcement agency that issued the Form I-918, Supplement BFollow the steps below when you receive a request to withdraw Form I-918, Supplement B.Follow the steps below when you receive a request to withdraw Form I-918, Supplement B.StepAction1Verify that the request to withdraw is from the agency that issued the Form I-918, Supplement B.2Determine the current status of the Form I-918.1If the Form I-9181If the Form I-9181Intent to Deny. Has been approved,1Intent to Revoke.3Place the Withdrawal letter on the record side of the file, on top of the Form I-918, Supplement B.4Annotate "Withdrawn" in the remarks block on the Form I-918, Supplement B.5Indicate the date of withdrawal in the remarks block on the Form I-918, Supplement B.	Failure to Submit U Nonimmigrant Status Certification (Form I-918, Supplement B)	<ul> <li>Deny any Form I-918 filed on or after November 1, 2009 without issuing an RFE or NOID if it:</li> <li>Was not accompanied by a properly executed U Nonimmigrant Status Certification (Form I-918, Supplement B) at the time of filing; and</li> <li>Did not previously receive an approval under the Interim Relief program.</li> <li>If a Form I-918 is filed with a blank I-918B (none of the fields of the form are filled out), you may immediately deny the Form I-918 as though there was no certification submitted. Note any other deficiencies in the record in the denial.</li> <li>If a Form I-918 is filed with an I-918B that has no signature, you may immediately deny the Form I-918 as though there was no certification submitted. Note any other deficiencies in the record in the denial. You are not required to obtain a valid fingerprint response before denying the Form I-918.</li> <li>NOTE: This does not pertain to photocopied signatures. If an I-918B has a photocopied signature of a certifying official, you must issue an RFE or NOID requesting the original signature.</li> </ul>			
Supplement BStepAction1Verify that the request to withdraw is from the agency that issued the Form I-918, Supplement B.2Determine the current status of the Form I-918.2Determine the current status of the Form I-918.If the Form I-918Then issue anIs pending,Intent to Deny.Has been approved,Intent to Revoke.3Place the Withdrawal letter on the record side of the file, on top of the Form I-918, Supplement B.4Annotate "Withdrawn" in the remarks block on the Form I-918, Supplement B.5Indicate the date of withdrawal in the remarks block on the Form	U Nonimmigrant Status Certification	withdraw Follow th	v it at any time. ne steps below when you receive		
1       Verify that the request to withdraw is from the agency that issued the Form I-918, Supplement B.         2       Determine the current status of the Form I-918.         If the Form I-918       Then issue an         Is pending,       Intent to Deny.         Has been approved,       Intent to Revoke.         3       Place the Withdrawal letter on the record side of the file, on top of the Form I-918, Supplement B.         4       Annotate "Withdrawn" in the remarks block on the Form I-918, Supplement B.         5       Indicate the date of withdrawal in the remarks block on the Form			1	A	
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<ul> <li>3 Place the Withdrawal letter on the record side of the file, on top of the Form I-918, Supplement B.</li> <li>4 Annotate "Withdrawn" in the remarks block on the Form I-918, Supplement B.</li> <li>5 Indicate the date of withdrawal in the remarks block on the Form</li> </ul>			Is pending,	Intent to Deny.	
the Form I-918, Supplement B.         4         Annotate "Withdrawn" in the remarks block on the Form I-918, Supplement B.         5         Indicate the date of withdrawal in the remarks block on the Form			Has been approved,	Intent to Revoke.	
<ul> <li>4 Annotate "Withdrawn" in the remarks block on the Form I-918, Supplement B.</li> <li>5 Indicate the date of withdrawal in the remarks block on the Form</li> </ul>		3			
5 Indicate the date of withdrawal in the remarks block on the Form		4		remarks block on the Form I-918,	
		5	11	l in the remarks block on the Form	

#### **Qualifying Criminal Activity**

General There are 26 crime categories listed in 101(a)(15)(U)(iii) of the INA that constitute qualifying criminal activity. Petitioners must demonstrate that they are a victim of one of these crimes. To meet the requirements for qualifying criminal activity, the certified crime must be: 1. One of the statutorily enumerated crimes; 2. The attempt, conspiracy or solicitation to commit one of those crimes; or 3. Criminal activity substantially similar to those statutorily enumerated crimes. **Statutorily** Qualifying criminal activity consists of one or more of the following, or any Enumerated similar activity, in violation of Federal, State, or local criminal law: Criminal Activity

Abduction	Incest (victim is a	Rape
	minor)	
Abusive Sexual	Involuntary	Sexual Assault
Contact	Servitude	
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of	Trafficking *
	Justice	
Felonious Assault	Peonage	Unlawful Criminal
		Restraint
Female Genital	Perjury	Witness Tampering
Mutilation		
Hostage	Prostitution	Stalking
Fraud in Foreign Labor		
Contracting		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

Similar activity	For the purposes of adjudication, "similar activity" refers to criminal offenses
	in which the nature and the elements of the offense(s) are substantially similar
	to the statutorily enumerated list of criminal activities.

The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

#### Example:

In the course of investigating the crime of embezzlement, federal law enforcement discovers that the subject of the investigation also batters his alien wife. The battery could be a qualifying crime if the law enforcement official certifies the battery, whether or not the law enforcement agency chooses to forward those findings for additional investigation.

#### Evidence of "similar activity"

When the criminal activity is not directly on point with the statutorily listed activity, the petitioner is encouraged to submit evidence demonstrating how the activity is substantially similar to one of the enumerated crimes.

#### Example:

Police certify they are investigating a robbery. In the course of the robbery, the alien victim was beaten with a baseball bat. The only crime on the certification is robbery. However, the attack during the robbery may be considered substantially similar to felonious assault due to the nature and ferocity of the beating. Refer to the essential elements of the specific codified section of law for the crime that was certified to assist in this determination.

#### Evidence of 'similar activity' may include, but is not limited to:

- 1. A copy of the criminal statute showing the essential elements of the crime.
- 2. Factual information about the crime (from police reports, investigations, court transcripts, affidavits, etc.) demonstrating the similarity to the crimes enumerated in 101(a)(15)(U)(iii) of the INA.

#### **Victim Definitions**

General	The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.
	<ul> <li>There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:</li> <li>murder and manslaughter,</li> <li>victims of violent crimes who are incapacitated or incompetent, and</li> <li>victims of witness tampering, obstruction of justice, and perjury.</li> </ul>
Direct Victim	Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity.
	Any I-918 may be considered under the definition of direct victim.
Bystanders Who Suffer Unusually Direct injuries	In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. See 72 FR 53014.
	Example:
	A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

Indirect Victim	<ul> <li>The definition of victim extends beyond those directly acted upon to include those indirectly harmed by the criminal activity, such as cases involving murder and manslaughter.</li> <li>This allows for the identification of someone as a victim when the direct victim is not available or not sufficiently able to participate in an investigation or prosecution.</li> <li>Broadening the definition of victim also allows for consideration of the crimes not against a person, such as witness tampering, obstruction of justice and perjury.</li> <li>If a petitioner does not meet the definition of indirect victim, the petition must be considered in direct victim context (i.e. demonstrating direct and proximate harm based on the qualifying criminal activity).</li> </ul>
	A 36-year-old woman is murdered. Her mother files the I-918 as the victim. The petitioner does not meet the restrictions for the "indirect victim" category as the deceased is over the age of 21; however, the petition may be considered in the direct victim context.
	Important: to determine eligibility, look to the age of the victim at the time the crime occurred.
Victim of Murder / Manslaughter	<ul> <li>A petitioner may be considered an indirect victim of <i>murder</i> or <i>manslaughter</i>, if he/she is one of the following in relation to the deceased:</li> <li>1. Spouse of the deceased</li> <li>2. Child under age 21 of the deceased</li> <li>3. (<i>If the deceased was under the age of 21 years</i>) the parents of the deceased and unmarried siblings under the age of 18 of the deceased.</li> </ul>

Victim of Witness Tampering,	A petitioner may be considered a victim of <i>witness tampering</i> , <i>obstruction of justice</i> or <i>perjury</i> , if:		
Obstruction of Justice or Perjury	1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;		
	AND		
	2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:		
	a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; <b>or</b>		
	b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system		
Victim is Incapacitated / Incompetent	The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.		
	An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:		
	<ol> <li>Spouse</li> <li>Child under age 21</li> <li>(If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.</li> </ol>		

# **Culpability** An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

#### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

#### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

SubstantialThe "substantial" standard in this eligibility requirement addresses both the severity of the injury suffered by the victim and the severity of the abuse inflicted by the perpetrator.	he
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# The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.
Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.
Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:
A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.
A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner.
<b>NOTE:</b> The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.
Additional evidence to demonstrate the abuse suffered may include, but is not limited to:
• Reports and affidavits from police, judges and other court officials
Reports from medical personnel     Affidavita from alargy or school afficials
<ul> <li>Affidavits from clergy or school officials</li> <li>Reports from social workers or other social agencies</li> </ul>
Protection orders
• Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.

#### **Possesses Information**

General	The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.	
	A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.	
	Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.	
Evidence	Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:	
	<ol> <li>Form I-918 Supplement B, "U Nonimmigrant Status Certification"</li> <li>Police reports</li> <li>Affidavits from police or judges</li> <li>Documents from other court officials or law enforcement officials</li> </ol>	
	The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.	
	Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.	

# Possesses Information, Continued

Victim Under 16 years of age	When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of the petitioner:
	<ol> <li>Parent,</li> <li>Guardian; or</li> <li>Next friend.</li> </ol>
	For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.
Age Exception	For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.
Incapacitated or Incompetent Victim	If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:
	<ol> <li>Parent</li> <li>Guardian</li> <li>Next friend</li> </ol>
	<ul> <li>For visa adjudication purposes, the parent, guardian, or next friend must provide:</li> <li>Evidence that he/she possesses information,</li> <li>Evidence of his or her qualifying relationship to the petitioner, and</li> <li>Evidence of the petitioner's incapacity or incompetence of the petitioner.</li> </ul>
Evidence of Incapacitation or Incompetence	<ul> <li>Evidence of the <u>incapacitation or incompetence</u> may include:</li> <li>Medical reports regarding the incapacitation</li> <li>Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner</li> <li>Court declaration of incompetence</li> </ul>
	Continued on next page

# Possesses Information, Continued

Evidence Parent/ Guardian/Next Friend Possesses Info	<ul> <li>Evidence the parent/guardian/next friend possesses information may include:</li> <li>Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"</li> <li>Police reports</li> <li>Court documents</li> </ul>	
Evidence of Relationship to Petitioner	<ul> <li>Evidence of the relationship to the petitioner may include:</li> <li>Birth certificate of the petitioner</li> <li>Court documents demonstrating recognition of the individual as "next friend"</li> <li>Court documents demonstrating recognition of the individual as the guardian</li> </ul>	

# Helpfulness to Law Enforcement Authorities

General	The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.	
Helpfulness	Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.	
	In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an <i>ongoing responsibility</i> to provide assistance when there is an ongoing need.	
	If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.	
	In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.	
Evidence of Helpfulness	Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:	
	<ol> <li>Form I-918 Supplement B, "U Nonimmigrant Status Certification"</li> <li>Police reports</li> <li>Affidavits from police or judges</li> <li>Documents from other court officials or law enforcement officials.</li> </ol>	
	<ul> <li>Special considerations exist regarding helpfulness for petitioners:</li> <li>under age 16 at the time of the crime,</li> <li>who are incapacitated or</li> <li>who are incompetent.</li> </ul>	
	Special considerations also exist for the certification for those individuals previously accorded interim relief.	

# Helpfulness to Law Enforcement Authorities, Continued

Helpfulness in question	USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.
Certifying Official Responsible for Veracity of Certifications	The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.
Ongoing Helpfulness	The statute governing the helpfulness requirement (8 USC $1101(a)(15)(U)(i)(III)$ ) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.
	This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.
	If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.
	The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.

#### Helpfulness to Law Enforcement Authorities, Continued

Disagreement between law enforcement agencies: The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

#### Scenario:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in <u>Procedure for</u> <u>Contacting Law Enforcement</u> to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

LawIf the original certifying agency withdraws or disavows its certification, the<br/>alien can no longer be considered to meet the helpfulness requirement.WithdrawsIf the withdrawal is received after the petition is approved, the petition and all<br/>derivative petitions may be revoked.

### Helpfulness to Law Enforcement Authorities, Continued

Other instances:	<ul> <li>Whenever you can articulate concerns regarding the helpfulness of a petitioner, you may seek authorization from a supervisor to contact the certifying agency or any other related law enforcement agency. You do not need to seek authorization to request additional evidence from the petitioner.</li> <li>Incidents beyond the alien's control may affect the course of an investigation or prosecution. The alien's eligibility shall not be adversely affected for circumstances of that nature.</li> <li><i>Example:</i> The alien submits a certification from a police officer for the crime of battery. The perpetrator is killed in a car accident prior to the charge going to trial. USCIS receives a letter from the prosecutor stating the case is no longer open due to the death of the defendant so that the alien can no longer be considered helpful. The alien victim is not at fault in the failure to prosecute in this case. The alien may still rely on the initial certification to demonstrate he/she met the helpfulness criteria.</li> </ul>				
Procedure for Contacting Law Enforcement	cooperati	f you have reason to believe the petitioner's helpfulness to, or continuing cooperation with the investigation or prosecution should be questioned, you nay contact the certifying official for further information.			
	Stage         Description				
	1	The officer forwards all requests to contact the certifying			
		agency to the ISO 3 assigned to the U program.			
	2				
		enforcement agency should be contacted.			
	3	If contact is warranted, the ISO 3 forwards the file and relevant			
		questions to the Center Fraud Detection Operations Unit (CFDO).			

4 CFDO will initiate and conduct all contact with the certifying agency or other related law enforcement officials and provide results of the contact.

The results of the contact and any documentation it generates will also be placed in the record.

# Criminal activity violated U.S. law or occurred in the United States

General	In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.	
Criminal activity occurred in the United States	USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.	
Criminal activity violated the laws of the United States	USCIS interprets the phrase "violated the laws of the United States" to mean criminal activity that occurred outside the United States that is in violation of U.S. law.	
	This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section $101(a)(15)(U)(iii)$ of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.	
	<i>Example:</i> Per 18 U.S.C. 2423(c), the United States has the jurisdiction to investigate and prosecute cases involving U.S. citizens or nationals who engage in illicit sexual conduct outside the United States, such as sexually abusing a minor.	
	Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.	
	Continued on next page	

# Criminal activity violated U.S. law or occurred in the United States, Continued

# Evidence Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following: 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred 2. Police reports 3. Affidavits from police or judges 4. Documents from other court officials or law enforcement officials If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.

# **Qualifying Family Members**

Overview	
General	Certain qualifying family members of the petitioner/principal (U-1) may accompany or follow to join the alien victim and obtain U nonimmigrant status, regardless of whether the family member(s) is in the United States or overseas.
	A separate "Petitioner for Qualifying Family Member of U-1 Recipient" (Form I-918, Supplement A) must be submitted for each family member.
	Evidence to prove the relationship is needed. Documentary requirements for civil registration and timeliness of registration for relationship documents apply. See the <i>I-130 SOP</i> for specifics.
Locating Qualifying Family Member Petitions	The officer adjudicating an I-918 is responsible for checking for associated I-918, Supplement A filings. Conduct the check for a qualifying family member petition (Form I-918, Supplement A) by viewing the I-918A screen in HAVEN.
	If an I-918, Supplement A is filed and still pending but is not riding with the I-918, the officer adjudicating the I-918 must obtain each pending I-918, Supplement A associated with the principal's filing. Once an I-918, Supplement A is obtained, that officer will adjudicate it to completion. In general, I-918, Supplement A cannot be adjudicated to finality prior to the principal's I-918 receiving a final decision.
Form Annotations	Write the EAC# of the I-918 principal in the remarks block on the I-918A. This will assist clerical in updating HAVEN as the only way to identify an I- 918A filing is through opening the record for the principal.

#### Eligibility

#### Determining Qualifying Family Members

Qualifying family members are determined by the age of the principal on the date the principal filed Form I-918.

If the principal	Then the qualifying family members can be
is	
UNDER the age of	U-2 – principal's spouse
21 at the time of	U-3 – principal's children (unmarried and under
filing,	age 21*)
	U-4 – principal's parents
	U-5 – principal's unmarried siblings (under age
	18*)
Age 21 or OLDER	U-2 – principal's spouse
at the time of filing,	U-3 - principal's children (unmarried and under
	age 21*)

**\*NOTE**: Age of the qualifying family member is calculated based on the age of the qualifying family member at the time the principal filed the I-918.

Existence of the<br/>relationshipThe relationship between the principal and the family member must exist at<br/>the time Form I-918 was filed.

The relationship must also continue to exist at the time Form I-918, Supplement A, is adjudicated <u>and</u> at the time the qualifying family member is admitted to the United States in U nonimmigrant status.

If the principal proves he or she became the parent of a child <u>after</u> Form I-918 was filed, the child will be eligible to accompany or follow to join.

Initial Evidence	Each Form I-918 Supplement A must be accompanied by the following:		
	1. Evidence of principal's filing:		
	<ul> <li>a) If the principal's Form I-918 is pending, a copy of the Principal's Form I-918 filing must accompany the derivative petition; or</li> <li>b) If the principal has already been granted U-1 nonimmigrant status, he or she may submit a copy of the I-94 showing his/he admission in U-1 status.</li> </ul>		
	2. Evidence of the qualifying family member's relationship with the principal		
	3. ( <i>If the beneficiary is inadmissible</i> ) Application for Advance Permission to Enter as a Nonimmigrant (Form I-192) with fee or fee waiver request.		
Prohibition for Certain Family Members			
	<i>Example:</i> A woman applies for U nonimmigrant status as victim of domestic violence. Her spouse, who perpetrated the certified crime of domestic violence, is excluded from consideration as a U-2 as he is culpable for the qualifying criminal activity.		
	<b>IMPORTANT:</b> In cases where the certified crime is Domestic Violence, carefully review the I918B and add the abuser's name and DOB in the comment block of HAVEN. Adding the name of the perpetrator to HAVEN will help to identify any QFM's that are culpable and ensure we do not grant a benefit to the person who created the victim. Remember, this information i subject to FOIA. Please list the name and DOB of the perpetrator only.		
Principal has Adjusted to LPR status	If the principal (U-1) has adjusted to that of an LPR while the I-918A remained pending, the I-918A must be denied.		
	Continued on next page		

#### Eligibility, Continued

Age-outRegulation and policy accords protections from aging-out of eligibility for<br/>certain qualifying family members (QFM):

If	Then	Pursuant to
Interim relief was granted	QFM remains eligible	AFM Chapter 39
to the QFM as a child of	for consideration as a U-	Section $(f)(4)(iv)$
the principal and that QFM	3 even if the QFM will	
was under 21 at the time of	be over 21 at the time	
interim relief filing,	the I-918A is approved.	
A sibling was under the age	QFM remains eligible	<u>8 CFR</u>
of 18 at the time the I-	for U-5 consideration as	<u>214.14(f)(4(ii)</u>
918A was filed and the	long as the QFM	
principal was under the age	remains unmarried.	
of 21 at the time the I-918		
was filed but the principal		
is no longer 21 at the time		
of final adjudication,		
The principal becomes the	The child can be	<u>8 CFR</u>
parent to a child after the I-	considered as a QFM	<u>214.14(f)(4)(i)</u>
918 is filed,	(U-3) despite the	
	relationship not existing	
	at the time the I-918 was	
	filed.	

## Eligibility, Continued

Restrictions	If	Then	Pursuant to
(continued)	The principal was under 21 at the time the I-918 was filed and filed for a parent or a sibling (who was unmarried and under 18) and the principal is no longer under 21 at the time the I-918 is approved or adjudicated,	The parent or unmarried sibling remains eligible for U-4 (parent) or U-5 (sibling) consideration despite the principal no longer being under 21 and the sibling no longer being under 18 (but still must be unmarried).	AFM Chapter 39 Section (f)(4)(iii)
	The principal was over 21 and filed for a U-3 (derivative child) who was under 21 at the time of filing but who is over 21 at the time of adjudication or final decision,	The QFM U-3 was under 21 at the time the petition was filed. The QFM remains eligible.	Violence Against Women Act of 2013
	The filing for a U-3 arrives on the QFM's 21 <sup>st</sup> birthday,	The U3 is no longer under 21 so most likely will not qualify but <i>may</i> <i>still be eligible</i> . Check to see when the petition arrived at the VSC to be sure the receive date is correct.	Discuss with SISO or ISO3

# **Evidence of Qualifying Relationship**

Spouse of U-1	The following evidence is needed to establish a qualifying relationship of a <b>spouse</b> of a U-1 petitioner (principal):		
	<ol> <li>Marriage Certificate</li> <li>Termination of all previous marriages of the U-1 (principal)</li> <li>Termination of all previous marriages of the U-2 (derivative)</li> </ol>		
Biological or Adopted Child of U-1	The following evidence is needed to establish a qualifying relationship of a <b>biological or adopted child</b> of a U-1 petitioner (principal):		
	<ol> <li>Birth certificate of the child showing the parents' names</li> <li>Legal adoption decree of the child.</li> </ol>		
Step Child of U-1	The following evidence is needed to establish a qualifying relationship of a <b>step child</b> of a U-1 petitioner (principal):		
	<ol> <li>Birth certificate of the child showing the parents' names</li> <li>Marriage certificate for the U-1 principal and child's biological parent (prior to the child turning age 18)</li> <li>Termination of the U-1's previous marriage(s)</li> <li>Termination of the biological parent's previous marriage(s)</li> </ol>		
Parent of U-1	The following evidence is needed to establish a qualifying relationship of a <b>parent</b> of a U-1 petitioner (principal):		
	Documentation cited above for appropriate category of "child" relationship whether it is biological, step or adopted. <b>NOTE</b> : To qualify as a parent of the U-1, the principal must be under 21 at the time the U-1 filed his or her form I-918.		
	Continued on next page		

#### Evidence of Qualifying Relationship, Continued

- **Sibling of U-1** The following evidence is needed to establish a qualifying relationship of a sibling of a U-1 (principal):
  - 1. Birth certificate of U-1 showing parents' names
  - 2. Birth certificate of sibling showing parents' names
  - 3. Marriage documentation and marriage termination documentation needed for a step relationship (if applicable)
  - 4. Adoption documentation (if applicable)

**NOTE**: To qualify as a sibling of a U-1, the principal must be under 21 at the time the U-1 filed Form I-918 and the sibling must be under the age of 18

## Filing From Outside the United States

General	Aliens outside the United States are allowed to file for U Nonimmigrant Status.	
	Eligibility requirements for U Nonimmigrant Status for those filing from outside the United States are the same as for those filing from within the United States.	
Filing	The required forms and evidence are sent to the Vermont Service Center for adjudication.	
Evidence	Petitioners filing from outside the United States must meet the same eligibility requirements for principal's and qualifying family members as those filing from within the United States.	
	Evidentiary requirements and standards are the same.	
Photo Requirements	<ul> <li>Photos are not required for:</li> <li>Approvals that will be processed at the Kentucky Consular Center (KCC).</li> <li>A Form I-918 or Form I-918, Supplement A with no deficiencies or discrepancies in the record that would require an RFE or NOID at the time of initial adjudication.</li> </ul>	
	Photos should be requested for a Form I-918 or Form I-918, Supplement A with deficiencies or discrepancies in the record that would require an RFE or NOID. Include the request for photos in the RFE or NOID seeking other additional evidence.	
	NOTE: Do not deny any petitions solely because photos were not submitted.	
Worksheet Annotations	Do not route the file to FCU for updating. There is no update to the COA for overseas filings. Aliens who are processing overseas for their visas are not placed in U nonimmigrant status until they are inspected at a port of entry and permitted to enter as a U nonimmigrant.	

#### **Interim Relief Considerations**

General	There is no deadline for submission of U nonimmigrant status petitions for those who previously filed for interim relief.	
	Petitioners and accompanying or following to join family members who were granted interim relief were initially encouraged to file Form I-918 by April 14, 2008 (within 180 days of the effective date of the rule). Guidance issued in 2009 delayed that date until February 1, 2010. Interim relief was terminated for all recipients that did not file the Form I-918 or have a Form I- 918, Supplement A, filed on their behalf prior to February 1, 2010.	
Interim Relief Continuation	The U rule became effective on of October 17, 2007.	
	Aliens who received deferred action issued by the Interim Relief program who have filed Form I-918 but whose form has not yet been adjudicated, may have that deferred action extended until USCIS completes the adjudication of the I-918. Extensions are granted upon written request of the alien or by the filing of an I-765 seeking work authorization under 8 CFR 274a.12(c)(14).	
Initial evidence requirements	Individuals who received an interim relief approval are not required to submit initial evidence when filing Form I-918.	
Law enforcement certifications	Generally, USCIS will consider the certification submitted for interim relief to meet requirements for interim relief purposes in lieu of Form I-918, Supplement B. However, aliens who received interim relief are not precluded from submitting Form I-918, Supplement B if they choose.	
	USCIS will be lenient regarding the signing official (whether or not it is the head of the agency or someone in a supervisory role specifically designated by the head of the agency) if the document meets all other requirements for a certification.	
Approvals	Petitioners whose I-918 is approved and who were granted interim relief will be accorded U nonimmigrant status as of the date that the U interim relief was initially approved.	

#### **Classifications and Duration of Status**

## **Classifications and Validity Dates**

General Nonimmigrant classifications	The U-visa accords aliens nonimmigrant status. As such, upon approval of Form I-918 (and Form I-192, as necessary) they will be provided an Arrival- Departure Record (Form I-94) showing their classification and the validity period of their nonimmigrant status. After three years in U nonimmigrant status, the alien may apply for adjustment to that of a lawful permanent resident by filing the Application to Register Permanent Residence or Adjust Status (Form I-485). Refer to the chart below for the appropriate classification:		
	If the alien is the	Then the	
		classification is	
	Principal,	U-1	
	Spouse of the principal,	U-2	
	Child (unmarried and under 21) of the principal	U-3	
	Parent of the principal	U-4	
	Siblings (under 18 and unmarried) of the principal	U-5	
Validity Dates	The initial approval of U-1 nonimmigrant status shall be for a period of four years minus one day from the date of approval of Form I-918. Extensions of this nonimmigrant status are possible in certain circumstances when the initial validity period was less than four years. U nonimmigrant status may be approved for a period not to exceed four years in the aggregate. Generally, a derivative family member granted U-2 through U-5 nonimmigrant status will be approved for an initial period that does not exceed the expiration date of the initial period granted to the principal.		
	<b>NOTE</b> : U3 Derivatives will be granted the full four year validity period even if it is longer than the principal petitioner's validity period. See memo dated Dec 2012.		
Interim Relief	Petitioners granted U interim relief will be accorded U nonimmigrant status as of the date that a request for U interim relief was initially approved.		

#### **Biometrics**

Overview			
General	All aliens between the ages of 14 and 79 seeking U nonimmigrant status must submit to biometrics capture. The biometrics are fee exempt.		
Process	Fingerprinting will be conducted pursuant to 8 CFR 103.2(e). USCIS will notify the applicant of the time and location to appear for		
	fingerprinting after the petitioner files Form I-918.		
	Do not approve an I-918 or I-918, Supplement A, until the FBI fingerprint response is received.		
	If an I-918 or I-918, Supplement A, is otherwise deniable, you may deny the case without first obtaining a valid fingerprint response. If you determine that criminality issues exist, you may request biometrics capture (or a refresh of an expired fingerprint response) if that information will assist in properly adjudicating the petition or application.		
Form FD-258	Form FD-258, Applicant Card, will only be accepted if prepared by a: • USCIS office,		
	<ul> <li>Registered state or local law enforcement agency designated by a cooperative agreement with USCIS to provide fingerprinting services (designative law enforcement agency),</li> </ul>		
	<ul> <li>U.S. consular office at U.S. embassies and consulates, or</li> <li>U.S. military installation.</li> </ul>		

# Filing Location

Needing Biometrics (in the United States)	Fingerprints are needed for all U nonimmigrant status seekers age 14 and older. If an alien in the United States was under 14 at the time he/she filed the I-918 or had the I-918A filed on his or her behalf, but is 14 or older at the time the form is adjudicated, you must obtain fingerprint results prior to final adjudication.	
	To request fingerprints for aliens who "age-in," complete and send the <u>Div 6</u> <u>MRD Fingerprint Scheduling</u> worksheet from the LAN (Add'l Resources/ADJ Worksheets tab) along with the file, to Data Entry. Route the file to MRD using the MRD worksheet on the LAN.	
	• Indicate in the "Type of processing requested" section whether Code 1 (prints only) or Code 3 (prints and photos) is needed.	
Needing Biometrics (outside the United States	Aliens outside the United States must provide fingerprints using the overseas process. If an alien outside the United States was under 14 at the time he or she filed the I-918 or had the I-918A filed on his/her behalf, but is 14 or older at the time the form is adjudicated, an overseas fingerprint notice must be issued. No fee solicitation is needed as USCIS does not take fees for prints obtained overseas.	
	Route the file to Data Entry using the <u>Div 6 MRD Fingerprint Scheduling</u> worksheet. Indicate "Overseas fingerprint scheduling" on the worksheet. In the alternative, you may issue an RFE for the fingerprints and provide the alien with FD-258 cards and the instruction sheet for obtaining fingerprints at an overseas location.	
Annotating Worksheet	You must fill out the Div 6 MRD Fingerprint Scheduling worksheet completely. • Check "Return to Officer" • Enter your NFTS code and cube number.	
	<b>Important</b> : You must ensure the worksheet is completed for aliens needing biometrics, whether they are inside or outside of the United States.	

#### **Failure to Appear or Provide Fingerprints**

Failure to	Generally, aliens in the United States must appear for the capturing of
Appear for	biometrics at an Application Support Center (ASC).
Biometric	
Capture (in the	The regulations state that the initial failure to appear shall be excused if the
United States)	notice for the biometric capture appointment was not mailed to the alien's
	current address and such address had been provided to USCIS unless USCIS
	determines that the alien received reasonable notice of the appointment.

VSC policy is that you will send the filing for rescheduling if the first appointment does not result in biometrics being captured for any reason.

Failure to appear for biometric capture after the second scheduling at an ASC in the United States will result in an abandonment denial of the petition. Refer to the table below when processing a case following a scheduled ASC appointment:

If the alien	Then
appears for the second	Continue adjudicating the file.
scheduled ASC appointment,	
fails to appear for the second	• Wait 90 days after that appointment;
scheduled ASC appointment,	• Check the SNAP and the FD-258 screen
	in National CLAIMS.
	• Deny the case for abandonment if the
	system checks do not establish that the
	biometrics have been captured.

**NOTE**: The burden of proof is on the alien to establish that he or she failed to receive reasonable notice of an appointment. The alien must notify USCIS of any change of address (per 8 CFR 265.1) prior to the date on which the notice for biometric capture was mailed to the alien.

# Failure to Appear or Provide Fingerprints, Continued

Failure to return FD-258 cards after making a second request for the fingerprints will result in an abandonment denial of the petition.	
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#### **Fingerprint Results**

Unclassifiable	Refer to the chart below when a file contains unclassifiable fingerprints:
Fingerprints	

If the	Then	
First FD-258 card Scanned and Print Response is unclassifiable (Overseas prints),	Send second FD-258 for dead scanning.	
Second FD-258 card Scanned and Print Response is still unclassifiable (Overseas prints),	Send RFE for local clearances.	
First fingerprint response is "R"(ASC prints),	Check SNAP for a new appointment.	
	If there is	Then
	A new appointment date,	Stop the adjudication until the fingerprint date.
	No new appointment date,	<ul> <li>Prepare the <u>Div 6</u> <u>MRD FP Scheduling</u> worksheet for "rejected".</li> <li>Print and route the VAWA Biometrics and FP Scheduling worksheet for scheduling to MRD.</li> </ul>
Second fingerprint response is "R" (ASC prints),	Send RFE for local clearances.	
Exceptional circumstances impede attending ASC appointment or getting overseas prints taken,	See your SISO or an ISO(3).	

**NOTE**: Access the <u>Div 6 MRD FP Scheduling</u> worksheet (located in the ADJ Worksheets, Div 6 folder.)

Check CLAIMS for FP Response

A fingerprint response is valid if it is within 15 months of the "Date Processed by the FBI".

Follow the steps below to check for a fingerprint response:

Step	Action	
1	Access CLAIMS mainfi	rame in National Systems.
2	Select Option 15 for FD	-258 Fingerprint Tracking
	Inquiry and press [Enter	].
3	Place an "X" at the first	Option: FBI Fingerprint
	Tracking System and pr	ess [Enter].
	If the alien has been	Then the next screen will display
	fingerprinted	-
	once and only in	The FBI response record for the I-
	relation to the I-918,	918 (appears as Form X-999).
	more than once,	• a listing of each record by form
		type (i.e. I-485, I-751),
		• tab to the record for the X-999 or any valid FD-258 response
		generated by any form type,
		• press [Enter] to display the FBI
		response record.
4	-	onse record relates to the alien named
	on the I-918/I-918A.	

FingerprintPrint a copy of the FBI response record and place it on the non-record side of<br/>the file. Refer to the table below after checking CLAIMS for a fingerprint<br/>response.

If a valid FBI response record is	And the "Date Processed by the FBI" is	Then
"N" Non- Ident,	less than 15 months old,	Proceed with adjudication.
	more than 15 months old,	Check SNAP for a new appointment; if none, go to the map entitled <u>"Fingerprint Refresh</u> <u>Procedure</u> ".
<b>"I" Ident</b> (does not contain RAP sheet),	less than 15 months old,	<ul> <li>Print the RAP sheet from BBSS.</li> <li>Refer to "Reviewing IDENT Response" section later in this SOP.</li> </ul>
"I" Ident (file contains RAP sheet),	less than 15 months old,	Refer to "Reviewing IDENT Response" section later in this SOP.
"I" Ident,	more than 15 months,	<ul> <li>Go to the map entitled <u>"Fingerprint Refresh Procedure"</u>. An updated RAP sheet can usually be viewed in BBSS within 72 hours of the refresh request.</li> <li>When RAP sheet has been obtained, refer to "Reviewing IDENT Response.</li> </ul>

# Fingerprint Response,

cont...

If a valid FBI	And the	Then
response record	"Date	
is	Processed by the FBI" is	
<b>Only 1 "R"</b> (Unclassifiable),	more than 6 months old,	Check SNAP for a new appointment; if none, prepare an MRD worksheet for "rejected" print and route to MRD for scheduling.
	less than 6 months old,	<ul> <li>Return the file to the FP shelf. The ASC should automatically reschedule.</li> <li>If still no new response after 6 months, proceed as above.</li> </ul>
Only 1 "Unclassifiable" and an "N" or "I" valid response within 15 months generated by any form type,	N/A	See applicable process for "N" or "I" above.
<b>More than 1 "R"</b> (Unclassifiable),	N/A	<ul> <li>Prepare an RFE seeking police clearances.</li> <li>When a response is received, review evidence for criminal convictions. If no convictions, proceed with adjudication.</li> </ul>

FD-258 in File but No Results in System	<ul> <li>918/I-918A filing, but there are not the prints have been dead scanned, card has not been scanned. Deterr for scanning.</li> <li>The following fields must be comporder to have the card scanned (see 1. Alien's name 2. Signature of the alien 3. Residence of the alien 4. Signature of official taking 5. Embassy/consulate or milit 6. Reason for fingerprints (matrix 7. Country of Citizenship of the 8. Alien's A#</li> <li>9. Date of birth of the alien 10. Place of birth of the alien</li> </ul>	the prints and date tary installation where prints were taken ay write in I-918 if space left blank) he alien
	If the fields are all completed, send	d the file to the dead scan shelf in FCU.
No Record Found	Refer to the table below when there is no record found:	
	If	Then
	a message appears at the bottom of the screen stating that no records were found relating to the A-number,	Search for a record using the Name and DOB function. <i>This step is important as</i> <i>the FD-258 response is posted to CIS by</i> <i>A-number. If the response is posted with</i> <i>an incorrect A-number, the response will</i> <i>not appear when using the A-number</i> <i>search.</i>
	still unable to locate a record,	Check SNAP to verify the alien was scheduled for Code 3 processing. See <u>Verifying Appointment data in SNAP</u> in this section.
	child was under the age of 14 at the time of the biometric appointment, but has since attained the age of 14 at time of adjudication,	Send the file to MRD for fingerprint scheduling using Code 1. <i>The alien will</i> <i>be scheduled for Code 1 as only the</i> <i>fingerprint (10 print) is needed.</i>

Reviewing IDENT Response	An individual will have an IDENT response after being fingerprinted if they have an FBI rap sheet. The rap sheet contains immigration violations as well as criminal arrests, charges, and convictions. An IDENT response may impact the eligibility requirements. Review the information carefully and determine if there is any impact on the eligibility requirements (including inadmissibility issues).		
	-		1
	Step		ction
		Review the RAP sheet which record side of the file to ident make the individual inadmissi Immigration and Nationality impact the eligibility requirem	ify criminal convictions that ble under section 212(a) of the Act (INA) or otherwise might
		If the rap sheet shows	Then determine if the
		Immigration violations,	Violations make the alien inadmissible and require a waiver.
		Criminal convictions,	Convictions make the alien inadmissible.
	2	Review the evidence of record identified on the rap sheet.	l as it relates to the convictions
		If you	Then
		Cannot determine the disposition of the arrests or charges,	Prepare an RFE using call-up requesting information regarding the charges.
		<ul> <li>Can determine that the:</li> <li>criminal convictions do not make the individual inadmissible, or</li> <li>charges were dismissed, or</li> <li>arrests and/or charges did not result in convictions,</li> </ul>	<ul> <li>Write "Rap Sheet Reviewed" and your Officer ID code in the Remarks section on the front of the petition.</li> <li>Proceed with adjudication.</li> </ul>

# Fingerprint Refresh Procedure

	<ul> <li>a refree FD-255</li> <li>Notes:</li> <li>A refree for wh</li> <li>A result</li> </ul>	ated RAP sheet (Ident fingerprint response in FD-258 Tracking), or sh or resubmission of an expired Non-Ident fingerprint response in 8 Tracking eshed fingerprint result may be requested to support the same benefit ich the fingerprints were initially submitted. bmission may be requested when the fingerprints are at least 12 s old <u>and</u> are likely to expire prior to a decision being entered on the
Process of Requesting a Fingerprint		he steps below to request a refresh on a fingerprint response.
Refresh	Step	Action
	1	Open the Fingerprint Refresh Request Template
	2	Enter the following data requirements on the form:
		• A-number
		– must be entered as an A followed by nine digits;
		<ul> <li>if there are only eight digits in the A-number then insert "0"s</li> <li>between the A and the first digit, Example: A0#########.</li> </ul>
		• Last Name – enter the name as it appears on the application or petition.
		<ul> <li>First Name – enter the name as it appears on the application or petition.</li> </ul>
		• Date of Birth (DOB) – enter in the format of: YYYYMMDD
		where:
		-Y = digits of year,
		-M = digits of month and
		- M - digits of month and
		-D = digits of day of month
	3	-
	3	<ul> <li>- D = digits of day of month</li> <li>Save the request form to your local drive</li> <li>IMPORTANT: Be sure to rename it so that you don't alter the</li> </ul>
	3	<ul> <li>D = digits of day of month</li> <li>Save the request form to your local drive</li> </ul>

Revised April 14, 2014

## Validity Dates

General	<ul> <li>Validity dates for U Nonimmigrant status periods depend on:</li> <li>Whether the alien received Interim Relief.</li> <li>Whether the alien was previously granted U derivative status See the scenarios below for specifics.</li> </ul>
U-1 with Interim Relief	<ul> <li>Time spent in U Nonimmigrant Interim Relief counts as time spent in U nonimmigrant status. An approved I-918 for an alien who was previously approved under the interim relief provisions shall be accorded U nonimmigrant status starting on the date that interim relief was first approved.</li> <li>Instances where the alien has more than three years in interim relief at the time the I-918 is approved will have his/her U nonimmigrant status begin on the date that interim relief was initially approved until one year following the date the I-918 is approved.</li> <li>NOTE: The I-94 dates will not match the EAD dates. EADs cannot be back dated to reflect the initial Interim Relief approval date. EADs are dated from day of I-918 approval forward to the end of the U nonimmigrant status period.</li> </ul>
	Continued on next page

U-1 Scenarios Examples of U-1 scenarios are listed below:

Scenario	Validity Period/Example
More than 3 years since	Beginning date for the U Nonimmigrant
Interim Relief at the time	status is the date on which U Interim Relief
I-918 is approved:	was first granted. Ending date for U
	Nonimmigrant status will be one year (minus
Interim Relief initially	one day) from the date of approval.
approved 10/17/2003;	
I-918 approved on	I-918/ HAVEN dates:
5/4/2009,	10/17/2003 to 5/3/2010
	GUI dates:
	5/4/2009 to 5/3/2010
Less than 3 years since	Beginning date for U Nonimmigrant status is
Interim Relief at the time	the date on which U Interim Relief was first
I-918 is approved:	granted. Ending date for U Nonimmigrant
	status is 4 years after that date (minus one
Interim Relief initially	day) to give the alien at least 4 years in U
approved 6/8/2007; I-918	Nonimmigrant status.
approved on 4/12/2009,	
	I-918/ HAVEN dates:
	6/8/2007 to 6/7/2011
	GUI dates:
	4/12/2009 to 6/7/2011

U-1 WithoutPrincipals who never received Interim Relief are granted U NonimmigrantInterim Reliefstatus for four years starting on the date that the I-918 is approved.

*Example*: I-918 approved 8/17/08:

**I-918 / HAVEN validity dates:** 8/17/2008 to 8/16/2012 **GUI/ EAD validity dates:** 8/17/2008 to 08/16/2012

U-1 With
 Previous
 Previous
 Derivative
 Status
 Principals who were previously granted U derivative status until their 21<sup>st</sup>
 birthday, but did not benefit from the full four years of U nonimmigrant status
 required to file for an adjustment of status may later file their own I-918
 seeking principal U1 status.

The validity period granted depends on whether the subsequent I-918 is based on the same crime for which they were granted U derivative status, or whether the subsequent I-918 is based on a different crime than that for which they were granted U derivative status.

Refer to the chart below to determine the correct validity period for a U principal applicant who was previously afforded U derivative status.

If the crime is	Then grant U1 nonimmigant status from the date of
The same crime as the one	
	Original approval of the U derivative status
for which he or she was	to the end of the four year period.
granted U derivative status	
	Example: if the principal was previously
	granted U3 status from $10/1/10$ to $3/1/11$ , the
	new U1 status will be 10/1/10 to 9/30/14.
A different crime than that	Adjudication of the I-918 to the end of the
for which he or she was	four year period.
granted U derivative status	
	Example: We are approving the petition on
	10/17/12. The new U1 status will be
	10/17/12 to 10/16/16

U-2 Through U-5, Principal and Derivative Had Interim Relief	Generally, a derivative family member granted U-2 through U-5 nonimmigrant status will be approved for an initial period that does not exceed the expiration date of the initial period granted to the principal. However, U-3s may be extended past the principal's ending validity. See memo dated Dec 2012. If the qualifying family member and the principal were both granted Interim Relief, the time previously accorded to the qualifying family member in Interim Relief may be counted toward time in U nonimmigrant status.
	In some instances, the derivative will receive less time in U Nonimmigrant status as the principal. In order to obtain sufficient time to file for adjustment, derivatives in this scenario would need to file the I-539 and follow the extension of status procedures.
	<b>NOTE</b> : The qualifying family member's starting date cannot pre-date the date on which the principal's U Nonimmigrant status began.
U-2, U-4 and U-5 Scenarios With Interim Relief	<ul> <li>Example #1 (Principal's and derivative interim relief dates are the same. I-918 and I-918.4 approved on same day)</li> <li>Principal's and derivative's Interim Relief approved 9/7/05. The I-918 and I-918A are approved 10/31/07:</li> <li>Principal's I-918 / HAVEN validity dates: 9/7/05 to 9/6/09</li> <li>Principal's EAD/GUI validity dates: 10/31/07 to 9/6/09</li> <li>Derivative's I-918A / HAVEN validity dates: 9/7/05 to 9/6/09</li> <li>Derivative has no EAD/GUI update unless he/she has separately filed an I-765 as (a)(20). If one is filed, the validity dates would be 10/31/07 to 9/6/09.</li> <li>Example #2: (Principal's and derivative's interim relief dates are different. I-918 and I-918.A approved on different dates):</li> <li>Principal's Interim Relief approved 4/22/04. Principal's I-918 approved 2/12/09:</li> <li>Principal's EAD/GUI validity dates: 2/12/2009 to 2/11/2010</li> <li>Principal's EAD/GUI validity dates: 2/12/2009 to 2/11/2010</li> <li>Derivative approved for Interim Relief 4/22/04. Derivative's I-918A approved 3/22/09: Derivative's I-918A / HAVEN validity dates: 4/22/04 to 2/11/2010</li> <li>Derivative has no EAD/GUI update unless he/she has separately filed an I-765 as (a)(20). If one is filed, the validity dates are date of I-765 approval to 2/11/2010.</li> </ul>

U-3 Neither Principal nor Derivative had Interim Relief	The U-3 must be under 21 at the time his or her petition is accepted. U-3 derivatives will be granted the full four year validity period even if the end date goes beyond the principal petitioner's validity period.
U-2, U-4, and U-5 Neither Principal nor Derivative had Interim Relief	If neither the principal nor the derivative ever had interim relief, the validity dates for both will begin from the date of the form's approval. The derivative's ending date will always be the same as the principal's—even if the principal was approved prior to the derivative. This will result in some derivative's not receiving an initial validity period of four years. Those who will require an extension of time to acquire sufficient time in U status to meet the adjustment of status requirements will need to follow the procedures for requesting an extension of status.
	Continued on next page

U-2 through U-5 Scenarios Without Interim Relief	<ul> <li>Example #1 (Principal and derivative approved for U status on the same date)</li> <li>Principal's I-918 approved 8/17/08. Derivative's I-918A approved 8/17/08:</li> <li>Principal's I-918 / HAVEN validity dates: 8/17/2008 to 8/16/2012</li> <li>Principal's GUI/ EAD validity dates: 8/17/2008 to 08/16/2012</li> <li>Derivative's I-918A / HAVEN validity dates: 8/17/2008 to 8/16/2012</li> <li>Derivative has no EAD/GUI update unless he or she has separately filed an I-765 as (a)(20). If one is filed, the validity dates would be: date of I-765 approval to 8/16/2012</li> </ul>
	<ul> <li><i>Example #2 (Principal approved for U status before the derivative)</i></li> <li>Principal's I-918 approved 2/12/09:</li> <li>Principal's I-918 / HAVEN validity dates: 2/12/2009 to 2/11/2013</li> <li>Principal's EAD/GUI validity dates: 2/12/2009 to 2/11/2013</li> </ul>
	<ul> <li>Derivative's I-918A approved 3/22/09:</li> <li>Derivative's I-918A / HAVEN validity dates: 3/22/09 to 2/11/2013.</li> </ul>
	Derivative has no EAD/GUI update unless he/she has separately filed an I-765 as (a)(20). If one is filed, the validity dates would be: date of I-765 approval to $2/11/20/13$
	U3 Derivatives ONLY will be granted the full four year validity period even if it is longer than the principal's validity period.

U-2 Through U-5: Principal's time expired but U-1 has I- 485 pending	The U-1's pending I-485 automatically extends his or her U nonimmigrant status until there is a final decision on the I-485. For this reason, the U-2, U-4, and U-5 will be granted one year of validity from the date the I-918A is approved. U3s will be granted four years of validity from the date the I918A is approved.
U-2 Through U-5: Principal's time expired U-1 has not filed the I-485	The I-918A will be denied as the principal no longer holds U-1 status.
U-2 Through U-5 Interim Relief for the Principal Only	If a derivative was not granted interim relief but the principal was granted interim relief, he or she cannot benefit from the principal's time in interim relief. The principal's time in U status will begin on the date that interim relief was first approved. The derivative's U status will begin on the date his or her I-918A is approved. In some instances, the derivative may receive as little as one day of validity if his/her I-918A is approved a significant time after the principal's I-918.
	<ul> <li><i>Example:</i> Principal's Interim Relief approved 4/22/04. Principal's I-918 approved 2/12/09:</li> <li>Principal's I-918 / HAVEN validity dates: 4/22/04 to 2/11/2010</li> <li>Principal's EAD/GUI validity dates: 2/12/2009 to 2/11/2010</li> <li>Derivative had no time in interim relief. Derivative's I-918A approved 3/22/09:</li> <li>Derivative's I-918A / HAVEN validity dates: 3/22/09 to 2/11/2010</li> <li>NOTE: If a derivative's I-918A is not approvable until a date after the expiration date of the principal's validity period, discuss the I-918A with the ISO(3) point of contact for the U program.</li> </ul>
U-2 Through U-5 Interim Relief for Derivative Only or Derivative's Interim Relief Predates the Principal's	This scenario is currently under policy discussion. Bring cases falling into this scenario to the ISO(3) point of contact for the U program.

U-1 Through U-5 Interim Relief terminated for failure to file I- 918/I-918A timely	Interim relief recipients were required to file (or have a petition filed on his/her behalf) for U nonimmigrant status no later than February 1, 2010. All interim relief recipients who did not have a petition for U status filed (or filed on his/her behalf) had their interim relief terminated.
	<ul><li>The validity dates will be treated as if there was no termination of interim relief if:</li><li>the alien's interim relief was terminated due to failure to file timely,</li></ul>

- the alien subsequently filed the I-918 (or had an I-918A filed on his or her behalf), and
- the petition is ultimately approved.

Refer to the appropriate scenario for an alien with interim relief when making the determination for the assignment of validity dates.

#### Decisions

Overview			
General	Written d evidence.	ecisions will be issued after a de r	novo review of the petition and
A File Requests	deny) if it	l, you cannot adjudicate an I-918 t has not been consolidated into th n of a T file containing an I-918, y	e relating A-file. If you are in
	Follow th	e steps below to request the A file	e for T files in your possession.
	Step	A	ction
	1		o determine the location of the A
	2	<ul> <li>Email ISA Dianne McLaughlin Include:</li> <li>A number</li> <li>Name of petitioner/applicant</li> </ul>	, with a CC to your SISO.
		<ul> <li>Form type</li> <li>Location of the A file.</li> </ul>	
	3		
	_	If the A file is	Then
		Received within 30 days	Proceed with your final adjudication.
		Not received within 30 days	• Dianne will email you and your SISO, advising that we were unable to obtain the A file.
			• Your SISO will send you and Dianne an email telling you whether you may work the case in a T file, or if
			Dianne should make a 2nd request for the A file.
	4	Refer to your SISO's instruction adjudication,	n to proceed with your final

## Approvals

Approval for U-1 (petitioner in the U.S.)	U-1 nonimmigrant status will be concurrently granted with the approval of the petition, subject to the annual limitations for visa allocation.	
	The following documents will be issued to the petitioner upon approval:	
	<ol> <li>Notice of approval (Form I-797).</li> <li>Arrival-Departure Record (Form I-94) valid until the end of the U Nonimmigrant status.</li> <li>List of nongovernmental organizations to which the petitioner can refer regarding his or her options while in the United States and available resources.</li> </ol>	
Approval for U-1 (petitioner outside the U.S.)	A notice of approval (Form I-797) will be issued to the petitioner. A notice of approval will be forwarded to the U.S. Embassy or Consulate having jurisdiction over the area where the alien is located or (for a visa exempt alien) to the appropriate port of entry.	
Approval of U-2 through U-5 (qualifying family member in the U.S.)	When Form I-918, Supplement A, is approved, the qualifying family member will be concurrently granted U-2, U-3, U-4 or U-5 nonimmigrant status. The following documents will be issued to the principal (U-1) regarding the approval of the U-2, U-3, U-4 or U-5:	
	<ol> <li>Notice of approval of the qualifying family member's U nonimmigrant status (Form I-797)</li> <li>Arrival-Departure Record (Form I-94)</li> </ol>	

## Approvals, Continued

Approval of U-2 through U-5 (qualifying family member outside the U.S.)	A notice of approval (Form I-797) will be issued to the petitioner. The approved Form I-918, Supplement A, will be forwarded to the U.S. Embassy or Consulate having jurisdiction over the area where the qualifying family member is located or (for a visa exempt alien) to the appropriate port of entry.
Multiple Filings	Aliens seeking U nonimmigrant status may also seek any other immigration benefit or status for which they are eligible. Therefore, nothing limits a qualified petitioner from applying for U nonimmigrant status as well as other immigration benefits. Nothing limits qualifying family members from applying for other benefits or having other petitions or applications filed on their behalf. However, USCIS will only grant one nonimmigrant or immigrant status at a time. Once the I-918 or the I-918A is approved, any subsequent I-918 or I-918A for that alien that is pending with the VSC will be denied. If the initial approval is revoked, the alien is again eligible to seek U nonimmigrant status.

#### Denials

Denial (principals)	Written notification of the reasons for denial will be issued to the petitioner.	
	The decision will cite the specific reasons for denial and notify the petitioner of his/her appeal rights.	
Denial (qualifying family members)	Written notification of the reasons for denial will be issued to the principal. The decision will cite the specific reasons for denial and notify the principal of his/her appeal rights.	
NTA issuance	If USCIS revokes or denies the Form I-918 for an alien who was in proceedings that were terminated pursuant to 8 CFR $214.14(c)(1)(i)$ , a new Notice To Appear (NTA) may be filed by DHS (see INA section 239).	
	SISO sign off is required prior to forwarding any file for issuance of an NTA based on the denial of the Form I-918 or the Form I-918, Supplement A.	

#### **Disclosure of Information**

General	The use or disclosure (other than to a sworn officer or employee of the Department, or a bureau or agency of the Department, for legitimate department, bureau, or agency purposes) of any information relating to the beneficiary of a pending or approved petition for U nonimmigrant status is prohibited unless the disclosure falls within specified exceptions.
Exceptions for Disclosure of Information	<ul><li>Exceptions for disclosure of information are as follows:</li><li>1. By the Secretary of Homeland Security, at his discretion, in the same manner and circumstances as census information may be disclosed by the Secretary of Commerce under 13 U.S.C. 8;</li></ul>
	2. By the Secretary of Homeland Security, at his discretion, to law enforcement officials to be used solely for a legitimate law enforcement purpose;
	3. In conjunction with a judicial review of a determination in a manner that protects the confidentiality of such information;
	4. After adult petitioners for U nonimmigrant status or U nonimmigrant status holders have provided written consent to waive the restrictions prohibiting the release of information;
	5. To Federal, State, and local public and private agencies providing benefits, to be used solely to make determinations of eligibility for benefits pursuant to 8 U.S.C. 1641(c);
	6. After a petition for U nonimmigrant status denied in a final decision;
	7. To the chairmen and ranking members of the Committee on Judiciary of the Senate, or the Committee on Judiciary of the House of Representatives, for the exercise of congressional oversight authority, provided the disclosure relates to information about a closed case and is made in a manner that protects the confidentiality of the information and omits personally identifying information (including locational information about individuals);

# Disclosure of Information, Continued

<b>Exceptions for</b> <b>Disclosure of</b> <b>Information</b> (continued)	8. With prior consent from the principal petitioner or derivative family members, to nonprofit, nongovernmental victims' service providers for the sole purpose of assisting the victim in obtaining services from programs with expertise working with immigrant victims; or	
	<ol> <li>To federal prosecutors to comply with constitutional obligations to provide statements by witnesses and certain other documents to defendants in pending federal criminal proceedings.</li> </ol>	
Confidentiality Provisions	Agencies receiving information under this section, whether governmental or nongovernmental, are bound by the confidentiality provisions and other restrictions set out in 8 U.S.C. 1367.	
Disciplinary Action for Violation	Appropriate disciplinary action must be taken and a monetary penalty of up to \$5,000 may be imposed on anyone who willfully uses, publishes, or permits information to be disclosed in violation of nondisclosure provisions.	

#### Use of Evidence in the File

General	You are not permitted to use information provided by the alleged perpetrator of the certified criminal activity in making an adverse determination on the petition for U nonimmigrant status. All U related filings are protected by the provisions of section 384 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (IIRIRA). See 8 USC 1367(a)(1).
Prohibition for Usage of Certain Adverse Information	Officials of the Department of Homeland Security are prohibited from making adverse determinations of admissibility or deportability based on information obtained solely from the perpetrator of substantial physical or mental abuse and the criminal activity.
	This prohibition includes all letters, statements or any other documentation provided by the alleged perpetrator (or his/her representative).
	You may consider any independent, third-party evidence provided regarding the U petitioner or qualifying family members.
Source Determination	You must determine how USCIS came into possession of the evidence in the file.
	<ul><li>If there is indication that the evidence was sent to USCIS by the alleged perpetrator but is not in the form of a squeal letter, you must determine:</li><li> if the evidence was generated by a credible and reliable source.</li><li> whether the evidence would lead to an adverse decision for the petitioner or qualifying family member.</li></ul>
	<ul><li>You will refer the case to your supervisor for consultation regarding usage of the evidence if you determine that the information:</li><li>is from a credible, reliable source;</li><li>is relevant to the adjudication; and</li></ul>
	<ul> <li>would result in an adverse decision for the self-petitioner.</li> </ul>
	In order to use the information in making an adverse determination, you must either verify the information through available systems and file review or receive its own independent copy of the adverse information using USCIS resources. This should be done to ensure that the information was not altered while in the possession of the alleged abuser.
	Continued on next page

#### Use of Evidence in the File, Continued

Information<br/>from PublicIf the file contains information from a public source, such as a court or other<br/>law enforcement entity, the information may be used in the adjudication.<br/>Such evidence includes but is not limited to the following:

- protection orders against the petitioner;
- police reports made involving the petitioner;
- court transcripts and findings regarding the petitioner or petitioner's claims.

If you determine that the evidence is complete and unaltered, the evidence may be used. Be certain that the source behind the creation of the documentation is not the alleged perpetrator of the certified criminal activity.

*Example 1*: A protection order obtained by the alleged abuser against the selfpetitioner. This evidence is prohibited from usage in making an adverse determination as it is based on the claims of the alleged perpetrator of the certified criminal activity.

*Example 2*: Documentation in the record includes transcripts of the criminal proceedings upon which the I-918 is based. In the transcript, the petitioner recants his testimony and states the crime never occurred.

You must determine whether the transcript is accurate and whether the recanting contradicts other assertions in the record submitted in support of the I-918.

*Example 3*: Results of a criminal trial for the certified criminal activity show the alleged perpetrator was acquitted of the charge(s).

This, by itself, does not constitute adverse information. A conviction is not an eligibility requirement for U nonimmigrant status.

## Use of Evidence in the File, Continued

Information Generated from Non-Public Sources	If the file contains evidence issued by a non-public source (example: medical records), you must first determine who provided the information for the file. If it was sent by the alleged abuser or member of the alleged abuser's family (as cited above), you are prohibited from using the information to make an adverse determination on the I-918 or I-918, Supplement A. If adverse information is received that is neither from a public source nor
	from the alleged perpetrator, then you must determine the credibility and relevance of the evidence. If you find that the evidence would have a negative impact on the adjudication, you must discuss the evidence with supervision prior to issuing any notices to the petitioner based on that evidence.
	<i>Example</i> : Insurance billing statement for the petitioner (on the alleged abusive spouse's policy) indicating the petitioner was treated for injuries in a car accident on the date the petitioner reported to police she was assaulted by her spouse.
Acknowledging Information in the File	If the file contains information that, if used, would result in an adverse determination but the use of that information is prohibited by section 384, you must place an acknowledgement of the information in the file.
	Generate the <u>Adverse Information Memo</u> and briefly state what specific information was reviewed and why usage of the information was prohibited by section 384 (ex: information provided by the alleged perpetrator). Place the memo on the non-record side of the file.
Discovery of an apparent violation	If you discover an apparent violation of section 384 (either disclosure of information or use of prohibited information), you must bring the violation to the attention of your SISO and the ACD who oversees the unit.
	<ol> <li>Notify VSC management via email detailing the specific filing and all relevant information about the violation.</li> <li>Place a copy of the notification email on the non-record side of the file.</li> <li>Hold the file pending instructions from the ACD or a SISO.</li> </ol>

# **Employment Authorization**

Overview	
General	All U Nonimmigrants are eligible for an employment authorization document (EAD). Validity dates for EADs begin the date that the I-918 is approved for principals or (in the case of derivatives, who separately file the I-765) on the date that the I-765 is approved. Validity for work authorization ends on the last date of U nonimmigrant status.

#### U-1

U-1 Employment (alien in the U.S.)	<ol> <li>Aliens granted status as a U-1 are eligible for employment pursuant to 8 CFR 247a.12(a)(19).</li> <li>Employment authorization is incident to the approval of the U-1 nonimmigrant status. The alien is <u>not</u> required to file an Application for Employment Authorization (Form I-765) for the initial card.</li> <li>Filing procedures for Form I-918, Petition for U Nonimmigrant Status, direct the alien to submit three current photos as described in 8 CFR 333.1</li> <li>Employment authorization will expire upon the expiration of the underlying U-1 nonimmigrant status.</li> </ol>
	5. Alien must be in the United States to obtain the employment authorization document.
U-1 Employment (alien outside the U.S.)	An EAD will be automatically produced for a U-1 nonimmigrant when the case is approved and the alien is outside the United States. Update the address to the VSC's prior to approving in GUI. Once the card has been returned, have it destroyed and change the address on the case back to the attorney's address on the G-28. An EAD can be produced once the alien is admitted to the United States in U nonimmigrant status.
	To receive the EAD, the U-1 need only submit a request for the EAD to the VSC. No forms or fees are required to produce this EAD.
	Required evidence:
	1. A request for the EAD; and

2. A copy of the I-94 showing admission as U-1

# U-2 through U-5

U-2 through U- 5 Employment (alien in the U.S.)	Aliens granted status as a qualifying family member of a U nonimmigrant may apply for employment authorization by filing, with appropriate fee or with application for fee waiver, on Application for Employment Authorization (Form I-765), pursuant to 8 CFR 247a.12(a)(20).			
	Form I-765 may be filed concurrently with the alien's application for U-2, U-3, U-4, or U-5 nonimmigrant status or it may be filed later.			
	Employment authorization will be valid from the date of the I-765 approval until the expiration of the alien's U nonimmigrant status.			
U-2 through U- 5 Employment (alien outside the U.S.)	After admission to the United States as a U nonimmigrant, the alien should submit an Application for Employment Authorization (Form I-765) to the VSC.			
	Employment authorization will be valid from the date of the I-765 approval until the expiration of the alien's U nonimmigrant status.			
	Evidence required in support of the I-765 is:			
	<ol> <li>A copy of the approval for U nonimmigrant classification;</li> <li>A copy of his/her Arrival-Departure Record (Form I-94); and</li> <li>Proper photos and signature.</li> </ol>			

# **Denial and Updating Errors**

Denial	A denial of U Nonimmigrant status will result in the denial of any accompanying I-765 predicated on the approval of the I-918, Supplement A.
GUI CLAIMS Updating Errors	If an I-918 or derivative's I-765 is updated incorrectly in GUI CLAIMS, refer to the instructions in the " <u>Case Updated by Error in CLAIMS</u> " SOP on the LAN

### Wait List Process

Overview			
General		an 10,000 approvable I-918s are filed in a fiscal year, all cases I to be approvable after reaching the cap will be placed under the Process.	
Process for approvable I-918s and accompanying	any Form	00 U-1 approvals have been issued in a fiscal year, do not update I-918, I-918A, or I-192 approvals in HAVEN or GUI until the new begins (October 1).	
I-918As after the cap is reached	Follow the steps below to process approvable I-918s, I-918As and accompanying I-192s after the cap is reached.		
	Step	Action	
	1	Complete TECS checks and ensure any hits are resolved before	
		placing the U Visa petition on the wait list.	
	2	If the file contains an I-192, verify that FBI NDOB check is	

valid at the time the U Visa petition is placed on the Wait List.
Verify that fingerprints are valid at the time the U Visa petition is placed on the Wait List.

**NOTE**: You must-ensure that name, DOB, images, safe address, etc. are correct in all systems, including GUI. You must correct errors; however, you must not update approvals in HAVEN or GUI until the new fiscal year begins.

You must ensure that all steps above are complete and valid at the time the I-918, I-918A, and I-192 are placed on the Wait List.

## **Routing and Annotations**

<b>Files Placed</b>	Follow the steps b	elow to route files that were placed under the Wait List.
Under the Wait	Site Location	Action
List	St. Albans	Charge out files to be waitlisted and place those files in
		the waitlist boxes marked at the VAWA/humanitarian
		file staging area.
	Essex	Charge out files to be waitlisted and place those files in
		the assigned boxes in the FCU room.

**NOTE**: All waitlisted files will be stored in St. Albans FMU by received date order until the new fiscal year begins.

## Wait List Process Table

I-918, I-918A,<br/>and I-192Refer to the table below to determine the appropriate I-918, I-918A, and I-192<br/>Wait List action.Actions

If the	Then
I-918/I-918As do not meet the	• Issue an RFE or NOID.
eligibility requirements,	• Adjudicate up to the point of
	approval using the normal I-918/I-
	918A procedure.
	• Use the <b>PINK</b> I-918 Routing
	Worksheet when issuing the RFE.
	• Keep all family members together.
I-918A meets all eligibility	• Approve using normal I-918A
requirements and principal was	procedure.
approved prior to the cap (Prior to	• Approve any related I-765 (A20)
Wait List),	using the normal I-765 (A20)
	procedure.
I-918/I-918As and/or I-192s do not	• Issue a denial using the normal I-
meet the eligibility requirements	918, I-918A, and I-192
after the issuance of an RFE or	procedures.
NOID,	• Use the <b>PINK</b> I-918 Routing
	Worksheet when issuing the
	denial.
I-918/I-918A is placed under the	• Follow the Wait List Process.
Wait List Process and is	Update GUI with "Pre-
accompanied by an I-192 that will	Adjudicated – Under Review" for
be denied as unnecessary,	I-192.

### Wait List Process Table, Continued

Updating Petition / Application

Refer to the chart below for the Wait List Process for I-918/I-918As and I-192 cases:

When you		Then	
When you have		1 псп	
I-918/I-	• Prenara	and send Wait List Notice in CG. The notice is	
918As		n the "Informational Section."	
placed under		e file copy notice on the top of the I-918/I-918A	
the Wait List		Side). ( <b>Do not</b> place the file copy on top of the	
Process to be		er sheet.)	
approved,	• Update I	HAVEN with "Wait List Notice Ordered" and	
		ist Notice Sent."	
	• Update (	GUI with "Pre-Adjudicated-Under Review" for	
	-	s. (Dummy I-765).	
	• Complet	e WHITE I-918-Routing Worksheet. (Revision	
	date 11-2	25-2013). Annotate the I918/I918A received date	
	in the Wait List section.		
	If your	Then	
	site		
	is		
	St.	Charge out and place files in the	
	Albans	VAWA/humanitarian file staging area.	
	Essex	Charge out and place files in the FCU to be	
		forwarded to the U Visa Wait List Shelf.	
	NOTE		
		CU shelving has been identified and labeled as "U	
	Visa Wait	List Process." (Keep family members together.)	
	IMDODT	ANT: Do not adjudicate on annatate I 765	
		<b>ANT</b> : Do not adjudicate or annotate I-765 ) files riding with an I-918/I-918A until October	
	1.	) mes numg with an 1-918/1-918A until October	
Accompanyi		a all inadmissibility grounds being weived	
ng I-192 to		e all inadmissibility grounds being waived.	
be approved,	• Opuale (	GUI with "Pre-adjudicated – Under Review."	
I-192 to be	• Undate (	GUI with "Pre-adjudicated – Under Review."	
denied as		Sof when Tro-adjudicated – Onder Keview.	
unnecessary,			

**IMPORTANT:** You must use the I-918 Routing Worksheet dated 11-25-2013.

## **Unlawful Presence and Revocations**

Unlawful presence accrual	Time on the Wait List while granted deferred action or parole will not result in the accrual of unlawful presence under INA $212(a)(9)(B)$ .
	A petitioner may be removed from the Post U Visa CAP Process and deferred action or parole terminated at the discretion of USCIS.
Effect of Revocation on numerical limit	Revocation of an individual's U-1 status will have no effect on the numerical limit.

# Case updated as Wait List in Error

Overview	evidence in t	provides detailed steps for removing petitions from Wait List as the record may indicate the petitioner or derivative may be to U nonimmigrant status.
ISA Process		is identified as being Wait Listed in Error, the ISAs will following steps in the correction process.
	Steps	Action
	Retrieve	Pull identified file(s) from the Wait List hold area and deliver
	Files	to the appropriate SISO.
	Return	After officers complete action on a wait-listed case, The
	Files to	ISA(s) will update the excel spreadsheet prior to returning the
	Wait List	files to the I-918 Wait List shelves.
	Shelving	
SISO	When a SIS(	O receives a file identified as waitlisted in error, he or she will
Responsibilities	review the fi	le to determine if corrective action is needed. If corrective action e or she will deliver the file to the appropriate officer.
		Continued on next page

## Case updated as Wait List in Error, Continued

**Officer** If you receive a case identified as wait-listed in error, follow the steps below to correct the error:

Step		Action
1	Determine i and/or I-192	f an RFE or ITD is needed on the I-918, I-918A 2.
2		r ITD is needed, update Haven/GUI with "Previous celed". This will alert others reviewing the electronic
		that the case was removed from the Wait List.
3		I/Haven with RFE or ITD notice ordered, etc.
4		or ITD with one of the introductory paragraphs below:
	If the	Then use the introductory paragraph
	case was	
	wait-	
	listed	
	With DAS,	On <b>DATE</b> , you were notified that your Petition for
	DAS,	U Nonimmigrant Status (Form I-918) or Petition for Qualifying Family Member of U-1Recipient (I-
		918 Supplement A) was placed on Wait List. You
		were also notified that you have been placed in
		deferred action. This notice is to advise you that
		the petition has been removed from the Wait List
		as evidence in the record indicates you or your
		family member may be ineligible for U
		nonimmigrant status. A discussion follows.
	With no	On <b>DATE</b> , you were notified that your Petition for
	DAS,	U Nonimmigrant Status (Form I-918) or Petition
		for Qualifying Family Member of U-1Recipient (I-
		918 Supplement A) was placed on a Wait List.
		This notice is to advise you that the petition has
		been removed from the Wait List as evidence in
		the record indicates you or your family member
		may be ineligible for U nonimmigrant status. A discussion follows.
5		918waitlistrequest email account letting the ISA(s)
		n RFE/ITD was issued and ask that the Excel
	spreadsheet	used to track these cases be updated.

# Case updated as Wait List in Error, Continued

<b>Responsibilities</b> (continued)	Step	Action		
	6	Follow the steps be or ITD:	low once you receive the response to the RFE	
		If the outcome of the RFE/ITD results in	Then	
		A denial,	<ul> <li>Issue denial and include a statement in the denial that DAS is terminated as of the date of the denial e.g., "Any deferred action previously granted to you / your family member in connection with this petition is hereby terminated as of the date of this notice. Any employment authorization that may have been granted to you in connection with the deferred action grant is also terminated as of the date of this notice."</li> <li>After appeal time has passed, advise contractor to update COA field in CIS appropriately, e.g., UU.</li> <li>Email the I-918waitlistrequest email account letting the ISA(s) know that the case was denied and ask that the Excel spreadsheet used to track these cases be updated.</li> </ul>	
		Wait listing the case again,	<ul> <li>Issue appropriate Wait List letter in CG,</li> <li>Update GUI/Haven, and</li> <li>Send case to I-918 Wait List. NFTS to AC0019 and drop off in the crates outside EX280.</li> </ul>	

## Revocations

Overview	
General	Approvals of U nonimmigrant status can be revoked. The alien shall immediately inform USCIS of any changes in the terms and conditions of the alien's circumstances that may affect eligibility 8 CFR 214.14(o).
	All Intents to Revoke and Revocations must be completed on the LAN and not in Correspondence Generator.
	Revocation may occur at any time after the approval of the U nonimmigrant status—even after the status of validity has expired. There are two types of revocation: Automatic and by notice.
Automatic Revocation	Automatic Revocation 8 CFR 214.14(h)(1)
	Principal with an approved U nonimmigrant petition who applied from outside the United States notifies USCIS that he or she will not use the approved petition to enter the United States
	NOTE: Automatic revocations <u>cannot</u> be appealed.
Revocation on Notice	A petition for U nonimmigrant status also may be revoked following a <b>notice of intent to revoke</b> based on one or more of the following reasons:
	Revocation on notice 8 CFR 214.14(h)(2)
	<ul> <li>(A) The certifying official withdraws the U nonimmigrant status certification referred to in 8 CFR 214.14(c)(2)(i) or disavows the contents in writing;</li> <li>(B) The approval of the petition was in error;</li> <li>(C) There was fraud in the petition;</li> <li>(D) (<i>In the case of U-2 through U-5</i>), the relationship to the principal has terminated; or</li> <li>(E) (<i>In the case of U-2 through U-5</i>), the principal's U-1 nonimmigrant status is revoked.</li> </ul>
	<b>NOTE:</b> Revocations on notice may be appealed.

## Overview, Continued

Notice of Intent	The notice of intent to revoke must be in writing and contain a detailed statement of the grounds for revocation. The U nonimmigrant will be granted 30 days to present rebuttal evidence.		
	Consider all relevant evidence presented in deciding whether to revoke the petition. Determination of what is relevant evidence and the weight to be given that evidence is within the sole discretion of USCIS.		
Notification of revocation	USCIS will provide the alien with a written notice of revocation explaining the specific reasons for revocation.		

## **Effects of Revocation**

<ul> <li>Revocation of a principal's I-918 approval will result in the termination of the principal's U-1 status.</li> <li>If a petition for U-2, U-3, U-4, U-5 is still pending at the time the principal's U-1 status is revoked, deny the U-2, U-3, U-4, or U-5's petition.</li> <li>Revocation of an approved I-918 also revokes any waiver of inadmissibility granted in conjunction with the petition.</li> </ul>
<ul> <li>The revocation of the principal's Form I-918 approval will result in the denial of any pending Forms I-918, Supplement A, for qualifying family member of that principal.</li> <li>Revocation of the qualifying family member's Form I-918, Supplement A, will result in the termination of status for that qualifying family member.</li> <li>Revocation of an approved I-918 also revokes any waiver of inadmissibility granted in conjunction with the petition.</li> </ul>
A <b>revocation on notice</b> may be appealed to the Administrative Appeals Office in accordance with 8 CFR 103.3(a)(1)(iii). <b>Automatic revocations</b> cannot be appealed.
If USCIS revokes or denies Form I-918 for an alien who was in proceedings that were terminated pursuant to 8 CFR 214.14(c)(1)(i), a new Notice To Appear (NTA) may be filed by DHS (see INA section 239). Contact the local NTA unit for processing and policies regarding the issuance of NTAs for this and other scenarios involving revocations of Form I-918.

# **Appeals and Motions**

Overview	
Appeal Rights	<ul> <li>Denied Petitions for U Nonimmigrant Status can be appealed to the Administrative Appeals Office (AAO).</li> <li>Appeals can be made pursuant to the provisions of 8 CFR 103.3.</li> <li>The denial upon which an appeal is filed will not become final until the appeal is adjudicated.</li> <li>Revocation on notice, those grounds cited in 8 CFR 214.14(h)(2), may be appealed pursuant to 8 CFR 103.3.</li> <li>Automatic revocations (8 CFR 214.112(h)(1)) cannot be appealed.</li> <li>Denials and revocations of waivers of inadmissibility cannot be appealed.</li> </ul>
Motion Rights	<ul> <li>Denied applications for U Nonimmigrant Status are subject to the provisions for:</li> <li>a motion to reopen under the provisions of 8 CFR 103.3.</li> <li>a motion to reconsider 8 CFR 103.5.</li> </ul>

## Motions to Reopen Denial for No. Supplement B

I-918 Denials Based on No. Form I-918, Supplement B Refer to the table below to determine the appropriate action when adjudicating motions to reopen a denial based on no form I-918, Supplement B. The following are the three scenarios with recommended actions:

Scenario	Motion details	Action
Form I-918 denied for	Motion filed with only	Grant motion to reopen
No Supplement B – all	Supplement B. No	and re-deny the Form
deficiencies addressed	additional evidence to	I-918 for all remaining
	address other	deficiencies as case is
	deficiencies as noted in	still not approvable.
	the denial	
Form I-918 denied for	Motion filed with	Grant motion and
No Supplement B – all	Supplement B	reopen to correct
deficiencies NOT		service error of not
addressed		citing all deficiencies.
		RFE to address all
		remaining deficiencies.
Form I-918 denied for	Motion filed with only	Dismiss since the
No Supplement B – no	Supplement B	Supplement B is
remaining deficiencies		considered initial
in the file		evidence and should
		not be accepted after
		the denial.

# **Immigration Proceedings**

# **Effect of Immigration Proceedings**

General	USCIS may institute removal proceedings for petitioners and derivatives for U Nonimmigrant Status.
	Aliens in removal proceedings may petition for U nonimmigrant status.
Open proceedings at the time of filing	Aliens in removal proceedings under section 240 of the Act, 8 U.S.C. 1229a, or in exclusion or deportation proceedings initiated under the former sections 236 or 242 of the Act (as in effect prior to April 1, 1997) and who would like to petition for U nonimmigrant status must file Form I-918 directly with USCIS.
	ICE counsel may agree to file, as a matter of discretion, at the request of the alien petitioner, a joint motion to terminate proceedings without prejudice with the immigration judge or the Board of Immigration Appeals (whichever is appropriate) while the I-918 is being adjudicated.
Final orders of removal, deportation or exclusion	<ul> <li>Aliens with a final order of removal, deportation or exclusion are not precluded from filing for U nonimmigrant status directly with USCIS.</li> <li>Filing for U nonimmigrant status has <u>no effect</u> on ICE's authority to execute the final order. Aliens may file Form I-246, "Stay of Removal" with ICE for a stay of removal pursuant to 8 CFR 241.6(a) and 8 CFR 1241.6(a).</li> <li>If the alien is in detention pending the execution of the final order, the time during which the stay is in effect will extend the period of detention necessary to bring about the alien's removal.</li> </ul>
Effect of approvals on proceedings	Upon approval of Form I-918, orders of exclusion, deportation or removal issued by the Secretary for that alien will be deemed canceled as an operation of law as of the date of USCIS's approval of Form I-918.
	Those subject to an order of exclusion, deportation, or removal issued by an immigration judge or the Board may seek cancellation of such order by filing, with the immigration judge or the Board, a motion to reopen and terminate proceedings. ICE counsel may agree, as a matter of discretion, to join in such a motion to overcome any applicable time and numerical limitations of 8 CFR 1003.2 and 1003.23

## **Trafficking Referrals**

# **Trafficking Referrals**

General		Ill make referrals to ICE/Office of Investigations for all cases that ppear to involve or claim to involve human trafficking.	
Qualifying cases	<ul><li>Refer all cases where:</li><li>the certified crime involves the crime of human trafficking or</li><li>human trafficking indicators are identified in the record.</li></ul>		
Process	Follow the identified	e steps below as soon as the claims to human trafficking are	
	Step	Action	
	1	Send a referral email to ICE at the following address: Trafficking.Icehuman@dhs.gov	
	2	Use call-up 0688 for the ICE Trafficking Referral Letter to make the referral.	
	3	Place a copy of the referral email to ICE on the non-record side of the file.	
	4	Continue adjudication on the I-918 after the referral is made.	

**NOTE**: The alien will not be notified that the referral has been made.

## **General Processing**

**General** Perform TECS checks on all aliens seeking a benefit under the U nonimmigrant visa program.

Place files in the proper order and annotate worksheets appropriately prior to sending the file to clerical or outside the unit.

### **Record of Proceeding**

**Form I-918** The general order that will be used for basic file setup purposes is as follows: **Record of** Proceeding Form I-918: (ROP)

- 384 Warning Sheet
- I-918 Safe Address Sheet
- G-28 (if applicable)
- I-918
- I-918 Supplement B
- Supporting evidence
- RFE/NOID (if applicable)
- Evidence submitted in response to RFE/NOID
- I-192 Safe Address Sheet
- G-28 (if applicable)
- I-192 (if applicable)
- Supporting evidence
- RFE/NOID (if applicable)
- Evidence submitted in response to RFE/NOID
- I-193 (if applicable)

#### Form I-918A

#### Form I-918, Supplement A:

- 384 Warning Sheet
- Safe Address Sheet
- G-28 (if applicable)
- I-918, Supplement A
- Evidence of relationship to I-918 petitioner
- RFE/NOID (if applicable)
- Evidence submitted in response to RFE/NOID
- I-192 Safe Address Sheet
- G-28 (if applicable)
- I-192 (if applicable)
- Supporting evidence
- RFE/NOID (if applicable)
- Evidence submitted in response to RFE/NOID
- I-193 (if applicable)

### **Duplicate Copies and Systems**

Second Copy of Refer to the table below to determine how to process the second copy of the petition/ Application in file If the LO18/LO18 A (and

If the I-918/I-918A (and	Then
accompanying I-192 or I-193 is	
Approved and there is a 2 <sup>nd</sup> copy of the petition/application in the file,	<ul> <li>Sign and annotate the 2<sup>nd</sup> copy in the same manner as the original petition.</li> <li>Place the 2<sup>nd</sup> copy of the approved petition on the non-record side of the file after all updating is complete.</li> </ul>
Denied and there is a 2 <sup>nd</sup> copy of the petition/application in the file,	<ul> <li>Write "Support Only" in the action block.</li> <li>Do not stamp or annotate the petition further.</li> </ul>

The clerical unit is responsible for sending the approved copy to the KCC.

**NOTE:** If there is not a second copy of the petition/application in the file, the clerical unit will make copies of the approved petition/application to send to the KCC.

Refer to the table below to determine which system to use to adjudicate the various forms.

Form	System
I-918 and I-918A	HAVEN
"dummy" I-765 (principals only)	GUI
<b>NOTE:</b> No actual I-765 will be filed on these cases. There will only be an electronic record.	
Any I-765 filed on behalf of a qualifying family member	GUI
Accompanying forms such as I-192	GUI
Accompanying forms such as I-193	GUI

Systems

HAVEN

# Adjudication

# Updating

Updating in GUI and HAVEN	HAVEN information is pulled from GUI. Follow the steps below to update a file in GUI and HAVEN.		
	Step	Action	
	1	Open the case in GUI.	
	2	Verify that all information is correct in GUI.	
	2	Make all peeded corrections in CLU. Do not undete CLU	

3	Make all needed corrections in GUI. Do not update GUI.
4	Open the case in HAVEN.
5	Update the case in HAVEN.
6	Update the case in GUI.

Important: You must update the case in HAVEN prior to updating in GUI.

## **Generating the Approval Notice**

Verify	Y
Approval Info.	n
for I-918	
Principal	R
Petitioner	1

You will generate the approval notice at the time of final adjudication. You must ensure that information in the notice is correct.

Refer to the tables below to determine the information that you must verify is correct prior to updating an approval for an I-918 principal petitioner.

If the update is an approval for an I-918 principal petitioner who is	Then ensure the following information is correct in both HAVEN and GUI prior to updating
In the United States,	<ul> <li>Name</li> <li>DOB</li> <li>Country of Citizenship</li> <li>Classification</li> <li>Validity Dates</li> <li>A-number</li> <li>Safe Address</li> <li>I-94 Number (entered in HAVEN, only)</li> </ul>
Outside of the United States,	<ul> <li>Name</li> <li>DOB</li> <li>Classification</li> <li>Validity Dates</li> <li>A-number</li> <li>Safe Address</li> </ul>

Verify
<b>Approval Info.</b>
for I-918A
Qualifying
Family
Member

You will generate the approval notice at the time of final adjudication. You are responsible to ensure that information in the notice is correct.

You must verify that the information in the table below is correct prior to updating an approval for an I-918A Qualifying Family Member in HAVEN.

If the update is an approval for an applicant who is an I-918A Qualifying Family Member (QFM) who is	Then ensure the following information is correct in HAVEN
In the United States,	<ul> <li>Principal's Name*</li> <li>Principal's A-number*</li> <li>QFM's Name</li> <li>QFM's A-number</li> <li>QFM's Country of Citizenship</li> <li>QFM's Classification</li> <li>QFM's Validity Dates</li> <li>QFM's I-94 Number (entered in HAVEN, only)</li> <li>Principal's Safe Address (as it appears in the QFM's filing)</li> <li>* Updates/changes to this</li> </ul>
Outside of the United States,	<ul> <li>information must be made in GUI.</li> <li>Principal's Name*</li> <li>Principal's A-number*</li> <li>QFM's Name</li> <li>QFM's A-number</li> <li>QFM's Classification</li> <li>QFM's Validity Dates</li> <li>Principal's Safe Address (as it appears in the QFM's filing)</li> <li>* Updates/changes to this information must be made in GUI</li> </ul>

## **Updating in HAVEN**

Entering HAVEN Follow the steps below to log into HAVEN:

StepAction1Check the agreement box (a).2Enter your assigned user name and password (b).3Click the Login button at the bottom (c).

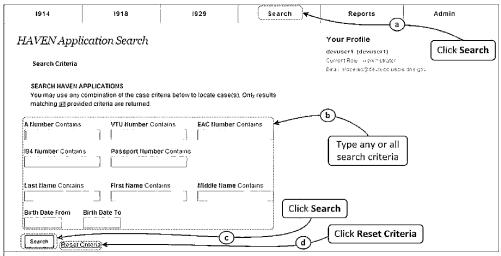
1000	U.S. Citizenship and Immigration HAVEN Services		
	Welcome to HAVEN		
	WARNING!		
	You are accessing a U.S. Government information system, which includes: (1) this computer, (2) this computer network; (3) all computers connected to this network, (4) all devices and storage media attached to this network or to a computer on this network. (Lnauthorized or improper use of this system may result in disciplinary action, and civil or criminal penalties. By using this information system, you understand and consent to the following: - You have no reasonable expectation of privacy regarding any communications transmitted through the data stored on this information system. At any time, the government may monitor, intercept, search and or seize data transiting or stored on this information system. - Any communications transmitted through data stored on this information system may be disclosed or used for any U.S. Government-authorized purpose. For further information, see the Department Order on Use and Monitoring of Department Computer and Computer Systems.		
	Agreement required for login!		
	a)		
	Check to agree		

Follow the steps below to search for a record in HAVEN:

Searching for a Record in HAVEN

Step	Action
1	Click the Search Tab.
2	Type the criteria (b).
3	Click the Search button (c).
4	If you want to clear out all the search criteria, click Reset
	Criteria (d).

**HAVEN Search** This is a screenshot of the HAVEN Search Screen. Screen



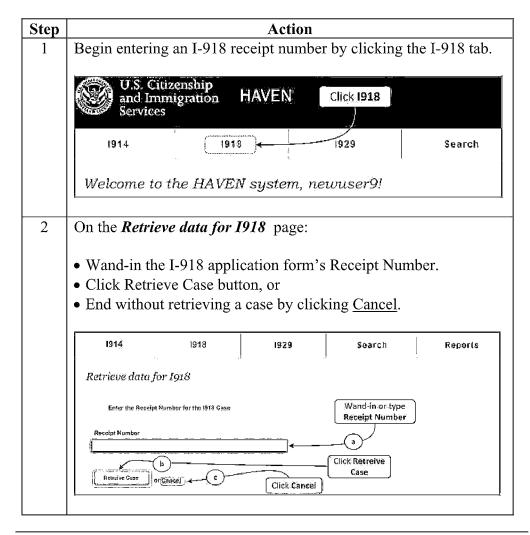
**Important:** This is an exact search – the more data you enter, the less likely you are to get all match.

A numbers must have leading "0"

Sample	Your search returned 34 records			. 4	Page 1 of 2 D
<b>HAVEN Search</b>	Applicant Name	Type	Receipt No.	A No.	OOB
Results	Benson-Davidson, Theresa	1918	EAC1110004444	A123345678	Jan 1, 1970
	<u>David, Kenh</u>	1918	EAC2221110000	A122345678	Oct 22, 1960
	Daviddacum, Norman	<b>1918</b> A	VTU3211234567	A112345678	Nov 15, 1958
	Davidina, Millie	1918	EAC3331115555	A876543210	Mar 3, 1984
	Davidium, Monica	1914	EAC3344556677	A765432109	Feb 20, 1955
	Dawidson, Bronson	1929	VTU9990001234	A654321098	Nov 7, 1963
	Davidson, Gollath	918	EAC0001234567	A543210987	Apr 9, 1943
	Davidson, Tonya	1918A	VTU221198765	A432109876	Aug 22, 1934
	Davie, Jones	1914	EAC2229876541	A321098765	Sep 13, 1973
	<u>Davikim, Lisa</u>	19188	VTU5550054321	A 210987654	May 21, 1980
	Davis, Anderson	1918	EAC7770123456	A109876543	Jun 2, 1954
	<u>Davis, Bette</u>	1914A	VTU1230987654	A098765432	Jul 23, 1978
	Davis, Janice	1914	EAC0088123456	A009876543	May 16, 1944
	Daves, Mares	1914	EAC1110123456	A099876543	Feb 17, 1956
	Davis, Wyncentte	1918	EAC0077123455	A098876543	Mar 30, 1959
	Davisson. Keith	1918A	VTU3219876540	A098776543	Apr 6, 1948
	Nixon-Davis, Samantha	1918	EAC6600987654	A098766543	Oct 10, 1960

Retrieving aFollow the steps below to retrieve a case in HAVEN.Case in HAVEN

NOTE: The case first must have been created in GUI.



Result	A message appears below the I918 Form heading,
Screenshot	"This case exists in the HAVEN database." A 918 can only be viewed in
from Retrieving	HAVEN if it exists in CLAIMS.
a Case in	
HAVEN	The Cap Counter tracks the current number of approved cases for the fiscal year-to-date.

*Important:* Prior to proceeding, you must ensure that the CAP has not been reached and that a visa is available.

1918 Form			
🐵 This case exists in the HA	VEN database.		
Cap 100	Reserve 3	Cap Counter 5716	1 Ì
Receipt Number EAC1108850410	Received Date		

#### Updates are entered through GUI

HAVEN will display the information that it retrieves from GUI. The information on the screen that is grey is from GUI. You must update this information in GUI, not in HAVEN.

General Information	
Personal Info	
Last Name (Family Name) First Name (Given Name)	Middle Name
Date of Birth Marital Status Gender	A-Number SSN
Country of Birth	Country of Citizenship

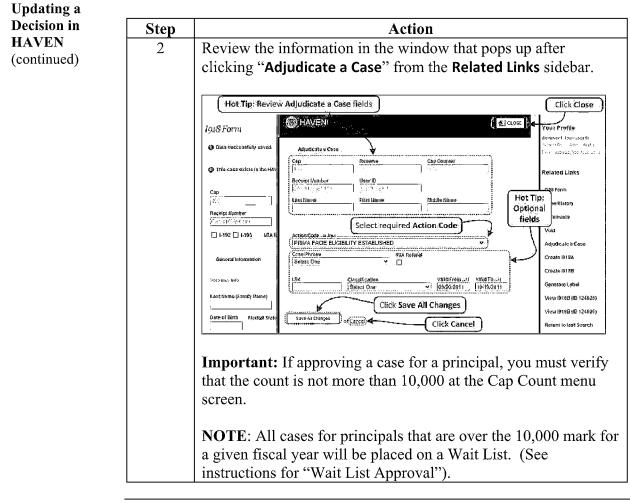
**Important:** HAVEN can only capture cases that already exist in GUI; this information will be grayed out.

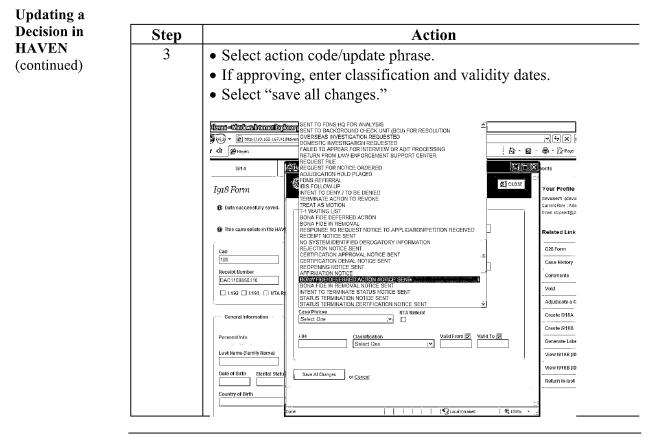
Updating a<br/>Decision in<br/>HAVENYou must update all adjudicative decisions on the I-918 (principal) in both<br/>GUI and HAVEN. Update qualifying family members' I-918As only in<br/>HAVEN. Update any accompanying I-765 for a qualifying family member in<br/>GUI following normal EAD updating requirements.

Step	Action		
1	Click "Adjudicate a Case"		
	the de Britagen	a - a - a - a - a - a - a - a - a - a -	
	U.S. Citizenship and Jimmigration HAVEN Services	Home - Halo Liceoni e Refresh	
	1914 1918 1929 Search	Reports Admin	
	Ig14 Form     Your Profile       Image: State of the HAVEN database.     deviaent 5 (deviaent 5) Current Resa - Administrator: 300, VSC Data Reporting Create the State of the State o		
	Cap         Reserve         Cap Counter           [500         [50         [181           Receipt Number         Nickname         Received Date		
	EAC1024450197 Select One P9/17/2010 Click "Adjudicate a Ca		
	Personal into	Void Adjudicate a Case	
	Last Name (Family Name) First Name (Given Name) Niddle Name ABARQUEZ ANA GRACE I ALMODOVAR	Create 1914A Create 1914B	
	Date of Birth         Marital Status         Gender         A-Number           [04/17/1975         Mariied         Image: Status         A-Number	Return to last Search	
	[ <b>辺sart</b> ] 後後回] <u>152</u> 3970995555「図21965557.011」」回Tribus=Marcott,」第2Faint []	jiavan-Windog] ODE VYR 9,5 27 605000	

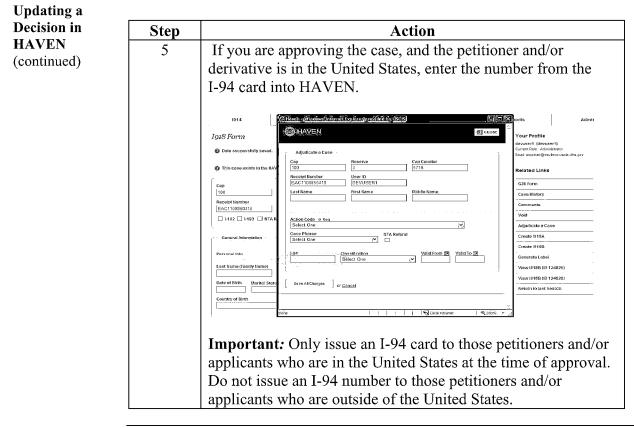
Follow the steps below to update a decision in HAVEN:

Continued on next page





Decision in	Step	Action
HAVEN (continued)	4	Confirm the adjudication in HAVEN.
		<ul> <li>You must confirm that all information is correct before updating.</li> </ul>
		<ul> <li>Once a Visa is issued, it can not be re-used.</li> <li>Notices are generated through HAVEN, there generally is no clerical action with exception of I-94 card processing.</li> </ul>
		<b>Important:</b> You must also update GUI after you update HAVEN.



ecision in	Step	Action				
AVEN ontinued)	6	Verify that all information is correct, then select "ok"				
		<ul> <li>The Print Preview button is available to preview an approval notice prior to saving the changes.</li> <li>The class and I-94 number are currently missing on the approval preview screen.</li> <li>This issue will be corrected on the next release of HAVEN.</li> <li>You must verify all other data on the approval notice prior to saving.</li> </ul>				
		Ig18 Form     S] close       Ig1018 Form     S] close       Ig1010 Form     Cap Counter       This case exists in the HAV     S       Receipt Number     User ID       Receipt Number     User ID	Your Prolile devizert (devizert) Evreit Roy - Administrater Errei-devizer decivected Related Links			
		Cap     ExC1108820410     DEVUSER1       100     Last Name     First       Becejst Number     First     Middows Nigradultspionar.       EAC1108269410     Cancel       1492     L193     NITA R       General Information     Steet One	G28 Form Case History Comments Void Adjudicate a Case Create 1918A			
		Personal Info L94 Classification Valid From (3) Valid To (3) Last Hano (Family Namo) Dote of Birth Liambal State Save At Changes or Cased	Croste 1938 Generale Label View 1938 (D 124625) View 1938 (D 124626) Return to last Search			

## **Processing an Approval**

Processing an Approval

Follow the steps below to process an approval.

Step	Action	
1	Verify that all information is correct and both HAVEN and GUI	
	have been properly updated, including I-94 number. (See the	
	instructions below for GUI updating).	
2	Separate duplicate KCC copy from the record and stamp and	
	make appropriate notations – leave this loose in the file.	
3	Attach the I-94 Card(s) to the non-record side of the file.	
4	Route the file to clerical for completion of the I-94 and	
	subsequent routing of I-94 to KCC.	

HAVEN Updating Errors

Refer to the table below to determine what steps to take if you update a case in HAVEN in error.

If you realize the case was updated in error	Then
On the same day,	<ul> <li>Immediately notify a Division 6 SISO or ISO3.</li> <li>The SISO or ISO3 will pull the approval notice from the print queue.</li> <li>Once the approval has been pulled, update the case as "approval ordered in error."</li> </ul>
After the date of approval and the case is approvable,	Issue an intent to revoke.
After the date of approval and the case is approvable but was granted the wrong class of admission, validity date, or I-94 number,	Notify a Division 6 SISO or ISO3 for instruction on issuing an amended notice.

# **GUI Updating**

General	Form I-918 is also updated in GUI as the EAC# corresponds to a "dummy" 765 that was entered for the purpose of generating an Employment Authorization Document if the case is ultimately approved.	
		e normal directions for updating an I-765 in GUI. RFEs, Intents, and Denials will be updated in this system—mirroring the actions AVEN.
	<b>NOTE:</b> Form I-918A does not have a "dummy" I-765 entered in GUI. If an I-765 is filed along with the Form I-918A, it will be adjudicated on its own.	
	GUI for a	ble: An I-918A that requires an RFE will not generate any update in concurrently filed I-765. Should the I-765 require an RFE of its apple: no signature), it will be adjudicated independently from the I-
Overseas Safe Address	<ul> <li>GUI does not allow for overseas addresses. If the safe address listed on the I-765 (either dummy principal I918 or for A19/A20 filings) is an overseas address, it is keyed in by data entry as the 75 Lower Welden Street address. If the safe address is an overseas address:</li> <li>Place a manual hold on the case.</li> <li>Send the file to clerical with the appropriate instructions for a clerical release of the approval, denial or the RFE</li> </ul>	
Approval (U-1 In the US)	Follow the	e steps below to update the card approval in GUI.
	Step	Action
	1	Enter the EAC# into the GUI search field.
	2	Verify the information on the screen is correct.
	3	Enter "Adjudicate a Case" or press [F10].
	4	Choose Approve Case.
		Choose Approve—order notice.
		• Choose "Card Sent to Applicant" from drop down menu.
	5	Enter validity dates assigned to the I-918.
	6	Select "Save".
	7	Select "Okay".
	8	Exit from screens.

## GUI Updating, Continued

Approval (U-1Follow the steps below to update the card approval in GUI.Outside of theStepUS)Step

Step	Action	
1	Enter EAC# into GUI search field.	
2	Change the address to:	
	75 Lower Welden Street	
	St. Albans, VT 05479	
3	Enter "Adjudicate a Case" or press [F10].	
4	Choose Approve Case.	
	Choose Approve—order notice.	
	• Choose "Card Sent to Applicant" from drop down menu.	
5	Enter validity dates assigned to the I-918.	
6	Select "Save".	
7	Select "Okay".	
8	Exit from screens.	

**NOTE:** PONDS may contact you when the card is returned. The card can be destroyed. The record can be reopened and a new card issued when the U-1 provides evidence of his/her lawful entry as a U nonimmigrant.

RFE

Follow the steps below to update the RFE in GUI.

Step	Action	
1	Enter EAC# into GUI search field.	
2	Verify information on screen is correct.	
3	Enter "Adjudicate a Case" or press [F10].	
4	Choose Case Review.	
	Choose Place in Suspense.	
	• Choose Order Request for Evidence (either initial and	
	additional or just additional).	
5	Select "Save".	
6	Select "Okay".	
7	Exit from screens.	

### GUI Updating, Continued

**Denial** Follow the steps below to update a denial in GUI.

Step	Action
1	Enter EAC# into GUI search field.
2	Verify information on screen is correct.
3	Enter "Adjudicate a Case" or press [F10].
4	• Choose "Deny the Case".
	Choose "Order Denial Notice".
5	Select "Okay".
6	Remove Supervisory Hold.
7	Exit record.

#### GUI Updating Errors

If an I-918 is erroneously updated as an approval, or the data entered for the update is incorrect, refer to the "Case Approved by Error – Stop Card Production" section of the Case Updated by Error in CLAIMS SOP.

For all other errors, follow the instructions in the <u>Case Updated by Error in</u> <u>CLAIMS SOP.</u>

# **Glossary of Terms**

BIWPA	Acronym for Battered Immigrant Women Protection Act of 2000 of the Victims of Trafficking and Violence Protection Act of 2000, div. B, Violence Against Women Act of 2000, tit. V, Pub. L. No. 106-386, 114 Stat. 1464, (2000), <u>amended by</u> Violence Against Women and Department of Justice Reauthorization Act of 2005, tit. VIII, Pub. L. 109-162, 119 Stat. 2960 (2006), <u>amended by</u> Violence Against Women and Department of Justice Reauthorization Act—Technical Corrections, Pub. L. 109-271, 120 Stat. 750 (2006).
Certifying Agency	A Federal, State or local law enforcement agency, prosecutor, judge, or other authority, that has responsibility for the investigation or prosecution of a qualifying crime or criminal activity. This includes agencies that have criminal investigative jurisdiction in their respective areas of expertise, including, but not limited to, child protective services, the Equal Employment Opportunity Commission, and the Department of Labor.
Certifying Official	The head of the certifying agency, or any person(s) in a supervisory role who has been specifically designated by the head of the certifying agency to issue U nonimmigrant status certifications on behalf of the agency; or a Federal, State, or local judge.
Indian Country	<ul> <li>Indian Country includes:</li> <li>All land within the limits of any Indian reservation under the jurisdiction of the U.S. Government, notwithstanding the issuance of any patent, and including rights-of-way running through the reservation;</li> <li>All dependent Indian communities within the borders of the United States whether within the original or subsequently acquired territory thereof; and whether within or without the limits of a state; and</li> <li>All Indian allotments, the Indian titles to which have not been extinguished, including rights-of-way running through such allotments.</li> </ul>
Investigation or prosecution	The detection or investigation of a qualifying crime or criminal activity, as well as to the prosecution, conviction, or sentencing of the perpetrator of the qualifying crime or criminal activity.

### Glossary of Terms, Continued

Military Installation	Any facility, base, camp, post, encampment, station, yard, center, port, aircraft, vehicle, or vessel under the jurisdiction of the Department of Defense, including any leased facility, or any other location under military control.
Next friend	A person who appears in a lawsuit to act for the benefit of the alien under the age of 16 or incapacitated or incompetent, who has suffered substantial physical or mental abuse as the result of being a victim of qualifying criminal activity. The next friend is not a party to the legal proceeding and is not appointed as a guardian.
Physical or mental abuse	Injury or harm to the victim's physical person, or harm to or impairment of the emotional or psychological soundness of the victim
Qualifying crime or qualifying criminal activity	Includes one or more of the following or any similar activities in violation of Federal, State or local criminal law of the United States: rape; torture; trafficking; incest; domestic violence; sexual assault; abusive sexual contact; prostitution; sexual exploitation; female genital mutilation; being held hostage; peonage; involuntary servitude; slave trade; kidnapping; abduction; unlawful criminal restraint; false imprisonment; blackmail, extortion; manslaughter; murder, felonious assault; witness tampering; obstruction of justice; perjury; or attempt, conspiracy, or solicitation to commit any of the above mentioned crimes.
Similar activity	Refers to criminal offenses in which the nature and the elements of the offenses are substantially similar to the statutorily enumerated list of criminal activities in INA $101(a)(15)(U)(iii)$ .
Qualifying family member	In the case of an alien victim 21 years of age or older who is eligible for U nonimmigrant status as described in section $101(a)(15)(U)$ of the Act, the spouse or child(ren). In the case of an alien victim under the age of 21 who is eligible for U nonimmigrant status as described in section $101(a)(15)(U)$ of the Act, qualifying family member means the spouse, child(ren), parents, or unmarried siblings under the age of 18 of such alien.

# Glossary of Terms, Continued

Territories and Possessions of the United States	American Samoa, Bajo Nuevo (the Petrel Islands), Baker Island, Howland Island, Jarvis Island, Johnston Atoll, Kingman Reef, Midway Atoll, Navassa Island, Northern Mariana Islands, Palmyra Atoll, Serranilla Bank, and Wake Atoll.
United States	Except as otherwise specifically noted within the INA or regulations, when used in a geographical sense, means the continental United States, Alaska, Hawaii, Puerto Rico, Guam and the Virgin Islands of the United States. ( <i>see INA <math>101(a)(38)</math></i> ).
U nonimmigrant status certification	Form I-918, Supplement B, "U Nonimmigrant Status Certification," which confirms that the petitioner has been helpful, is being helpful, or is likely to be helpful in the investigation or prosecution of the qualifying criminal activity of which he or she is a victim.
U interim relief	Interim benefits that were provided by USCIS to petitioners for U nonimmigrant status, who requested such benefits and who were deemed prima facie eligible for U nonimmigrant status prior to the publication of the implementing regulations.
Victim of qualifying criminal activity	An alien who has suffered direct and proximate harm as a result of the commission of qualifying criminal activity.

# I-918 Routing Worksheet for Withdrawals

ARCODE/FILE NUMBER	Place I-918/1918A Barcode Mere	ISO #: DATE:
	<u>CLERICAL AC</u>	TION
	RFE	
Additional Evidence (87 Da		Initial/Additional Evidence (87 Days)
Saved on LAN under:	ЕАС́# А́#	No Action Needed by Clerical
	APPROVA	L
<u>In U.S.</u> U-1 NGO Ust Derivative NGO List U-2 U-3 U-4+	U-5	Outside U.S. U-1 Derivative U-2 U-3 U-4 U-5
	🔲 i-192 Release	
	DENIAL/OR	DER
I-918 Order #:	Saved on	LAN under: EAC# A#
1-192 Order #:	Saved on	LAN under: EAC# A#
	WAIT LIS	ľ
Date Received:	F	B) Name DOB:
FD258 Date:	F	D258 Results: IDENT /NONIDENT
	<b>FILE ROUTI</b>	NG
Data Intry Scanning     Photos Signatus	e Fingerprint	( Supervisor/Contest Sign=off)
(3)⊠ D6 VAWA Sort ⊠ Update CIS COA (If denied, COA up	AS: <i>(Previous CO</i> odate after the appeal period	M)(])⊠ SISO Denial Sign-off;
	T/O – Shelving elf         33 days87 day	
Consolidate; into		🚺 NTA Referral; (Supervisor Sign-off)
2 Denial/Appeal bold	l shelf 60 days	Other:
		4 RECORDS

# I-918 Routing Worksheet for Intents to Deny

CODE/FILE NUMBER	Place I-918/1918A Barcode Here	ISO #: DATE:
	CLERICAL ACT	TION
	RFE	
<ul> <li>Additional Evidence (87</li> <li>See Attached Document</li> </ul>	Days)	Initial/Additional Evidence (87 Days)
Saved on LAN under:	EAC# A#	No Action Needed by Clerical
	APPROVAL	
In U.S. U-1 NGO List Derivative NGO List		<u>Outside U.S.</u> □ U-1 □ Derivative
U-2 U-3 U-4	_	U-2 U-3 U-4 U-5
	I-192 Release	
	DENIAL/ORD	
1-918 Order #:	Saved on L	AN under: EAC# A#
1-192 Order #:	Saved on L	AN under: EAC# A#
	WAIT LIST	
Date Received:		il Name DOB:
FD258 Date:		258 Results: IDENT /NONIDENT
	FILE ROUTIN	
Data Entry Scanning Photos Signat	uare Fingerprint	Capervisor/Coursel Sign-off)
D6 VAWA Sort Update CIS CO (li`denied, COA	A as: update after the appeal period.)	SISO Denial Sign-off:
S FCU/ FMU	muo aut.	Return to ISO#
	es 170 – Sheiving Shelf 🔀 33 days <u>8</u> 7 days	At Cube #
Consolidate:	to	NTA Referral:
🔲 Denial/Appeal h	old shelf 60 days	Other:
		RECORDS
	······································	hite paper for wait list cases

# I-918 Routing Worksheet for Intents to Revoke

!	Place I-918/I918A Barcode Here	ISO #: DATE:	_
·····	CLERICAL AC	TION	
	RFE		
Additional Evidence (87 Days     See Attached Document     See Attached Document     Saved on LAN under:	5) AC#) A#	<ul> <li>Initial/Additional Evidence (87 Day:</li> <li>No Action Needed by Clerical</li> </ul>	;)
	APPROVA	L	
In U.S. U-t NGO List Derivative NGO List U-2 U-3 U-4	U-5	<u>Outside U.S.</u> U-1 Derivative U-2 U-3 U-4 U-5	
<u> </u>	I-192 Belease		
<u> </u>	DENIAL/OR	)ER	
1-918 Order #:	Saved on	LAN under: EAC# A#	
I-192 Order #:	Saved on	LAN under: EAC# A#	
	WAIT LIS	ľ	
Date Received:	F	BI Name DOB:	
FD258 Date:	F	D258 Results: IDENT /NONIDENT	
- • • • • • • • • • • • • • • • • • • •	FILE ROUTI	NG	-
	Fingerprint	(Supervisor/Control Sign-off)	
D6 VAWA Sort Update CIS COA as (If denied, COA upd	: ate after the appeal period	) 🛛 SISO Denial Sign-off:	
	′O – Shelving ™⊠ 33 days <u>8</u> 7 days		
Consolidate: into		NTA Referral:     (Supervisor Sign-of)	— ற
🔲 Denial/Appeal hold s	helf 60 davs	Other:	

# I-918 Routing Worksheet for Revocations

ARCODE/FILE NUMBER	ISO #: DATE:
CIERICA	L ACTION
	RFE
Additional Evidence (87 Days)	🔲 Initial/Additional Evidence (87 Days
See Attached Document	No Action Needed by Clerical
APPI	ROVAL
<u>In U.S.</u>	<u>Omside U.S.</u>
U-1 NGO List Derivative NGO List	U-1 Derivative
U-2 U-3 U-4 U-5	U-2 U-3 U-4 U-5
1-192 F 	L/ORDER
	ved on LAN under: EAC# A#
I•192 Order #: Sav	ved on LAN under: EAC# A#
WAI	IT LIST
Date Received:	FBI Name DOB:
FD258 Date:	FD258 Results: IDENT /NONIDENT
FILE R	OUTING
🔲 Data Entry Scanning	AAO:
Photos Signature Fingerprint	t ( Supervisor/Counsel Sign-off)
(H) ≥ D6 VAWA Sort ⇒ Update CIS COA as: (Previous (If denied, COA update after the appeal	
FCU/ FMU VAWA - Expeditos T/O – Shelving	Return to ISO#     At Cube #
<ul> <li>I-918 RFE Hold Shelf 33 days</li> <li>Consolidate:</li> </ul>	87 days
into	(Supervisor Sign-off
(3) 🛛 Denial/Appeal hold shelf 60 days	Other:
	(5) × records
	ing or white paper for wait list cases

### I-918 SOP Revisions

Changes Prior<br/>to CurrentThe revisions below represent changes that were made to this document prior<br/>to the current revision date.Revision DateThe revision date.

<b>Revision</b> #	Date	Subject	Pages
1	5/8/08	FBI name check process for I-912 added	38-40
2	5/29/08	Filing deadline for Interim Relief recipients suspended.	33
3	5/29/08	• Process for notifying ICE for trafficking referrals refined	53
		• Note regarding supervisory consultation on waivers for violent criminal acts, terrorism, foreign policy concerns or national security issues added.	36
		• Form I-192 to be used to waive passport requirements (INA 212(a)(7)(B)) for U status seekers who are in the US.	36
		• Added necessity to annotate on the form what grounds are being waived with Form I-192	37
4	6/4/08	Procedure for contacting law enforcement agencies refined	27
5	7/3/08	IBIS clarification for I-918A	10
6	8/18/08	Revised and reformatted (info mapped) entire document.	Throughout
7	1/22/09	• Fee waiver on I-192 added	Throughout
		Clarification of passport/BCC requirement	12
		• Extension of status provisions	Throughout
		• Process for FD-258s that are not scanned	43
		• GUI updating steps added	79
		• Waiver criteria added	49
		Missing RAP Sheet procedure	44
8	2/6/09	• Added to initial evidence required - photos for consular processing	36
		<ul> <li>Principal's EAC# to be entered into the Remarks block on I-918A</li> </ul>	38

#### Changes Prior to Current Revision Date (continued)

Revision #	Date	Subject	Pages
9	04/10/09	• ICE referral process and Record of Contact refined.	67
		• Process for correcting GUI errors added.	80
10	05/01/09	• Added a new block titled "Fingerprint Response".	43-45
		• Updated ICE email address.	69
11	06/12/09	• Added third paragraph to "General" table regarding relationship documents.	39
		• Added new block titled "Age Out Restrictions".	41
		• Added new block titled "Worksheet Annotations".	44
		• Added new block titled "Needing Biometrics (in the	47
		<ul> <li>US)".</li> <li>Added new block titled "Needing Biometrics (outside the US)".</li> </ul>	48
		• Added new block titled "Multiple I-192 Waivers	59
		Filed".	60
		<ul> <li>Added new block titled "Form I-193 Waiver Filed".</li> <li>Modified text in "General" block regarding validity</li> </ul>	64
		dates.	
		• Added section titled <b>"Validity Dates"</b> .	64-67
		• Included more information in the "General" block under Employment Authorization section.	71
		• Employment Authorization validity dates clarified and "GUI Claims Updating Errors" lock added.	73
		• Validity date information removed from updating blocks titled "Approval of I-918 in HAVEN" and "Approval of I-918A in HAVEN".	88
12	7/22/09	• Moved "Glossary of Terms" to back of document.	84-86
		• Corrected formatting issues.	Throughout
13	09/18/09	• Added another row at the end of the "If/Then" table in the <b>Age-out Restrictions</b> block.	34
		• Added second paragraph to the Waiver Approval and Validity Dates block.	48
		• Corrected validity date in the example from 3/29/09 to 3/22/09.	58

#### Changes Prior to Current Revision Date (continued)

<b>Revision</b> #	Date	Subject	Pages
14	12/04/09	Modified I-193 process.	50
15	12/18/09	• FBI name check validation added	52
		• Section 384: Adverse Information expanded	62-66
16	2/19/10	• A/T-file processing guidance added	13
		• Denial for lack of I-918, Supplement B	17
		Victim definitions clarified	20-23
		• Officer required to locate derivative filings	35
		• Overseas photo requirements modified	41
		• Fingerprint issues clarified (missing prints and	45-47
		unclassifiable prints)	
		• Decisions on multiple filings for the same alien	67
17		Notification process for 384 violations added	71
		• ROP changed (I-918 and I-192 ROPs separated)	81
18		Passport/BCC validity clarification	15
19	05/05/10	Update the FBI Name and DOB check process	58-60
20	05/28/10	• A new scenario to assist when assigning validity dates was added	67
21	7/9/10	Waiting List Process replaces Visa Cap/Waiting List section	76-80
		• Trafficking referrals email address updated	85
22	10/19/2010	• Exception circumstances option added to U-1 extension possibilities	12
		• Interim relief termination options added	15
		• Blank I-918B may result in denial	17
		• Age-out restrictions for table updated for U-3	38
		• Denial requirement for pending I-918A when principal adjusts	39
		• Interim relief termination date added	43
		• U-3 validity periods for age out cases added	66
		• SISO sign off requirement for NTA	70
23	12/2/2010	KCC routing reference removed.	41
		Validity scenario added for Qualifying Family MembersU-1 when the U-1 has a pending I-485 or is expired	66
24	01/31/2011	• Fee reference for biometrics removed	44
		• Replaced duplicate RAP sheet process with BBSS process	49

#### Changes Prior to Current Revision Date (continued)

<b>Revision</b> #	Date	Subject	Pages
25	04/26/2011	• Clarified what constitutes "No I-918B filed"	17
		• Fingerprint age requirements clarified	44
26	06/18/2011	• Added requirement to use the most up-to-date routing worksheet	10
		• Requesting an I-693 for health related grounds.	55
		• Added Form I-693 Validity Chart.	56
		• Added instructions for I-918A deferred action review.	70-72
		• Added instruction for sending a second copy of an approved petition/application for KCC Processing.	92
		• Added instructions for updating in GUI and HAVEN.	94 -106
	2	• Added instructions for correcting an updating error in HAVEN.	106
		• Added instructions for updating approvals in GUI	107
		• Added instruction to issue I-192 denials through Correspondence Generator.	110
		• Removed references related to ACCESS database update.	Throughout
27	5/24/12	Added section entitled "Withdrawal of U Non Immigrant Status Certification Form I-918B	17
		Corrected information regarding how to calculate the age of the child for U3 Qualifying Family Members	36
		Deleted instructions for requesting fingerprint fees for principals and derivatives who reach the age of 14 while their Form I-918 or Form I-918A is pending.	44
		Updated instructions for requesting updated IDENT fingerprint results	49
		Deleted the block entitled "Requesting Duplicate or Updated RAP Sheets for IDENT cases.	51
		Updated the I-192 Name Check Process to indicate that FBI Name Check results for the I-192 are valid indefinitely	59
		Added table to identify recommended action when adjudicating a motion to reopen a denial based upon no Form I-918, Supplement B.	87
		Added call-up information when making Trafficking referrals to ICE	90

#### Changes Prior to Current Revision Date (continued)

Revision #	Date	Subject	Pages
	·	Added information regarding GUI updates when the	106
		Safe Address is a foreign address	
28	10/22/2012	Renamed block labeled "Credible Evidence Standard"	10
		Added statutory and regulatory authority	11
		Renamed block labeled "Waiver Authority"	11
		Blocks relating to U-1, U-2, U-3, U-4, U-5 Eligibility	11
		Requirements – added "and" to penultimate item in both	
		lists.	
		Corrected instructions for accessing the Div 6 MRD FP	54
		Scheduling worksheet to reflect correct name and	
		folder location. The worksheet is titled "VAWA	
		Biometrics & FP Scheduling" but labeled "Div 6 MRD	
		FP Scheduling" in the Div 6 ADJ Worksheets folder	
		Added instructions to request refreshed fingerprint	54
		responses for expired Non-ident and Ident responses	
		Renamed block labeled "Unusually Direct Victim"	54
		to "Bystanders Who Suffer Unusually Direct injuries"	
		Added Federal Register citation where this term is	
		discussed.	
		Added information regarding the U1 validity period for	65 and 67
		U Derivatives who subsequently file their own I-918	
		seeking principal status	
		"Overseas Safe Address" – placed in separate block	108
		Corrected Approval instructions to indicate "Send to	111
		Clerical" field should indicate "N" for I-192 approvals	
		Added Previous Revisions at the end of the document	115
		Created hyperlinks to worksheets and referenced	Throughout
		citations	
29	1/9/13	Revision 29 includes revisions in the SOP that were	57
		uploaded two different dates. These have been consolidated	
		at the request of the Division. Added block antitled " $(2)(2)(D)$ Prostitution"	
		• Added block entitled "212(a)(2)(D) Prostitution"	
		• Updated information regarding a Positive FBI	64
		Fingerprint response.	Theory
		• Changed references to ACCESS to read HAVEN	Throughout
		• Updated age-out section	77
		• Added instruction for the officer to list the I-94	108
		number on the worksheet prior to sending the file to	
		clerical.	

#### Changes Prior to Current Revision Date (continued)

Revision #	Date	Subject	Pages
30	5/1/13	Added requirement that LPRs are not eligible for U	7,8
		related nonimmigrant status.	
		Added note – U3 Derivatives will get full four year	40
		validity period.	
		Explained examples of Health Related Grounds	54
		Added block for "Subsequent I-192 Filed	58
		In the "U-3 Reaching 21 before Validity Expires"	68
		block, removed reference to the same ending date as	
		principal and change the ending date to just a full four	
		years. Also corrected HAVEN validity date for a	
		derivative approved on 3/22/09.	
		Revised second block title to "U-2, U-4 and U-5 -	72
		Neither Principal nor Derivative had Interim Relief."	
		Added requirement that all Intents to Revoke and	93
		Revocations must be completed on the LAN and not in	
		Correspondence Generator	

#### Changes Prior to Current Revision Date (continued)

Revision #	Date	Subject	Pages
		Updated references of ACCESS to reflect HAVEN	Entire
		~ 	Document
31	6/24/13	Updated blocks relating to derivatives to indicate that	8,9
		they will receive a full four year validity period, even if	
		that exceeds the validity period of the principal.	
		Added requirement that IBIS ROIQ be included for	10
		KCC processing	
		Added instruction that guardian or next friend may	11
		write the personal statement on behalf of principals	
		who are incapacitated or under the age of 16.	
		Updated table regarding statutory criminal activity	16
		Updated block entitled "Substantial Mental or Physical	22
		Abuse" to include information regarding preexisting	
		conditions and a series of acts.	
Í		Updated block entitled "Prohibition for Certain Family	35
		Members" to indicate that the officer must enter	
		culpable family members into HAVEN when	
		adjudicating domestic violence related cases.	
		Updated sections relating to age-out provisions.	36, 58, 60
		Removed chapters entitled "Inadmissibility Waivers",	
		"I-192 FBI Name Checks", and "I-918 Age Out	
		Deferred Action Review"	
		Updated hyperlinks	Entire
			Document
32	8/6/13	Removed U-3 from Duration of Status section	8
		Added requirement that the petitioner submit initial	11
		evidence of passport that was valid at the time of filing.	
		Changed system that I-192's are processed in from	89
		CLAIMS to GUI.	
		Changed 4 to four.	8,55,57
		Updated information for calculating the age of the	33
		qualifying family member.	
		Added block entitled "Á file Requests"	62
		Updated SOP for formatting, spelling, and branding	Entire
			Document

#### Changes Prior to Current Revision Date (continued)

Revision #	Date	Subject		Pages
33	8/13/13	Renamed Chapter entitled "Wait List" That chapter i	s	74
		now named "Post U Visa CAP Process". Updated		
		maps to include current processing.		
34	8/27/13	Removed references to requesting a finger print fee		42, 43
		Updated block entitled "Needing Biometrics (in the		43
		United States) to reflect that fingerprint scheduling		
		should be requested by using the Div 6 MRD		
		Fingerprint Scheduling worksheet.		
		Replaced references to "IBIS" with "TECS"	T	hroughout
35	10/8//13	Deleted requirement that the petitioner must	34	791
		submit three passport style photographs of a		
		derivative who is outside of the United States.		
		Removed custody and residency requirement	37	803
		related to adopted children. Combined		
		information relating to biological and adopted		
		children into one block.		
36	11/4/13	Added map instructing the officer to completely	43	874
		fill out the Div 6 MRD Fingerprint Scheduling		
		worksheet.		
		Corrected hyperlink	43	874
		Added clarification that the officer should look to	19	947
		the age at the victim at the time the qualifying		
		crime occurred when determining who qualifies as		
		an indirect victim.		
		Updated TECS map to include instructions for	10	945
		officers to send a copy of the Resolution Memo		
		when sending copies to the KCC.		

#### Changes Prior to Current Revision Date (continued)

<b>Revision</b> #	Date	Subject	F	ages
37	11/14/13	Added instructions for sending names of updated certifying officials to ISO3s for ECN updating	14	990
		Added instruction that the officer is not required to obtain a valid fingerprint response prior to issuing a denial.	15,42	
		Corrected hyperlink	10	960
38	12/2/13	Updated map entitled "U-1 Initial Evidence" to reflect that petitioners may submit evidence of a valid Border Crossing Card (BCC), in addition to a passport.	11	1032
		Corrected validity dates for derivatives when the U-1 has a pending I-485.	59	1093
		Updated Wait List Process	74-81	1084
		Deleted maps entitled "Case Actions" and "Validity Dates".	76	
39	1/16/14	Updated map entitled, "FD-258 in File but No Results in System" to include dead scan instructions.	50	1169
		Updated Wait-list process Table	76-77	1209



# U.S. Citizenship and Immigration Services

# I-918 PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

July 11, 2014

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#### 1 General

#### 1.1 Purpose

This SOP sets forth the procedures for the adjudication and processing of Form I-918, Petition for U Nonimmigrant Status, within the Vermont Service Center (VSC).

#### 1.2 Disclaimer

This SOP is not intended to be, and should not be taken as, an authoritative statement of the rules of decision for Form I-918, Petition for U Nonimmigrant Status. This SOP is only a guide for the consistent processing of Form I-918. USCIS bases the actual decision in a particular case on the record for that case, the Immigration and Nationality Act (INA), regulations, precedent administrative and judicial decisions, and general statements of USCIS policy. Thus, nothing in this SOP creates any substantive or procedural right or benefit that is legally enforceable by any party against the United States or its agencies or officers or any other person.

#### 1.3 Applicability/ Scope

This SOP is applicable to all VSC SISOs, officers and clerical personnel performing adjudicative or clerical functions or review of those functions. Personnel performing other duties pertaining to Form I-918 will be similarly bound by those provisions of this SOP that apply to their specific task or duties.

#### 1.4 Conflict Resolution

Any provision of the INA or 8 CFR that conflicts with this SOP will take precedence over the SOP. If you identify a conflict, report the matter immediately to your supervisor or to any SISO.

If any conflict is noted between this SOP and policy or guidance documents issued by HQSCOPS, report the matter through the supervisory chain for resolution.

This SOP supersedes all prior Vermont Service Center guidance documents, policy memoranda, training packets, or other materials pertaining to clerical operations and processing; these documents should be discarded.

#### 1.5 Revisions

#### The *revisions* section should include the following information:

Numbered revisions to this SOP will be issued as required; no other document will be considered a valid modification.

#### **Electronic Copies**

Electronic copies of the SOP will be modified to reflect changes as they are issued. A summary of all revisions will be included in the electronic SOP.

#### **Proposed Changes**

Submit proposed changes with appropriate supporting documents through first-line supervisors.

#### **Current Revisions**

Current revisions will be posted in the beginning of the document and all new changes will be highlighted in yellow. **\*NOTE**: The KM# column indicates the Knowledge Management change request number associated with the change.

Revision #	Date	Subject	Page(s)	KM#
46	7/11/14	Added statement about who can collect fingerprints overseas.	58	1853
		Added notes related to placing applicants on the Wait List when there are subsequent filings.	77, 91	1788
		Added reminder and instructions to correct Name/DOB discrepancies for Wait List cases.	90, 124	1852
		Added steps for I918/I918As that need RFE/NOID issuance to the Wait List processing table.	92	1799
		Added instructions to band more than one A-file together for Wait List cases.	93	1852
		Added processing instructions for Wait List cases.	93	1852
		Updated all routing sheets.	132-135	1852

### 2 General Adjudication Information

#### 2.1 De Novo Review

USCIS will conduct a *de novo* review of the petition and supporting evidence during all stages of the adjudication process.

USCIS is permitted to investigate any aspect of the petition.

#### 2.2 Burden of Proof

The burden of proof is on the petitioner at all times during the initial adjudication of a Petition for U nonimmigrant Status (Form I-918 and Form I-918, Supplement A).

The petitioner is required to fully establish all elements of eligibility for the desired benefit.

#### 2.3 Credible Evidence Standard

The petitioner may submit any credible evidence relating to his or her Form I-918 for consideration by USCIS. USCIS will determine, in its sole discretion, the evidentiary value of previously or concurrently submitted evidence.

USCIS may use any previously submitted evidence for this or any other immigration benefit or relief in evaluating eligibility.

USCIS is not bound by previous factual determinations.

#### 2.4 Routing Worksheets

You are required to use the most current worksheet each time you take an adjudicative or routing action on an I-918 or I-918A filing.

### 3 Overview

#### 3.1 Statutory and Regulatory Authorities

Refer to the chart below for the appropriate statutory and regulatory authority for the U Nonimmigrant Status Program:

If you are referencing the	Then the appropriate statutory	
	and regulatory authority is	
U Nonimmigrant Status Program	<u>INA Section 101(a)(15)(U)</u>	
Implementing regulation	<u>8 CFR 214.14</u>	
Filing fees for U nonimmigrant petitions	<u>8 CFR 103.7</u>	
Waiver of inadmissibility	<u>8 CFR 212.17</u>	
Regulation requiring certain U	<u>8 CFR 274a.13(a)</u>	
nonimmigrants to file an application		
when seeking employment authorization		
Regulation allowing U nonimmigrant	<u>8 CFR 274a.12(a)</u>	
status recipients to accept employment		
Interim Rule	<u>72 FR 53014</u>	

#### 3.2 U-1 Eligibility Requirements

Basic Eligibility Requirements for U-1 (Principal):

- 1. Petitioner must be a victim of one of the enumerated crimes found in section 101(a)(15)(U)(iii) of the Immigration and Nationality Act (INA).
- 2. Petitioner must have suffered substantial physical or mental abuse as a result of being a victim of one of those enumerated crimes.
- 3. Crime(s) must have violated the laws of the United States or occurred in the United States.
- 4. Petitioner has been/is being/likely to be helpful to the investigation and/or prosecution of the crime for which he/she was a victim, and
- 5. Petitioner is admissible to the United States. Refer to the I-192 SOP for information related to inadmissibility grounds and Requests for Evidence.

NOTE: Must be a non-immigrant. LPR's are not eligible to be granted U status.

#### 3.3 U-2, U-3, U-4, U-5 Eligibility Requirements

Basic Eligibility Requirements for U-2, U-3, U-4, U-5 (Derivative):

- 1. Alien must be a qualifying family member of a U-1 (Principal) with an approved Petition for U Nonimmigrant Status (Form I-918). and
- 2. Alien must be admissible to the United States. Refer to the I-192 SOP for information related to inadmissibility grounds and Requests for Evidence.

NOTE: Must be a non-immigrant. LPR's are not eligible to be granted U status.

#### 3.4 Visa Cap/ Wait List

- A limit of 10,000 U-1s (principals) can be approved in any fiscal year.
- All those who apply but whose petition cannot be approved solely because there are no visa numbers remaining will be placed on a Wait List.
- Those on the Wait List may be eligible for deferred action, parole and stays of removal for the U-1 petitioners and eligible family members.

#### 3.5 Duration of Status

- Generally, U nonimmigrant status may be approved for a period not to exceed four years in the aggregate.
- Exceptions are made for cases with more than three years in interim relief. These cases will be granted one year of validity in addition to the time already accrued in interim relief. This will allow the alien time to file for adjustment while still in valid U nonimmigrant status.
- A qualifying family member granted U-2, U-4 and U-5 status will be approved for an initial period that does not exceed the expiration date of the initial period approved for the principal alien. Extensions are possible in limited circumstances.
- A qualifying family member granted U-3 status will be approved for an initial period of four years even if this validity exceeds the expiration date of the initial period approved for the principal alien. Extensions are possible in limited circumstances.

#### 3.6 Extension of U-1 Status

Extensions of U-1 nonimmigrant status beyond the four-year period are available upon attestation by the certifying official that the alien's presence in the United States continues to be necessary to assist in the investigation or prosecution of qualifying criminal activity or if the U-1 can demonstrate he/she qualifies for an extraordinary exception circumstance.

#### 3.7 Extension of status (U2 through U-5)

When a U nonimmigrant's initial approved period of stay on Form I-94 is less than four years, he or she may file the Application to Extend/Change Nonimmigrant Status (Form I-539) to request an extension of U nonimmigrant status for an aggregate period not to exceed four years.

This most commonly occurs when a principal (U-1) has time in interim relief that counts toward time in U status but the approved derivatives (U-2 through U-5) do not have time in interim relief, or when the derivative's filing is not approved at the same time as the principal's.

As required by 8 CFR 214.14(g)(1), the initial validity period given to U-2, U-4, and U-5 derivatives cannot exceed the expiration date given to the principal; the initial validity period given to U-3 derivatives may exceed the expiration date given to the principal. In some instances, the derivative may need to file Form I-539 to seek an extension of status to ensure that the qualifying family member is able to attain at least three years in U nonimmigrant status for the purposes of adjusting under 245(m) of the Act.

Additionally, qualifying family members may be approved beyond the date of the U-1 nonimmigrant's status when the qualifying family member is unable to enter the United States timely due to delays in consular processing. Form I-539 needs to be filed in this instance as well.

The U-visa team is responsible for the adjudicating I-539s filed for the purpose of extending U nonimmigrant status.

#### 3.8 Aliens outside the United States

Petitioners for U nonimmigrant status do not need to be physically present in the United States to file Form I-918, Petition for U Nonimmigrant Status. Qualifying family members do not need to be physically present in the United States to have the I-918A approved.

#### 3.9 Jurisdiction

- Petitions for U nonimmigrant status will be filed with the Vermont Service Center (VSC).
- VSC has sole jurisdiction for the adjudication of this form type.

#### 3.10 TECS

You must conduct a TECS check on the name of the principal and all aliases discovered in the course of the adjudication of the I-918.

You must conduct a TECS check on the name of the qualifying family member and all aliases discovered in the course of the adjudication of the I-918, Supplement A. When adjudicating an I-918, Supplement A, you must also conduct a TECS check on the principal. A copy of the

TECS check used in the final decision of the principal's I-918 may be used if it is still within time limits. If there is a hit, copies of the Resolution Memo, ROIT, and TECS manifest print out must be included with the KCC copy.

Age restrictions cited in the <u>TECS SOP</u> apply. Refer to that document for more specifics on the TECS check process.

#### 3.11 A-file Requirement

Form I-918 and I-918, Supplement A, are adjudicated in A-files. If the petition(s) are in T-files, follow the <u>ISO File Maintenance Procedures SOP</u> instructions before issuing a final decision.

### 4 Filing Requirements

#### 4.1 Initial Evidence

#### 4.1.1 U-1 Initial Evidence

Failure to provide this initial evidence may result in a request for additional evidence, a notice of intent to deny or a denial being issued on the petition.

#### Initial Evidence Required for U-1 Nonimmigrant Status (Form I-918):

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification" signed by a certifying official within six months immediately preceding the filing of Form I-918.
- 2. Any additional evidence to establish that:
  - The petitioner is a victim of qualifying criminal activity;
  - The petitioner has suffered substantial physical or mental abuse as a result of being a victim of qualifying criminal activity;
  - The petitioner possesses information about the qualifying criminal activity;
  - The petitioner has been, is being or is likely to be helpful to law enforcement concerning the qualifying criminal activity;
  - The criminal activity is qualifying and occurred in the United States, including Indian country and military installations, or the territories and possessions of the United States, or violated a U.S. federal law that provides for extraterritorial jurisdiction to prosecute the offense in a U.S. Federal Court.
- 3. A statement signed by the petitioner describing the facts of the victimization. If the petitioner is incapacitated or under 16 years of age, the parent or next friend can write this statement.
- 4. Application for Advance Permission to Enter as a Nonimmigrant (Form I-192) with fee or fee waiver request (*If the petitioner is inadmissible*)
- 5. Passport/BCC valid at the time the Form I-918 was filed.

**NOTE:** Petitioners filing from outside the United States do not need to provide evidence of a valid passport/BCC.

### 4.2 U-2, U-3, U-4, U-5 Initial Evidence

Failure to provide this initial evidence may result in a request for additional evidence, a notice of intent to deny or a denial being issued on the petition.

# Initial Evidence Required for U-1 Nonimmigrant Status (Form I-918 Supplement A):

- 1. Evidence demonstrating the relationship of a qualifying family member,
- 2. Passport or border crossing card valid at the time the I-918A is filed; and
- 3. (*If inadmissible*) Application for Advance Permission to Enter as a Nonimmigrant (Form I-192) with fee or fee waiver request.

**NOTE:** Derivatives who are outside the United States do not need to provide evidence of a valid passport.

### 4.3 Interim Relief

A petitioner who previously received interim relief is not required to submit initial evidence with the Form I-918 if he or she wishes to rely on the law enforcement certification and the other evidence that was submitted with the request for interim relief.

Interim relief is considered terminated if:

- The alien did not file his or her Form I-918 or have an I-918, Supplement A, filed on his or her behalf prior to February 1, 2010.
- His or her Form I-918 or Form I-918, Supplement A, is denied.

### 4.4 Passport or Border Crossing Card

U nonimmigrant status seekers are required to present a passport or border crossing card valid at the time of filing or a passport or border crossing card that was valid for some period of time while the petition for U nonimmigrant status was pending.

Those without a passport or border crossing card valid at the time of filing for U nonimmigrant status may seek a waiver by filing the Application for Advance Permission to Enter as a Nonimmigrant Pursuant to Section 212(d)(3) of the Immigration and Nationality Act (Form I-192).

- The authority to waive the documentary requirement resides with the USCIS office having jurisdiction over the adjudication of Form I-918.
- The waiver may be revoked at any time after approval.
- There is no appeal from the revocation or denial of such a waiver.

# 5 Law Enforcement Certification

### 5.1 General

A certification from a qualified certifying official must accompany all Petitions for U Nonimmigrant Status (Form I-918) at the time of filing. In most cases, this certification takes the form of Supplement B of Form I-918. Exceptions exist for cases that were approved for Interim Relief purposes.

Deny any Form I-918 filed on or after November 1, 2009 that did not previously receive an approval under the Interim Relief program.

### 5.2 Properly executed I-918 Supplement B

A properly executed certification on Form I-918, Supplement B, is required for an alien seeking U nonimmigrant status. The burden is on the petitioner to provide the law enforcement certification.

The certifying agency conducting an investigation or prosecution of the qualifying criminal activity must prepare the Form I-918, Supplement B. It must be signed by the certifying official with an **original** signature **within the six months immediately preceding** the submission of Form I-918.

Special consideration will be given to those petitioners who received an Interim Relief approval.

### 5.3 Evidentiary Weight of the Law Enforcement Certification

The law enforcement certification will be given significant weight but will not be considered conclusive evidence that the petitioner has met the eligibility requirements.

Petitioners may be requested to submit additional supporting evidence to establish their claims.

### 5.4 Certification Requirements

All law enforcement certifications must contain the following details:

- 1. Name of the qualifying law enforcement agency
- 2. Signature of a qualifying law enforcement official (specifically the head of the agency or someone in a supervisory role specifically designated by the head of the agency to issue U nonimmigrant certifications. (See exceptions for Interim Relief on page 33)
- 3. Statement that the subject of the certification is the victim of a qualifying crime
- 4. Statement that the subject of the certification possesses information necessary to the investigation/prosecution
- 5. Statement that the subject of the certification has been, is being, or is likely to be helpful to the investigation/prosecution of the criminal activity.

### 5.5 Qualifying Law Enforcement Official

All law enforcement certifications must contain the signature of a qualifying law enforcement official. When the certifying official named on page one of the Certification is not the head of the agency, officers should determine whether the certifying officer holds a supervisory role within the agency.

If there is affirmative evidence in the file suggesting that the certifying official has not been designated by the head of the agency or is not properly affiliated with the certifying agency, the officer should speak with a supervisor before referring the file to CFDO for signature confirmation.

Officers should not ask for evidence that a certifying official is qualified without first discussing the RFE with a supervisor. The list of Certifying Officials on the Humanitarian Division VSC ECN website is a reference tool. Officers should not issue an RFE only because the certifying official is not on the list.

Refer to the table below to determine the appropriate adjudicative action based on the COL.

If the signature on law enforcement certification	Then
Matches the name on the COL	Proceed with adjudication
Does not match the name on the COL	<ul> <li>RFE for evidence that the person who signed the law enforcement certification is authorized by the head of the agency to issue law enforcement certifications.</li> <li>If, in response to that RFE, you receive the name of a recently designated certifying official, send that information to an ISO3 with a request to update the COL.</li> </ul>

# 5.6 Failure to Submit U Nonimmigrant Status Certification (Form I-918, Supplement B)

Deny any Form I-918 filed on or after November 1, 2009 without issuing an RFE or NOID if it:

- Was not accompanied by a properly executed U Nonimmigrant Status Certification (Form I-918, Supplement B) at the time of filing; **and**
- Did not previously receive an approval under the Interim Relief program.

If a Form I-918 is filed with a blank I-918B (none of the fields of the form are filled out), you may immediately deny the Form I-918 as though there was no certification submitted. Note any other deficiencies in the record in the denial.

If a Form I-918 is filed with an I-918B that has no signature, you may immediately deny the Form I-918 as though there was no certification submitted. Note any other deficiencies in the record in the denial. You are not required to obtain a valid fingerprint response before denying the Form I-918.

**NOTE**: This does not pertain to photocopied signatures. If an I-918B has a photocopied signature of a certifying official, you must issue an RFE or NOID requesting the original signature.

# 5.7 Withdrawal of U Nonimmigrant Status Certification (Form I-918, Supplement B

The law enforcement agency that issued the Form I-918, Supplement B may withdraw it at any time.

Follow the steps below when you receive a request to withdraw Form I-918, Supplement B.

Step	Action		
1	Verify that the request to withdraw is from the agency that issued the		
	Form I-918, Supplement B.		
2	Determine the current status of the Form I-918.		
	If the Form I-918	Then issue an	
	Is pending,	Intent to Deny.	
	Has been approved,	Intent to Revoke.	
3	Place the Withdrawal letter on the record side of the file, on top of the		
	Form I-918, Supplement B.		
4	Annotate "Withdrawn" in the remarks block on the Form I-918,		
	Supplement B.		
5	Indicate the date of withdrawal in the remarks block on the Form I-		
	918, Supplement B.		

# 6 Eligibility Requirements

### 6.1 Qualifying Criminal Activity

### 6.1.1 General

There are 26 crime categories listed in 101(a)(15)(U)(iii) of the INA that constitute qualifying criminal activity. Petitioners must demonstrate that they are a victim of one of these crimes.

To meet the requirements for qualifying criminal activity, the certified crime must be:

- 1. One of the statutorily enumerated crimes;
- 2. The attempt, conspiracy or solicitation to commit one of those crimes; or
- 3. Criminal activity *substantially similar* to those statutorily enumerated crimes.

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### 6.1.2 Statutorily Enumerated Criminal Activity

Qualifying criminal activity consists of one or more of the following, or any similar activity, in violation of Federal, State, or local criminal law:

Abduction	Incest (victim is a minor)	Rape
Abusive Sexual Contact	Involuntary Servitude	Sexual Assault
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of Justice	Trafficking *
Felonious Assault	Peonage	Unlawful Criminal
		Restraint
Female Genital	Perjury	Witness Tampering
Mutilation		
Fraud in Foreign Labor	Prostitution	Stalking
Contracting		
Hostage		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

### 6.1.3 Similar Activity

For the purposes of adjudication, "*similar activity*" refers to criminal offenses in which the nature and the elements of the offense(s) are substantially similar to the statutorily enumerated list of criminal activities.

The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

### Example:

In the course of investigating the crime of embezzlement, federal law enforcement discovers that the subject of the investigation also batters his alien wife. The battery could be a qualifying crime if the law enforcement official certifies the battery, whether or not the law enforcement agency chooses to forward those findings for additional investigation.

### 6.1.4 Evidence of "similar activity"

When the criminal activity is not directly on point with the statutorily listed activity, the petitioner is encouraged to submit evidence demonstrating how the activity is substantially similar to one of the enumerated crimes.

### Example:

Police certify they are investigating a robbery. In the course of the robbery, the alien victim was beaten with a baseball bat. The only crime on the certification is robbery. However, the attack during the robbery may be considered substantially similar to felonious assault due to the nature and ferocity of the beating. Refer to the essential elements of the specific codified section of law for the crime that was certified to assist in this determination.

### Evidence of 'similar activity' may include, but is not limited to:

- 1. A copy of the criminal statute showing the essential elements of the crime.
- 2. Factual information about the crime (from police reports, investigations, court transcripts, affidavits, etc.) demonstrating the similarity to the crimes enumerated in 101(a)(15)(U)(iii) of the INA.

### 6.2 Victim Definition

### 6.2.1 General

The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.

There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:

- murder and manslaughter,
- victims of violent crimes who are incapacitated or incompetent, and
- victims of witness tampering, obstruction of justice, and perjury.

### 6.2.2 Direct Victim

Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity.

Any I-918 may be considered under the definition of direct victim.

### 6.2.3 Bystanders Who Suffer Unusually Direct injuries

In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. See 72 FR 53014.

### **Example:**

A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

### 6.2.4 Indirect Victim

- The definition of victim extends beyond those directly acted upon to include those indirectly harmed by the criminal activity, such as cases involving murder and manslaughter.
- This allows for the identification of someone as a victim when the direct victim is not available or not sufficiently able to participate in an investigation or prosecution.
- Broadening the definition of victim also allows for consideration of the crimes not against a person, such as witness tampering, obstruction of justice and perjury.
- If a petitioner does not meet the definition of indirect victim, the petition must be considered in direct victim context (i.e. demonstrating direct and proximate harm based on the qualifying criminal activity).

### **Example:**

A 36-year-old woman is murdered. Her mother files the I-918 as the victim. The petitioner does not meet the restrictions for the "indirect victim" category as the deceased is over the age of 21; however, the petition may be considered in the direct victim context.

Important: to determine eligibility, look to the age of the victim at the time the crime occurred.

### 6.2.5 Victim of Murder / Manslaughter

A petitioner may be considered an indirect victim of *murder* or *manslaughter*, if he/she is one of the following in relation to the deceased:

- 1. Spouse of the deceased
- 2. Child under age 21 of the deceased
- 3. (*If the deceased was under the age of 21 years*) the parents of the deceased and unmarried siblings under the age of 18 of the deceased.

### 6.2.6 Victim of Witness Tampering, Obstruction of Justice or Perjury

A petitioner may be considered a victim of *witness tampering*, *obstruction of justice* or *perjury*, if:

1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;

### <u>AND</u>

- 2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:
  - a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; or
  - b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system

### 6.2.7 Victim is Incapacitated / Incompetent

The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.

An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:

- 1. Spouse
- 2. Child under age 21
- 3. (If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.

### 6.2.8 Culpability

An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

### 6.2.9 Substantial Physical or Mental Abuse

The "substantial" standard in this eligibility requirement addresses both the severity of the injury suffered by the victim and the severity of the abuse inflicted by the perpetrator.

# The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

### 6.2.10 Pre-existing Conditions

Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.

### 6.2.11 Series of Acts

Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.

### 6.2.12 Required Evidence

Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:

A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.

A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner.

**NOTE:** The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.

### 6.2.13 Additional Evidence of Abuse

Additional evidence to demonstrate the abuse suffered may include, but is not limited to:

- Reports and affidavits from police, judges and other court officials
- Reports from medical personnel
- Affidavits from clergy or school officials
- Reports from social workers or other social agencies
- Protection orders
- Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.

### 6.3 Possesses Information

### 6.3.1 General

The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.

A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.

Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.

### 6.3.2 Evidence

Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.

Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.

### 6.3.3 Victim Under 16 years of age

When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of the petitioner:

- 1. Parent,
- 2. Guardian; or
- 3. Next friend.

For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.

### 6.3.4 Age Exception

For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.

### 6.3.5 Incapacitated or Incompetent Victim

If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:

- 1. Parent
- 2. Guardian
- 3. Next friend

For visa adjudication purposes, the parent, guardian, or next friend must provide:

- Evidence that he/she possesses information,
- Evidence of his or her qualifying relationship to the petitioner, and
- Evidence of the petitioner's incapacity or incompetence of the petitioner.

### 6.3.6 Evidence of Incapacitation or Incompetence

Evidence of the incapacitation or incompetence may include:

- Medical reports regarding the incapacitation
- Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner
- Court declaration of incompetence

### 6.3.7 Evidence Parent/ Guardian/Next Friend Possesses Info

Evidence the parent/guardian/next friend possesses information may include:

- Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- Police reports
- Court documents

### I-918, PETITION FOR U NONIMMIGRANT STATUS

### 6.3.8 Evidence of Relationship to Petitioner

Evidence of the relationship to the petitioner may include:

- Birth certificate of the petitioner
- Court documents demonstrating recognition of the individual as "next friend"
- Court documents demonstrating recognition of the individual as the guardian

### 6.4 Helpfulness to Law Enforcement Authorities

### 6.4.1 General

The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.

### 6.4.2 Helpfulness

Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.

In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an *ongoing responsibility* to provide assistance when there is an ongoing need.

If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.

In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.

### 6.4.3 Evidence of Helpfulness

Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials.

Special considerations exist regarding helpfulness for petitioners:

- under age 16 at the time of the crime,
- who are incapacitated or
- who are incompetent.

Special considerations also exist for the certification for those individuals previously accorded interim relief.

### 6.4.4 Helpfulness in question

USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.

### 6.4.5 Certifying Official Responsible for Veracity of Certifications

The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.

### 6.4.6 Ongoing Helpfulness

The statute governing the helpfulness requirement (8 USC 1101(a)(15)(U)(i)(III)) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.

This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.

If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.

The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.

### 6.4.7 Disagreement between law enforcement agencies:

The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

### Example:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in *Procedure for Contacting Law Enforcement* to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

### 6.4.8 Law Enforcement Withdraws Certification

If the original certifying agency withdraws or disavows its certification, the alien can no longer be considered to meet the helpfulness requirement.

If the withdrawal is received after the petition is approved, the petition and all derivative petitions may be revoked.

### 6.4.9 Other Instances

Whenever you can articulate concerns regarding the helpfulness of a petitioner, you may seek authorization from a supervisor to contact the certifying agency or any other related law enforcement agency. You do not need to seek authorization to request additional evidence from the petitioner.

Incidents beyond the alien's control may affect the course of an investigation or prosecution. The alien's eligibility shall not be adversely affected for circumstances of that nature.

### Example:

The alien submits a certification from a police officer for the crime of battery. The perpetrator is killed in a car accident prior to the charge going to trial. USCIS receives a letter from the prosecutor stating the case is no longer open due to the death of the defendant so that the alien can no longer be considered helpful. The alien victim is not at fault in the failure to prosecute in this case. The alien may still rely on the initial certification to demonstrate he/she met the helpfulness criteria.

### 6.4.10 Procedure for Contacting Law Enforcement

If you have reason to believe the petitioner's helpfulness to, or continuing cooperation with the investigation or prosecution should be questioned, you may contact the certifying official for further information.

Stage	Description
1	The officer forwards all requests to contact the certifying agency
	to the ISO 3 assigned to the U program.
2	The ISO 3 reviews the filing and determines whether the law
	enforcement agency should be contacted.
3	If contact is warranted, the ISO 3 forwards the file and relevant
	questions to the Center Fraud Detection Operations Unit (CFDO).
4	CFDO will initiate and conduct all contact with the certifying
	agency or other related law enforcement officials and provide
	results of the contact.

The results of the contact and any documentation it generates will also be placed in the record.

### 6.5 Criminal activity violated U.S. law or occurs in the United States

### 6.5.1 General

In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.

### 6.5.2 Criminal activity occurred in the United States

USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.

### 6.5.3 Criminal activity violated the laws of the United States

USCIS interprets the phrase "violated the laws of the United States" to mean criminal activity that occurred outside the United States that is in violation of U.S. law.

This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section 101(a)(15)(U)(iii) of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.

### Example:

Per 18 U.S.C. 2423(c), the United States has the jurisdiction to investigate and prosecute cases involving U.S. citizens or nationals who engage in illicit sexual conduct outside the United States, such as sexually abusing a minor.

Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.

### 6.5.4 Evidence

Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following:

- 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.

## 7 Qualifying Family Members

### 7.1 Overview

### 7.1.1 General

Certain qualifying family members of the petitioner/principal (U-1) may accompany or follow to join the alien victim and obtain U nonimmigrant status, regardless of whether the family member(s) is in the United States or overseas.

A separate "Petitioner for Qualifying Family Member of U-1 Recipient" (Form I-918, Supplement A) must be submitted for each family member.

Evidence to prove the relationship is needed. Documentary requirements for civil registration and timeliness of registration for relationship documents apply. See the *I-130 SOP* for specifics.

### 7.1.2 Locating Qualifying Family Member Petitions

The officer adjudicating an I-918 is responsible for checking for associated I-918, Supplement A filings. Conduct the check for a qualifying family member petition (Form I-918, Supplement A) by viewing the I-918A screen in HAVEN.

If an I-918, Supplement A is filed and still pending but is not riding with the I-918, the officer adjudicating the I-918 must obtain each pending I-918, Supplement A associated with the principal's filing. Once an I-918, Supplement A is obtained, that officer will adjudicate it to completion. In general, I-918, Supplement A cannot be adjudicated to finality prior to the principal's I-918 receiving a final decision.

### 7.1.3 Form Annotations

Write the EAC# of the I-918 principal in the remarks block on the I-918A. This will assist clerical in updating HAVEN as the only way to identify an I-918A filing is through opening the record for the principal.

### 7.2 Eligibility

### 7.2.1 Determining Qualifying Family Members

Qualifying family members are determined by the age of the principal on the date the principal filed Form I-918.

If the principal	Then the qualifying family members can be	
is		
UNDER the age of	U-2 – principal's spouse	
21 at the time of	U-3 – principal's children (unmarried and under age 21*)	
filing,	U-4 – principal's parents	
	U-5 – principal's unmarried siblings (under age 18*)	
Age 21 or OLDER	U-2 – principal's spouse	
at the time of filing,	U-3 - principal's children (unmarried and under age 21*)	

**\*NOTE**: Age of the qualifying family member is calculated based on the age of the qualifying family member at the time the principal filed the I-918.

### 7.2.2 Existence of the relationship

The relationship between the principal and the family member must exist at the time Form I-918 was filed.

The relationship must also continue to exist at the time Form I-918, Supplement A, is adjudicated <u>and</u> at the time the qualifying family member is admitted to the United States in U nonimmigrant status.

If the principal proves he or she became the parent of a child <u>after</u> Form I-918 was filed, the child will be eligible to accompany or follow to join.

### 7.2.3 Initial Evidence

Each Form I-918 Supplement A must be accompanied by the following:

- 1. Evidence of principal's filing:
- a) If the principal's Form I-918 is pending, a copy of the Principal's Form I-918 filing must accompany the derivative petition; or
- b) If the principal has already been granted U-1 nonimmigrant status, he or she may submit a copy of the I-94 showing his/her admission in U-1 status.

2. Evidence of the qualifying family member's relationship with the principal

3. (*If the beneficiary is inadmissible*) Application for Advance Permission to Enter as a Nonimmigrant (Form I-192) with fee or fee waiver request.

### 7.2.4 Prohibition for Certain Family Members

Do NOT grant U-2, U-3, U-4 or U-5 nonimmigrant status to a qualifying family member who committed the qualifying criminal activity in a family violence or trafficking context which established the principal alien's eligibility for U nonimmigrant status.

### Example:

A woman applies for U nonimmigrant status as victim of domestic violence. Her spouse, who perpetrated the certified crime of domestic violence, is excluded from consideration as a U-2 as he is culpable for the qualifying criminal activity.

**IMPORTANT:** In cases where the certified crime is Domestic Violence, carefully review the I918B and add the abuser's name and DOB in the comment block of HAVEN. Adding the name of the perpetrator to HAVEN will help to identify any QFM's that are culpable and ensure we do not grant a benefit to the person who created the victim. Remember, this information is subject to FOIA. Please list the name and DOB of the perpetrator only.

### 7.2.5 Principal has Adjusted to LPR status

If the principal (U-1) has adjusted to that of an LPR while the I-918A remained pending, the I-918A must be denied.

### 7.2.6 Age-out Restrictions

Regulation and policy accords protections from aging-out of eligibility for certain qualifying family members (QFM):

If	Then	Pursuant to
Interim relief was granted to	QFM remains eligible for	AFM Chapter 39
the QFM as a child of the	consideration as a U-3	Section (f)(4)(iv)
principal and that QFM was	even if the QFM will be	
under 21 at the time of	over 21 at the time the I-	
interim relief filing,	918A is approved.	
A sibling was under the age	QFM remains eligible for	<u>8 CFR</u>
of 18 at the time the I-918A	U-5 consideration as long	<u>214.14(f)(4(ii)</u>
was filed and the principal	as the QFM remains	
was under the age of 21 at	unmarried.	
the time the I-918 was filed		
but the principal is no longer		
21 at the time of final		
adjudication,		
The principal becomes the	The child can be	<u>8 CFR</u>
parent to a child after the I-	considered as a QFM (U-	<u>214.14(f)(4)(i)</u>
918 is filed,	3) despite the relationship	
	not existing at the time	
	the I-918 was filed.	

Continued on next page

### **Age-out Restrictions (continued)**

If	Then	Pursuant to
The principal was under 21	The parent or unmarried	AFM Chapter 39
at the time the I-918 was	sibling remains eligible	Section $(f)(4)(iii)$
filed and filed for a parent or	for U-4 (parent) or U-5	
a sibling (who was	(sibling) consideration	
unmarried and under 18) and	despite the principal no	
the principal is no longer	longer being under 21	
under 21 at the time the I-	and the sibling no longer	
918 is approved or	being under 18 (but still	
adjudicated,	must be unmarried).	
The principal was over 21	The QFM U-3 was under	Violence Against
and filed for a U-3	21 at the time the petition	Women Act of
(derivative child) who was	was filed. The QFM	2013
under 21 at the time of filing	remains eligible.	
but who is over 21 at the		
time of adjudication or final		
decision,		
The filing for a U-3 arrives	The U3 is no longer	Discuss with
on the QFM's 21 <sup>st</sup> birthday,	under 21 so most likely	SISO or ISO3
	will not qualify but <i>may</i>	
	still be eligible. Check to	
	see when the petition	
	arrived at the VSC to be	
	sure the receive date is	
	correct.	

### 7.3 Evidence of Qualifying Relationship

### 7.3.1 Spouse of U-1

The following evidence is needed to establish a qualifying relationship of a **spouse** of a U-1 petitioner (principal):

- 1. Marriage Certificate
- 2. Termination of all previous marriages of the U-1 (principal)
- 3. Termination of all previous marriages of the U-2 (derivative)

### 7.3.2 Biological or Adopted Child of U-1

The following evidence is needed to establish a qualifying relationship of a **biological or adopted child** of a U-1 petitioner (principal):

- 1. Birth certificate of the child showing the parents' names
- 2. Legal adoption decree of the child.

### 7.3.3 Step Child of U-1

The following evidence is needed to establish a qualifying relationship of a **step child** of a U-1 petitioner (principal):

- 1. Birth certificate of the child showing the parents' names
- 2. Marriage certificate for the U-1 principal and child's biological parent (prior to the child turning age 18)
- 3. Termination of the U-1's previous marriage(s)
- 4. Termination of the biological parent's previous marriage(s)

### 7.3.4 Parent of U-1

The following evidence is needed to establish a qualifying relationship of a **parent** of a U-1 petitioner (principal):

Documentation cited above for appropriate category of "child" relationship whether it is biological, step or adopted.

**NOTE**: To qualify as a parent of the U-1, the principal must be under 21 at the time the U-1 filed his or her form I-918.

### 7.3.5 Sibling of U-1

The following evidence is needed to establish a qualifying relationship of a **sibling** of a U-1 (principal):

- 1. Birth certificate of U-1 showing parents' names
- 2. Birth certificate of sibling showing parents' names
- 3. Marriage documentation and marriage termination documentation needed for a step relationship (if applicable)
- 4. Adoption documentation (if applicable)

**NOTE**: To qualify as a sibling of a U-1, the principal must be under 21 at the time the U-1 filed Form I-918 and the sibling must be under the age of 18

# 8 Special Considerations 8.1 Filing From Outside the United States 8.1.1 General Aliens outside the United States are allowed to file for U Nonimmigrant Status. Eligibility requirements for U Nonimmigrant Status for those filing from outside the United States are the same as for those filing from within the United States. 8.1.2 Filing The required forms and evidence are sent to the Vermont Service Center for adjudication. 8.1.3 Evidence Petitioners filing from outside the United States must meet the same eligibility requirements for principal's and qualifying family members as those filing from within the United States.

Evidentiary requirements and standards are the same.

### 8.1.4 Photo Requirements

Photos are not required for:

- Approvals that will be processed at the Kentucky Consular Center (KCC).
- A Form I-918 or Form I-918, Supplement A with no deficiencies or discrepancies in the record that would require an RFE or NOID at the time of initial adjudication.

Photos should be requested for a Form I-918 or Form I-918, Supplement A with deficiencies or discrepancies in the record that would require an RFE or NOID. Include the request for photos in the RFE or NOID seeking other additional evidence.

NOTE: Do not deny any petitions solely because photos were not submitted.

### 8.1.5 Worksheet Annotations

Do not route the file to FCU for updating. There is no update to the COA for overseas filings. Aliens who are processing overseas for their visas are not placed in U nonimmigrant status until they are inspected at a port of entry and permitted to enter as a U nonimmigrant.

### 8.2 Interim Relief Considerations

### 8.2.1 General

There is no deadline for submission of U nonimmigrant status petitions for those who previously filed for interim relief.

Petitioners and accompanying or following to join family members who were granted interim relief were initially encouraged to file Form I-918 by April 14, 2008 (within 180 days of the effective date of the rule). Guidance issued in 2009 delayed that date until February 1, 2010. Interim relief was terminated for all recipients that did not file the Form I-918 or have a Form I-918, Supplement A, filed on their behalf prior to February 1, 2010.

### 8.2.2 Interim Relief Continuation

The U rule became effective on of October 17, 2007.

Aliens who received deferred action issued by the Interim Relief program who have filed Form I-918 but whose form has not yet been adjudicated, may have that deferred action extended until USCIS completes the adjudication of the I-918. Extensions are granted upon written request of the alien or by the filing of an I-765 seeking work authorization under 8 CFR 274a.12(c)(14).

### 8.2.3 Initial evidence requirements

Individuals who received an interim relief approval are not required to submit initial evidence when filing Form I-918.

### 8.2.4 Law enforcement certifications

Generally, USCIS will consider the certification submitted for interim relief to meet requirements for interim relief purposes in lieu of Form I-918, Supplement B. However, aliens who received interim relief are not precluded from submitting Form I-918, Supplement B if they choose.

USCIS will be lenient regarding the signing official (whether or not it is the head of the agency or someone in a supervisory role specifically designated by the head of the agency) if the document meets all other requirements for a certification.

### 8.2.5 Approvals

Petitioners whose I-918 is approved and who were granted interim relief will be accorded U nonimmigrant status as of the date that the U interim relief was initially approved.

# **9** Classification and Duration of Status

### 9.1 Classification and Validity Dates

### 9.1.1 General

The U-visa accords aliens nonimmigrant status. As such, upon approval of Form I-918 (and Form I-192, as necessary) they will be provided an Arrival-Departure Record (Form I-94) showing their classification and the validity period of their nonimmigrant status.

After three years in U nonimmigrant status, the alien may apply for adjustment to that of a lawful permanent resident by filing the Application to Register Permanent Residence or Adjust Status (Form I-485).

### 9.1.2 Nonimmigrant classifications

Refer to the chart below for the appropriate classification:

If the alien is the	Then the classification is
Principal,	U-1
Spouse of the principal,	U-2
Child (unmarried and under 21) of the principal	U-3
Parent of the principal	U-4
Siblings (under 18 and unmarried) of the principal	U-5

#### 9.1.3 Validity Dates

The initial approval of U-1 nonimmigrant status shall be for a period of four years minus one day from the date of approval of Form I-918.

Extensions of this nonimmigrant status are possible in certain circumstances when the initial validity period was less than four years. U nonimmigrant status may be approved for a period not to exceed four years in the aggregate.

Generally, a derivative family member granted U-2 through U-5 nonimmigrant status will be approved for an initial period that does not exceed the expiration date of the initial period granted to the principal.

**NOTE**: U3 Derivatives will be granted the full four year validity period even if it is longer than the principal petitioner's validity period. See memo dated Dec 2012.

#### 9.1.4 Interim Relief

Petitioners granted U interim relief will be accorded U nonimmigrant status as of the date that a request for U interim relief was initially approved.

# **10 Biometrics**

#### 10.1 Overview

#### 10.1.1 General

All aliens between the ages of 14 and 79 seeking U nonimmigrant status must submit to biometrics capture. The biometrics are fee exempt.

#### 10.1.2 Process

Fingerprinting will be conducted pursuant to 8 CFR 103.2(e).

USCIS will notify the applicant of the time and location to appear for fingerprinting after the petitioner files Form I-918.

Do not approve an I-918 or I-918, Supplement A, until the FBI fingerprint response is received.

If an I-918 or I-918, Supplement A, is otherwise deniable, you may deny the case without first obtaining a valid fingerprint response. If you determine that criminality issues exist, you may request biometrics capture (or a refresh of an expired fingerprint response) if that information will assist in properly adjudicating the petition or application.

#### 10.1.3 Form FD-258

Form FD-258, Applicant Card, will only be accepted if prepared by a:

- USCIS office,
- Registered state or local law enforcement agency designated by a cooperative agreement with USCIS to provide fingerprinting services (designative law enforcement agency),
- U.S. consular office at U.S. embassies and consulates, or
- U.S. military installation.

#### **10.2 Filing Location**

#### **10.2.1 Needing Biometrics (in the United States)**

Fingerprints are needed for all U nonimmigrant status seekers age 14 and older. If an alien in the United States was under 14 at the time he/she filed the I-918 or had the I-918A filed on his or her behalf, but is 14 or older at the time the form is adjudicated, you must obtain fingerprint results prior to final adjudication.

To request fingerprints for aliens who "age-in," complete and send the <u>Div 6 MRD</u> <u>Fingerprint Scheduling</u> worksheet from the LAN (Add'l Resources/ADJ Worksheets tab) along with the file, to Data Entry. Route the file to MRD using the MRD worksheet on the LAN.

Indicate in the "Type of processing requested" section whether Code 1 (prints only) or Code 3 (prints and photos) is needed.

#### 10.2.2 Needing Biometrics (outside the United States)

Aliens outside the United States must provide fingerprints using the overseas process. If an alien outside the United States was under 14 at the time he or she filed the I-918 or had the I-918A filed on his/her behalf, but is 14 or older at the time the form is adjudicated, an overseas fingerprint notice must be issued. No fee solicitation is needed as USCIS does not take fees for prints obtained overseas.

Route the file to Data Entry using the <u>Div 6 MRD Fingerprint Scheduling</u> worksheet. Indicate "Overseas fingerprint scheduling" on the worksheet. In the alternative, you may issue an RFE for the fingerprints and provide the alien with FD-258 cards and the instruction sheet for obtaining fingerprints at an overseas location. Only a consulate or military installation can take fingerprints overseas.

#### 10.2.3 Annotating Worksheet

You must fill out the Div 6 MRD Fingerprint Scheduling worksheet completely.

- Check "Return to Officer"
- Enter your NFTS code and cube number.

**IMPORTANT**: You must ensure the worksheet is completed for aliens needing biometrics, whether they are inside or outside of the United States.

## 10.3 Failure to appear or provide fingerprints

#### **10.3.1** Failure to Appear for Biometric Capture (in the United States)

Generally, aliens in the United States must appear for the capturing of biometrics at an Application Support Center (ASC).

The regulations state that the initial failure to appear shall be excused if the notice for the biometric capture appointment was not mailed to the alien's current address and such address had been provided to USCIS unless USCIS determines that the alien received reasonable notice of the appointment.

VSC policy is that you will send the filing for rescheduling if the first appointment does not result in biometrics being captured for any reason.

Failure to appear for biometric capture after the second scheduling at an ASC in the United States will result in an abandonment denial of the petition. Refer to the table below when processing a case following a scheduled ASC appointment:

If the alien	Then
appears for the	Continue adjudicating the file.
second scheduled	
ASC appointment,	
fails to appear for the	• Wait 90 days after that appointment;
second scheduled	• Check the SNAP and the FD-258 screen in National
ASC appointment,	CLAIMS.
	• Deny the case for abandonment if the system checks do
	not establish that the biometrics have been captured.

**NOTE**: The burden of proof is on the alien to establish that he or she failed to receive reasonable notice of an appointment. The alien must notify USCIS of any change of address (per 8 CFR 265.1) prior to the date on which the notice for biometric capture was mailed to the alien.

### **10.3.2 Failure to Provide Fingerprints (outside the United States)**

Failure to return FD-258 cards after making a second request for the fingerprints will result in an abandonment denial of the petition.

### 10.3.3 Excusing Failure to Appear

Failure to appear for biometric capture may be excused at the discretion of USCIS if:

- 1. The alien promptly contacts USCIS; and
- 2. The alien demonstrates that the failure to appear was the result of exceptional circumstances.

You must receive permission from the SISO to grant more extensions to submit fingerprints after a second ASC appointment is scheduled or after a second overseas request is made.

# **10.4 Fingerprint Results**

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# **10.4.1 Unclassifiable Fingerprints**

Refer to the chart below when a file contains unclassifiable fingerprints:

If the	Then	
First FD-258 card Scanned and Print Response is unclassifiable (Overseas prints),	Send second FD-258 for dead scanning.	
Second FD-258 card Scanned and Print Response is still unclassifiable (Overseas prints), First fingerprint response	Send RFE for local clearances. Check SNAP for a new appointment.	
is "R"(ASC prints),		
	If there isThenA newStop the adjudication until the fingerprint date.appointmentthe fingerprint date.date,• Prepare the Div 6 MRD FP Scheduling worksheet for "rejected".• Print and route the VAWA Biometrics and FP Scheduling worksheet for scheduling to MRD.	
Second fingerprint response is "R" (ASC prints),	Send RFE for local clearances.	
Exceptional circumstances impede attending ASC appointment or getting overseas prints taken,	See your SISO or an ISO(3).	

**NOTE**: Access the <u>Div 6 MRD FP Scheduling</u> worksheet (located in the ADJ Worksheets, Div 6 folder).

# 10.4.2 Check CLAIMS for FP Response

A fingerprint response is valid if it is within 15 months of the "Date Processed by the FBI".

Follow the steps below to check for a fingerprint response:

Step	Action	
1	Access CLAIMS mainframe in National Systems.	
2	Select Option 15 for FD-258 Fingerprint Tracking Inquiry and press [Enter].	
3	Place an "X" at the first Option: FBI Fingerprint Tracking System and press [Enter].	
	If the alien has been fingerprinted	Then the next screen will display
	once and only in relation to the I-918,	The FBI response record for the I- 918 (appears as Form X-999).
	more than once,• a listing of each record by form type (i.e. I-485, I-751), • tab to the record for the X-999 or any valid FD-258 response generated by any form type, • press [Enter] to display the FBI response record.	
4	Verify that the FBI response record relates to the alien named on the I-918/I-918A.	

# 10.4.3 Fingerprint Response

Print a copy of the FBI response record and place it on the non-record side of the file. Refer to the table below after checking CLAIMS for a fingerprint response.

If a valid FBI response	And the "Date	Then
record is	Processed by the FBI" is	
"N" Non- Ident,	less than 15 months old,	Proceed with adjudication.
	more than 15 months old,	Check SNAP for a new appointment; if none, go to the map entitled <u>"Fingerprint Refresh</u> <u>Procedure</u> ".
<b>"I" Ident</b> (does not contain RAP sheet),	less than 15 months old,	<ul> <li>Print the RAP sheet from BBSS.</li> <li>Refer to "Reviewing IDENT Response" section later in this SOP.</li> </ul>
<b>"I" Ident</b> (file contains RAP sheet),	less than 15 months old,	Refer to "Reviewing IDENT Response" section later in this SOP.
"I" Ident,	more than 15 months,	<ul> <li>Go to the map entitled <u>"Fingerprint Refresh Procedure".</u> An updated RAP sheet can usually be viewed in BBSS within 72 hours of the refresh request.</li> <li>When RAP sheet has been obtained, refer to "Reviewing IDENT Response.</li> </ul>

Continued on next page

# I-918, PETITION FOR U NONIMMIGRANT STATUS

# Fingerprint Response (continued)

If a valid FBI response record is Only 1 "R"	And the "Date Processed by the FBI" is more than 6	Then Check SNAP for a new
(Unclassifiable),	months old,	appointment; if none, prepare an MRD worksheet for "rejected" print and route to MRD for scheduling.
	less than 6 months old,	<ul> <li>Return the file to the FP shelf. The ASC should automatically reschedule.</li> <li>If still no new response after 6 months, proceed as above.</li> </ul>
Only 1 "Unclassifiable" and an "N" or "I" valid response within 15 months generated by any form type,	N/A	See applicable process for "N" or "I" above.
More than 1 "R" (Unclassifiable),	N/A	<ul> <li>Prepare an RFE seeking police clearances.</li> <li>When a response is received, review evidence for criminal convictions. If no convictions, proceed with adjudication.</li> </ul>

### 10.4.4 FD-258 in File but No Results in System

If the file contains an FD-258 for the alien that was generated based on the I-918/I-918A filing, but there are no results in national systems, verify whether the prints have been dead scanned. If there is no barcode on the FD-258, the card has not been scanned. Determine if there is sufficient data on the card for scanning.

The following fields must be completed on behalf of the alien being printed in order to have the card scanned (see below):

- 1. Alien's name
- 2. Signature of the alien
- 3. Residence of the alien
- 4. Signature of official taking the prints and date
- 5. Embassy/consulate or military installation where prints were taken
- 6. Reason for fingerprints (may write in I-918 if space left blank)
- 7. Country of Citizenship of the alien
- 8. Alien's A#
- 9. Date of birth of the alien
- 10. Place of birth of the alien

If the fields are all completed, send the file to the dead scan shelf in FCU.

#### 10.4.5 No Record Found

Refer to the table below when there is no record found:

If	Then
A message appears at the	Search for a record using the Name and DOB
bottom of the screen stating	function. This step is important as the FD-
that no records were found	258 response is posted to CIS by A-number. If
relating to the A-number,	the response is posted with an incorrect A-
	number, the response will not appear when
	using the A-number search.
Still unable to locate a record,	Check SNAP to verify the alien was
	scheduled for Code 3 processing. See
	Verifying Appointment data in SNAP in
	this section.
Child was under the age of 14	Send the file to MRD for fingerprint
at the time of the biometric	scheduling using Code 1. The alien will be
appointment, but has since	scheduled for Code 1 as only the fingerprint
attained the age of 14 at time	(10 print) is needed.
of adjudication,	

#### 10.4.6 Reviewing IDENT Response

An individual will have an IDENT response after being fingerprinted if they have an FBI rap sheet. The rap sheet contains immigration violations as well as criminal arrests, charges, and convictions.

An IDENT response may impact the eligibility requirements. Review the information carefully and determine if there is any impact on the eligibility requirements (including inadmissibility issues).

Step	Action		
1	Review the RAP sheet which is usually located on the non-record side of the file to identify criminal convictions that make the individual inadmissible under section 212(a) of the Immigration and Nationality Act (INA) or otherwise might impact the eligibility requirements.		
	If the rap sheet shows	Then determine if the	
	Immigration violations,	Violations make the alien inadmissible and require a waiver.	
	Criminal convictions, Convictions make the alien inadmissible.		
2	Review the evidence of record as it relates to the convictions identified on the rap sheet.		
	If you           Cannot determine the	Then	
	disposition of the arrests	Prepare an RFE using call-up requesting information	
	or charges,	regarding the charges.	
	<ul> <li>Can determine that the:</li> <li>criminal convictions do not make the individual inadmissible, or</li> <li>charges were dismissed, or</li> <li>arrests and/or charges did not result in convictions,</li> </ul>	<ul> <li>Write "Rap Sheet Reviewed" and your Officer ID code in the Remarks section on the front of the petition.</li> <li>Proceed with adjudication.</li> </ul>	

# **10.5 Fingerprint Refresh Procedure**

#### 10.5.1 When To Use

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Use the Fingerprint Refresh Procedure to request:

- an updated RAP sheet (Ident fingerprint response in FD-258 Tracking), or
- a refresh or resubmission of an expired Non-Ident fingerprint response in FD-258 Tracking

### NOTES:

- A refreshed fingerprint result may be requested to support the same benefit for which the fingerprints were initially submitted.
- A resubmission may be requested when the fingerprints are at least 12 months old <u>and</u> are likely to expire prior to a decision being entered on the case.

### 10.5.2 Process of Requesting a Fingerprint Refresh

Follow the steps below to request a refresh on a fingerprint response.

Step	Action		
1	Open the Fingerprint Refresh Request Template		
2	Enter the following data requirements on the form:		
	• A-number		
	- must be entered as an A followed by nine digits;		
	<ul> <li>if there are only eight digits in the A-number then insert "0"s between the A and the first digit, Example: A0#########.</li> </ul>		
	• Last Name – enter the name as it appears on the application or petition.		
	<ul> <li>First Name – enter the name as it appears on the application or petition.</li> </ul>		
	• Date of Birth (DOB) – enter in the format of: YYYYMMDD where:		
	-Y = digits of year,		
	-M = digits of month and		
	-D = digits of day of month		
3	Save the request form to your local drive		
	<b>IMPORTANT</b> : Be sure to rename it so that you don't alter the original.		
4	Once you have completed and saved the form, submit the request as an attachment in Outlook email to: SCOSS VSC RAP SHEET		
	REQUEST.		

# **11 Validity Dates**

#### 11.1 General

Validity dates for U Nonimmigrant status periods depend on:

- Whether the alien received Interim Relief.
- Whether the alien was previously granted U derivative status See the scenarios below for specifics.

#### 11.2 U-1 with Interim Relief

Time spent in U Nonimmigrant Interim Relief counts as time spent in U nonimmigrant status. An approved I-918 for an alien who was previously approved under the interim relief provisions shall be accorded U nonimmigrant status starting on the date that interim relief was first approved.

Instances where the alien has more than three years in interim relief at the time the I-918 is approved will have his/her U nonimmigrant status begin on the date that interim relief was initially approved until one year following the date the I-918 is approved.

**NOTE:** The I-94 dates will not match the EAD dates. EADs cannot be back dated to reflect the initial Interim Relief approval date. EADs are dated from day of I-918 approval forward to the end of the U nonimmigrant status period.

#### I-918, PETITION FOR U NONIMMIGRANT STATUS

#### 11.3 U-1 Scenarios

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Examples of U-1	scenarios are	listed below.
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Scenario	Validity Period/Example	
More than 3 years since	Beginning date for the U Nonimmigrant status	
Interim Relief at the time I-	is the date on which U Interim Relief was first	
918 is approved:	granted. Ending date for U Nonimmigrant	
	status will be one year (minus one day) from the	
Interim Relief initially	date of approval.	
approved 10/17/2003;		
I-918 approved on	I-918/ HAVEN dates:	
5/4/2009,	10/17/2003 to 5/3/2010	
	GUI dates:	
	5/4/2009 to 5/3/2010	
Less than 3 years since	Beginning date for U Nonimmigrant status is	
Interim Relief at the time I-	the date on which U Interim Relief was first	
918 is approved:	granted. Ending date for U Nonimmigrant	
	status is 4 years after that date (minus one day)	
Interim Relief initially	to give the alien at least 4 years in U	
approved 6/8/2007; I-918	Nonimmigrant status.	
approved on 4/12/2009,		
	I-918/ HAVEN dates:	
	6/8/2007 to 6/7/2011	
	GUI dates:	
	4/12/2009 to 6/7/2011	

### 11.4 U-1 Without Interim Relief

Principals who never received Interim Relief are granted U Nonimmigrant status for four years starting on the date that the I-918 is approved.

*Example*: I-918 approved 8/17/08:

**I-918 / HAVEN validity dates:** 8/17/2008 to 8/16/2012 **GUI/ EAD validity dates:** 8/17/2008 to 08/16/2012

# 11.5 U-1 with Previous Derivative Status

Principals who were previously granted U derivative status until their 21<sup>st</sup> birthday, but did not benefit from the full four years of U nonimmigrant status required to file for an adjustment of status may later file their own I-918 seeking principal U1 status.

The validity period granted depends on whether the subsequent I-918 is based on the same crime for which they were granted U derivative status, or whether the subsequent I-918 is based on a different crime than that for which they were granted U derivative status.

Refer to the chart below to determine the correct validity period for a U principal applicant who was previously afforded U derivative status.

If the crime is	Then grant U1 nonimmigant status from	
	the date of	
The same crime as the one	<b>Original approval</b> of the U derivative status to	
for which he or she was	the end of the four year period.	
granted U derivative status,		
	Example: if the principal was previously	
	granted U3 status from $10/1/10$ to $3/1/11$ , the	
	new U1 status will be 10/1/10 to 9/30/14.	
A different crime than that	Adjudication of the I-918 to the end of the	
for which he or she was	four year period.	
granted U derivative status,		
	Example: We are approving the petition on	
	10/17/12. The new U1 status will be 10/17/12	
	to 10/16/16.	

# 11.6 U-2 through U-5, Principal and Derivative Had Interim Relief

Generally, a derivative family member granted U-2 through U-5 nonimmigrant status will be approved for an initial period that does not exceed the expiration date of the initial period granted to the principal. However, U-3s may be extended past the principal's ending validity. See memo dated Dec 2012. If the qualifying family member and the principal were both granted Interim Relief, the time previously accorded to the qualifying family member in Interim Relief may be counted toward time in U nonimmigrant status.

In some instances, the derivative will receive less time in U Nonimmigrant status as the principal. In order to obtain sufficient time to file for adjustment, derivatives in this scenario would need to file the I-539 and follow the extension of status procedures.

**NOTE**: The qualifying family member's starting date cannot pre-date the date on which the principal's U Nonimmigrant status began.

# 11.7 U-2, U-4 and U-5 Scenarios with Interim Relief

## Example #1 (Principal's and derivative interim relief dates are the same. I-918 and I-918A approved on same day)

Principal's and derivative's Interim Relief approved 9/7/05. The I-918 and I-918A are approved 10/31/07:

- Principal's I-918 / HAVEN validity dates: 9/7/05 to 9/6/09
- Principal's EAD/GUI validity dates: 10/31/07 to 9/6/09
- Derivative's I-918A / HAVEN validity dates: 9/7/05 to 9/6/09

Derivative has no EAD/GUI update unless he/she has separately filed an I-765 as (a)(20). If one is filed, the validity dates would be 10/31/07 to 9/6/09.

### Example #2: (Principal's and derivative's interim relief dates are different. I-918 and I-918A approved on different dates):

Principal's Interim Relief approved 4/22/04. Principal's I-918 approved 2/12/09:

- Principal's I-918 / HAVEN validity dates: 4/22/04 to 2/11/2010
- Principal's EAD/GUI validity dates: 2/12/2009 to 2/11/2010

Derivative approved for Interim Relief 4/22/04. Derivative's I-918A approved 3/22/09: Derivative's I-918A / HAVEN validity dates: 4/22/04 to 2/11/2010

Derivative has no EAD/GUI update unless he/she has separately filed an I-765 as (a)(20). If one is filed, the validity dates are date of I-765 approval to 2/11/2010.

## 11.8 U-3 Neither Principal nor Derivative had Interim Relief

The U-3 must be under 21 at the time his or her petition is accepted. U-3 derivatives will be granted the full four year validity period even if the end date goes beyond the principal petitioner's validity period.

# 11.9 U-2, U-4, and U-5 Neither Principal nor Derivative had Interim Relief

If neither the principal nor the derivative ever had interim relief, the validity dates for both will begin from the date of the form's approval. The derivative's ending date will always be the same as the principal's—even if the principal was approved prior to the derivative. This will result in some derivative's not receiving an initial validity period of four years. Those who will require an extension of time to acquire sufficient time in U status to meet the adjustment of status requirements will need to follow the procedures for requesting an extension of status.

# 11.10 U-2 through U-5 Scenarios Without Interim Relief

*Example #1 (Principal and derivative approved for U status on the same date)* Principal's I-918 approved 8/17/08. Derivative's I-918A approved 8/17/08:

- Principal's I-918 / HAVEN validity dates: 8/17/2008 to 8/16/2012
- Principal's GUI/ EAD validity dates: 8/17/2008 to 08/16/2012
- Derivative's I-918A / HAVEN validity dates: 8/17/2008 to 8/16/2012
- Derivative has no EAD/GUI update unless he or she has separately filed an I-765 as (a)(20). If one is filed, the validity dates would be: date of I-765 approval to 8/16/2012

### *Example #2 (Principal approved for U status before the derivative)* Principal's I-918 approved 2/12/09:

- Principal's I-918 / HAVEN validity dates: 2/12/2009 to 2/11/2013
- Principal's EAD/GUI validity dates: 2/12/2009 to 2/11/2013

Derivative's I-918A approved 3/22/09:

• Derivative's I-918A / HAVEN validity dates: 3/22/09 to 2/11/2013.

Derivative has no EAD/GUI update unless he/she has separately filed an I-765 as (a)(20). If one is filed, the validity dates would be: date of I-765 approval to 2/11/20/13

U3 Derivatives ONLY will be granted the full four year validity period even if it is longer than the principal's validity period.

# 11.11 U-2 through U-5: Principal's time expired but U-1 has I-485 pending

The U-1's pending I-485 automatically extends his or her U nonimmigrant status until there is a final decision on the I-485. For this reason, the U-2, U-4, and U-5 will be granted one year of validity from the date the I-918A is approved. U3s will be granted four years of validity from the date the I918A is approved.

# 11.12 U-2 through U-5: Principal's time expired U-1 has not filed the I-485

The I-918A will be denied as the principal no longer holds U-1 status.

### 11.13 U-2 through U-5 Interim Relief for the Principal Only

If a derivative was not granted interim relief but the principal was granted interim relief, he or she cannot benefit from the principal's time in interim relief. The principal's time in U status will begin on the date that interim relief was first approved. The derivative's U status will begin on the date his or her I-918A is approved. In some instances, the derivative may receive as little as one day of validity if his/her I-918A is approved a significant time after the principal's I-918.

*Example:* Principal's Interim Relief approved 4/22/04. Principal's I-918 approved 2/12/09:

- Principal's I-918 / HAVEN validity dates: 4/22/04 to 2/11/2010
- Principal's EAD/GUI validity dates: 2/12/2009 to 2/11/2010

Derivative had no time in interim relief. Derivative's I-918A approved 3/22/09:
Derivative's I-918A / HAVEN validity dates: 3/22/09 to 2/11/2010

**NOTE**: If a derivative's I-918A is not approvable until a date after the expiration date of the principal's validity period, discuss the I-918A with the ISO(3) point of contact for the U program.

### 11.14 U-2 Through U-5 Interim Relief for Derivative Only or Derivative's Interim Relief Predates the Principal's

This scenario is currently under policy discussion. Bring cases falling into this scenario to the ISO(3) point of contact for the U program.

# 11.15 U-1 through U-5 Interim Relief terminated for failure to file I-918/I-918A timely

Interim relief recipients were required to file (or have a petition filed on his/her behalf) for U nonimmigrant status no later than February 1, 2010. All interim relief recipients who did not have a petition for U status filed (or filed on his/her behalf) had their interim relief terminated.

The validity dates will be treated as if there was no termination of interim relief if:

- the alien's interim relief was terminated due to failure to file timely,
- the alien subsequently filed the I-918 (or had an I-918A filed on his or her behalf), and
- the petition is ultimately approved.

Refer to the appropriate scenario for an alien with interim relief when making the determination for the assignment of validity dates.

# **12 Decisions**

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# 12.1 Overview

#### 12.1.1 General

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Written decisions will be issued after a de novo review of the petition and evidence.

### 12.1.2 A File Requests

In general, you cannot adjudicate an I-918 to completion (i.e., approve or deny) if it has not been consolidated into the relating A-file. If you are in possession of a T file containing an I-918, you must request the relating A file.

Follow the steps below to request the A file for T files in your possession.

Step	Action		
1	Check the 9504 screen in CIS to determine the location of the A file.		
2	<ul> <li>Email ISA Dianne McLaughlin, with a CC to your SISO. Include:</li> <li>A number</li> <li>Name of petitioner/applicant</li> <li>Form type</li> </ul>		
	• Location of the A file	<u>.</u>	
3	If the A file is Then		
	Received within 30 days	Proceed with your final adjudication.	
	Not received within 30 days• Dianne will email you and your SISO, advising that we were unable to obtain the A file.		
		• Your SISO will send you and Dianne an email telling you whether you may work the case in a T file, or if Dianne should make a 2nd request for the A file.	
4	Refer to your SISO's in	struction to proceed with your final adjudication	
	Refer to your SISO's instruction to proceed with your final adjudication,		

#### 12.2 Approvals

#### 12.2.1 Approval for U-1 (petitioner in the U.S.)

U-1 nonimmigrant status will be concurrently granted with the approval of the petition, subject to the annual limitations for visa allocation.

The following documents will be issued to the petitioner upon approval:

- 1. Notice of approval (Form I-797).
- 2. Arrival-Departure Record (Form I-94) valid until the end of the U Nonimmigrant status.
- 3. List of nongovernmental organizations to which the petitioner can refer regarding his or her options while in the United States and available resources.

#### 12.2.2 Approval for U-1 (petitioner outside the U.S.)

A notice of approval (Form I-797) will be issued to the petitioner.

A notice of approval will be forwarded to the U.S. Embassy or Consulate having jurisdiction over the area where the alien is located or (for a visa exempt alien) to the appropriate port of entry.

#### 12.2.3 Approval of U-2 through U-5 (qualifying family member in the U.S.)

When Form I-918, Supplement A, is approved, the qualifying family member will be concurrently granted U-2, U-3, U-4 or U-5 nonimmigrant status.

The following documents will be issued to the principal (U-1) regarding the approval of the U-2, U-3, U-4 or U-5:

- 1. Notice of approval of the qualifying family member's U nonimmigrant status (Form I-797)
- 2. Arrival-Departure Record (Form I-94)

### 12.2.4 Approval of U-2 through U-5 (qualifying family member outside the U.S.)

A notice of approval (Form I-797) will be issued to the petitioner.

The approved Form I-918, Supplement A, will be forwarded to the U.S. Embassy or Consulate having jurisdiction over the area where the qualifying family member is located or (for a visa exempt alien) to the appropriate port of entry.

### 12.2.5 Multiple Filings

Aliens seeking U nonimmigrant status may also seek any other immigration benefit or status for which they are eligible. Therefore, nothing limits a qualified petitioner from applying for U nonimmigrant status as well as other immigration benefits. Nothing limits qualifying family members from applying for other benefits or having other petitions or applications filed on their behalf. However, USCIS will only grant one nonimmigrant or immigrant status at a time.

Once the I-918 or the I-918A is approved, any subsequent I-918 or I-918A for that alien that is pending with the VSC will be denied. If the initial approval is revoked, the alien is again eligible to seek U nonimmigrant status.

If you are placing the I-918 or I-918A on the Wait List, refer to the <u>Wait List</u> <u>Process with Subsequent I-918 or I-918A</u> section of this SOP.

#### 12.3 Denials

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#### 12.3.1 Denial (principals)

Written notification of the reasons for denial will be issued to the petitioner.

The decision will cite the specific reasons for denial and notify the petitioner of his/her appeal rights.

#### 12.3.2 Denial (qualifying family members)

Written notification of the reasons for denial will be issued to the principal.

The decision will cite the specific reasons for denial and notify the principal of his/her appeal rights.

#### 12.3.3 NTA issuance

If USCIS revokes or denies the Form I-918 for an alien who was in proceedings that were terminated pursuant to 8 CFR 214.14(c)(1)(i), a new Notice To Appear (NTA) may be filed by DHS (see INA section 239).

SISO sign off is required prior to forwarding any file for issuance of an NTA based on the denial of the Form I-918 or the Form I-918, Supplement A.

# 13 Section 384

#### **13.1 Disclosure of Information**

#### 13.1.1 General

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The use or disclosure (other than to a sworn officer or employee of the Department, or a bureau or agency of the Department, for legitimate department, bureau, or agency purposes) of any information relating to the beneficiary of a pending or approved petition for U nonimmigrant status is prohibited unless the disclosure falls within specified exceptions.

#### I-918, PETITION FOR U NONIMMIGRANT STATUS

#### **13.1.2 Exceptions for Disclosure of Information**

Exceptions for disclosure of information are as follows:

- 1. By the Secretary of Homeland Security, at his discretion, in the same manner and circumstances as census information may be disclosed by the Secretary of Commerce under 13 U.S.C. 8;
- 2. By the Secretary of Homeland Security, at his discretion, to law enforcement officials to be used solely for a legitimate law enforcement purpose;
- 3. In conjunction with a judicial review of a determination in a manner that protects the confidentiality of such information;
- 4. After adult petitioners for U nonimmigrant status or U nonimmigrant status holders have provided written consent to waive the restrictions prohibiting the release of information;
- 5. To Federal, State, and local public and private agencies providing benefits, to be used solely to make determinations of eligibility for benefits pursuant to 8 U.S.C. 1641(c);
- 6. After a petition for U nonimmigrant status denied in a final decision;
- 7. To the chairmen and ranking members of the Committee on Judiciary of the Senate, or the Committee on Judiciary of the House of Representatives, for the exercise of congressional oversight authority, provided the disclosure relates to information about a closed case and is made in a manner that protects the confidentiality of the information and omits personally identifying information (including locational information about individuals);
- 8. With prior consent from the principal petitioner or derivative family members, to nonprofit, nongovernmental victims' service providers for the sole purpose of assisting the victim in obtaining services from programs with expertise working with immigrant victims; or
- 9. To federal prosecutors to comply with constitutional obligations to provide statements by witnesses and certain other documents to defendants in pending federal criminal proceedings.

#### **13.1.3 Confidentiality Provisions**

Agencies receiving information under this section, whether governmental or nongovernmental, are bound by the confidentiality provisions and other restrictions set out in 8 U.S.C. 1367.

### **13.1.4 Disciplinary Action for Violation**

Appropriate disciplinary action must be taken and a monetary penalty of up to \$5,000 may be imposed on anyone who willfully uses, publishes, or permits information to be disclosed in violation of nondisclosure provisions.

## **13.2 Use of Evidence in the File**

#### 13.2.1 General

You are not permitted to use information provided by the alleged perpetrator of the certified criminal activity in making an adverse determination on the petition for U nonimmigrant status. All U related filings are protected by the provisions of section 384 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (IIRIRA). See 8 USC 1367(a)(1).

#### 13.2.2 Prohibition for Usage of Certain Adverse Information

Officials of the Department of Homeland Security are prohibited from making adverse determinations of admissibility or deportability based on information obtained solely from the perpetrator of substantial physical or mental abuse and the criminal activity.

This prohibition includes all letters, statements or any other documentation provided by the alleged perpetrator (or his/her representative).

You may consider any independent, third-party evidence provided regarding the U petitioner or qualifying family members.

#### 13.2.3 Source Determination

You must determine how USCIS came into possession of the evidence in the file.

If there is indication that the evidence was sent to USCIS by the alleged perpetrator but is not in the form of a squeal letter, you must determine:

- if the evidence was generated by a credible and reliable source.
- whether the evidence would lead to an adverse decision for the petitioner or qualifying family member.

You will refer the case to your supervisor for consultation regarding usage of the evidence if you determine that the information:

- is from a credible, reliable source;
- is relevant to the adjudication; and
- would result in an adverse decision for the self-petitioner.

In order to use the information in making an adverse determination, you must either verify the information through available systems and file review or receive its own independent copy of the adverse information using USCIS resources. This should be done to ensure that the information was not altered while in the possession of the alleged abuser.

#### 13.2.4 Information from Public Sources

If the file contains information from a public source, such as a court or other law enforcement entity, the information may be used in the adjudication. Such evidence includes but is not limited to the following:

- protection orders against the petitioner;
- police reports made involving the petitioner;
- court transcripts and findings regarding the petitioner or petitioner's claims.

If you determine that the evidence is complete and unaltered, the evidence may be used. Be certain that the source behind the creation of the documentation is not the alleged perpetrator of the certified criminal activity.

*Example 1*: A protection order obtained by the alleged abuser against the selfpetitioner. This evidence is prohibited from usage in making an adverse determination as it is based on the claims of the alleged perpetrator of the certified criminal activity.

*Example 2*: Documentation in the record includes transcripts of the criminal proceedings upon which the I-918 is based. In the transcript, the petitioner recants his testimony and states the crime never occurred.

You must determine whether the transcript is accurate and whether the recanting contradicts other assertions in the record submitted in support of the I-918.

*Example 3*: Results of a criminal trial for the certified criminal activity show the alleged perpetrator was acquitted of the charge(s).

This, by itself, does not constitute adverse information. A conviction is not an eligibility requirement for U nonimmigrant status.

#### 13.2.5 Information Generated from Non-Public Sources

If the file contains evidence issued by a non-public source (example: medical records), you must first determine who provided the information for the file.

If it was sent by the alleged abuser or member of the alleged abuser's family (as cited above), you are prohibited from using the information to make an adverse determination on the I-918 or I-918, Supplement A.

If adverse information is received that is neither from a public source nor from the alleged perpetrator, then you must determine the credibility and relevance of the evidence. If you find that the evidence would have a negative impact on the adjudication, you must discuss the evidence with supervision prior to issuing any notices to the petitioner based on that evidence.

*Example*: Insurance billing statement for the petitioner (on the alleged abusive spouse's policy) indicating the petitioner was treated for injuries in a car accident on the date the petitioner reported to police she was assaulted by her spouse.

#### 13.2.6 Acknowledging Information in the File

If the file contains information that, if used, would result in an adverse determination but the use of that information is prohibited by section 384, you must place an acknowledgement of the information in the file.

Generate the <u>Adverse Information Memo</u> and briefly state what specific information was reviewed and why usage of the information was prohibited by section 384 (ex: information provided by the alleged perpetrator). Place the memo on the non-record side of the file.

#### 13.2.7 Discovery of an apparent violation

If you discover an apparent violation of section 384 (either disclosure of information or use of prohibited information), you must bring the violation to the attention of your SISO and the ACD who oversees the unit.

- 1. Notify VSC management via email detailing the specific filing and all relevant information about the violation.
- 2. Place a copy of the notification email on the non-record side of the file.
- 3. Hold the file pending instructions from the ACD or a SISO.

# **14 Employment Authorization**

#### 14.1 Overview

#### 14.1.1 General

All U Nonimmigrants are eligible for an employment authorization document (EAD). Validity dates for EADs begin the date that the I-918 is approved for principals or (in the case of derivatives, who separately file the I-765) on the date that the I-765 is approved. Validity for work authorization ends on the last date of U nonimmigrant status.

### 14.2 U-1

#### 14.2.1 U-1 Employment (alien in the U.S.)

1. Aliens granted status as a U-1 are eligible for employment pursuant to 8 CFR 247a.12(a)(19).

- Employment authorization is incident to the approval of the U-1 nonimmigrant status. The alien is <u>not</u> required to file an Application for Employment Authorization (Form I-765) for the initial card.
- 3. Filing procedures for Form I-918, Petition for U Nonimmigrant Status, direct the alien to submit three current photos as described in 8 CFR 333.1
- 4. Employment authorization will expire upon the expiration of the underlying U-1 nonimmigrant status.
- 5. Alien must be in the United States to obtain the employment authorization document.

### 14.2.2 U-1 Employment (alien outside the U.S.)

An EAD will be automatically produced for a U-1 nonimmigrant when the case is approved and the alien is outside the United States. Update the address to the VSC's prior to approving in GUI. Once the card has been returned, have it destroyed and change the address on the case back to the attorney's address on the G-28. An EAD can be produced once the alien is admitted to the United States in U nonimmigrant status.

To receive the EAD, the U-1 need only submit a request for the EAD to the VSC. No forms or fees are required to produce this EAD.

### **Required evidence:**

- 1. A request for the EAD; and
- 2. A copy of the I-94 showing admission as U-1

# 14.3 U-2 through U-5

14.3.1 U-2 through U-5 Employment (alien in the U.S.)

Aliens granted status as a qualifying family member of a U nonimmigrant may apply for employment authorization by filing, with appropriate fee or with application for fee waiver, on Application for Employment Authorization (Form I-765), pursuant to 8 CFR 247a.12(a)(20).

Form I-765 may be filed concurrently with the alien's application for U-2, U-3, U-4, or U-5 nonimmigrant status or it may be filed later.

Employment authorization will be valid from the date of the I-765 approval until the expiration of the alien's U nonimmigrant status.

### 14.3.2 U-2 through U-5 Employment (alien outside the U.S.)

After admission to the United States as a U nonimmigrant, the alien should submit an Application for Employment Authorization (Form I-765) to the VSC.

Employment authorization will be valid from the date of the I-765 approval until the expiration of the alien's U nonimmigrant status.

#### **Evidence required in support of the I-765 is:**

- 1. A copy of the approval for U nonimmigrant classification;
- 2. A copy of his/her Arrival-Departure Record (Form I-94); and
- 3. Proper photos and signature.

## 14.4 Denial and Updating Errors

#### 14.4.1 Denial

A denial of U Nonimmigrant status will result in the denial of any accompanying I-765 predicated on the approval of the I-918, Supplement A.

#### 14.4.2 GUI CLAIMS Updating Errors

If an I-918 or derivative's I-765 is updated incorrectly in GUI CLAIMS, refer to the instructions in the "<u>Case Updated by Error in CLAIMS</u>" SOP on the LAN

# **15 Wait List Process**

15.1 Overview

#### 15.1.1 General

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If more than 10,000 approvable I-918s are filed in a fiscal year, all cases determined to be approvable after reaching the cap will be placed under the Wait List Process.

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# 15.1.2 Process for approvable I-918s and accompanying I-918As after the cap is reached

After 10,000 U-1 approvals have been issued in a fiscal year, do not update any Form I-918, I-918A, or I-192 approvals in HAVEN or GUI until the new fiscal year begins (October 1).

Follow the steps below to process approvable I-918s, I-918As and accompanying I-192s after the cap is reached.

Step	Action
1	Complete TECS checks and ensure any hits are resolved before
	placing the U Visa petition on the wait list.
2	If the file contains an I-192, verify that FBI NDOB check is valid at
	the time the U Visa petition is placed on the Wait List.
3	Verify that fingerprints are valid at the time the U Visa petition is
	placed on the Wait List.
4	Update I-192 in GUI as "pre-adjudicated, under review."
5	Open the I-918 in HAVEN. For each identified inadmissibility,
	check the inadmissibility blocks under
	"Inadmissibility/Waiver/Status." Do not check the block under
	"Waiver Grounds" until final adjudication.
6	Annotate all inadmissibility grounds to be waived on the Form I-
	192 Instructions page in blue or black ink.

**NOTE**: You must-ensure that name, DOB, images, safe address, etc. are correct in all systems, including GUI. Ensure that the name and date of birth matches in CIS, GUI, and for I-918As, in HAVEN. You must correct errors. Submit CIS correction requests for name discrepancies. However, do not update approvals in HAVEN or GUI until the new fiscal year begins.

You must ensure that all steps above are complete and valid at the time the I-918, I-918A, and I-192 are placed on the Wait List.

### 15.1.3 Wait List Process with Second or Subsequent I-918 or I-918A

At the time of placing an I-918 or I-918 on the Wait List, if there is a second or subsequent I-918 or I-918A in the filing, follow the steps below.

Step	Action
1	Place the initial (oldest filing) I-918 or I-918A on waitlist and
	update the case appropriately in HAVEN and GUI.
2	Complete appropriate waitlist letter in CG and send out letter.
3	Do not update the second or subsequently filed I-918 or I-918A in HAVEN or GUI. Do not complete a Wait List letter in CG for the subsequently filed I-918 or I-918A.

## 15.1.4 I-918, I-918A, and I-192 Wait List Decision

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Refer to the table below to determine the appropriate I-918, I-918A, and I-192 Wait List action.

If the	Then
I-918 does not meet the	• Issue an RFE or NOID.
eligibility requirements,	• Adjudicate up to the point of approval using the normal I- 918/I-918A procedure.
	<ul> <li>Use the <b>PINK</b> I-918 Routing Worksheet when issuing the RFE.</li> <li>Keep all family members together.</li> </ul>
I-918A meets all eligibility	• Approve using normal I-918A procedure.
requirements and principal was approved prior to the cap (Prior to Wait List),	• Approve any related I-765 (A20) using the normal I-765 (A20) procedure.
I-918/I-918As and/or I- 192s do not meet the	• Issue a denial using the normal I-918, I-918A, and I-192 procedures.
eligibility requirements after the issuance of an RFE or NOID,	• Use the <b>PINK</b> I-918 Routing Worksheet when issuing the denial.
I-918/I-918A is placed	• Follow the Wait List Process. Update GUI with "Pre-
under the Wait List	Adjudicated – Under Review" for I-192.
Process and is	
accompanied by an I-192	
that will be denied as	
unnecessary,	
I-918 meets all eligibility	• Adjudicate the I-918 up to the point of approval using the
requirements but the family group contains I-	normal I-918 procedure.
918A(s) requiring RFE	• If the applicant has more than one A-file, band them together, but do not consolidate until after final approval.
or ITD,	<ul> <li>Update the I-918 as pre-adjudicated in GUI and the proper WAITLIST NOTICE in HAVEN.</li> </ul>
	• Issue the appropriate WAITLIST NOTICE in HAVEN.
	• Place the <b>WHITE</b> I-918 Routing Worksheet inside the waitlisted I-918 file.
	• Issue an RFE or NOID on the I-918A.
	• Use the <b>PINK</b> I-918 Routing Worksheet when issuing the RFE.
	• Send the group to the RFE shelf, keeping all the family
	members together.

# 15.1.5 Updating Petition / Application

Refer to the chart below for the Wait List Process for I-918/I-918As and I-192 cases:

When you	Then
have	
I-918/I-918As	• Prepare and send the appropriate Wait List Notice in CG. The notice is
placed under	located in the "Informational Section."
the Wait List Process to be	• Place the file copy notice on the top of the I-918/I-918A (Record Side). ( <b>Do not</b> place the file copy on top of the 384 cover sheet.)
approved,	• Update HAVEN & GUI. <i>Refer to table below for appropriate update</i>
	depending on scenario.
	• If the applicant has more than one A-file, band them together, but do not
	consolidate until after final approval.
	• Complete <b>WHITE</b> I-918 Routing Worksheet (Revision Date 11-24-2013). Refer to <u>Routing and Annotations Section</u> .
File with more	• Prepare and send the appropriate Wait List Notice in CG for only the
than one I-918,	earlist filed I-918. The notice is located in the "Informational Section."
all meeting	Do not issue a notice for subsequently filed I-918s.
eligibility	• Place the file copy notice on the top of the relevant I-918 (Record Side).
requirements	( <b>Do not</b> place the file copy on top of the 384 cover sheet.)
for the Wait	• Update HAVEN & GUI for only the earliest I-918. Leave subsequently
List,	filed I-918s in pending status in HAVEN & GUI. Refer to table below
	for appropriate update depending on scenario.
	• Complete WHITE I-918 Routing Worksheet (Revision Date 11-24-
	2013). Refer to Routing and Annotations Section.
File with I-918 and I-918A,	• Prepare and send the appropriate Wait List Notice in CG for each family member's I-918 and I-918A.
	<ul> <li>Place the file copy notice on the top of the relevant I-918 and I-918A</li> </ul>
	(Record Side). ( <b>Do not</b> place the file copy on top of the 384 cover sheet.)
	• Update HAVEN & GUI for the I-918 and I-918A for each family
	member's file. <i>Refer to table below for appropriate update depending on</i>
	scenario.
	• Complete <b>WHITE</b> I-918 Routing Worksheet (Revision Date 11-24-
	2013). Refer to Routing and Annotations Section.
	• Keep all family members together. Place the earliest receipted I-918 on
	top.
Accompanying	• Annotate all inadmissibility grounds being waived.
I-192 to be	• Update GUI. Refer to table below for appropriate updates.
approved,	
I-192 to be	• Update GUI. <i>Refer to table below for appropriate updates</i> .
denied as	
unnecessary,	

## 15.1.6 Updating Petition / Application

Refer to the chart below for a summary of appropriate Wait List letter, HAVEN and GUI Updates.

Scenario	Letter	HAVEN	HAVEN	GUI Update
		Update #1	Update #2	
I-918 in	WL918DAS	"WAITLIST	"WAITLIST	"Pre
the US		NOTICE	NOTICE	Adjudicated
		ORDERED	SENT"	Under
		WITH DAS"		Review"
I-918A in	WL918ADAS	"WAITLIST	"WAITLIST	
the US		NOTICE	NOTICE	
		ORDERED	SENT"	
		WITH DAS"		
I-918	WL918NO	"WAITLIST	"WAITLIST	"Pre
outside		NOTICE	NOTICE	Adjudicated
the US		ORDERED"	SENT"	Under
				Review"
I-918A	WL918ANO	"WAITLIST	"WAITLIST	
outside		NOTICE	NOTICE	
the US		ORDERED"	SENT"	
I-192	N/A	N/A	N/A	"Pre
				Adjudicated
				Under
				Review"

# **15.2 Routing and Annotations**

#### 15.2.1 Worksheet

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Follow the steps below to complete the **WHITE** I-918-Routing Worksheet. You must use the I-918 Routing Worksheet dated 11-25-2013.

**NOTE:** Do not adjudicate or annotate I-765 (A19/A20) files riding with an I-918/I-918A until October 1.

Step	Action		
1	Write the I-918 and I-192 receipt numbers on the upper left of the		
	Routing Worksheet or u	se stickers identifying the receipt numbers.	
2	Record your NFTS code	e on the line designated ISO #.	
3	Record the date on the d	lesignated line.	
4	Complete all sections of the Wait List section:		
	Part	Description	
	Date Received	Indicate the receipt stamp date on the I-	
		918 or I-918A.	
	FD258 DateIndicate the date the FBI fingerprint check		
	was last run.		
	FD258 Results: Indicate the results of the last FBI		
	IDENT/NON IDENT   fingerprint check.		
	FBI NAME DOB	Indicate the processing date of the last	
		FBI name check.	
5	If the applicant has been granted deferred action status and CIS		
	indicates "384," not "DAS," route the file to D6 VAWA Sort, and		
	mark the box "Update CIS COA as: " with "DAS"		

## 15.2.2 Routing for all Files Placed Under the Wait List

Follow the steps below to route files that were placed under the Wait List. FCU shelving has been identified and labeled as "U Visa Wait List Process." (Keep family members together.)

Site	Action
Location	
St. Albans,	Refer to Step 5, above, and complete the I-918 Wait List
with DAS	Routing Sheet. Charge out files in NFTS and place those files
	in the clerical sort boxes marked "COA Update, No Clerical
	Action" at the VAWA/humanitarian file staging area.
St. Albans,	Charge out files in NFTS and place those files in the waitlist
no DAS	boxes marked at the VAWA/humanitarian file staging area.
Essex, with	Refer to Step 5, above, and complete the I-918 Wait List
DAS	Routing Sheet. Charge out files in NFTS and place in the
	identified clerical sort boxes in the file staging area.
Essex, no	Charge out files in NFTS and place those files in the assigned
DAS	boxes in the FCU room.

## **15.3 Unlawful Presence and Revocations**

#### 15.3.1 Unlawful presence accrual

Time on the Wait List while granted deferred action or parole will not result in the accrual of unlawful presence under INA 212(a)(9)(B).

A petitioner may be removed from the Post U Visa CAP Process and deferred action or parole terminated at the discretion of USCIS.

### 15.3.2 Effect of Revocation on numerical limit

Revocation of an individual's U-1 status will have no effect on the numerical limit.

## 15.4 Case Updated as Wait List in Error

### 15.4.1 Overview

This section provides detailed steps for removing petitions from Wait List as evidence in the record may indicate the petitioner or derivative may be ineligible for U nonimmigrant status.

#### 15.4.2 ISA Process

Once a case is identified as being Wait Listed in Error, the ISAs will complete the following steps in the correction process.

Steps	Action
Retrieve	Pull identified file(s) from the Wait List hold area and deliver to
Files	the appropriate SISO.
Return	After officers complete action on a wait-listed case, The ISA(s) will
Files to	update the excel spreadsheet prior to returning the files to the I-918
Wait List	Wait List shelves.
Shelving	

#### 15.4.3 SISO Responsibilities

When a SISO receives a file identified as waitlisted in error, he or she will review the file to determine if corrective action is needed. If corrective action is needed, he or she will deliver the file to the appropriate officer.

## 15.4.4 Officer Responsibilities

If you receive a case identified as wait-listed in error, follow the steps below to correct the error:

Step	Action			
1	Determine i	f an RFE or ITD is needed on the I-918, I-918A and/or		
	I-192.			
2	If an RFE or ITD is needed, update Haven/GUI with "Previous			
	Action Can	celed". This will alert others reviewing the electronic		
	case history	that the case was removed from the Wait List.		
3	Update GU	I/Haven with RFE or ITD notice ordered, etc.		
4	Issue RFE o	or ITD with one of the introductory paragraphs below:		
	If the	Then use the introductory paragraph		
	case was			
	wait-			
	listed			
	With	On <b>DATE</b> , you were notified that your Petition for		
	DAS,	U Nonimmigrant Status (Form I-918) or Petition		
		for Qualifying Family Member of U-1Recipient (I-		
		918 Supplement A) was placed on Wait List. You		
		were also notified that you have been placed in		
		deferred action. This notice is to advise you that		
		the petition has been removed from the Wait List		
		as evidence in the record indicates you or your		
		family member may be ineligible for U		
	nonimmigrant status. A discussion follows.			
	With no	On <b>DATE</b> , you were notified that your Petition for		
	DAS,	U Nonimmigrant Status (Form I-918) or Petition		
		for Qualifying Family Member of U-1Recipient (I-		
		918 Supplement A) was placed on a Wait List.		
		This notice is to advise you that the petition has		
		been removed from the Wait List as evidence in		
		the record indicates you or your family member		
		may be ineligible for U nonimmigrant status. A		
		discussion follows.		
5		918waitlistrequest email account letting the ISA(s)		
		n RFE/ITD was issued and ask that the Excel		
	spreadsheet	used to track these cases be updated.		

## I-918, PETITION FOR U NONIMMIGRANT STATUS

# Officer Responsibilities (continued)

Step	Action		
6	Follow the steps below once you receive the response to the RFE or ITD:		
	If the outcome of the RFE/ITD results in	Then	
	A denial,	<ul> <li>Issue denial and include a statement in the denial that DAS is terminated as of the date of the denial e.g., "Any deferred action previously granted to you / your family member in connection with this petition is hereby terminated as of the date of this notice. Any employment authorization that may have been granted to you in connection with the deferred action grant is also terminated as of the date of this notice."</li> <li>After appeal time has passed, advise contractor to update COA field in CIS appropriately, e.g., UU.</li> <li>Email the I-918waitlistrequest email account letting the ISA(s) know that the case was denied and ask that the Excel spreadsheet used to track these cases be updated.</li> </ul>	
	Wait listing the case again,	<ul> <li>Issue appropriate Wait List letter in CG,</li> <li>Update GUI/Haven, and</li> <li>Send case to I-918 Wait List. NFTS to AC0019 and drop off in the crates outside EX280.</li> </ul>	

# **16 Revocations**

## 16.1 Overview

#### 16.1.1 General

Approvals of U nonimmigrant status can be revoked. The alien shall immediately inform USCIS of any changes in the terms and conditions of the alien's circumstances that may affect eligibility 8 CFR 214.14(o).

All Intents to Revoke and Revocations must be completed on the LAN and not in Correspondence Generator.

Revocation may occur at any time after the approval of the U nonimmigrant status—even after the status of validity has expired. There are two types of revocation: Automatic and by notice.

### **16.1.2 Automatic Revocation**

### Automatic Revocation 8 CFR 214.14(h)(1)

Principal with an approved U nonimmigrant petition who applied from outside the United States notifies USCIS that he or she will not use the approved petition to enter the United States

**NOTE**: Automatic revocations <u>cannot</u> be appealed.

#### 16.1.3 Revocation on Notice

A petition for U nonimmigrant status also may be revoked following a **notice of intent to revoke** based on one or more of the following reasons:

#### **Revocation on notice 8 CFR 214.14(h)(2)**

- (A) The certifying official withdraws the U nonimmigrant status certification referred to in 8 CFR 214.14(c)(2)(i) or disavows the contents in writing;
- (B) The approval of the petition was in error;
- (C) There was fraud in the petition;
- (D) (*In the case of U-2 through U-5*), the relationship to the principal has terminated; or
- (E) (*In the case of U-2 through U-5*), the principal's U-1 nonimmigrant status is revoked.

**NOTE:** Revocations on notice may be appealed.

#### **16.1.4 Notice of Intent**

The notice of intent to revoke must be in writing and contain a detailed statement of the grounds for revocation. The U nonimmigrant will be granted 30 days to present rebuttal evidence.

Consider all relevant evidence presented in deciding whether to revoke the petition. Determination of what is relevant evidence and the weight to be given that evidence is within the sole discretion of USCIS.

### 16.1.5 Notification of revocation

USCIS will provide the alien with a written notice of revocation explaining the specific reasons for revocation.

## 16.2 Effects of Revocation

#### 16.2.1 Effect of revocation on principal

• Revocation of a principal's I-918 approval will result in the termination of the principal's U-1 status.

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- If a petition for U-2, U-3, U-4, U-5 is still pending at the time the principal's U-1 status is revoked, deny the U-2, U-3, U-4, or U-5's petition.
- Revocation of an approved I-918 also revokes any waiver of inadmissibility granted in conjunction with the petition.

#### 16.2.2 Effect of revocation on derivative

- The revocation of the principal's Form I-918 approval will result in the denial of any pending Forms I-918, Supplement A, for qualifying family member of that principal.
- Revocation of the qualifying family member's Form I-918, Supplement A, will result in the termination of status for that qualifying family member.
- Revocation of an approved I-918 also revokes any waiver of inadmissibility granted in conjunction with the petition.

### 16.2.3 Appeal rights

A revocation on notice may be appealed to the Administrative Appeals Office in accordance with 8 CFR 103.3(a)(1)(iii).

Automatic revocations cannot be appealed.

### 16.2.4 Notice to Appear (NTA)

If USCIS revokes or denies Form I-918 for an alien who was in proceedings that were terminated pursuant to 8 CFR 214.14(c)(1)(i), a new Notice To Appear (NTA) may be filed by DHS (see INA section 239).

Contact the local NTA unit for processing and policies regarding the issuance of NTAs for this and other scenarios involving revocations of Form I-918.

# **17 Appeals and Motions**

## 17.1 Overview

## 17.1.1 Appeal Rights

- Denied Petitions for U Nonimmigrant Status can be appealed to the Administrative Appeals Office (AAO).
- Appeals can be made pursuant to the provisions of 8 CFR 103.3.
- The denial upon which an appeal is filed will not become final until the appeal is adjudicated.
- Revocation on notice, those grounds cited in 8 CFR 214.14(h)(2), may be appealed pursuant to 8 CFR 103.3.
- Automatic revocations (8 CFR 214.112(h)(1)) cannot be appealed.
- Denials and revocations of waivers of inadmissibility cannot be appealed.

### **17.1.2 Motion Rights**

Denied applications for U Nonimmigrant Status are subject to the provisions for:

- a motion to reopen under the provisions of 8 CFR 103.3.
- a motion to reconsider 8 CFR 103.5.

# 17.2 Motions to Reopen Denial for No. Supplement B

## 17.2.1 I-918 Denials Based on No. Form I-918, Supplement B

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Refer to the table below to determine the appropriate action when adjudicating motions to reopen a denial based on no form I-918, Supplement B. The following are the three scenarios with recommended actions:

Scenario	Motion details	Action
Form I-918 denied for	Motion filed with only	Grant motion to reopen
No Supplement B – all	Supplement B. No	and re-deny the Form I-
deficiencies addressed	additional evidence to	918 for all remaining
	address other deficiencies	deficiencies as case is still
	as noted in the denial	not approvable.
Form I-918 denied for	Motion filed with	Grant motion and reopen
No Supplement B – all	Supplement B	to correct service error of
deficiencies NOT		not citing all deficiencies.
addressed		RFE to address all
		remaining deficiencies.
Form I-918 denied for	Motion filed with only	Dismiss since the
No Supplement B – no	Supplement B	Supplement B is
remaining deficiencies		considered initial
in the file		evidence and should not
		be accepted after the
		denial.

# **18 Immigration Proceedings**

## **18.1 Effect of Immigration Proceedings**

#### 18.1.1 General

USCIS may institute removal proceedings for petitioners and derivatives for U Nonimmigrant Status.

Aliens in removal proceedings may petition for U nonimmigrant status.

### 18.1.2 Open proceedings at the time of filing

Aliens in removal proceedings under section 240 of the Act, 8 U.S.C. 1229a, or in exclusion or deportation proceedings initiated under the former sections 236 or 242 of the Act (as in effect prior to April 1, 1997) and who would like to petition for U nonimmigrant status must file Form I-918 directly with USCIS.

ICE counsel may agree to file, as a matter of discretion, at the request of the alien petitioner, a joint motion to terminate proceedings without prejudice with the immigration judge or the Board of Immigration Appeals (whichever is appropriate) while the I-918 is being adjudicated.

### 18.1.3 Final orders of removal, deportation or exclusion

- Aliens with a final order of removal, deportation or exclusion are not precluded from filing for U nonimmigrant status directly with USCIS.
- Filing for U nonimmigrant status has **no effect** on ICE's authority to execute the final order. Aliens may file Form I-246, "Stay of Removal" with ICE for a stay of removal pursuant to 8 CFR 241.6(a) and 8 CFR 1241.6(a).
- If the alien is in detention pending the execution of the final order, the time during which the stay is in effect will extend the period of detention necessary to bring about the alien's removal.

## 18.1.4 Effect of approvals on proceedings

Upon approval of Form I-918, orders of exclusion, deportation or removal issued by the Secretary for that alien will be deemed canceled as an operation of law as of the date of USCIS's approval of Form I-918.

Those subject to an order of exclusion, deportation, or removal issued by an immigration judge or the Board may seek cancellation of such order by filing, with the immigration judge or the Board, a motion to reopen and terminate proceedings. ICE counsel may agree, as a matter of discretion, to join in such a motion to overcome any applicable time and numerical limitations of 8 CFR 1003.2 and 1003.23

# **19 Trafficking Referrals**

## 19.1 General

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USCIS will make referrals to ICE/Office of Investigations for all cases that involve, appear to involve or claim to involve human trafficking.

## **19.2 Qualifying cases**

Refer all cases where:

- the certified crime involves the crime of human trafficking or
- human trafficking indicators are identified in the record.

#### 19.3 Process

Follow the steps below as soon as the claims to human trafficking are identified.

Step	Action
1	Send a referral email to ICE at the following address:
	Trafficking.Icehuman@dhs.gov
2	Use call-up 0688 for the ICE Trafficking Referral Letter to make the referral.
3	Place a copy of the referral email to ICE on the non-record side of the file.
4	Continue adjudication on the I-918 after the referral is made.

**NOTE**: The alien will not be notified that the referral has been made.

# **20 Processing**

## 20.1 General Processing

#### 20.1.1 General

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Perform TECS checks on all aliens seeking a benefit under the U nonimmigrant visa program.

Place files in the proper order and annotate worksheets appropriately prior to sending the file to clerical or outside the unit.

## 20.2 Record of Processing

#### 20.2.1 Form I-918 Record of Proceeding (ROP)

The general order that will be used for basic file setup purposes is as follows:

#### Form I-918:

- 384 Warning Sheet
- I-918 Safe Address Sheet
- G-28 (if applicable)
- I-918
- I-918 Supplement B
- Supporting evidence
- RFE/NOID (if applicable)
- Evidence submitted in response to RFE/NOID
- I-192 Safe Address Sheet
- G-28 (if applicable)
- I-192 (if applicable)
- Supporting evidence
- RFE/NOID (if applicable)
- Evidence submitted in response to RFE/NOID
- I-193 (if applicable)

### 20.2.2 Form I-918A

#### Form I-918, Supplement A:

- 384 Warning Sheet
- Safe Address Sheet
- G-28 (if applicable)
- I-918, Supplement A
- Evidence of relationship to I-918 petitioner
- RFE/NOID (if applicable)
- Evidence submitted in response to RFE/NOID
- I-192 Safe Address Sheet
- G-28 (if applicable)
- I-192 (if applicable)
- Supporting evidence
- RFE/NOID (if applicable)
- Evidence submitted in response to RFE/NOID
- I-193 (if applicable)

## 20.3 Duplicate Copies and Systems

## 20.3.1 Second Copy of Petition/ Application in file

Refer to the table below to determine how to process the second copy of the petition that is in the file.

If the I-918/I-918A (and accompanying I-192 or I-	Then
<b>193 is</b> Approved and there is a 2 <sup>nd</sup>	• Sign and annotate the 2 <sup>nd</sup> copy in the
copy of the petition/application in the file,	<ul> <li>Sign and annotate the 2<sup></sup> copy in the same manner as the original petition.</li> <li>Place the 2<sup>nd</sup> copy of the approved</li> </ul>
	petition on the non-record side of the file after all updating is complete.
Denied and there is a $2^{nd}$ copy	• Write "Support Only" in the action block.
of the petition/application in the file,	• Do not stamp or annotate the petition
uie me,	further.

The clerical unit is responsible for sending the approved copy to the KCC.

**NOTE:** If there is not a second copy of the petition/application in the file, the clerical unit will make copies of the approved petition/application to send to the KCC.

### 20.3.2 Systems HAVEN

Refer to the table below to determine which system to use to adjudicate the various forms.

System
HAVEN
GUI
GUI
GUI
Adjudicate a Case

# **21 Adjudication**

# 21.1 Updating

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## 21.1.1 Updating in GUI and HAVEN

HAVEN information is pulled from GUI. Follow the steps below to update a file in GUI and HAVEN.

Step	Action
1	Open the case in GUI.
2	Verify that all information is correct in GUI.
3	Make all needed corrections in GUI. Do not update GUI.
4	Open the case in HAVEN.
5	Update the case in HAVEN.
6	Update the case in GUI.

**IMPORTANT:** You must update the case in HAVEN prior to updating in GUI.

# **21.2 Generating the Approval Notice**

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## 21.2.1 Verify Approval Info. for I-918 Principal Petitioner

You will generate the approval notice at the time of final adjudication. You must ensure that information in the notice is correct.

Refer to the tables below to determine the information that you must verify is correct prior to updating an approval for an I-918 principal petitioner.

If the update is an approval for an I-918 principal petitioner who is	Then ensure the following information is correct in both HAVEN and GUI prior to updating
In the United States,	<ul> <li>Name</li> <li>DOB</li> <li>Country of Citizenship</li> <li>Classification</li> <li>Validity Dates</li> <li>A-number</li> <li>Safe Address</li> <li>I-94 Number (entered in HAVEN, only)</li> </ul>
Outside of the United States,	<ul> <li>Name</li> <li>DOB</li> <li>Classification</li> <li>Validity Dates</li> <li>A-number</li> <li>Safe Address</li> </ul>

## 21.2.2 Verify Approval Info. for I-918A Qualifying Family Member

You will generate the approval notice at the time of final adjudication. You are responsible to ensure that information in the notice is correct.

You must verify that the information in the table below is correct prior to updating an approval for an I-918A Qualifying Family Member in HAVEN.

If the update is an approval for an applicant who is an I-918A Qualifying Family Member (QFM) who is	Then ensure the following information is correct in HAVEN
In the United States,	<ul> <li>Principal's Name*</li> <li>Principal's A-number*</li> <li>QFM's Name</li> <li>QFM's A-number</li> <li>QFM's Country of Citizenship</li> <li>QFM's Classification</li> <li>QFM's Validity Dates</li> <li>QFM's I-94 Number (entered in HAVEN, only)</li> <li>Principal's Safe Address (as it appears in the QFM's filing)</li> </ul>
	*Updates/changes to this information must be made in GUI.
Outside of the United States,	<ul> <li>Principal's Name*</li> <li>Principal's A-number*</li> <li>QFM's Name</li> <li>QFM's A-number</li> <li>QFM's Classification</li> <li>QFM's Validity Dates</li> <li>Principal's Safe Address (as it appears in the QFM's filing)</li> <li>*Updates/changes to this information must be made in GUI</li> </ul>

## 21.3 Updating in HAVEN

## 21.3.1 Entering HAVEN

•

Follow the steps below to log into HAVEN:

Step	Action
1	Check the agreement box (a).
2	Enter your assigned user name and password (b).
3	Click the Login button at the bottom (c).

U.S. Citizenship and Immigration Services	HAVEN					
	Welcome to HAVEN					
	WARNING!					
network, (4) all devices and sto in disciplinary action, and civil o - You have no reasonable expe government may monitor, interc - Any communications transmitt	You are accessing a U.S. Government information system, which includes: (1) this computer, (2) this computer network, (3) all computers connected to this network, (4) all devices and storage media attached to this network or to a computer on this network. (1) authorized or improper use of this system may result in disciplinary action, and civil or criminal penalties. By using this information system, you understand and consent to the following: - You have no reasonable expectation of privacy regarding any communications transmitted through the data stored on this information system. At any time, the government may monitor, intercept, search and/or seize data transiting or stored on this information system. - Any communications transmitted through data stored on this information system may be disclosed or used for any U.S. Government-authorized purpose. For further information, see the Devantment Order on Use and Monitoring of Department Computer and Computer Systems.					
	Agreement required for login!					
	ave read, understand, and agree to abide by the above terms and conditions regarding the use of this system.					
Check to a	agree Login Click Login					

## 21.3.2 Searching for a Record in HAVEN

Follow the steps below to search for a record in HAVEN:

Step	Action
1	Click the Search Tab.
2	Type the criteria (b).
3	Click the Search button (c).
4	If you want to clear out all the search criteria, click Reset Criteria (d).

## 21.3.3 HAVEN Search Screen

This is a screenshot of the HAVEN Search Screen.

LAVEN Applicat	ion Search			Ye	our Profile	$\geq$
Search Criteria				Cus	rusent (devusent) räntRole –⊭dmitistrator 1. slacetädi?dekteoolusorslähs go	Click Sea
SEARCH HAVEN APPLIC You may use any combi matching <u>all</u> provided cri	nation of the case criteria below t	to locale case(s). C	Only results	(b	L	
A Number Contains	VTU Number Contains	EAC Number Co	ntains	- 0		
	Passport Humber Contains	1			Type any or all search criteria	
Last Hame Contains	First Name Contains	Middle Name Co	ntains			
	Date To	<u>.</u>	CI	lick Searc	h	
Birth Date From Birth				1 -		

**IMPORTANT:** This is an exact search – the more data you enter, the less likely you are to get all match.

A numbers must have leading "0".

# 21.3.4 Sample HAVEN Search Results

Your search returned 34 records			. :	Page 1 of 2 🔌 🕠
Applicant Name	Туре	Receipt No.	A No.	DOB
Benson-Davidson, Theresa	1918	EAC1110004444	A123345678	Jan 1, 1970
David, Keith	1918	EAC2221110000	A122345678	Oct 22, 1960
Daviddacum, Norman	1918A	VTU3211234567	A112345678	Nov 15, 1958
Davidina, Millie	1918	EAC3331115555	A876543210	Mar 3, 1984
Davidium, Monica	1914	EAC3344556677	A765432109	Feb 20, 1955
<u>Davidson, Bronson</u>	1929	VTU9990001234	A654321098	Nov 7, 1963
Davidson, Goliath	1918	EAC0001234567	A\$43210987	Apr 9, 1943
Davidson, Tonya	1918A	VTU221198765	A432109876	Aug 22, 1934
Davie, Jones	1914	EAC2229876541	A321098765	Sep 13, 1973
Davikim, Lisa	1918B	VTU5550054321	A210987654	May 21, 1980
Davis, Anderson	1918	EAC7770123456	A109876543	Jun 2, 1954
Davis, Bette	19144	VTU12309\$7654	A098765432	Jul 23, 1978
Davis, Janice	1914	EAC0088123456	A009876543	May 16, 1944
Davis, Mavis	1914	EAC1110123456	A099876543	Feb 17, 1956
Davis, Wyncentte	1918	EAC0077123455	A098876543	Mar 30, 1959
Davisson, Keitn	1918A	VTU3219876540	A098776543	Apr 8, 1948
Nixon-Davis, Samantha	1918	EAC6600987654	A098766543	Oct 10, 1960

## 21.3.5 Retrieving a Case in HAVEN

Follow the steps below to retrieve a case in HAVEN.

**NOTE:** The case first must have been created in GUI.

Step	Action							
1	Begin entering an I-918 receipt number by clicking the I-918 tab.							
	U.S. Citizenship and Immigration HAVEN Click 1918 Services							
	1914 1918 1929 Search							
	Welcome to the HAVEN system, newuser9!							
2	<ul> <li>On the <i>Retrieve data for 1918</i> page:</li> <li>Wand-in the I-918 application form's Receipt Number.</li> <li>Click Retrieve Case button, or</li> <li>End without retrieving a case by clicking <u>Cancel</u>.</li> </ul>							
	1914 1918 1929 Search Reports Retrieve data for 1918							
	Enter the Receipt Number for the 1918 Case Wand-in or-type Receipt Number							
	Rutraive Guase or Gaines and Click Cancel							

#### 21.3.6 Result Screenshot from Retrieving a Case in HAVEN

A message appears below the I918 Form heading,

"This case exists in the HAVEN database." A 918 can only be viewed in HAVEN if it exists in CLAIMS.

The Cap Counter tracks the current number of approved cases for the fiscal year-to-date.

**IMPORTANT:** Prior to proceeding, you must ensure that the CAP has not been reached and that a visa is available.

1918 Form			
This case exists in the HA	VEN database.		
Cap 100 Receipt Number EAC 1108850410 1.192 1.193 INTA	Reserve 3 Received Date Referal Sent to CFDO	Cap Counter 6716	]

Updates are entered through GUI. HAVEN will display the information that it retrieves from GUI. The information on the screen that is grey is from GUI. You must update this information in GUI, not in HAVEN.

General Information	
Personal Info	
Last Name (Family Name) First Name (Given Name) R	liddle Name
Date of Birth Marital Status Gender	A-Number SSN
Country of Birth Co	untry of Citizenship

**IMPORTANT:** HAVEN can only capture cases that already exist in GUI; this information will be grayed out.

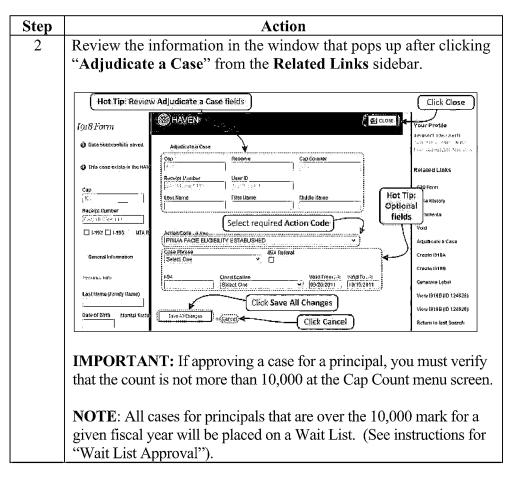
## 21.3.7 Updating a Decision in HAVEN

You must update all adjudicative decisions on the I-918 (principal) in both GUI and HAVEN. Update qualifying family members' I-918As only in HAVEN. Update any accompanying I-765 for a qualifying family member in GUI following normal EAD updating requirements.

Follow the steps below to update a decision in HAVEN:

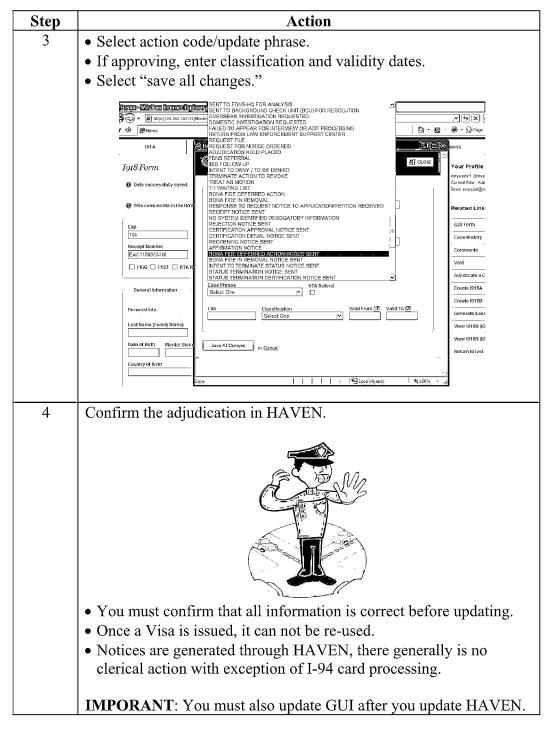
Step	Action	
1	Click "Adjudicate a Case"	
	(21567201年)     Vidious diffused provided Dy USSE5     (2) - 2(1) Mag (7/10.100.167.1) May can index dim / Battion - 19(14) receipt _number = EAC (1024450107 11 (14))     (2) - 2(14) May (7/10.100.167.1) May can index dim / Battion - 19(14) receipt _number = EAC (1024450107 11 (14))     (2) - 2(14) May (7/10.100.167.1) May can index dim / Battion - 19(14) receipt _number = EAC (1024450107 11 (14))     (2) - 2(14) May (7/10.100.167.1) May can index dim / Battion - 19(14) receipt _number = EAC (1024450107 11 (14))	252 
	U.S. Clitzenship and Inimigration Services	
	1914     1918     1929     Search     Reports       Ig14 Form     Your Profile       devuser15)     devuser15)       Comparison     Comparison	Admin
	Gregs     Gregs     Gregs     Cap     Reserve     Cap Cointer     [500 ] [50 ] [181     Receipt Number Nickname- Received Date	S. Cala Reporting C. Cala Reporting Bit State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State State S
	General Information	
	Personal Info         Adjudicati a Cose           Last Itamie (Family Name)         First Maine (Given Name)         Biddle Name           ABARQUEZ         ANA GRACE         AMMODOVAR           Dete of Birth         Name         Generate           Idea of Birth         Name         Generate           Dete of Birth         Name         Generate           Idea of Birth         Name         Generate           Dete of Birth         Name         Generate           Idea of Birth         Market         Generate           Idea of Birth         Generate         Market           Idea of Birth         Generate         Market           Idea of Birth         Market         Market           Idea of Birth         Generate         Market           Idea of Birth         Generate         Market	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1



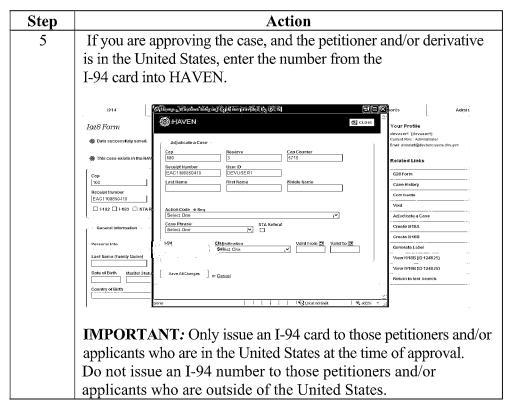


#### I-918, PETITION FOR U NONIMMIGRANT STATUS

## Updating a Decision in HAVEN (continued)



## Updating a Decision in HAVEN (continued)



# I-918, PETITION FOR U NONIMMIGRANT STATUS

# Updating a Decision in HAVEN (continued)

Step	Action	
6	Verify that all information is correct, then select "ok"	
	<ul> <li>The Print Preview button is available to preview an ap notice prior to saving the changes.</li> <li>The class and I-94 number are currently missing of approval preview screen.</li> <li>This issue will be corrected on the next release of</li> <li>You must verify all other data on the approval not saving.</li> </ul>	on the HAVEN.
	Ig18 Form     Ig18 Form       Ig1 Data successfully saved.     Adjudicate a Case	Your Profile devanent (devanent) Latertifice secondation El se alicentico devanenta
	Cap Resurve Cap Counter	Related Links
	Cap	G28 Form
	Receipt tomber	Case History Comments
		Void
	Cose Phroso Hiroso Hia Reteral	Adjudicate a Caso Create 1918A
	Permanentaria 594 Classification Valid From (2) Valid To (3)	Create 19138 Generale Lebel
	Lost Hame (Family Hame)	View (918B (ID 124625)
	Date of Birth Illamial State - Save - 41 Granges or Cancel	View (9188 (ID 124626)
		Return to last Search

# 21.4 Processing an Approval

21.4.1 Processing an Approval

Follow the steps below to process an approval.

Step	Action
1	Verify that all information is correct and both HAVEN and GUI have been properly updated, including I-94 number. Verify that applicant's name and date of birth in GUI, CIS, and HAVEN match. Submit CIS correction requests if necessary. (See the instructions below for GUI updating).
2	Separate duplicate KCC copy from the record and stamp and make appropriate notations – leave this loose in the file.
3	Attach the I-94 Card(s) to the non-record side of the file.
4	Route the file to clerical for completion of the I-94 and subsequent routing of I-94 to KCC.

### 21.4.2 HAVEN Updating Errors

Refer to the table below to determine what steps to take if you update a case in HAVEN in error.

If you realize the case was updated in error	Then
On the same day,	<ul> <li>Immediately notify a Division 6 SISO or ISO3.</li> <li>The SISO or ISO3 will pull the approval notice from the print queue.</li> <li>Once the approval has been pulled, update the case as "approval ordered in error."</li> </ul>
After the date of approval and the case is approvable,	Issue an intent to revoke.
After the date of approval and the case is approvable but was granted the wrong class of admission, validity date, or I-94 number,	Notify a Division 6 SISO or ISO3 for instruction on issuing an amended notice.

## 21.5 GUI Updating

#### 21.5.1 General

Form I-918 is also updated in GUI as the EAC# corresponds to a "dummy" I-765 that was entered for the purpose of generating an Employment Authorization Document if the case is ultimately approved.

Follow the normal directions for updating an I-765 in GUI. RFEs, Intents, Approvals and Denials will be updated in this system—mirroring the actions taken in HAVEN.

**NOTE:** Form I-918A does not have a "dummy" I-765 entered in GUI. If an I-765 is filed along with the Form I-918A, it will be adjudicated on its own.

**For example**: An I-918A that requires an RFE will not generate any update in GUI for a concurrently filed I-765. Should the I-765 require an RFE of its own (example: no signature), it will be adjudicated independently from the I-918A.

#### 21.5.2 Overseas Safe Address

GUI does not allow for overseas addresses. If the safe address listed on the I-765 (either dummy principal I918 or for A19/A20 filings) is an overseas address, it is keyed in by data entry as the 75 Lower Welden Street address. If the safe address is an overseas address:

- Place a manual hold on the case.
- Send the file to clerical with the appropriate instructions for a clerical release of the approval, denial or the RFE

#### I-918, PETITION FOR U NONIMMIGRANT STATUS

## 21.5.3 Approval (U-1 In the US)

Follow the steps below to update the card approval in GUI.

Action
Enter the EAC# into the GUI search field.
Verify the information on the screen is correct.
Enter "Adjudicate a Case" or press [F10].
Choose Approve Case.
• Choose Approve—order notice.
• Choose "Card Sent to Applicant" from drop down menu.
Enter validity dates assigned to the I-918.
Select "Save".
Select "Okay".
Exit from screens.

### 21.5.4 Approval (U-1 Outside of the US)

Follow the steps below to update the card approval in GUI.

Step	Action
1	Enter EAC# into GUI search field.
2	Change the address to:
	75 Lower Welden Street
	St. Albans, VT 05479
3	Enter "Adjudicate a Case" or press [F10].
4	Choose Approve Case.
	• Choose Approve—order notice.
	• Choose "Card Sent to Applicant" from drop down menu.
5	Enter validity dates assigned to the I-918.
6	Select "Save".
7	Select "Okay".
8	Exit from screens.

**NOTE:** PONDS may contact you when the card is returned. The card can be destroyed. The record can be reopened and a new card issued when the U-1 provides evidence of his/her lawful entry as a U nonimmigrant.

# 21.5.5 RFE

Step	Action
1	Enter EAC# into GUI search field.
2	Verify information on screen is correct.
3	Enter "Adjudicate a Case" or press [F10].
4	Choose Case Review.
	Choose Place in Suspense.
	• Choose Order Request for Evidence (either initial and additional or just additional).
5	Select "Save".
6	Select "Okay".
7	Exit from screens.

Follow the steps below to update the RFE in GUI.

# 21.5.6 Denial

Follow the steps below to update a denial in GUI.

Step	Action
1	Enter EAC# into GUI search field.
2	Verify information on screen is correct.
3	Enter "Adjudicate a Case" or press [F10].
4	• Choose "Deny the Case".
	Choose "Order Denial Notice".
5	Select "Okay".
6	Remove Supervisory Hold.
7	Exit record.
7	Exit record.

## 21.5.7 GUI Updating Errors

If an I-918 is erroneously updated as an approval, or the data entered for the update is incorrect, refer to the "Case Approved by Error – Stop Card Production" section of the Case Updated by Error in CLAIMS SOP.

For all other errors, follow the instructions in the <u>Case Updated by Error in</u> <u>CLAIMS SOP.</u>

# 22 Glossary of Terms

#### 22.1 BIWPA

Acronym for Battered Immigrant Women Protection Act of 2000 of the Victims of Trafficking and Violence Protection Act of 2000, div. B, Violence Against Women Act of 2000, tit. V, Pub. L. No. 106-386, 114 Stat. 1464, (2000), <u>amended by</u> Violence Against Women and Department of Justice Reauthorization Act of 2005, tit. VIII, Pub. L. 109-162, 119 Stat. 2960 (2006), <u>amended by</u> Violence Against Women and Department of Justice Reauthorization Act—Technical Corrections, Pub. L. 109-271, 120 Stat. 750 (2006).

#### 22.2 Certifying Agency

A Federal, State or local law enforcement agency, prosecutor, judge, or other authority, that has responsibility for the investigation or prosecution of a qualifying crime or criminal activity. This includes agencies that have criminal investigative jurisdiction in their respective areas of expertise, including, but not limited to, child protective services, the Equal Employment Opportunity Commission, and the Department of Labor.

#### 22.3 Certifying Official

The head of the certifying agency, or any person(s) in a supervisory role who has been specifically designated by the head of the certifying agency to issue U nonimmigrant status certifications on behalf of the agency; or a Federal, State, or local judge.

#### 22.4 Indian Country

Indian Country includes:

- All land within the limits of any Indian reservation under the jurisdiction of the U.S. Government, notwithstanding the issuance of any patent, and including rights-of-way running through the reservation;
- All dependent Indian communities within the borders of the United States whether within the original or subsequently acquired territory thereof; and whether within or without the limits of a state; and
- All Indian allotments, the Indian titles to which have not been extinguished, including rights-of-way running through such allotments.

#### 22.5 Investigation or prosecution

The detection or investigation of a qualifying crime or criminal activity, as well as to the prosecution, conviction, or sentencing of the perpetrator of the qualifying crime or criminal activity.

#### 22.6 Military Installation

Any facility, base, camp, post, encampment, station, yard, center, port, aircraft, vehicle, or vessel under the jurisdiction of the Department of Defense, including any leased facility, or any other location under military control.

#### 22.7 Next friend

A person who appears in a lawsuit to act for the benefit of the alien under the age of 16 or incapacitated or incompetent, who has suffered substantial physical or mental abuse as the result of being a victim of qualifying criminal activity. The next friend is not a party to the legal proceeding and is not appointed as a guardian.

#### 22.8 Physical or mental abuse

Injury or harm to the victim's physical person, or harm to or impairment of the emotional or psychological soundness of the victim.

#### 22.9 Qualifying crime or qualifying criminal activity

Includes one or more of the following or any similar activities in violation of Federal, State or local criminal law of the United States: rape; torture; trafficking; incest; domestic violence; sexual assault; abusive sexual contact; prostitution; sexual exploitation; female genital mutilation; being held hostage; peonage; involuntary servitude; slave trade; kidnapping; abduction; unlawful criminal restraint; false imprisonment; blackmail, extortion; manslaughter; murder, felonious assault; witness tampering; obstruction of justice; perjury; or attempt, conspiracy, or solicitation to commit any of the above mentioned crimes.

#### 22.10 Similar activity

Refers to criminal offenses in which the nature and the elements of the offenses are substantially similar to the statutorily enumerated list of criminal activities in INA 101(a)(15)(U)(iii).

#### 22.11 Qualifying family member

In the case of an alien victim 21 years of age or older who is eligible for U nonimmigrant status as described in section 101(a)(15)(U) of the Act, the spouse or child(ren). In the case of an alien victim under the age of 21 who is eligible for U nonimmigrant status as described in section 101(a)(15)(U) of the Act, qualifying family member means the spouse, child(ren), parents, or unmarried siblings under the age of 18 of such alien.

#### 22.12 Territories and Possessions of the United States

American Samoa, Bajo Nuevo (the Petrel Islands), Baker Island, Howland Island, Jarvis Island, Johnston Atoll, Kingman Reef, Midway Atoll, Navassa Island, Northern Mariana Islands, Palmyra Atoll, Serranilla Bank, and Wake Atoll.

#### 22.13 United States

Except as otherwise specifically noted within the INA or regulations, when used in a geographical sense, means the continental United States, Alaska, Hawaii, Puerto Rico, Guam and the Virgin Islands of the United States. (*see INA 101(a)(38)*).

#### 22.14 U nonimmigrant status certification

Form I-918, Supplement B, "U Nonimmigrant Status Certification," which confirms that the petitioner has been helpful, is being helpful, or is likely to be helpful in the investigation or prosecution of the qualifying criminal activity of which he or she is a victim.

#### 22.15 U interim relief

Interim benefits that were provided by USCIS to petitioners for U nonimmigrant status, who requested such benefits and who were deemed prima facie eligible for U nonimmigrant status prior to the publication of the implementing regulations.

22.16 Victim of qualifying criminal activity

An alien who has suffered direct and proximate harm as a result of the commission of qualifying criminal activity.

# 23 Appendix 1: Routing Worksheets for Withdrawals

Withdrawel L-918/L-918A I-918 ROUTING W	PINE Worksheet
BARCODE/FILE NUMBER Place I-918/I-918A Barcode Here	130 #: DATE:
CLERICAL ACTIC	<u>N</u>
RFE	
<ul> <li>□ Addrional Evidence (87 Days)</li> <li>□ See Amached Documeni</li> <li>□ Saved on LAM under: EAC# 2,#</li> </ul>	<ul> <li>Initial/Additional Evidence (67 Days)</li> <li>No Action Needed by Clerical</li> </ul>
APPROVAL	
In U.S. U-1 MGO Las Derivative NGO Las U-2 U-3 U-4 U-5	Outside U.S. U-1 Derivative U-2 U-3 U-4 U-5
□] 1-192 Release	
DENIAL/ORDER	
3         1-916 Order #:         G1         Saved on LA3           1-192 Order #:         Saved on LA3	
WAIT LIST	
Butte Received: REI M	ame DOB:
REFESS Date: REFES	S Results: IDENT / NOMDENT
FILE ROUTING	
<ul> <li>□ Data Intry Scanning PhotosSignature Forgerprint</li> <li>○ D6 VAWA Sort ○ Update CIS COA as: (If dented, COA update after the appeal period.)</li> </ul>	AAO: (ReperierCourse: Report)     Sign-off:
<ul> <li>DCU/ RMU</li> <li>VAWA - Expedites T/O - Shelving</li> <li>L-918 RHB Hold Shelf88 days87 days</li> <li>Consolidate:</li> <li> Nic</li> <li>Denial/Appeal hold shelf 60 days</li> </ul>	<ul> <li>□ Return to ISO#</li> <li>At Cube #</li> <li>□ NTA Referral:</li></ul>
Lenin Appen actions every	) 🛛 records

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# 24 Appendix 2: Routing Worksheet for Intents to Deny

Intent to Deny I-918/I-918A $\mathrm{I}$ – $918$	ROUTING	PINE Workshe WORKSHEET
BARCODE/FILE NUMBER	Place I-918/I-918A Barcode Here	ISO #: DATE:
	CLERICAL AC	TION
	RFE	
Additional Buidence (8)     See Assached Documents		🔲 InEtal/AddEtonal Boldence (87 Days)
Saved on LAN under:	BAC# &#</td><td>No Action Needed by Clerical</td></tr><tr><td></td><td>APPROVA</td><td>L</td></tr><tr><td>In U.S. U.1 M3O Las Derivative M3O Las U-2 U-3 U-4</td><td>÷ 13-5</td><td>Outride U.S. U.1   Derivative U.2 U-8 U-4 U-5</td></tr><tr><td></td><td>🔲 1-192 Releas</td><td>e</td></tr><tr><td></td><td>DENIAL/OR</td><td>DER</td></tr><tr><td>2 1-918 Order #: Indicate ( 1-192 Order #: Indicate (</td><td></td><td>1 LAN under: 1 LAN under: 1 LAN under:</td></tr><tr><td></td><td>WAIT LIS</td><td>T</td></tr><tr><td>Date Received:</td><td>J</td><td>El Name DOB:</td></tr><tr><td>RD256 Date:</td><td>1</td><td>EC58 Revoka: IDENT / NONIDENT</td></tr><tr><td></td><td>RILE ROUPI</td><td>NG</td></tr><tr><td>🔲 Data Inity Scanning Photos</td><td>diare Kingerpoint</td><td>AAO4 (?енялас<санай Пурьаб)</p></td></tr><tr><td>D6 VAWA Sort Update CIS CC (If dented, CO)</td><td>lA an:</td><td>(1) 🛛 \$130 Denial Sign-off:</td></tr><tr><td>VAWA - Expeds</td><td></td><td>④ ⊠ Return to 190# At Cube #</td></tr><tr><td>* []] Dental/Appeal</td><td>nip holdshelf 60 days</td><td>(کەجوھ مەنتەبونۇ) </td></tr><tr><td></td><td></td><td></td></tr><tr><td>]] Dentil/Appeal</td><td>holdshelf 60 days</td><td>] Qite:</td></tr></tbody></table>	

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# 25 Appendix 3: Routing Worksheet for Intents to Revoke

• Intent to Revoke I-918/I-918A	• FINE Worksheet
I-918 ROUTIN	<u>G WORKSHEET</u>
BARCODE/FILE NUMBER Flace I-918/I-9184 Barcode Here	150 #:: DATE:
CLERICA	L ACTION
R	FE
<ul> <li>☐ Add#ional Byidence (67 Days)</li> <li>☐ See Attached Document:</li> <li>☐ Saved on LAN under: BAC# A#</li> </ul>	<ul> <li>Initial/Additional Bridence (\$7 Days)</li> <li>No Action Meeded by Clarical</li> </ul>
APPR	OVAL
In U.S. U-1 NGO Lat Derivative NGO Lat U-1 U-3 U-4 U-5	Outside U.S. U-1 Derivative U-1 U-3 U-4 U-5
1-1923	
DENIAL	./ORDER
(2)	ed on LAN under: (LAC#) A# ed on LAN under: (LAC#) A#
WAD	T LIST
Dave Received:	REI Manne D/OB:
RD/253 Daie:	RD153 Results: IDENT / MOMIDENT
FILE R	DUTING
Data Intry Scanning     Photos Signature Ringerprint     D5 VAWA Sort     D Update CIS COA as:     (If dented, COA update after the appeal	D 🛛 330 Denial Sign-off:
<ul> <li>(3) Ø BCU/ EMU</li> <li>□] VAWA - Expedition T/O - Shelving</li> <li>Ø 1-918 REE Hold Shelf <u>X_33</u> days83</li> <li>□] Consolidate:</li> <li>inicoinico</li> <li>□] Denial/Appeal holdshelf 60 days</li> </ul>	(4) ⊠ Return to 130# At Cube # 7 days □ NTA Referral: (Expector Report (Expector Report
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26 Appendix 4: Routing Worksheet f Revocations/Denials	or
•	

Revocation or Denial I-918/I-918A		FINE Worksheet
I-918 I	ROUTIN	G WORKSHEET
	lave I-918/I-918A 2roode Here	ISO #: DATE:
	<u>CLERICAL</u>	ACTION
	RF	E
- - - - - - - - - - - - - -	1y3) B4C≓ 3≓	<ul> <li>Initial/Additional Evidence (67 Days)</li> <li>No Action Needed by Clerical</li> </ul>
	APPRO	WAL
In U.S. U-1 NGO Iax Destrative NGO Iax U-1 U-3 U-4	U-5	<u>Outride U.S.</u> U.1 Dernative U-2 U-3 U-4 U-5
	🔲 1-192 Re	
	DENIAL	ORDER
2 I-918 Order #: Indicate Ord I-192 Order #: Indicate Ord	er Number Save	d on LAN under: d on LAN under: EAC# A#
	WAIT	LIST
Dane Received:		REI Name DOB:
RD255 Dane:		ED258 Results: IDENT / NOMDENT
	FILE RO	UTING
<ul> <li>Data Entry Scanning</li> <li>Photos Signatur</li> <li>D 5 VAWA Sort</li> <li>D D5 VAWA Sort</li> <li>Update CIS COA a</li> </ul>	Enter Previous	are D 🛛 SI30 Denial Sign-off:
<ul> <li>BCU/ FAU</li> <li>VAWA - Expedition</li> <li>I-918 ZEE Bold She</li> <li>Consolidate:</li> </ul>		□ Beturn to 130# At Cube #
3 🛛 Beniul/Appeal.bok	doheli 60 daya	□ Other:  5 ⊠ RECORDS
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# 27 I-918 SOP Revisions

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# 27.1 Changes prior to current revision date

Revision #	Date	Subject	Pages
1	5/8/08	FBI name check process for I-912 added	38-40
2	5/29/08	Filing deadline for Interim Relief recipients suspended.	33
3	5/29/08	• Process for notifying ICE for trafficking referrals refined	53
		• Note regarding supervisory consultation on waivers for violent criminal acts, terrorism, foreign policy concerns or national security issues added.	36
		• Form I-192 to be used to waive passport requirements (INA 212(a)(7)(B)) for U status seekers who are in the US.	36
		• Added necessity to annotate on the form what grounds are being waived with Form I-192	37
4	6/4/08	Procedure for contacting law enforcement agencies refined	27
5	7/3/08	IBIS clarification for I-918A	10
6	8/18/08	Revised and reformatted (info mapped) entire document.	Throughout
7	1/22/09	• Fee waiver on I-192 added	Throughout
		Clarification of passport/BCC requirement	12
		• Extension of status provisions	Throughout
		• Process for FD-258s that are not scanned	43
		• GUI updating steps added	79
		• Waiver criteria added	49
		Missing RAP Sheet procedure	44
8	2/6/09	• Added to initial evidence required - photos for consular processing	36
		• Principal's EAC# to be entered into the Remarks block on I-918A	38

Revision #	Date	Subject	Pages
9	04/10/09	• ICE referral process and Record of Contact refined.	67
		• Process for correcting GUI errors added.	80
10	05/01/09	• Added a new block titled "Fingerprint Response".	43-45
		• Updated ICE email address.	69
11	06/12/09	• Added third paragraph to "General" table regarding relationship documents.	39
		• Added new block titled "Age Out Restrictions".	41
		• Added new block titled "Worksheet Annotations".	44
		• Added new block titled "Needing Biometrics (in the US)".	47
		<ul> <li>Added new block titled "Needing Biometrics (outside the US)".</li> </ul>	48
		• Added new block titled "Multiple I-192 Waivers	59
		Filed".	60
		<ul> <li>Added new block titled "Form I-193 Waiver Filed".</li> <li>Modified text in "General" block regarding validity dates.</li> </ul>	64
		<ul> <li>Added section titled "Validity Dates".</li> <li>Included more information in the "General" block under Employment Authorization section.</li> </ul>	64-67 71
		• Employment Authorization validity dates clarified and "GUI Claims Updating Errors" lock added.	73
		• Validity date information removed from updating blocks titled "Approval of I-918 in HAVEN" and "Approval of I-918A in HAVEN".	88
12	7/22/09	• Moved "Glossary of Terms" to back of document.	84-86
		• Corrected formatting issues.	Throughout
13	09/18/09	• Added another row at the end of the "If/Then" table in the <b>Age-out Restrictions</b> block.	34
		<ul> <li>Added second paragraph to the Waiver Approval and Validity Dates block.</li> </ul>	48
		<ul> <li>Corrected validity date in the example from 3/29/09 to 3/22/09.</li> </ul>	58

# Changes prior to current revision date (continued)

Revision #	Date	Subject	Pages
14	12/04/09	Modified I-193 process.	50
15	12/18/09	• FBI name check validation added	52
		• Section 384: Adverse Information expanded	62-66
16	2/19/10	• A/T-file processing guidance added	13
		• Denial for lack of I-918, Supplement B	17
		Victim definitions clarified	20-23
		• Officer required to locate derivative filings	35
		• Overseas photo requirements modified	41
		• Fingerprint issues clarified (missing prints and	45-47
		unclassifiable prints)	
		• Decisions on multiple filings for the same alien	67
17		Notification process for 384 violations added	71
		• ROP changed (I-918 and I-192 ROPs separated)	81
18		Passport/BCC validity clarification	15
19	05/05/10	Update the FBI Name and DOB check process	58-60
20	05/28/10	• A new scenario to assist when assigning validity dates	67
		was added	
21	7/9/10	Waiting List Process replaces Visa Cap/Waiting List	76-80
		section	
		• Trafficking referrals email address updated	85
22	10/19/2010	• Exception circumstances option added to U-1	12
		extension possibilities	
		• Interim relief termination options added	15
		• Blank I-918B may result in denial	17
		• Age-out restrictions for table updated for U-3	38
		• Denial requirement for pending I-918A when	39
		principal adjusts	
		• Interim relief termination date added	43
		• U-3 validity periods for age out cases added	66
		• SISO sign off requirement for NTA	70
23	12/2/2010	KCC routing reference removed.	41
		Validity scenario added for Qualifying Family MembersU-	66
		1 when the U-1 has a pending I-485 or is expired	
24	01/31/2011	• Fee reference for biometrics removed	44
		• Replaced duplicate RAP sheet process with BBSS	49
		process	

# Changes prior to current revision date (continued)

Revision #	Date	Subject	Pages
25	4/26/11	• Clarified what constitutes "No I-918B filed"	17
		• Fingerprint age requirements clarified	44
26 6/18/11	• Added requirement to use the most up-to-date routing worksheet	10	
		• Requesting an I-693 for health related grounds. *For guidance on requests for Form I-693s, refer to the Form I-192 SOP.	55
		• Added Form I-693 Validity Chart. *For guidance on requests for Form I-693s, refer to the Form I-192 SOP.	56
		• Added instructions for I-918A deferred action review.	70-72
		• Added instruction for sending a second copy of an approved petition/application for KCC Processing.	92
		• Added instructions for updating in GUI and HAVEN.	94 -106
		• Added instructions for correcting an updating error in HAVEN.	106
		• Added instructions for updating approvals in GUI	107
		Added instruction to issue I-192 denials through Correspondence Generator.	110
		• Removed references related to ACCESS database update.	Throughout
27 5/24/12	5/24/12	Added section entitled "Withdrawal of U Non Immigrant Status Certification Form I-918B	17
		Corrected information regarding how to calculate the age of the child for U3 Qualifying Family Members	36
		Deleted instructions for requesting fingerprint fees for principals and derivatives who reach the age of 14 while their Form I-918 or Form I-918A is pending.	44
		Updated instructions for requesting updated IDENT fingerprint results	49
		Deleted the block entitled "Requesting Duplicate or Updated RAP Sheets for IDENT cases.	51
		Updated the I-192 Name Check Process to indicate that FBI Name Check results for the I-192 are valid indefinitely	59
		Added table to identify recommended action when adjudicating a motion to reopen a denial based upon no Form I-918, Supplement B.	87
		Added call-up information when making Trafficking referrals to ICE	90

# Changes prior to current revision date (continued)

Revision #	Date	Subject	Pages
		Added information regarding GUI updates when the	106
		Safe Address is a foreign address	
28	10/22/2012	Renamed block labeled "Credible Evidence Standard"	10
		Added statutory and regulatory authority	11
		Renamed block labeled "Waiver Authority"	11
		Blocks relating to U-1, U-2, U-3, U-4, U-5 Eligibility	11
		Requirements - added "and" to penultimate item in both	
		lists.	
		Corrected instructions for accessing the Div 6 MRD FP	54
		Scheduling worksheet to reflect correct name and folder	
		location. The worksheet is titled "VAWA Biometrics &	
		FP Scheduling" but labeled "Div 6 MRD FP Scheduling"	
		in the Div 6 ADJ Worksheets folder	
		Added instructions to request refreshed fingerprint	54
		responses for expired Non-ident and Ident responses	
		Renamed block labeled "Unusually Direct Victim"	54
		to "Bystanders Who Suffer Unusually Direct injuries"	
		Added Federal Register citation where this term is	
		discussed.	
		Added information regarding the U1 validity period for U	65 and 67
		Derivatives who subsequently file their own I-918 seeking	
		principal status	
		"Overseas Safe Address" – placed in separate block	108
		Corrected Approval instructions to indicate "Send to	111
		Clerical" field should indicate "N" for I-192 approvals	
		Added Previous Revisions at the end of the document	115
		Created hyperlinks to worksheets and referenced citations	Throughout
29	1/9/13	Revision 29 includes revisions in the SOP that were	57
		uploaded two different dates. These have been	
		consolidated at the request of the Division.	
		• Added block entitled "212(a)(2)(D) Prostitution"	
		• Updated information regarding a Positive FBI	64
		Fingerprint response.	
		• Changed references to ACCESS to read HAVEN	Throughout
		• Updated age-out section	77
		• Added instruction for the officer to list the I-94	108
		number on the worksheet prior to sending the file to	
		clerical.	

# Changes prior to current revision date (continued)

Revision #	Date	Subject	Pages
30	5/1/13	Added requirement that LPRs are not eligible for U	7,8
		related nonimmigrant status.	
		Added note – U3 Derivatives will get full four year	40
		validity period.	
		Explained examples of Health Related Grounds	54
		Added block for "Subsequent I-192 Filed	58
		In the "U-3 Reaching 21 before Validity Expires"	68
		block, removed reference to the same ending date as	
		principal and change the ending date to just a full four	
		years. Also corrected HAVEN validity date for a	
		derivative approved on 3/22/09.	
		Revised second block title to "U-2, U-4 and U-5 -	72
		Neither Principal nor Derivative had Interim Relief."	
		Added requirement that all Intents to Revoke and	93
		Revocations must be completed on the LAN and not in	
		Correspondence Generator	

# Changes prior to current revision date (continued)

Revision #	Date	Subject	Pages
		Updated references of ACCESS to reflect HAVEN	Entire
			Document
31	6/24/13	Updated blocks relating to derivatives to indicate that	8,9
		they will receive a full four year validity period, even if	
		that exceeds the validity period of the principal.	
		Added requirement that IBIS ROIQ be included for	10
		KCC processing	
		Added instruction that guardian or next friend may	11
		write the personal statement on behalf of principals	
		who are incapacitated or under the age of 16.	
		Updated table regarding statutory criminal activity	16
		Updated block entitled "Substantial Mental or Physical	22
		Abuse" to include information regarding preexisting	
		conditions and a series of acts.	
		Updated block entitled "Prohibition for Certain Family	35
		Members" to indicate that the officer must enter	
		culpable family members into HAVEN when	
		adjudicating domestic violence related cases.	
		Updated sections relating to age-out provisions.	36, 58, 60
		Removed chapters entitled "Inadmissibility Waivers",	
		"I-192 FBI Name Checks", and "I-918 Age Out	
		Deferred Action Review"	
		Updated hyperlinks	Entire
			Document
32	8/6/13	Removed U-3 from Duration of Status section	8
		Added requirement that the petitioner submit initial	11
		evidence of passport that was valid at the time of filing.	
		Changed system that I-192's are processed in from	89
		CLAIMS to GUI.	
		Changed 4 to four.	8,55,57
		Updated information for calculating the age of the	33
		qualifying family member.	
		Added block entitled "Á file Requests"	62
		Updated SOP for formatting, spelling, and branding	Entire
			Document

# Changes prior to current revision date (continued)

Revision #	Date	Subject		P	ages
33	8/13/13	Renamed Chapter entitled "Wait List" That chapter now named "Post U Visa CAP Process". Updated	is		74
34	8/27/13	<ul><li>maps to include current processing.</li><li>Removed references to requesting a finger print fee</li></ul>		<u>/</u>	2 12
	0/2//13	Updated block entitled "Needing Biometrics (in the United States) to reflect that fingerprint scheduling should be requested by using the Div 6 MRD			<u>2, 43</u> 43
		Fingerprint Scheduling worksheet.Replaced references to "IBIS" with "TECS"		Thre	oughout
35	10/8//13	Deleted requirement that the petitioner must submit three passport style photographs of a derivative who is outside of the United States.	34		791
		Removed custody and residency requirement related to adopted children. Combined information relating to biological and adopted children into one block.	3	7	803
36	11/4/13	Added map instructing the officer to completely fill out the Div 6 MRD Fingerprint Scheduling worksheet.	4.	3	874
		Corrected hyperlink	4	3	874
		Added clarification that the officer should look to the age at the victim at the time the qualifying crime occurred when determining who qualifies as an indirect victim.	19	9	947
		Updated TECS map to include instructions for officers to send a copy of the Resolution Memo when sending copies to the KCC.	10	0	945

# Changes prior to current revision date (continued)

Revision #	Date	Subject	Pages	KM#
37	11/14/13	Added instructions for sending names of updated certifying officials to ISO3s for ECN updating	14	990
		Added instruction that the officer is not required to	15,42	
		obtain a valid fingerprint response prior to issuing		
		a denial.		
		Corrected hyperlink	10	960
38	12/2/13	Updated map entitled "U-1 Initial Evidence" to	11	1032
		reflect that petitioners may submit evidence of a		
		valid Border Crossing Card (BCC), in addition to a		
		passport.		
		Corrected validity dates for derivatives when the	59	1093
		U-1 has a pending I-485.		
		Updated Wait List Process	74-81	1084
		Deleted maps entitled "Case Actions" and	76	
		"Validity Dates".		
39	1/16/14	Updated map entitled, "FD-258 in File but No	50	1169
		Results in System" to include dead scan		
		instructions.		
		Updated Wait-list process Table	76-77	1209
40	4/14/14	Updated Qualifying Law Enforcement Official	16	1561
		overview.		
		Updated routing for Wait-Listed cases with site	77	1489
		specific instructions.		
		Updated processing instructions for Wait-Listed	79	1489
		cases by site.		
		Created section with instructions for I-918 Wait	81-83	1513
		List process for cases that were Wait-Listed in		
		Error.	114	1.455
		Added Routing Worksheet examples for Routing	114-	1457
4.1	A 10 A 11 A	I-918 Withdrawals, ITDs, ITRs and Revocations.	117	
41	4/24/14	Changed section title to I-918, I-918A, and I-192	76	
		Wait List Decision.		_
		Edited Wait List Process Table with scenarios,	77	1578
		appropriate letter, and appropriate HAVEN and		&
		GUI Updates.	70	1593
		Removed routing instructions from Updating	78	
		Petition/Application section. Moved to Routing		
42	4/20/14	and Annotations.	A 11	
42	4/29/14	Conversion to new SOP formatting.	All	

# Changes prior to current revision date (continued)

Revision #	Date	Subject	Pages	KM#
43	5/7/14	Edited accompanying forms such as I-193, change	20.3.2	1634
		the primary adjudicating system from GUI to		
		Adjudicate a Case.		
44	5/20/14	Added reference to I-192 SOP for health related	<u>27</u>	1673
		grounds of inadmissibility.		
		Added reference to I-192 SOP related to	<u>3.2 &amp;</u>	
		inadmissibility grounds.	<u>3.3</u>	
		Fixed broken hyperlinks.	All	
45	6/6/14	Updated routing worksheet for I918/I918A ITDs to	129	1687
		include an extra step.		108/
		Updated routing worksheet for revocations as it is	131	
		usable for Revocations and Denials.		

# Changes prior to current revision date (continued)



# U.S. Citizenship and Immigration Services

# I-918 PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

November 25, 2014

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6		ILITY REQUIREMENTS	
Ū	221012		
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	1.1 1.2	General Statutorily Enumerated Criminal Activity	
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#### 1 General

#### 1.1 Purpose

This SOP sets forth the procedures for the adjudication and processing of Form I-918, Petition for U Nonimmigrant Status, within the Vermont Service Center (VSC).

#### 1.2 Disclaimer

This SOP is not intended to be, and should not be taken as, an authoritative statement of the rules of decision for Form I-918, Petition for U Nonimmigrant Status. This SOP is only a guide for the consistent processing of Form I-918. USCIS bases the actual decision in a particular case on the record for that case, the Immigration and Nationality Act (INA), regulations, precedent administrative and judicial decisions, and general statements of USCIS policy. Thus, nothing in this SOP creates any substantive or procedural right or benefit that is legally enforceable by any party against the United States or its agencies or officers or any other person.

#### 1.3 Applicability/ Scope

This SOP is applicable to all VSC SISOs, officers and clerical personnel performing adjudicative or clerical functions or review of those functions. Personnel performing other duties pertaining to Form I-918 will be similarly bound by those provisions of this SOP that apply to their specific task or duties.

#### 1.4 Conflict Resolution

Any provision of the INA or 8 CFR that conflicts with this SOP will take precedence over the SOP. If you identify a conflict, report the matter immediately to your supervisor or to any SISO.

If any conflict is noted between this SOP and policy or guidance documents issued by HQSCOPS, report the matter through the supervisory chain for resolution.

This SOP supersedes all prior Vermont Service Center guidance documents, policy memoranda, training packets, or other materials pertaining to clerical operations and processing; these documents should be discarded.

#### 1.5 Revisions

#### The *revisions* section should include the following information:

Numbered revisions to this SOP will be issued as required; no other document will be considered a valid modification.

#### **Electronic Copies**

Electronic copies of the SOP will be modified to reflect changes as they are issued. A summary of all revisions will be included in the electronic SOP.

#### **Proposed Changes**

Submit proposed changes with appropriate supporting documents through first-line supervisors.

#### **Current Revisions**

Current revisions will be posted in the beginning of the document and all new changes will be highlighted in yellow. **\*NOTE**: The KM# column indicates the Knowledge Management change request number associated with the change.

Revision #	Date	Subject	Page(s)	KM#
51	11/25/14	Added notes for <i>NASS Requests for I-918s</i> and I-918As.	59-60	2310

# 2 General Adjudication Information

#### 2.1 De Novo Review

USCIS will conduct a *de novo* review of the petition and supporting evidence during all stages of the adjudication process.

USCIS is permitted to investigate any aspect of the petition.

#### 2.2 Burden of Proof

The burden of proof is on the petitioner at all times during the initial adjudication of a Petition for U nonimmigrant Status (Form I-918 and Form I-918, Supplement A).

The petitioner is required to fully establish all elements of eligibility for the desired benefit.

#### 2.3 Credible Evidence Standard

The petitioner may submit any credible evidence relating to his or her Form I-918 for consideration by USCIS. USCIS will determine, in its sole discretion, the evidentiary value of previously or concurrently submitted evidence.

USCIS may use any previously submitted evidence for this or any other immigration benefit or relief in evaluating eligibility.

USCIS is not bound by previous factual determinations.

#### 2.4 Routing Worksheets

You are required to use the most current worksheet each time you take an adjudicative or routing action on an I-918 or I-918A filing.

# 3 Overview

#### 3.1 Statutory and Regulatory Authorities

Refer to the chart below for the appropriate statutory and regulatory authority for the U Nonimmigrant Status Program:

If you are referencing the	Then the appropriate statutory		
	and regulatory authority is		
U Nonimmigrant Status Program	INA Section 101(a)(15)(U)		
Implementing regulation	<u>8 CFR 214.14</u>		
Filing fees for U nonimmigrant petitions	<u>8 CFR 103.7</u>		
Waiver of inadmissibility	<u>8 CFR 212.17</u>		
Regulation requiring certain U	<u>8 CFR 274a.13(a)</u>		
nonimmigrants to file an application			
when seeking employment authorization			
Regulation allowing U nonimmigrant	<u>8 CFR 274a.12(a)</u>		
status recipients to accept employment			
Interim Rule	<u>72 FR 53014</u>		

#### 3.2 U-1 Eligibility Requirements

Basic Eligibility Requirements for U-1 (Principal):

- 1. Petitioner must be a victim of one of the enumerated crimes found in section 101(a)(15)(U)(iii) of the Immigration and Nationality Act (INA).
- 2. Petitioner must have suffered substantial physical or mental abuse as a result of being a victim of one of those enumerated crimes.
- 3. Crime(s) must have violated the laws of the United States or occurred in the United States.
- 4. Petitioner has been/is being/likely to be helpful to the investigation and/or prosecution of the crime for which he/she was a victim, and
- 5. Petitioner is admissible to the United States. Refer to the I-192 SOP for information related to inadmissibility grounds and Requests for Evidence.

NOTE: Must be a non-immigrant. LPR's are not eligible to be granted U status.

#### 3.3 U-2, U-3, U-4, U-5 Eligibility Requirements

Basic Eligibility Requirements for U-2, U-3, U-4, U-5 (Derivative):

- 1. Alien must be a qualifying family member of a U-1 (Principal) with an approved Petition for U Nonimmigrant Status (Form I-918). and
- 2. Alien must be admissible to the United States. Refer to the I-192 SOP for information related to inadmissibility grounds and Requests for Evidence.

NOTE: Must be a non-immigrant. LPR's are not eligible to be granted U status.

#### 3.4 Visa Cap/ Wait List

- A limit of 10,000 U-1s (principals) can be approved in any fiscal year.
- All those who apply but whose petition cannot be approved solely because there are no visa numbers remaining will be placed on a Wait List.
- Those on the Wait List may be eligible for deferred action, parole and stays of removal for the U-1 petitioners and eligible family members.

#### 3.5 Duration of Status

- Generally, U nonimmigrant status may be approved for a period not to exceed four years in the aggregate.
- Exceptions are made for cases with more than three years in interim relief. These cases will be granted one year of validity in addition to the time already accrued in interim relief. This will allow the alien time to file for adjustment while still in valid U nonimmigrant status.
- A qualifying family member granted U-2, U-4 and U-5 status will be approved for an initial period that does not exceed the expiration date of the initial period approved for the principal alien. Extensions are possible in limited circumstances.
- A qualifying family member granted U-3 status will be approved for an initial period of four years even if this validity exceeds the expiration date of the initial period approved for the principal alien. Extensions are possible in limited circumstances.

#### 3.6 Extension of U-1 Status

Extensions of U-1 nonimmigrant status beyond the four-year period are available upon attestation by the certifying official that the alien's presence in the United States continues to be necessary to assist in the investigation or prosecution of qualifying criminal activity or if the U-1 can demonstrate he/she qualifies for an extraordinary exception circumstance.

#### 3.7 Extension of status (U2 through U-5)

When a U nonimmigrant's initial approved period of stay on Form I-94 is less than four years, he or she may file the Application to Extend/Change Nonimmigrant Status (Form I-539) to request an extension of U nonimmigrant status for an aggregate period not to exceed four years.

This most commonly occurs when a principal (U-1) has time in interim relief that counts toward time in U status but the approved derivatives (U-2 through U-5) do not have time in interim relief, or when the derivative's filing is not approved at the same time as the principal's.

As required by 8 CFR 214.14(g)(1), the initial validity period given to U-2, U-4, and U-5 derivatives cannot exceed the expiration date given to the principal; the initial validity period given to U-3 derivatives may exceed the expiration date given to the principal. In some instances, the derivative may need to file Form I-539 to seek an extension of status to ensure that the qualifying family member is able to attain at least three years in U nonimmigrant status for the purposes of adjusting under 245(m) of the Act.

Additionally, qualifying family members may be approved beyond the date of the U-1 nonimmigrant's status when the qualifying family member is unable to enter the United States timely due to delays in consular processing. Form I-539 needs to be filed in this instance as well.

The U-visa team is responsible for the adjudicating I-539s filed for the purpose of extending U nonimmigrant status.

#### 3.8 Aliens outside the United States

Petitioners for U nonimmigrant status do not need to be physically present in the United States to file Form I-918, Petition for U Nonimmigrant Status. Qualifying family members do not need to be physically present in the United States to have the I-918A approved.

#### 3.9 Jurisdiction

- Petitions for U nonimmigrant status will be filed with the Vermont Service Center (VSC).
- VSC has sole jurisdiction for the adjudication of this form type.

#### 3.10 TECS

You must conduct a TECS check on the name of the principal and all aliases discovered in the course of the adjudication of the I-918.

You must conduct a TECS check on the name of the qualifying family member and all aliases discovered in the course of the adjudication of the I-918, Supplement A. When adjudicating an I-918, Supplement A, you must also conduct a TECS check on the principal. A copy of the

TECS check used in the final decision of the principal's I-918 may be used if it is still within time limits. If there is a hit, copies of the Resolution Memo, ROIT, and TECS manifest print out must be included with the KCC copy.

Age restrictions cited in the <u>TECS SOP</u> apply. Refer to that document for more specifics on the TECS check process.

#### 3.11 A-file Requirement

Form I-918 and I-918, Supplement A, are adjudicated in A-files. If the petition(s) are in T-files, follow the <u>ISO File Maintenance Procedures SOP</u> instructions before issuing a final decision.

## 4 Filing Requirements

#### 4.1 Initial Evidence

#### 4.1.1 U-1 Initial Evidence

Failure to provide this initial evidence may result in a request for additional evidence, a notice of intent to deny or a denial being issued on the petition.

#### Initial Evidence Required for U-1 Nonimmigrant Status (Form I-918):

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification" signed by a certifying official within six months (6 months minus one day) immediately preceding the filing of Form I-918.
- 2. Any additional evidence to establish that:
  - The petitioner is a victim of qualifying criminal activity;
  - The petitioner has suffered substantial physical or mental abuse as a result of being a victim of qualifying criminal activity;
  - The petitioner possesses information about the qualifying criminal activity;
  - The petitioner has been, is being or is likely to be helpful to law enforcement concerning the qualifying criminal activity;
  - The criminal activity is qualifying and occurred in the United States, including Indian country and military installations, or the territories and possessions of the United States, or violated a U.S. federal law that provides for extraterritorial jurisdiction to prosecute the offense in a U.S. Federal Court.
- 3. A statement signed by the petitioner describing the facts of the victimization. If the petitioner is incapacitated or under 16 years of age, the parent or next friend can write this statement.
- 4. Application for Advance Permission to Enter as a Nonimmigrant (Form I-192) with fee or fee waiver request (*If the petitioner is inadmissible*)
- 5. Passport/BCC valid at the time the Form I-918 was filed.

**NOTE:** Petitioners filing from outside the United States do not need to provide evidence of a valid passport/BCC.

#### 4.2 U-2, U-3, U-4, U-5 Initial Evidence

Failure to provide this initial evidence may result in a request for additional evidence, a notice of intent to deny or a denial being issued on the petition.

# Initial Evidence Required for U-1 Nonimmigrant Status (Form I-918 Supplement A):

- 1. Evidence demonstrating the relationship of a qualifying family member,
- 2. Passport or border crossing card valid at the time the I-918A is filed; and
- 3. (*If inadmissible*) Application for Advance Permission to Enter as a Nonimmigrant (Form I-192) with fee or fee waiver request.

**NOTE:** Derivatives who are outside the United States do not need to provide evidence of a valid passport.

#### 4.3 Interim Relief

A petitioner who previously received interim relief is not required to submit initial evidence with the Form I-918 if he or she wishes to rely on the law enforcement certification and the other evidence that was submitted with the request for interim relief.

Interim relief is considered terminated if:

- The alien did not file his or her Form I-918 or have an I-918, Supplement A, filed on his or her behalf prior to February 1, 2010.
- His or her Form I-918 or Form I-918, Supplement A, is denied.

#### 4.4 Passport or Border Crossing Card

U nonimmigrant status seekers are required to present a passport or border crossing card valid at the time of filing or a passport or border crossing card that was valid for some period of time while the petition for U nonimmigrant status was pending.

Those without a passport or border crossing card valid at the time of filing for U nonimmigrant status may seek a waiver by filing the Application for Advance Permission to Enter as a Nonimmigrant Pursuant to Section 212(d)(3) of the Immigration and Nationality Act (Form I-192).

- The authority to waive the documentary requirement resides with the USCIS office having jurisdiction over the adjudication of Form I-918.
- The waiver may be revoked at any time after approval.
- There is no appeal from the revocation or denial of such a waiver.

## 5 Law Enforcement Certification

#### 5.1 General

A certification from a qualified certifying official must accompany all Petitions for U Nonimmigrant Status (Form I-918) at the time of filing. In most cases, this certification takes the form of Supplement B of Form I-918. Exceptions exist for cases that were approved for Interim Relief purposes.

Deny any Form I-918 filed on or after November 1, 2009 that did not previously receive an approval under the Interim Relief program.

#### 5.2 Properly executed I-918 Supplement B

A properly executed certification on Form I-918, Supplement B, is required for an alien seeking U nonimmigrant status. The burden is on the petitioner to provide the law enforcement certification.

The certifying agency conducting an investigation or prosecution of the qualifying criminal activity must prepare the Form I-918, Supplement B. It must be signed by the certifying official with an **original** signature **within the six months (6 months minus one day) immediately preceding** the submission of Form I-918.

Special consideration will be given to those petitioners who received an Interim Relief approval.

#### 5.3 Evidentiary Weight of the Law Enforcement Certification

The law enforcement certification will be given significant weight but will not be considered conclusive evidence that the petitioner has met the eligibility requirements.

Petitioners may be requested to submit additional supporting evidence to establish their claims.

#### 5.4 Certification Requirements

All law enforcement certifications must contain the following details:

- 1. Name of the qualifying law enforcement agency
- 2. Signature of a qualifying law enforcement official (specifically the head of the agency or someone in a supervisory role specifically designated by the head of the agency to issue U nonimmigrant certifications. (See exceptions for Interim Relief on page 33)
- 3. Statement that the subject of the certification is the victim of a qualifying crime
- 4. Statement that the subject of the certification possesses information necessary to the investigation/prosecution
- 5. Statement that the subject of the certification has been, is being, or is likely to be helpful to the investigation/prosecution of the criminal activity.

#### 5.5 Qualifying Law Enforcement Official

All law enforcement certifications must contain the signature of a qualifying law enforcement official. When the certifying official named on page one of the Certification is not the head of the agency, officers should determine whether the certifying officer holds a supervisory role within the agency.

If there is affirmative evidence in the file suggesting that the certifying official has not been designated by the head of the agency or is not properly affiliated with the certifying agency, the officer should speak with a supervisor before referring the file to CFDO for signature confirmation.

Officers should not ask for evidence that a certifying official is qualified without first discussing the RFE with a supervisor. The list of Certifying Officials on the Humanitarian Division VSC ECN website is a reference tool. Officers should not issue an RFE only because the certifying official is not on the list.

Refer to the table below to determine the appropriate adjudicative action based on the COL.

If the signature on law enforcement certification	Then
Matches the name on the COL	Proceed with adjudication
Does not match the name on the COL	<ul> <li>RFE for evidence that the person who signed the law enforcement certification is authorized by the head of the agency to issue law enforcement certifications.</li> <li>If, in response to that RFE, you receive the name of a recently designated certifying official, send that information to an ISO3 with a request to update the COL.</li> </ul>

# 5.6 Failure to Submit U Nonimmigrant Status Certification (Form I-918, Supplement B)

Deny any Form I-918 filed on or after November 1, 2009 without issuing an RFE or NOID if it:

- Was not accompanied by a properly executed U Nonimmigrant Status Certification (Form I-918, Supplement B) at the time of filing; **and**
- Did not previously receive an approval under the Interim Relief program.

If a Form I-918 is filed with a blank I-918B (none of the fields of the form are filled out), you may immediately deny the Form I-918 as though there was no certification submitted. Note any other deficiencies in the record in the denial.

If a Form I-918 is filed with an I-918B that has no signature, you may immediately deny the Form I-918 as though there was no certification submitted. Note any other deficiencies in the record in the denial. You are not required to obtain a valid fingerprint response before denying the Form I-918.

**NOTE**: This does not pertain to photocopied signatures. If an I-918B has a photocopied signature of a certifying official, you must issue an RFE or NOID requesting the original signature.

# 5.7 Withdrawal of U Nonimmigrant Status Certification (Form I-918, Supplement B

The law enforcement agency that issued the Form I-918, Supplement B may withdraw it at any time.

Follow the steps below when you receive a request to withdraw Form I-918, Supplement B.

Ac	tion	
Verify that the request to withdraw is from the agency that issued the		
Form I-918, Supplement B.		
Determine the current status of the Form I-918.		
If the Form I-918	Then issue an	
Is pending,	Intent to Deny.	
Has been approved,	Intent to Revoke.	
Place the Withdrawal letter on the record side of the file, on top of the		
Form I-918, Supplement B.		
Annotate "Withdrawn" in the remarks block on the Form I-918,		
Supplement B.		
Indicate the date of withdrawal in	the remarks block on the Form I-	
918, Supplement B.		
	Verify that the request to withdraw Form I-918, Supplement B. Determine the current status of the <b>If the Form I-918</b> Is pending, Has been approved, Place the Withdrawal letter on the Form I-918, Supplement B. Annotate "Withdrawn" in the rema Supplement B. Indicate the date of withdrawal in the	

## 6 Eligibility Requirements

#### 6.1 Qualifying Criminal Activity

#### 6.1.1 General

There are 26 crime categories listed in 101(a)(15)(U)(iii) of the INA that constitute qualifying criminal activity. Petitioners must demonstrate that they are a victim of one of these crimes.

To meet the requirements for qualifying criminal activity, the certified crime must be:

- 1. One of the statutorily enumerated crimes;
- 2. The attempt, conspiracy or solicitation to commit one of those crimes; or
- 3. Criminal activity *substantially similar* to those statutorily enumerated crimes.

#### I-918, PETITION FOR U NONIMMIGRANT STATUS

#### 6.1.2 Statutorily Enumerated Criminal Activity

Qualifying criminal activity consists of one or more of the following, or any similar activity, in violation of Federal, State, or local criminal law:

Abduction	Incest (victim is a minor)	Rape
Abusive Sexual Contact	Involuntary Servitude	Sexual Assault
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of Justice	Trafficking *
Felonious Assault	Peonage	Unlawful Criminal
		Restraint
Female Genital	Perjury	Witness Tampering
Mutilation		
Fraud in Foreign Labor	Prostitution	Stalking
Contracting		
Hostage		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

#### 6.1.3 Similar Activity

For the purposes of adjudication, "*similar activity*" refers to criminal offenses in which the nature and the elements of the offense(s) are substantially similar to the statutorily enumerated list of criminal activities.

The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

#### Example:

In the course of investigating the crime of embezzlement, federal law enforcement discovers that the subject of the investigation also batters his alien wife. The battery could be a qualifying crime if the law enforcement official certifies the battery, whether or not the law enforcement agency chooses to forward those findings for additional investigation.

#### 6.1.4 Evidence of "similar activity"

When the criminal activity is not directly on point with the statutorily listed activity, the petitioner is encouraged to submit evidence demonstrating how the activity is substantially similar to one of the enumerated crimes.

#### Example:

Police certify they are investigating a robbery. In the course of the robbery, the alien victim was beaten with a baseball bat. The only crime on the certification is robbery. However, the attack during the robbery may be considered substantially similar to felonious assault due to the nature and ferocity of the beating. Refer to the essential elements of the specific codified section of law for the crime that was certified to assist in this determination.

#### Evidence of 'similar activity' may include, but is not limited to:

- 1. A copy of the criminal statute showing the essential elements of the crime.
- 2. Factual information about the crime (from police reports, investigations, court transcripts, affidavits, etc.) demonstrating the similarity to the crimes enumerated in 101(a)(15)(U)(iii) of the INA.

#### 6.2 Victim Definition

#### 6.2.1 General

The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.

There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:

- murder and manslaughter,
- victims of violent crimes who are incapacitated or incompetent, and
- victims of witness tampering, obstruction of justice, and perjury.

#### 6.2.2 Direct Victim

Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity.

Any I-918 may be considered under the definition of direct victim.

#### 6.2.3 Bystanders Who Suffer Unusually Direct injuries

In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. See 72 FR 53014.

#### **Example:**

A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

#### 6.2.4 Indirect Victim

- The definition of victim extends beyond those directly acted upon to include those indirectly harmed by the criminal activity, such as cases involving murder and manslaughter.
- This allows for the identification of someone as a victim when the direct victim is not available or not sufficiently able to participate in an investigation or prosecution.
- Broadening the definition of victim also allows for consideration of the crimes not against a person, such as witness tampering, obstruction of justice and perjury.
- If a petitioner does not meet the definition of indirect victim, the petition must be considered in direct victim context (i.e. demonstrating direct and proximate harm based on the qualifying criminal activity).

#### **Example:**

A 36-year-old woman is murdered. Her mother files the I-918 as the victim. The petitioner does not meet the restrictions for the "indirect victim" category as the deceased is over the age of 21; however, the petition may be considered in the direct victim context.

Important: to determine eligibility, look to the age of the victim at the time the crime occurred.

#### 6.2.5 Victim of Murder / Manslaughter

A petitioner may be considered an indirect victim of *murder* or *manslaughter*, if he/she is one of the following in relation to the deceased:

- 1. Spouse of the deceased
- 2. Child under age 21 of the deceased
- 3. (*If the deceased was under the age of 21 years*) the parents of the deceased and unmarried siblings under the age of 18 of the deceased.

#### 6.2.6 Victim of Witness Tampering, Obstruction of Justice or Perjury

A petitioner may be considered a victim of *witness tampering*, *obstruction of justice* or *perjury*, if:

1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;

#### <u>AND</u>

- 2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:
  - a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; or
  - b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system

#### 6.2.7 Victim is Incapacitated / Incompetent

The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.

An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:

- 1. Spouse
- 2. Child under age 21
- 3. (If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.

#### 6.2.8 Culpability

An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

#### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

#### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

#### 6.2.9 Substantial Physical or Mental Abuse

The "substantial" standard in this eligibility requirement addresses both the severity of the injury suffered by the victim and the severity of the abuse inflicted by the perpetrator.

# The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

#### 6.2.10 Pre-existing Conditions

Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.

#### 6.2.11 Series of Acts

Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.

#### 6.2.12 Required Evidence

Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:

A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.

A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner.

**NOTE:** The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.

#### 6.2.13 Additional Evidence of Abuse

Additional evidence to demonstrate the abuse suffered may include, but is not limited to:

- Reports and affidavits from police, judges and other court officials
- Reports from medical personnel
- Affidavits from clergy or school officials
- Reports from social workers or other social agencies
- Protection orders
- Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.

#### 6.3 Possesses Information

#### 6.3.1 General

The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.

A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.

Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.

#### 6.3.2 Evidence

Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.

Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.

#### 6.3.3 Victim Under 16 years of age

When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of the petitioner:

- 1. Parent,
- 2. Guardian; or
- 3. Next friend.

For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.

#### 6.3.4 Age Exception

For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.

#### 6.3.5 Incapacitated or Incompetent Victim

If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:

- 1. Parent
- 2. Guardian
- 3. Next friend

For visa adjudication purposes, the parent, guardian, or next friend must provide:

- Evidence that he/she possesses information,
- Evidence of his or her qualifying relationship to the petitioner, and
- Evidence of the petitioner's incapacity or incompetence of the petitioner.

#### 6.3.6 Evidence of Incapacitation or Incompetence

Evidence of the incapacitation or incompetence may include:

- Medical reports regarding the incapacitation
- Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner
- Court declaration of incompetence

#### 6.3.7 Evidence Parent/ Guardian/Next Friend Possesses Info

Evidence the parent/guardian/next friend possesses information may include:

- Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- Police reports
- Court documents

#### I-918, PETITION FOR U NONIMMIGRANT STATUS

#### 6.3.8 Evidence of Relationship to Petitioner

Evidence of the relationship to the petitioner may include:

- Birth certificate of the petitioner
- Court documents demonstrating recognition of the individual as "next friend"
- Court documents demonstrating recognition of the individual as the guardian

#### 6.4 Helpfulness to Law Enforcement Authorities

#### 6.4.1 General

The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.

#### 6.4.2 Helpfulness

Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.

In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an *ongoing responsibility* to provide assistance when there is an ongoing need.

If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.

In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.

#### 6.4.3 Evidence of Helpfulness

Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials.

Special considerations exist regarding helpfulness for petitioners:

- under age 16 at the time of the crime,
- who are incapacitated or
- who are incompetent.

Special considerations also exist for the certification for those individuals previously accorded interim relief.

#### 6.4.4 Helpfulness in question

USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.

#### 6.4.5 Certifying Official Responsible for Veracity of Certifications

The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.

#### 6.4.6 Ongoing Helpfulness

The statute governing the helpfulness requirement (8 USC 1101(a)(15)(U)(i)(III)) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.

This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.

If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.

The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.

#### 6.4.7 Disagreement between law enforcement agencies:

The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

#### Example:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in *Procedure for Contacting Law Enforcement* to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

#### 6.4.8 Law Enforcement Withdraws Certification

If the original certifying agency withdraws or disavows its certification, the alien can no longer be considered to meet the helpfulness requirement.

If the withdrawal is received after the petition is approved, the petition and all derivative petitions may be revoked.

#### 6.4.9 Other Instances

Whenever you can articulate concerns regarding the helpfulness of a petitioner, you may seek authorization from a supervisor to contact the certifying agency or any other related law enforcement agency. You do not need to seek authorization to request additional evidence from the petitioner.

Incidents beyond the alien's control may affect the course of an investigation or prosecution. The alien's eligibility shall not be adversely affected for circumstances of that nature.

#### Example:

The alien submits a certification from a police officer for the crime of battery. The perpetrator is killed in a car accident prior to the charge going to trial. USCIS receives a letter from the prosecutor stating the case is no longer open due to the death of the defendant so that the alien can no longer be considered helpful. The alien victim is not at fault in the failure to prosecute in this case. The alien may still rely on the initial certification to demonstrate he/she met the helpfulness criteria.

#### 6.4.10 Procedure for Contacting Law Enforcement

If you have reason to believe the petitioner's helpfulness to, or continuing cooperation with the investigation or prosecution should be questioned, you may contact the certifying official for further information.

Stage	Description
1	The officer forwards all requests to contact the certifying agency
	to the ISO 3 assigned to the U program.
2	The ISO 3 reviews the filing and determines whether the law
	enforcement agency should be contacted.
3	If contact is warranted, the ISO 3 forwards the file and relevant
	questions to the Center Fraud Detection Operations Unit (CFDO).
4	CFDO will initiate and conduct all contact with the certifying
	agency or other related law enforcement officials and provide
	results of the contact.

The results of the contact and any documentation it generates will also be placed in the record.

#### 6.5 Criminal activity violated U.S. law or occurs in the United States

#### 6.5.1 General

In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.

#### 6.5.2 Criminal activity occurred in the United States

USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.

#### 6.5.3 Criminal activity violated the laws of the United States

USCIS interprets the phrase "violated the laws of the United States" to mean criminal activity that occurred outside the United States that is in violation of U.S. law.

This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section 101(a)(15)(U)(iii) of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.

#### Example:

Per 18 U.S.C. 2423(c), the United States has the jurisdiction to investigate and prosecute cases involving U.S. citizens or nationals who engage in illicit sexual conduct outside the United States, such as sexually abusing a minor.

Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.

#### 6.5.4 Evidence

Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following:

- 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.

## 7 Qualifying Family Members

#### 7.1 Overview

#### 7.1.1 General

Certain qualifying family members of the petitioner/principal (U-1) may accompany or follow to join the alien victim and obtain U nonimmigrant status, regardless of whether the family member(s) is in the United States or overseas.

A separate "Petitioner for Qualifying Family Member of U-1 Recipient" (Form I-918, Supplement A) must be submitted for each family member.

Evidence to prove the relationship is needed. Documentary requirements for civil registration and timeliness of registration for relationship documents apply. See the *I-130 SOP* for specifics.

#### 7.1.2 Locating Qualifying Family Member Petitions

The officer adjudicating an I-918 is responsible for checking for associated I-918, Supplement A filings. Conduct the check for a qualifying family member petition (Form I-918, Supplement A) by viewing the I-918A screen in HAVEN.

If an I-918, Supplement A is filed and still pending but is not riding with the I-918, the officer adjudicating the I-918 must obtain each pending I-918, Supplement A associated with the principal's filing. Once an I-918, Supplement A is obtained, that officer will adjudicate it to completion. In general, I-918, Supplement A cannot be adjudicated to finality prior to the principal's I-918 receiving a final decision.

#### 7.1.3 Form Annotations

Write the EAC# of the I-918 principal in the remarks block on the I-918A. This will assist clerical in updating HAVEN as the only way to identify an I-918A filing is through opening the record for the principal.

# **Vermont Service Center**

# **Standard Operating Procedure (SOP)**

# I-918, PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

April 24, 2014

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## **Qualifying Criminal Activity**

General There are 26 crime categories listed in 101(a)(15)(U)(iii) of the INA that constitute qualifying criminal activity. Petitioners must demonstrate that they are a victim of one of these crimes. To meet the requirements for qualifying criminal activity, the certified crime must be: 1. One of the statutorily enumerated crimes; 2. The attempt, conspiracy or solicitation to commit one of those crimes; or 3. Criminal activity substantially similar to those statutorily enumerated crimes. **Statutorily** Qualifying criminal activity consists of one or more of the following, or any Enumerated similar activity, in violation of Federal, State, or local criminal law: Criminal Activity

Abduction	Incest (victim is a	Rape
	minor)	
Abusive Sexual	Involuntary	Sexual Assault
Contact	Servitude	
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of	Trafficking *
	Justice	
Felonious Assault	Peonage	Unlawful Criminal
		Restraint
Female Genital	Perjury	Witness Tampering
Mutilation		
Hostage	Prostitution	Stalking
Fraud in Foreign Labor		
Contracting		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

Similar activity	For the purposes of adjudication, "similar activity" refers to criminal offenses		
	in which the nature and the elements of the offense(s) are substantially simila		
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The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

#### Example:

In the course of investigating the crime of embezzlement, federal law enforcement discovers that the subject of the investigation also batters his alien wife. The battery could be a qualifying crime if the law enforcement official certifies the battery, whether or not the law enforcement agency chooses to forward those findings for additional investigation.

#### Evidence of "similar activity"

When the criminal activity is not directly on point with the statutorily listed activity, the petitioner is encouraged to submit evidence demonstrating how the activity is substantially similar to one of the enumerated crimes.

#### Example:

Police certify they are investigating a robbery. In the course of the robbery, the alien victim was beaten with a baseball bat. The only crime on the certification is robbery. However, the attack during the robbery may be considered substantially similar to felonious assault due to the nature and ferocity of the beating. Refer to the essential elements of the specific codified section of law for the crime that was certified to assist in this determination.

#### Evidence of 'similar activity' may include, but is not limited to:

- 1. A copy of the criminal statute showing the essential elements of the crime.
- 2. Factual information about the crime (from police reports, investigations, court transcripts, affidavits, etc.) demonstrating the similarity to the crimes enumerated in 101(a)(15)(U)(iii) of the INA.

## **Victim Definitions**

General	The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.
	<ul> <li>There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:</li> <li>murder and manslaughter,</li> <li>victims of violent crimes who are incapacitated or incompetent, and</li> <li>victims of witness tampering, obstruction of justice, and perjury.</li> </ul>
Direct Victim	Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity. Any I-918 may be considered under the definition of direct victim.
	Any 1-918 may be considered under the definition of direct victim.
Bystanders Who Suffer Unusually Direct injuries	In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. See 72 FR 53014.
	Example:
	A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

# Victim Definitions, Continued

Indirect Victim	• The definition of victim extends beyond those directly acted upon to include		
muneet vietim	those indirectly harmed by the criminal activity, such as cases involving		
	murder and manslaughter.		
	• This allows for the identification of someone as a victim when the direct		
	victim is not available or not sufficiently able to participate in an		
	investigation or prosecution.		
	• Broadening the definition of victim also allows for consideration of the		
	crimes not against a person, such as witness tampering, obstruction of justice and perjury.		
	• If a petitioner does not meet the definition of indirect victim, the petition		
	must be considered in direct victim context (i.e. demonstrating direct and		
	proximate harm based on the qualifying criminal activity).		
	Example:		
	Lumple.		
	A 36-year-old woman is murdered. Her mother files the I-918 as the		
	victim. The petitioner does not meet the restrictions for the "indirect		
	victim" category as the deceased is over the age of 21; however, the petition		
	may be considered in the direct victim context.		
	Important: to determine eligibility, look to the age of the victim at the time		
	the crime occurred.		
Victim of	A petitioner may be considered an indirect victim of <i>murder</i> or		
Murder / Manslaughter	manslaughter, if he/she is one of the following in relation to the deceased:		
2	1. Spouse of the deceased		
	2. Child under age 21 of the deceased		
	3. (If the deceased was under the age of 21 years) the parents of the		
	deceased and unmarried siblings under the age of 18 of the deceased.		

# Victim Definitions, Continued

Victim of Witness Tampering,	A petitioner may be considered a victim of <i>witness tampering</i> , <i>obstruction of justice</i> or <i>perjury</i> , if:
Obstruction of Justice or Perjury	1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;
	AND
	2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:
	a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; <b>or</b>
	b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system
Victim is Incapacitated / Incompetent	The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.
	An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:
	<ol> <li>Spouse</li> <li>Child under age 21</li> <li>(If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.</li> </ol>

### Victim Definitions, Continued

# **Culpability** An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

#### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

#### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

SubstantialThe "substantial" standard in this eligibility requirement addresses both the severity of the injury suffered by the victim and the severity of the abuse inflicted by the perpetrator.	:
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# The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

# Victim Definitions, Continued

Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.
Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.
Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:
A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.
A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner.
<b>NOTE:</b> The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.
Additional evidence to demonstrate the abuse suffered may include, but is not limited to:
• Reports and affidavits from police, judges and other court officials
Reports from medical personnel     Affidavita from alargy or school afficials
<ul> <li>Affidavits from clergy or school officials</li> <li>Reports from social workers or other social agencies</li> </ul>
Protection orders
• Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.

## **Possesses Information**

General	The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.
	A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.
	Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.
Evidence	Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:
	<ol> <li>Form I-918 Supplement B, "U Nonimmigrant Status Certification"</li> <li>Police reports</li> <li>Affidavits from police or judges</li> <li>Documents from other court officials or law enforcement officials</li> </ol>
	The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.
	Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.

# Possesses Information, Continued

Victim Under 16 years of age	When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of the petitioner:
	<ol> <li>Parent,</li> <li>Guardian; or</li> <li>Next friend.</li> </ol>
	For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.
Age Exception	For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.
Incapacitated or Incompetent Victim	If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:
	<ol> <li>Parent</li> <li>Guardian</li> <li>Next friend</li> </ol>
	<ul> <li>For visa adjudication purposes, the parent, guardian, or next friend must provide:</li> <li>Evidence that he/she possesses information,</li> <li>Evidence of his or her qualifying relationship to the petitioner, and</li> <li>Evidence of the petitioner's incapacity or incompetence of the petitioner.</li> </ul>
Evidence of Incapacitation or Incompetence	<ul> <li>Evidence of the <u>incapacitation or incompetence</u> may include:</li> <li>Medical reports regarding the incapacitation</li> <li>Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner</li> <li>Court declaration of incompetence</li> </ul>
	Continued on next page

# Possesses Information, Continued

Evidence Parent/ Guardian/Next Friend Possesses Info	<ul> <li>Evidence the parent/guardian/next friend possesses information may include:</li> <li>Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"</li> <li>Police reports</li> <li>Court documents</li> </ul>
Evidence of Relationship to Petitioner	<ul> <li>Evidence of the relationship to the petitioner may include:</li> <li>Birth certificate of the petitioner</li> <li>Court documents demonstrating recognition of the individual as "next friend"</li> <li>Court documents demonstrating recognition of the individual as the guardian</li> </ul>

# Helpfulness to Law Enforcement Authorities

General	The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.
Helpfulness	Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.
	In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an <i>ongoing responsibility</i> to provide assistance when there is an ongoing need.
	If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.
	In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.
Evidence of Helpfulness	Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:
	<ol> <li>Form I-918 Supplement B, "U Nonimmigrant Status Certification"</li> <li>Police reports</li> <li>Affidavits from police or judges</li> <li>Documents from other court officials or law enforcement officials.</li> </ol>
	<ul> <li>Special considerations exist regarding helpfulness for petitioners:</li> <li>under age 16 at the time of the crime,</li> <li>who are incapacitated or</li> <li>who are incompetent.</li> </ul>
	Special considerations also exist for the certification for those individuals previously accorded interim relief.

# Helpfulness to Law Enforcement Authorities, Continued

Helpfulness in question	USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.
Certifying Official Responsible for Veracity of Certifications	The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.
Ongoing Helpfulness	The statute governing the helpfulness requirement (8 USC $1101(a)(15)(U)(i)(III)$ ) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.
	This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.
	If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.
	The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.

### Helpfulness to Law Enforcement Authorities, Continued

Disagreement between law enforcement agencies: The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

#### Scenario:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in <u>Procedure for</u> <u>Contacting Law Enforcement</u> to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

LawIf the original certifying agency withdraws or disavows its certification, the<br/>alien can no longer be considered to meet the helpfulness requirement.WithdrawsIf the withdrawal is received after the petition is approved, the petition and all<br/>derivative petitions may be revoked.

## Helpfulness to Law Enforcement Authorities, Continued

Other instances:	petitioner certifying	er you can articulate concerns regarding the helpfulness of a r, you may seek authorization from a supervisor to contact the g agency or any other related law enforcement agency. You do not eek authorization to request additional evidence from the petitioner.
	or prosec	beyond the alien's control may affect the course of an investigation ution. The alien's eligibility shall not be adversely affected for ances of that nature.
	The perpe USCIS re due to the helpful.	submits a certification from a police officer for the crime of battery. etrator is killed in a car accident prior to the charge going to trial. eccives a letter from the prosecutor stating the case is no longer open e death of the defendant so that the alien can no longer be considered The alien victim is not at fault in the failure to prosecute in this case. In may still rely on the initial certification to demonstrate he/she met ulness criteria.
Procedure for Contacting Law Enforcement	cooperati	ve reason to believe the petitioner's helpfulness to, or continuing on with the investigation or prosecution should be questioned, you fact the certifying official for further information.
	Stage	Description
	1	The officer forwards all requests to contact the certifying
		agency to the ISO 3 assigned to the U program.
	2	The ISO 3 reviews the filing and determines whether the law
		enforcement agency should be contacted.
	3	If contact is warranted, the ISO 3 forwards the file and relevant
		questions to the Center Fraud Detection Operations Unit (CFDO).

4 CFDO will initiate and conduct all contact with the certifying agency or other related law enforcement officials and provide results of the contact.

The results of the contact and any documentation it generates will also be placed in the record.

# Criminal activity violated U.S. law or occurred in the United States

General	In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.
Criminal activity occurred in the United States	USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.
Criminal activity violated the laws of the United States	USCIS interprets the phrase "violated the laws of the United States" to mean criminal activity that occurred outside the United States that is in violation of U.S. law.
	This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section $101(a)(15)(U)(iii)$ of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.
	<i>Example:</i> Per 18 U.S.C. 2423(c), the United States has the jurisdiction to investigate and prosecute cases involving U.S. citizens or nationals who engage in illicit sexual conduct outside the United States, such as sexually abusing a minor.
	Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.
	Continued on next page

# Criminal activity violated U.S. law or occurred in the United States, Continued

# Evidence Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following: 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred 2. Police reports 3. Affidavits from police or judges 4. Documents from other court officials or law enforcement officials If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.

# **Qualifying Family Members**

Overview	
General	Certain qualifying family members of the petitioner/principal (U-1) may accompany or follow to join the alien victim and obtain U nonimmigrant status, regardless of whether the family member(s) is in the United States or overseas.
	A separate "Petitioner for Qualifying Family Member of U-1 Recipient" (Form I-918, Supplement A) must be submitted for each family member.
	Evidence to prove the relationship is needed. Documentary requirements for civil registration and timeliness of registration for relationship documents apply. See the <i>I-130 SOP</i> for specifics.
Locating Qualifying Family Member Petitions	The officer adjudicating an I-918 is responsible for checking for associated I-918, Supplement A filings. Conduct the check for a qualifying family member petition (Form I-918, Supplement A) by viewing the I-918A screen in HAVEN.
	If an I-918, Supplement A is filed and still pending but is not riding with the I-918, the officer adjudicating the I-918 must obtain each pending I-918, Supplement A associated with the principal's filing. Once an I-918, Supplement A is obtained, that officer will adjudicate it to completion. In general, I-918, Supplement A cannot be adjudicated to finality prior to the principal's I-918 receiving a final decision.
Form Annotations	Write the EAC# of the I-918 principal in the remarks block on the I-918A. This will assist clerical in updating HAVEN as the only way to identify an I- 918A filing is through opening the record for the principal.



# U.S. Citizenship and Immigration Services

# I-918 PETITION FOR U NONIMMIGRANT STATUS

Prepared by: Center Training Unit Vermont Service Center

July 29, 2014

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## 6 Eligibility Requirements

#### 6.1 Qualifying Criminal Activity

#### 6.1.1 General

There are 26 crime categories listed in 101(a)(15)(U)(iii) of the INA that constitute qualifying criminal activity. Petitioners must demonstrate that they are a victim of one of these crimes.

To meet the requirements for qualifying criminal activity, the certified crime must be:

- 1. One of the statutorily enumerated crimes;
- 2. The attempt, conspiracy or solicitation to commit one of those crimes; or
- 3. Criminal activity *substantially similar* to those statutorily enumerated crimes.

#### 6.1.2 Statutorily Enumerated Criminal Activity

Qualifying criminal activity consists of one or more of the following, or any similar activity, in violation of Federal, State, or local criminal law:

Abduction	Incest (victim is a minor)	Rape
Abusive Sexual Contact	Involuntary Servitude	Sexual Assault
Blackmail	Kidnapping	Sexual Exploitation
Domestic Violence	Manslaughter	Slave Trade
Extortion	Murder	Torture
False Imprisonment	Obstruction of Justice	Trafficking *
Felonious Assault	Peonage	Unlawful Criminal
		Restraint
Female Genital	Perjury	Witness Tampering
Mutilation		
Fraud in Foreign Labor	Prostitution	Stalking
Contracting		
Hostage		

**NOTE**: The attempt, conspiracy or solicitation to commit any of these listed crimes also constitutes qualifying criminal activity.

Make a referral to the Bureau of Immigration and Customs Enforcement (ICE) for cases involving trafficking. (See *Trafficking Referrals*).

#### 6.1.3 Similar Activity

For the purposes of adjudication, "*similar activity*" refers to criminal offenses in which the nature and the elements of the offense(s) are substantially similar to the statutorily enumerated list of criminal activities.

The wide variety of criminal statutes in Federal, State and local law often result in criminal activity being named differently despite the nature and the elements of the crime being comparable. Qualifying criminal activity may also occur during the commission of a non-qualifying criminal act. Though a perpetrator may not be charged with or prosecuted for the qualifying criminal activity but instead for the non-qualifying criminal activity. However, a qualifying crime must be certified.

#### Example:

In the course of investigating the crime of embezzlement, federal law enforcement discovers that the subject of the investigation also batters his alien wife. The battery could be a qualifying crime if the law enforcement official certifies the battery, whether or not the law enforcement agency chooses to forward those findings for additional investigation.

#### 6.1.4 Evidence of "similar activity"

When the criminal activity is not directly on point with the statutorily listed activity, the petitioner is encouraged to submit evidence demonstrating how the activity is substantially similar to one of the enumerated crimes.

#### Example:

Police certify they are investigating a robbery. In the course of the robbery, the alien victim was beaten with a baseball bat. The only crime on the certification is robbery. However, the attack during the robbery may be considered substantially similar to felonious assault due to the nature and ferocity of the beating. Refer to the essential elements of the specific codified section of law for the crime that was certified to assist in this determination.

#### Evidence of 'similar activity' may include, but is not limited to:

- 1. A copy of the criminal statute showing the essential elements of the crime.
- 2. Factual information about the crime (from police reports, investigations, court transcripts, affidavits, etc.) demonstrating the similarity to the crimes enumerated in 101(a)(15)(U)(iii) of the INA.

#### 6.2 Victim Definition

#### 6.2.1 General

The petitioner must demonstrate he/she has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity.

There are provisions for both direct and indirect victims of qualifying criminal activity. These provisions provide specific guidance for instances involving:

- murder and manslaughter,
- victims of violent crimes who are incapacitated or incompetent, and
- victims of witness tampering, obstruction of justice, and perjury.

#### 6.2.2 Direct Victim

Direct victim means an alien who is directly and proximately harmed by qualifying criminal activity.

Any I-918 may be considered under the definition of direct victim.

#### 6.2.3 Bystanders Who Suffer Unusually Direct injuries

In rare instances, a bystander during the commission of qualifying criminal activity may be eligible for consideration as a victim. Though the individual was not the one acted upon, the commission of the criminal activity may have harmed the individual in a substantial physical or mental way. See 72 FR 53014.

#### **Example:**

A pregnant bystander witnesses a violent crime and the resulting stress triggers her to have a miscarriage. This individual may be considered a victim for the purposes of this classification.

#### 6.2.4 Indirect Victim

- The definition of victim extends beyond those directly acted upon to include those indirectly harmed by the criminal activity, such as cases involving murder and manslaughter.
- This allows for the identification of someone as a victim when the direct victim is not available or not sufficiently able to participate in an investigation or prosecution.
- Broadening the definition of victim also allows for consideration of the crimes not against a person, such as witness tampering, obstruction of justice and perjury.
- If a petitioner does not meet the definition of indirect victim, the petition must be considered in direct victim context (i.e. demonstrating direct and proximate harm based on the qualifying criminal activity).

#### **Example:**

A 36-year-old woman is murdered. Her mother files the I-918 as the victim. The petitioner does not meet the restrictions for the "indirect victim" category as the deceased is over the age of 21; however, the petition may be considered in the direct victim context.

Important: to determine eligibility, look to the age of the victim at the time the crime occurred.

#### 6.2.5 Victim of Murder / Manslaughter

A petitioner may be considered an indirect victim of *murder* or *manslaughter*, if he/she is one of the following in relation to the deceased:

- 1. Spouse of the deceased
- 2. Child under age 21 of the deceased
- 3. (*If the deceased was under the age of 21 years*) the parents of the deceased and unmarried siblings under the age of 18 of the deceased.

#### 6.2.6 Victim of Witness Tampering, Obstruction of Justice or Perjury

A petitioner may be considered a victim of *witness tampering*, *obstruction of justice* or *perjury*, if:

1. The petitioner has been directly or proximately harmed by the perpetrator of the witness tampering, obstruction of justice or perjury;

#### <u>AND</u>

- 2. There are reasonable grounds to conclude that the perpetrator committed the witness tampering, obstruction of justice or perjury offense, at least in principal part, as a means:
  - a) To avoid or frustrate efforts to investigate, arrest, prosecute, or otherwise bring to justice the perpetrator for other criminal activity; or
  - b) To further the perpetrator's abuse or exploitation of or undue control over the petitioner through manipulation of the legal system

#### 6.2.7 Victim is Incapacitated / Incompetent

The broader definition of victim allows for consideration of certain family members of individuals who are incapacitated or incompetent. This allows those certain family members to fully participate in an investigation and/or prosecution of crimes committed against the incapacitated or incompetent victim.

An alien may be considered a "victim", if he/she is one of the following in relation to the incapacitated or incompetent victim of a crime:

- 1. Spouse
- 2. Child under age 21
- 3. (If the incompetent/incapacitated victim is under the age of 21 years) the parent and unmarried siblings under the age of 18.

#### 6.2.8 Culpability

An alien being investigated or prosecuted for the qualifying criminal activity is excluded from being recognized as a victim of that criminal activity. Additionally, an alien being investigated or prosecuted for the qualifying criminal activity is excluded as a derivative of an alien who received or is seeking U nonimmigrant status based on that criminal activity.

This exclusion does not apply to an alien who committed a crime other than the one under investigation or prosecution, even if the crimes are related. USCIS draws a distinction between being culpable for the qualifying crime versus being culpable for other crimes.

#### Example One:

An alien pays to be smuggled into the United States and illegally enters the country. In the process of the smuggling activity, the alien becomes a victim of involuntary servitude. Such an alien is not excluded as a victim.

#### **Example Two:**

An alien attempts to rob a bank and is shot by a police officer during the attempted robbery. The alien is excluded from classification as a victim of aggravated assault in relation to the shooting.

#### 6.2.9 Substantial Physical or Mental Abuse

The "substantial" standard in this eligibility requirement addresses both the severity of the injury suffered by the victim and the severity of the abuse inflicted by the perpetrator.

# The following should be taken into consideration when determining whether physical or mental abuse at issue qualifies as *substantial*:

- 1. The nature of the injury inflicted;
- 2. The severity of the perpetrator's conduct;
- 3. The severity of the harm suffered;
- 4. The duration of the infliction of harm; and
- 5. The extent to which there is permanent or serious harm to the appearance, health, or physical or mental soundness of the victim.

No single factor is a prerequisite to establish whether the abuse was substantial. The existence of one or more of the factors does not automatically create a presumption that the abuse suffered was substantial.

#### 6.2.10 Pre-existing Conditions

Some victims may have a pre-existing physical or mental injury or conditions at the time of the abuse. Consider the extent to which any such conditions were aggravated by the qualifying criminal activity.

#### 6.2.11 Series of Acts

Some abuse may involve a series of acts or occur repeatedly over a period of time. Consider the abuse in its totality to determine whether it is substantial. A series of acts taken together may be considered to have caused substantial physical or mental abuse even where no single act alone meets that burden.

#### 6.2.12 Required Evidence

Required evidence to establish that an alien has been the victim of substantial physical or mental abuse based on qualifying criminal activity consists of the following:

A properly executed Form I-918, Supplement B, "U Nonimmigrant Status Certification" will be given significant weight.

A signed statement by the petitioner describing the facts of the victimization; if the victim is under the age of 16, incapacitated or incompetent, a parent, guardian or next friend may submit the statement on behalf of the petitioner.

**NOTE:** The certification is not considered conclusive evidence that the petitioner is a victim of substantial physical or mental abuse. Petitioners are required to submit sufficient evidence to demonstrate that they meet this eligibility criterion.

#### 6.2.13 Additional Evidence of Abuse

Additional evidence to demonstrate the abuse suffered may include, but is not limited to:

- Reports and affidavits from police, judges and other court officials
- Reports from medical personnel
- Affidavits from clergy or school officials
- Reports from social workers or other social agencies
- Protection orders
- Photos of the injuries supported by affidavits from individuals who have personal knowledge of the facts regarding the criminal activity.

#### 6.3 Possesses Information

#### 6.3.1 General

The petitioner must possess information about the qualifying criminal activity of which he or she is a victim.

A petitioner will be considered to possess information about qualifying criminal activity of which he or she is a victim if he or she has knowledge of details concerning that criminal activity that would assist in the investigation or prosecution of that criminal activity.

Possessing information about a crime of which the petitioner is not the direct or indirect victim does not satisfy this requirement.

#### 6.3.2 Evidence

Evidence to establish that an alien possesses information about qualifying criminal activity consists of the following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

The certification alone is not considered conclusive to demonstrate that the petitioner meets this eligibility requirement.

Special considerations exist regarding the possessing of information for petitioners under age 16 at the time of the crime, petitioners who are incapacitated or petitioners who are incompetent.

#### 6.3.3 Victim Under 16 years of age

When the victim is under 16 years of age, the requirement to possess information about the criminal activity can be satisfied by the following individuals providing the necessary evidence to law enforcement on behalf of the petitioner:

- 1. Parent,
- 2. Guardian; or
- 3. Next friend.

For visa adjudication purposes, the parent, guardian or next friend must provide evidence of his or her qualifying relationship to the petitioner as well as demonstrate that he/she possesses the required information.

#### 6.3.4 Age Exception

For instances where the age exception is being utilized, the age of the victim on the day on which an act constituting an element of the qualifying criminal activity first occurred is the applicable age to consider for triggering the exception.

#### 6.3.5 Incapacitated or Incompetent Victim

If the petitioner is incompetent or incapacitated, and therefore unable to demonstrate that he/she possesses information about the qualifying criminal activity, the following individuals may provide the required assistance to law enforcement:

- 1. Parent
- 2. Guardian
- 3. Next friend

For visa adjudication purposes, the parent, guardian, or next friend must provide:

- Evidence that he/she possesses information,
- Evidence of his or her qualifying relationship to the petitioner, and
- Evidence of the petitioner's incapacity or incompetence of the petitioner.

#### 6.3.6 Evidence of Incapacitation or Incompetence

Evidence of the incapacitation or incompetence may include:

- Medical reports regarding the incapacitation
- Reports of licensed medical professionals demonstrating the incapacity or incompetence of the petitioner
- Court declaration of incompetence

#### 6.3.7 Evidence Parent/ Guardian/Next Friend Possesses Info

Evidence the parent/guardian/next friend possesses information may include:

- Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- Police reports
- Court documents

#### 6.3.8 Evidence of Relationship to Petitioner

Evidence of the relationship to the petitioner may include:

- Birth certificate of the petitioner
- Court documents demonstrating recognition of the individual as "next friend"
- Court documents demonstrating recognition of the individual as the guardian

#### 6.4 Helpfulness to Law Enforcement Authorities

#### 6.4.1 General

The petitioner must demonstrate that he or she has been, is being or is likely to be helpful to a government official or authority in the investigation or prosecution of the qualifying criminal activity.

#### 6.4.2 Helpfulness

Helpful means assisting law enforcement authorities in the investigation or prosecution of the crime of which he or she is a victim.

In order for the petitioner to remain eligible for U nonimmigrant status, he or she cannot refuse or fail to provide reasonably requested information and assistance. USCIS interprets the statue to impose an *ongoing responsibility* to provide assistance when there is an ongoing need.

If the petitioner only reports the crime and is unwilling to provide information concerning the criminal activity to allow an investigation to move forward, or refuses to continue to provide assistance to an investigation or prosecution, this does not constitute helpfulness.

In order to qualify for permanent residence based on U nonimmigrant status, the alien must not have unreasonably refused to provide assistance in the criminal investigation or prosecution.

#### 6.4.3 Evidence of Helpfulness

Evidence to establish that an alien meets the helpfulness eligibility criteria includes but is not limited to following:

- 1. Form I-918 Supplement B, "U Nonimmigrant Status Certification"
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials.

Special considerations exist regarding helpfulness for petitioners:

- under age 16 at the time of the crime,
- who are incapacitated or
- who are incompetent.

Special considerations also exist for the certification for those individuals previously accorded interim relief.

#### 6.4.4 Helpfulness in question

USCIS believes it is in the best position to determine whether the petitioner is fulfilling the helpfulness requirement for this visa. Claims of helpfulness made on a certification may be considered primary but not presumptive evidence of helpfulness. You may question these claims when a review of the record warrants it. Such a determination will be made on a case-by-case basis and be driven primarily by evidence contained in the record.

#### 6.4.5 Certifying Official Responsible for Veracity of Certifications

The alien may choose which law enforcement agency to ask for his/her certification. USCIS is not in a position to contact every prosecution district after receiving certifications from investigating authorities to verify that the prosecutor agrees with the original investigator's certification. Certifying officials are responsible for the veracity of the certifications they provide. If a certifying agency's stance changes on any given certification, the certifying agency is responsible for contacting USCIS.

#### 6.4.6 Ongoing Helpfulness

The statute governing the helpfulness requirement (8 USC 1101(a)(15)(U)(i)(III)) is written in several verb tenses. This allows for aliens to file for U nonimmigrant status at various times in the investigation or prosecution.

This creates an on-going requirement that the alien remain cooperative with the certifying agency (as it pertains to the alien's qualifying criminal activity) while applying for and throughout the alien's time in U nonimmigrant status.

If USCIS is made aware that the alien ceased cooperating with law enforcement in regard to the qualifying criminal activity, then USCIS will contact the certifying agency to obtain information to determine whether the alien is satisfying the on-going helpfulness requirement.

The helpfulness requirement is written in several verb tenses which allows for helpfulness at the start of an investigation but also requires the on-going cooperation through the sentencing phase, if it should reach that stage, as the investigation and prosecution is interpreted to include the sentencing phase of the justice system.

#### 6.4.7 Disagreement between law enforcement agencies:

The range of certifying agencies covers Federal, State and local law enforcement as well as certain other agencies who have criminal investigative jurisdiction in their respective areas of expertise. This array has the potential to create contradicting opinions within law enforcement over which entity has the dominate power to determine helpfulness at various stages of criminal cases.

The question of hierarchy within the Federal, State or local law enforcement systems is not relevant in the context of USCIS adjudication. The merits and weight of the evidence the various agencies can provide is the determinative factor.

#### Example:

You receive a certification from a judge citing an alien was helpful during the sentencing phase of a qualifying crime of which that alien is a victim. You also receive opposing information from the attorney who prosecuted the qualifying crime. Review the contradictory assessments from the law enforcement authorities in light of the totality of the evidence provided for the I-918. If additional evidence is needed to clarify the contradicting law enforcement authorities, follow the steps described in *Procedure for Contacting Law Enforcement* to obtain such information. Review the evidence received on a case-by-case basis to determine whether the alien meets the helpfulness requirement.

Weigh the offerings of the contradicting agencies/officials in light of the requirements of the visa.

#### 6.4.8 Law Enforcement Withdraws Certification

If the original certifying agency withdraws or disavows its certification, the alien can no longer be considered to meet the helpfulness requirement.

If the withdrawal is received after the petition is approved, the petition and all derivative petitions may be revoked.

#### 6.4.9 Other Instances

Whenever you can articulate concerns regarding the helpfulness of a petitioner, you may seek authorization from a supervisor to contact the certifying agency or any other related law enforcement agency. You do not need to seek authorization to request additional evidence from the petitioner.

Incidents beyond the alien's control may affect the course of an investigation or prosecution. The alien's eligibility shall not be adversely affected for circumstances of that nature.

#### Example:

The alien submits a certification from a police officer for the crime of battery. The perpetrator is killed in a car accident prior to the charge going to trial. USCIS receives a letter from the prosecutor stating the case is no longer open due to the death of the defendant so that the alien can no longer be considered helpful. The alien victim is not at fault in the failure to prosecute in this case. The alien may still rely on the initial certification to demonstrate he/she met the helpfulness criteria.

#### 6.4.10 Procedure for Contacting Law Enforcement

If you have reason to believe the petitioner's helpfulness to, or continuing cooperation with the investigation or prosecution should be questioned, you may contact the certifying official for further information.

Stage	Description
1	The officer forwards all requests to contact the certifying agency
	to the ISO 3 assigned to the U program.
2	The ISO 3 reviews the filing and determines whether the law
	enforcement agency should be contacted.
3	If contact is warranted, the ISO 3 forwards the file and relevant
	questions to the Center Fraud Detection Operations Unit (CFDO).
4	CFDO will initiate and conduct all contact with the certifying
	agency or other related law enforcement officials and provide
	results of the contact.

The results of the contact and any documentation it generates will also be placed in the record.

#### 6.5 Criminal activity violated U.S. law or occurs in the United States

#### 6.5.1 General

In order to qualify for U nonimmigrant status, the criminal activity that resulted in the victimization of the petitioner must either violate the laws of the United States or occur in the United States.

#### 6.5.2 Criminal activity occurred in the United States

USCIS interprets the phrase "occurred in the United States" to mean qualifying criminal activity that occurred in the United States that is in violation of U.S. law.

#### 6.5.3 Criminal activity violated the laws of the United States

USCIS interprets the phrase "violated the laws of the United States" to mean criminal activity that occurred outside the United States that is in violation of U.S. law.

This entails criminal activity that occurred outside the United States but that fits within a type of criminal activity listed in section 101(a)(15)(U)(iii) of the Act. Such activity will be considered to violate U.S. law if it violates a <u>federal statute</u> that specifically provides for extraterritorial jurisdiction.

#### Example:

Per 18 U.S.C. 2423(c), the United States has the jurisdiction to investigate and prosecute cases involving U.S. citizens or nationals who engage in illicit sexual conduct outside the United States, such as sexually abusing a minor.

Prosecution of the certified crime does not need to actually occur as the statute only requires the petitioner to be helpful in the investigation or prosecution of the criminal activity. Prosecution may not be possible in some cases due to factors such as an inability to extradite the defendant.

#### 6.5.4 Evidence

Evidence to establish that the criminal activity violated U.S. law or occurred in the United States includes but is not limited to the following:

- 1. Properly executed Form I-918 Supplement B, "U Nonimmigrant Status Certification" stating where the criminal activity occurred
- 2. Police reports
- 3. Affidavits from police or judges
- 4. Documents from other court officials or law enforcement officials

If the criminal activity on Form I-918, Supplement B, occurred outside the United States, there must also be evidence demonstrating the statutory authority providing extraterritorial jurisdiction to prosecute the offense in a U.S. federal court.